

Planning Proposal 17/006

» 17 Bath Street, Wardell





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Contents

1.	Int	roduction	2
	1.1	Summary of Planning Proposal	2
	1.2	Council Resolutions	2
	1.3	Gateway Determination	3
2.	Ok	ojectives & Intended Outcomes	4
3.	Ex	planation of the Proposal	4
	3.1	Land to Which the Planning Proposal Applies	4
	3.2	The Proposal	4
4.	Ju	stification	7
	4.1	Section A – Need for the Planning Proposal	7
	4.2	Section B – Relationship to Strategic Planning Framework	7
	4.3	Section C – Environmental, Social and Economic Impact	10
	4.4	Section D – State and Commonwealth Interests	11
5.	Ма	apping	12
6.	Co	ommunity Consultation	12
7.	Tir	meline	13
8.	Ap	pendices	14
	Арр	endix 1 – Maps	15
	Арр	endix 2 – Section 117 Direction Checklist	17
	Арр	endix 3 – Reports and Resolutions	20
	Арр	endix 4 – Gateway Determination	29
	Арр	endix 5 – Proponent's Planning Proposal Submission	35
	App	endix 6 – Supporting Studies and Information	64

1. Introduction

1.1 Summary of Planning Proposal

This planning proposal primarily applies to Lot 1, Section 15, DP 759050, (Lot 1) No 17 Bath Street Wardell (the site). The site has an area of approximately 2023 square metres.

The site is shown by red outline in Figure 1 below and on the Site Identification Map contained within Appendix 1.

Figure 1: The subject site, outlined in red



This planning proposal proposes to amend the Ballina Local Environmental Plan 2012 (BLEP 2012) by rezoning the site from rural to residential, apply a 600m² minimum lot area requirement, and to remove the Strategic Urban Growth Area affection from the site as well as removing associated buffers.

The proponent and landowner is Mrs R F Sly. The LEP amendment request has been prepared by Ardill Payne and Partners and is contained within Appendix 5.

1.2 Council Resolutions

Council considered this planning proposal at its Ordinary Meeting of 25 January 2017 (Refer Appendix 3 for a copy of the report). The Council resolved as follows (Minute No. 250117/15):

- 1. That Council endorses the preparation of a planning proposal which proposes to rezone Lot 1, Section 15, DP 759050, 17 Bath Street Wardell to R2 Low Density Residential as outlined in this report.
- 2. That the planning proposal, once prepared, be forwarded to the Department of Planning and Environment for a Gateway determination.
- 3. That subject to a Gateway determination allowing the proposal to proceed to community consultation being issued, and adequate studies in support of the planning proposal being prepared, the procedural steps associated with progression of the planning proposal including public exhibition be undertaken.
- 4. That Council receive a further report on the matter following the completion of the public exhibition of the planning proposal.

1.3 Gateway Determination

A Gateway determination, allowing this planning proposal to proceed to public exhibition, was issued by the Department of Planning and Environment on 30 August 2017. The Gateway determination is contained within Appendix 4.

The Gateway determination required the proposed LEP amendment to be finalised within 9 months following the 30 August 2017, consultation with certain public authorities and organisations as well as the completion of certain additional studies.

Studies and other support information being exhibited concurrently with this planning proposal are referenced within Appendix 6.

2. Objectives & Intended Outcomes

To amend Ballina LEP 2012 so as to:

- Apply a low density residential zone to Lot 1 together with a 600m² minimum lot size requirement; and
- Remove the Strategic Urban Growth Area affectation from Lot 1, and remove associated buffer areas.

The intended outcomes of this planning proposal will be:

 To enable land proposed to be zoned for residential purposes to be considered for subdivision.

3. Explanation of the Proposal

3.1 Land to Which the Planning Proposal Applies

This planning proposal primarily relates to Lot 1, Section 15, DP 759050, (Lot 1), No 17 Bath Street Wardell, as shown on the Site Identification Map contained within Appendix 1.

3.2 The Proposal

The proposed outcome will be achieved by:

- Amending the BLEP 2012 Land Zoning Map by deleting the RU2 Rural Landscape zone that applies to the site and replacing it with an R2 Low Density Residential zone;
- Amending the BLEP 2012 Lot Size Map by deleting the 40 hectare lot size that applies to the site and replacing it with a 600m² lot size; and
- Amending the BLEP 2012 Strategic Urban Growth Area Map so as to delete the Strategic Urban Growth area affectation from the site, and to delete associated buffers.

The thumbnail maps contained in Figures 2 to 4 indicate the mapping outcomes proposed by this planning proposal.

Figure 1: Existing and proposed zoning



Figure 2: Existing and proposed minimum lot size

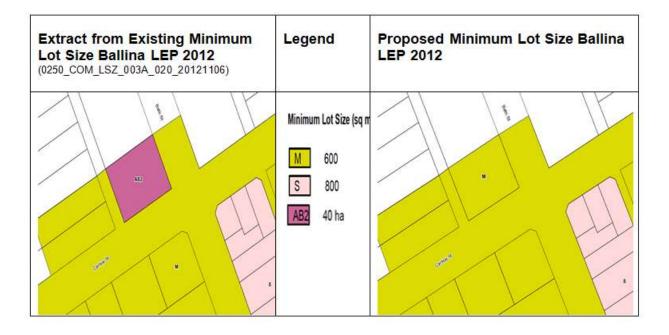
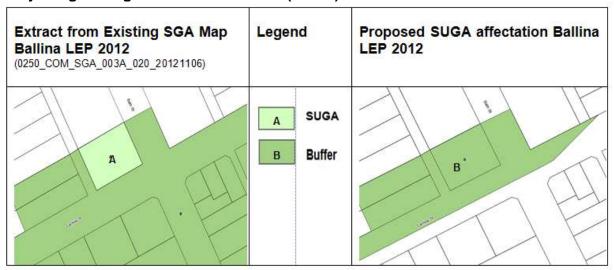


Figure 4: Existing and proposed Strategic Urban Growth Area (SUGA) and Land Adjoining Strategic Urban Growth Area (Buffer) affectation



4. Justification

4.1 Section A – Need for the Planning Proposal

Q1 Is the planning proposal a result of any strategic study or report?

Yes, the planning proposal resulted in part as a consequence of the 2015 Wardell Planning and Environmental Study (WPES). The WPES incorporated an evaluation of the Strategic Urban Growth Areas (SUGAs) located at Wardell, under the provisions of Ballina LEP 2012, for their urban development suitability. In the subject case the evaluation concluded that the site had a good suitability for urban development and would support 2 to 3 residential lots.

Annexure 5 contains an extract from the WPES which relates to the subject site.

Q2 Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

Yes. A planning proposal is the appropriate and only mechanism to rezone the site as proposed.

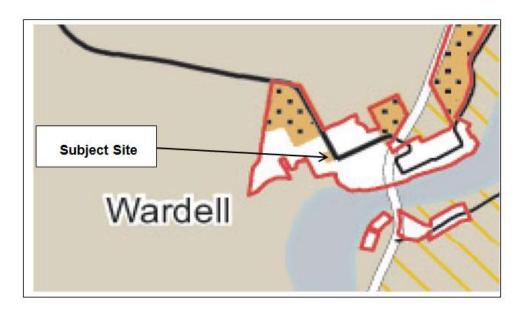
4.2 Section B – Relationship to Strategic Planning Framework

Q3 Is the planning proposal consistent with the objectives and actions of the applicable regional, sub-regional or district plan or strategy (including any exhibited draft plans or strategies)?

Far North Coast Regional Strategy 2006-31(FNCRS) Superseded

The subject site is located within the existing urban footprint of Wardell village. The FNCRS designates the site as a Proposed Future Urban Release Area. Figure 5 below is an extract from the Town and Regional Growth Boundary Map – Sheet 3 – Ballina.

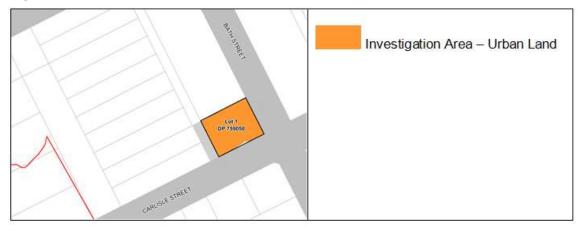
Figure 5 – Extract from FNCRS – Sheet 3 – Ballina



North Coast Regional Plan 2036 (NCRP)

The planning proposal is consistent with the NCRP. The site is designated as an Investigation Area – Urban Land located within an Urban Growth Area.

Figure 6 – Extract from NCRP 2036 Data



Q4 Is the planning proposal consistent with a council's local strategy or other local strategic plan?

Ballina Shire Council Community Strategic Plan 2013-2023

The planning proposal is considered to be generally consistent with the elements and specified outcomes of Council's Community Strategic Plan (CSP) 2017 – 2027 as indicated in the table below:

Element and Reference	Outcomes	Benefits
PE3 Prosperous Economy	Improve liveability in the shire	
PE3.2	Facilitate and provide affordable infrastructure	More housing opportunities created
HE3 Healthy Environment	Our built environment blends with the natural environment	
HE3.1	Develop and implement plans that balance the built environment with the natural environment	More people are satisfied with our management of development

Ballina Shire Growth Management Strategy 2012 (BSGMS)

The Ballina Shire Growth Management Strategy 2012 (BSGMS) provides the strategic planning context for urban development in Ballina Shire. The BSGMS incorporates the following strategic action of relevance to this planning proposal:

Implement the Wardell Strategic Plan via the investigation of rezoning opportunities.

Strategic Action No 24 contained within the Wardell Strategic Plan 2015 – 2035 is of relevance and is reproduced below:



Initiate a planning proposal for the rezoning of SUGA designated properties located within and adjacent to the boundaries of Wardell Village (does not include SUGA area 1 with frontage to Pimlico Road).

Consolidates village area and creates a pool of land for subdivision. Based on a shared cost arrangement between landholders.

The rezoning of the land from RU2 to R2 as proposed is consistent with Council's Ballina Shire Growth Management Strategy.

Ballina LEP 2012

HIGH BSC

Lots 1 is designated as a Strategic Urban Growth Area as shown on the SUG Map.

Q5 Is the planning proposal consistent with applicable State Environmental Planning Policies?

The proposal consistency with applicable State Environmental Planning Policies (SEPPs) is detailed in the table below:

SEPP Title	Compliance of Planning Proposal
SEPP No. 55 Remediation of Land	The proponent has submitted a Contaminated Site Assessment report in accordance with the requirements of SEPP 55 and Council's <i>Management of Contaminated Land Policy</i> . The report has concluded that based on the investigation undertaken that the site is suitable for the proposed residential zoning.
SEPP (Rural Lands) 2008	This planning proposal is considered to be consistent with the relevant Rural Planning Principles contained within the SEPP.

Q6 Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)?

No. A number of inconsistencies, considered to be of minor significance and justifiable in the circumstances, have been identified. A Section 117 Direction checklist for this planning proposal is provided at Appendix Two.

The Department of Planning and Environment's Director Regions, Northern Planning Services, has agreed when issuing the Gateway determination that the proposals inconsistency with S117 Directions 1.2 Rural Zones, 1.5 Rural Land and 4.1 Acid Sulfate Soils are justified or of minor significance.

In respect to the proposals inconsistency with *Direction 4.4 Planning for Bushfire Protection* it has been advised that the agreement of the Department Secretary may still need to be obtained and this should occur prior to the plan being made.

Consulting with the NSW Rural Fire Service is being undertaken concurrently with the exhibition of this planning proposal.

4.3 Section C – Environmental, Social and Economic Impact

Q7 Is there any likelihood that critical habitat or threatened species, population or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

The proponent has submitted a Flora and Fauna Assessment which examines whether the planning proposal is likely to give rise to any direct adverse impacts on critical habitat or threatened species, population or ecological communities, or their habitats.

The Flora and Fauna Assessment, prepared by Environmental Assessment and Solutions Pty Ltd, is dated 20th August 2017. The assessment concluded the following:

- The area identified for rezoning and subdivision is historically impacted and of limited ecological value;
- The proposal may require removal of some native vegetation for subdivision which would require consent from Council. It is unlikely that any vegetation removal required at the site, regardless of the extent, would be considered significant;
- Any potential impacts of the construction and occupation phases of the proposal can be mitigated sufficiently to ensure that direct and indirect impacts on the flora and fauna of the locality would be negligible;
- Considerable suitable habitat for all threatened species identified as having the potential to occur is available in the locality;
- The Assessment of Significance concluded that the proposal would not result in any significant impacts to threatened species, populations or ecological communities listed on Schedules 1, 1A, and 2 of the Threatened Species Conservation Act and hence a Species Impact Statement (SIS) would not be required.
- The assessment of Matter of National Environmental Significance (MNES) concluded that the proposal would not result in any significant impact on any MNES listed under the EPBC Act and hence referral to the Minister for the Environment would not be required.

A copy of the Flora and Fauna Assessment is being exhibited concurrently with the planning proposal and has also been forwarded to the NSW Office of Environment and Heritage for comment.

Q8 Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

Land Contamination Issues

The proponent has submitted a Contaminated Site Investigation report.

The Contaminated Site Investigation report prepared by Ardill Payne and Partners is dated March 2017. The report has concluded that the site is suitable for the proposed residential zoning from a land contamination perspective.

A copy of the Contaminated Site Investigation report is being exhibited concurrently with the planning proposal as required by the Gateway determination.

Bushfire Impacts

The site is designated as bushfire prone land and is wholly affected by the 100 metre wide buffer to Category 1 vegetation. The Gateway determination required that a

Bushfire Threat Assessment be undertaken. A report prepared by Bushfire Certifiers has been submitted by the proponent.

The Bushfire Threat Assessment Report, dated 20 September 2017, has concluded that compliant asset protection zones will be required at future subdivision stage and be established in consultation with the NSW Rural Fire Service (NSWRFS). The report has also concluded that there is potential for full compliance with planning for Bushfire Protection 2006 to be achieved.

Consultation with the NSWRFS is being undertaken as part of the exhibition process of this planning proposal. It is noted that Bushfire Certifiers have already undertaken consultation with the NSWRFS as part of the process of preparing the Bushfire Threat Assessment Report.

A copy of the Bushfire Threat Assessment Report is being exhibited concurrently with the planning proposal as required by the Gateway determination.

Heritage

The existing dwelling located on the site was originally estimated to have been built in the period 1890 to 1915 in the report considered by the Council at its Ordinary Meeting on 25 January 2017. Consequently the local heritage value of the existing dwelling was required to be further investigated by the proponent so as to enable a determination to be made as to whether it warranted listing as an item of Ballina Shire's Environmental Heritage in Ballina LEP 2012.

The Gateway determination subsequently required the preparation of a Heritage Assessment.

The Heritage Assessment concluded that the subject dwelling was built in the 'Bungalow' inter-war period architectural style. In terms of heritage significance the report concluded that the dwelling does not meet the various criteria for local heritage significance.

A copy of the Heritage Assessment Report is being exhibited concurrently with the planning proposal as required by the Gateway determination.

Q9 Has the planning proposal adequately addressed any social and economic effects?

The planning proposal is considered to provide benefits to the community via an increase in residential zoned land within Wardell village.

As such, social and economic outcomes resulting from the proposed rezoning are considered to be positive.

4.4 Section D – State and Commonwealth Interests

Q10 Is there adequate public infrastructure for the planning proposal?

Infrastructure available to service the site and future residential development consists of the following:

- Electricity
- Water
- Sewer

- Telephone
- Sealed roadway

Q11 What are the views of state and Commonwealth public authorities consulted in accordance with the Gateway determination?

Consultation is being undertaken with the NSW Rural Fire Service, the Office of Environment and Heritage and the Jali Local Aboriginal Land Council as required by the Gateway determination during the public exhibition of the planning proposal.

5. Mapping

The following maps will be prepared following the public exhibition of the planning proposal (Appendix 1):

- Map 1 Proposed Land Zoning Map Ballina LEP 2012;
- Map 2 Proposed Lot Size Map Ballina LEP 2012; and
- Map 3 Proposed Strategic Urban Growth Area Map Ballina LEP 2012.

6. Community Consultation

This proposal will be exhibited in accordance with the Gateway determination and the terms of the *Environmental Planning and Assessment Act* 1979. The planning proposal will be exhibited for a minimum period of 28 day and will incorporate the following elements:

- Advertisement within the Ballina Shire Advocate:
- Letters to adjoining and nearby property owners;
- Notice on Council's web site; and
- Exhibition at Council's Customer Service Centre and Libraries.

7. Timeline

The proposed timeline for completion of the planning proposal is as follows:

Plan Making Step	Estimated Completion (Before)
Gateway Determination	August 2017
Government Agency Consultation	October – November 2017
Public Exhibition Period	October – November 2017
Public Hearing	N/A
Submissions Assessment	December 2017
RPA Assessment of Planning Proposal and Exhibition Outcomes	January 2018
Submission of Endorsed LEP to DP&E for Finalisation	N/A
RPA Decision to Make the LEP Amendment (if delegated)	February 2018#
Forwarding of LEP Amendment to DP&E for Notification (if delegated)	February 2018

[#]Council is proposing to exercise plan finalisation functions under delegation.

8. Appendices

Appendix 1 - Maps

Site Identification Map



The following additional maps will be prepared following public exhibition:

Map 1 – Land Zoning Map Ballina LEP 2012

Map 2 – Lot Size Map Ballina LEP 2012

Map 3 – Strategic Urban Growth Area Map Ballina LEP 2012

Appendix 2 – Section 117 Direction Checklist

Section 117 Direction Checklist (Directions updated 15 May 2017)			
Planning Proposal – 17 Bat	h Street, Wardell		
Direction No.	Compliance of Planning Proposal		
1. Employment and Resources			
1.1 Business and Industrial Zones	Does not apply to planning proposal.		
1.2 Rural Zones	Justifiably inconsistent. This planning proposal has been prepared as a consequence of the North Coast Regional Plan 2036 designating the site as an Investigation Area – Urban Land located within a designated Urban Growth Area. The proposal is also consistent with the relevant Wardell strategic actions contained in the Ballina Shire Growth Management Strategy and the Wardell Strategic Plan 2016 – 2036.		
1.3 Mining, Petroleum Production and Extractive Industries	Does not apply to planning proposal. No prohibition or restriction of mining or extractive industries is proposed.		
1.4 Oyster Aquaculture	Does not apply to planning proposal.		
1.5 Rural Land	Justifiably inconsistent. This planning proposal has been prepared as a consequence of the North Coast Regional Plan 2036 designating the site as an Investigation Area – Urban Land located within a designated Urban Growth Area. The proposal is also consistent with the relevant Wardell strategic actions contained in the Ballina Shire Growth Management Strategy and the Wardell Strategic Plan 2016 – 2036.		
2. Environment and Heritage			
2.1 Environmental Protection Zones	Consistent. The planning proposal does not involve the development of land identified as being within an environmentally sensitive area.		
2.2 Coastal Protection	Consistent.		
	The planning proposal facilitates the rezoning of land designated as an Investigation Area – Urban Land in the North Coast Regional Plan 2036.		
	The planning proposal is also supported by the Wardell Planning and Environmental Study (2015) which assessed this site as having a good suitability for urban development.		
	Clause 5.5 Development within the coastal zone contained within Ballina LEP 2012 applies to the site.		
	It is considered that this planning proposal is consistent with the planning principles established under:		
	 (a) the NSW Coastal Policy: A Sustainable Future for the New South Wales Coast 1997, and (b) the Coastal Design Guidelines 2003, and (c) the manual relating to the management of the coastline for the purposes of section 733 of the Local Government Act 1993 (the NSW Coastline Management Manual 1990). 		
2.3 Heritage Conservation	Consistent.		
	At this stage the planning proposal is considered to be consistent with the terms of this direction. Council has undertaken an AHIMS search and has found that there are no recorded Aboriginal sites or places located within 50 metres of this site. One recorded Aboriginal site was found within 200 metres of the subject site. Consultation with the Jali Local Aboriginal Land Council will be undertaken as required by the Gateway determination.		
	The site is not listed as an item of Ballina Shire's Environmental Heritage within Ballina LEP 2012.		
	The proponent has submitted a Heritage Assessment Report which is being exhibited concurrently with the planning proposal. This report has concluded that the existing dwelling house does not meet the local heritage significance criteria.		

Section 117 Direction Checklist (Directions updated 15 May 2017) Planning Proposal – 17 Bath Street, Wardell			
Direction No.	Compliance of Planning Proposal		
2.4 Recreation Vehicle Areas	Consistent. The planning proposal does not involve the development of land for the purpose of a recreation vehicle area.		
2.5 Application of E2 and E3 Zones and Environmental Overlays in Far North Coast LEPs	Does not apply to planning proposal.		
3. Housing, Infrastructure and Ur	ban Development		
3.1 Residential Zones	Consistent.		
	This proposal involves the rezoning of land from RU2 Rural Landscape zone to R2 Low Density Residential with a proposed 600m² minimum lot size. The lot size has been nominated to better maximise the lot yield and for its consistency with the lot size applicable to nearby residential land.		
	BLEP 2012 includes an existing provision (Clause 7.7) that requires that adequate servicing be in place, or suitable arrangements to have been made for such servicing, before development proceeds.		
3.2 Caravan Parks and Manufactured Home Estates	Does not apply to planning proposal.		
3.3 Home Occupations	Consistent.		
	Home occupations are permitted without development consent within the proposed R2 zone.		
3.4 Integrated Land Use and	Consistent.		
Transport	The proposed rezoning is considered to be consistent with applicable State and local regional planning strategies.		
3.5 Development Near Licensed Aerodromes	Does not apply to planning proposal.		
3.6 Shooting Ranges	Does not apply to planning proposal.		
4. Hazard and Risk			
4.1 Acid Sulfate Soils	Justifiably Inconsistent. The subject land is mapped as containing Class 4 acid sulfate soils. The site is already subject to Clause 7.1 of the Ballina LEP 2012 which contains provisions addressing this matter in relation to future development applications.		
4.2 Mine Subsidence and Unstable Land	Does not apply to planning proposal. The land is not considered to be unstable land.		
4.3 Flood Prone Land	Consistent The site is not subject to flooding associated with the Richmond River.		
4.4 Planning for Bushfire Protection	Justifiably Inconsistent. The subject land is mapped as bush fire prone land being wholly affected by the 100 metre wide buffer to Category 1 vegetation. The NSW RFS will be consulted post Gateway determination.		
5. Regional Planning			
5.1 Implementation of Regional Strategies	Consistent. The planning proposal is considered to be consistent with the North Coast Regional Plan 2036.		
5.2 Sydney Drinking Water Catchments	Does not apply to Ballina Shire.		

Section 117 Direction Checklist (Directions updated 15 May 2017) Planning Proposal – 17 Bath Street, Wardell			
Direction No.	Compliance of Planning Proposal		
5.3 Farmland of State and Regional Significance on the NSW Far North Coast	Consistent The subject site is not mapped as farmland of State or Regional Significance. The Northern Rivers Farmland Protection Project Final Map 2005 designates the site as Committed Urban Uses and Rural –Residential Zones.		
5.4 Commercial and Retail Development along the Pacific Highway, North Coast	Does not apply to planning proposal.		
5.5 Development in the vicinity of Ellalong Paxton and Millfield (Cessnock LGA).	Revoked.		
5.6 Sydney to Canberra Corridor (Revoked 10 July 2008. See amended Direction 5.1	Revoked.		
5.7 Central Coast (Revoked 10 July 2008. See amended Direction 5.1)	Revoked.		
5.8 Second Sydney Airport: Badgerys Creek	Does not apply to Ballina Shire.		
5.9 North West Rail Link Corridor Strategy	Does not apply to Ballina Shire.		
5.10 Implementation of Regional Plans	Consistent. The planning proposal is considered to be consistent with the North Coast Regional Plan 2036.		
6. Local Plan Making			
6.1 Approval and Referral Requirements	Consistent. The planning proposal does not introduce any new concurrence or consultation provisions or any additional designated development types.		
6.2 Reserving Land for Public Purposes	Consistent. The planning proposal does not create, alter or reduce existing zonings or reservations of land reserved for public purposes.		
6.3 Site Specific Provisions	Consistent. The planning proposal does not relate to a specific development proposal to be carried out nor does it contain or refer to drawings that show details of the development proposal.		
7. Metropolitan Planning			
7.1 Implementation of the Metropolitan Strategy	Does not apply to Ballina Shire.		
7.2 Implementation of Greater Macarthur Land Release Investigation	Does not apply to Ballina Shire.		

Appendix 3 – Reports and Resolutions

9.1 LEP Amendment Request - 17 Bath Street Wardell

9.1 LEP Amendment Request - 17 Bath Street Wardell

Delivery Program Strategic Planning

Objective To outline a proposal to amend the Ballina Local

Environmental Plan 2012 to rezone 17 Bath Street Wardell from RU2 Rural Landscape to R2 Low Density Residential and seek direction on the

progression of the proposal.

Background

Council has received a request from Ardill Payne and Partners on behalf of Ms Rhonda Sly to rezone 17 Bath Street Wardell from RU2 Rural Landscape to R2 Low Density Residential. The proposal also involves a change from the 40ha minimum lot size for subdivision standard to apply a 600m² minimum lot size.

The proposed amendment enables the subdivision of the land and associated residential development. A copy of the information submitted by the proponent in support of the LEP amendment request is contained in Attachment One.

The subject site is known as Lot 1, Section 15, DP 759050, No 17 Bath Street Wardell (Lot 1). Lot 1 is designated as a Strategic Urban Growth Area (SUGA) under the provisions of Ballina LEP 2012 and is identified in Council's Local Growth Management Strategy as a strategic urban growth area.

Council has also relatively recently considered the planning framework for Wardell through the Wardell Strategic Plan. The Council at its Ordinary Meeting on 27 August 2015 endorsed the Wardell Planning and Environmental Study and the draft Wardell Strategic Plan for public exhibition [Minute No. 270815]. Following public exhibition the Wardell Strategic Plan 2015 – 2035 was subsequently adopted by the Council in January 2016 [Minute No. 280116/10].

The 2015 Wardell Planning and Environmental Study undertook a preliminary examination of the merits of rezoning all SUGA areas located at Wardell for residential purposes. In respect to Lot 1 the study ranked it as having a "Good" suitability for urban purposes, following consideration of land constraints, with potential for 2 to 3 lots providing housing for 5 to 8 people.

The Wardell Strategic Plan 2015 – 2035 under Locality Objective 5, *Ensuring that future development is staged, progressive and affordable*, incorporates the following strategic action:

24. Initiate a planning proposal for the rezoning of SUGA designated properties located within or adjacent to the boundaries of Wardell Village (does not include SUGA area 1 with frontage to Pimlico Road.

This LEP amendment request is consistent with Strategic Action 24 as contained in the Wardell Strategic Plan 2015 - 2035.

The purpose of this report is to outline the amendment proposal and seek direction in relation to the further consideration and assessment of the amendment request.

Key Issues

- Merits of proposed LEP amendment.
- Processing of LEP amendment request and preparation of a planning proposal.

Information

Lot 1 is located on the north-western corner of Bath and Carlisle streets Wardell. Lot 1 has an approximate frontage of 41 metres to Bath Street and 50 metres to Carlisle Street and an area of 2,023 square metres.

Erected upon Lot 1 is a single storey timber dwelling house and garden shed. A single storey timber garage building is also located within the curtilage of the dwelling house. The garage may be partly located within the Carlisle Street Road reserve.

A detailed site survey would be required to establish the exact location of site improvements and what appears to be a bushfire asset protection zone (APZ) on the northern side of Lot 1. Should the Council resolve to prepare a planning proposal then a site survey will be required to be submitted by the proponent after Gateway determination and prior to the public exhibition of the planning proposal.

Diagrams One and Two are aerial photo and zoning plan extracts that identify the site the subject of the LEP amendment request by red outline.









RU2 - Rural Landscape Zone

R2 - Low Density Residential Zone

DM - Deferred Matters (BLEP 2012)

Photos One and Two show the garage, thought to be located partly on the Carlisle Street road reserve, and the older style timber dwelling house erected on Lot 1. Photo Three shows the cleared area thought to be an APZ on the northern side of Lot 1.

Photo One: Garage Associated with Lot 1



Photo Two: Dwelling House Erected on Lot 1



Photo Three: Cleared Area Adjoining Northern Fence Line of Lot 1



The dwelling house erected upon Lot 1 is considered to be a good local example of a timber dwelling house from the Edwardian (Federation) period with a construction date most likely within the range 1890 to 1915. Whilst the dwelling house is not heritage listed within Ballina LEP 2012 its external appearance suggests that it may have local heritage value.

It is suggested that the heritage value of the dwelling house be further examined as part of the planning proposal process. This will enable the Council to give consideration to listing the dwelling as an item of Ballina Shire's Environmental Heritage, within Ballina LEP 2012, at the same time as the rezoning of the site is examined. An assessment of heritage value will be required to be prepared by the proponent post Gateaway determination to further evaluate the history and heritage value of the existing dwelling house.

Aboriginal cultural heritage matters have been examined in a preliminary manner by undertaking a Basic AHIMS (Aboriginal Heritage Information Management System) seach. The search indicated that there were no Aboriginal sites or places recorded in or within 50 metres of Lot 1. One Aboriginal site was located within 200 metres of Lot 1. Based on the results of the AHIMS search, the sites relatively small area and urbanised use it is not proposed to require additional formal investigation of Aboriginal cultural heritage issues related to Lot 1 as part of the planning proposal process. This is subject to consultation with the Jali Local Aboriginal Land Council that is proposed to be undertaken post Gateway determination.

State Environmental Planning Policy (SEPP) 55 - Remediation of Land requires Council to consider, when preparing an LEP, whether the land is contaminated, and if contaminated, whether it is suitable for its intended purpose. The LEP Amendment Request Application (Attachment One) indicates that based on the historical and current use of the site for rural residential purposes and small site area, as well as the site not adjoining intensive horticulture or potentially contaminating uses that there is not likely to be a requirement for any detailed contamination investigation. This matter will be considered further as part of the assessment of the LEP amendment request post Gateway determination.

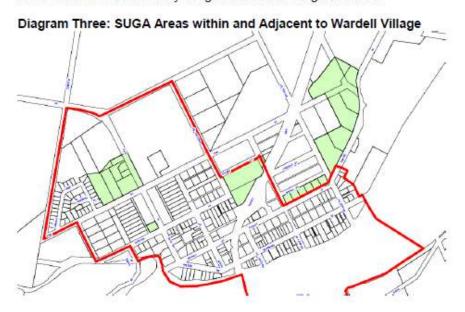
Lot 1 is designated as bushfire prone land and is wholly affected by the 100 metre wide buffer to Category 1 vegetation. As a consequence of this consultation with the NSW Rural Fire Service (RFS) will be undertaken post Gateway determination. The proponent will also be required to prepare a Bushfire Threat Assessment Report post Gateway determination and prior to consultation with the RFS.

There are a number of existing trees and shrubs located on Lot 1 which will be required to be identified and their ecological value assessed in a Flora and Fauna (Ecological) Assessment Report post Gateway determination.

Lot 1 is also designated as being affected by Class 4 Acid Sulfate Soils. In this respect Clause 7.1 of Ballina LEP 2012 specifies that for works more than 2 metres below natural ground level or works which would likley lower the water table by more than 2 metres the preparation of an Acid Sulfate Soils Management Plan is required. Given these provisions no further assessment of acid sulfate soil issues is proposed to be required as part of the planning proposal process as the matter can be suitably addressed at the development application stage having regard for the details of development that is proposed.

Land contour information available to Council suggests that Lot 1 is within an area located at approximate 6 metres AHD. The 1 in 100 year flood level for 2100 has been modelled as reaching a height of 3.7m AHD. On this basis the subject property is not designated as prone to flooding from the Richmond River.

The Wardell Strategic Plan 2015 – 2035 envisaged that Council would seek to initiate and prepare one planning proposal for all SUGA areas located within and adjacent the boundaries of Wardell Village. This would cover a total of five SUGA sites as shown by the green colour in Diagram Three.



It was envisaged that specialist consultant costs associated with the preparation of the planning proposal would be shared by all affected owners. During consultation associated with the Strategic Plan and Environmental Study few SUGA owners demonstrated interest in such an approach.

Whilst it is possible to defer consideration of the current LEP amendment request, and proceed to prepare an alternative planning proposal covering the other designated SUGA areas, there is also considered to be merit in proceeding with the submitted request. This is because it may act as a catalyst through which interest may be stimulated amongst other SUGA owners to also submit joint or individual LEP amendment requests for their properties.

Importantly, where Council seeks to initiatie an LEP amendment rather than a landowner (or group of landowners), Council would be required to meet the costs associated with the amendment including site investigations and studies as well as processing costs.

Sustainability Considerations

Environment

The subject site contains a number of trees and other vegetation the significance of which is not known. Ecological issues will be required to be further addressed in a Flora and Fauna (Ecological) Assessment Report, prepared by a qualified ecologist, if the Council endorses the preparation of a planning proposal relating to this LEP amendment request.

Social

There are no significant social impacts anticipated as consequence of this LEP amendment request.

Economic

There are no significant social impacts anticipated as consequence of this rezoning proposal.

Legal / Resource / Financial Implications

Council's processing guidelines and adopted fees and charges for LEP amendment requests would be applied to the further processing of this request. All costs associated with the processing of the application would be met by the proponent.

Processing of the amendment can be accommodated within the Strategic and Community Facilities Group work program.

Consultation

There has been no specific consultation undertaken with either the community or government agencies in relation to this LEP amendment request to date as this matter is in the initial concept phase. It is noted however, that the preparation of the Wardell Strategic Plan 2015 – 2035 was the subject of extensive community engagement during 2015.

25

Should the proposal proceed beyond Gateway determination, public exhibition and agency engagement will be undertaken in accordance with the requirements of the *Environmental Planning and Assessment Act*. This would include consultation with the NSW Rural Fire Service, the Office of Environment and Heritage, the Jali Local Aboriginal Land Council as well as community consultation for a minimum period of 14 days.

Options

 Initiate a planning proposal related to the rezoning of Lot 1, Section 15, DP 759050, No. 17 Bath Street, Wardell from RU2 Rural Landscape zone to R2 Low Density Residential zone.

This is the preferred option. Initiating a planning proposal will enable Council to further investigate the merits of this proposal, and also obtain relevant Government authority and broader community feedback on the proposal.

Under this approach a planning proposal would be prepared that identifies the intended outcome and nominates the range of issues (such as ecology, heritage, site survey and bush fire risk) which require further investigation post Gateway determination and prior to public exhibition.

Given the small scale nature of the proposed rezoning and its consistency with the strategic planning framework for Wardell it is recommended that Council authorises submission of a planning proposal, consistent with the sentiments expressed in this report, to the Department of Planning and Environment for Gateway Determination without a further report on the planning proposal documentation being presented to the Council.

As further investigations and procedural steps are undertaken it is open to Council to either cease the amendment or change its approach, depending on the available information.

If the Council endorses this approach, staff will prepare and then lodge a planning proposal to enable the rezoning with the Department of Planning and Environment upon payment of the applicable Stage 2 processing fees by the proponent. A further report would be presented to the Council following the completion of the public exhibition phase of the process.

In addition to the above, it is also recommended that where a favourable Gateway determination enabling the planning proposal to proceed is received, Council proceeds at this stage on the basis that it is willing to exercise delegation from the Department of Planning and Environment for the processing of the amendment. In relation to the exercise of delegation, it is open to Council to decline to use its delegation (if granted) later in the planning proposal process.

Defer consideration of the LEP amendment request or broaden the area affected to incorporate additional SUGA areas.

The Council may defer consideration of the LEP amendment request in order to undertake an inspection of the site and locality, to seek additional information and/or to obtain a more in-depth briefing of the proposal.

This approach is suggested in the event that the Council would like to examine options to advance a broader planning proposal relating to all SUGA designated properties located within and adjacent to the boundaries of Wardell Village, as detailed in Locality Objective No. 24 of the Wardell Strategic Plan 2015 – 2035.

However, for the reasons outlined above, it is recommended that this proposed rezoning proceeds as a stand alone amendment.

Decline to initiate the LEP amendment request.

It is open to the Council to decline the requested LEP amendment. Endorsement of this option would mean that no further action would be taken by Council with respect to the processing of the request. If this was to occur, it is open to the proponent to exercise her right to lodge a request for a pre-Gateway determination review with the Department of Planning and Environment.

Having regard to the characteristics of the site and the consistency of the proposal with the strategic planning framework for Wardell, declining to initiate the LEP amendment process is not recommended.

RECOMMENDATIONS

- That Council endorses the preparation of a planning proposal which proposes to rezone Lot 1, Section 15, DP 759050, 17 Bath Street Wardell to R2 Low Density Residential as outlined in this report.
- That the planning proposal, once prepared, be forwarded to the Department of Planning and Environment for a Gateway determination.
- That subject to a Gateway determination allowing the proposal to proceed to community consultation being issued, and adequate studies in support of the planning proposal being prepared, the procedural steps associated with progression of the planning proposal including public exhibition be undertaken.
- That Council receive a further report on the matter following the completion of the public exhibition of the planning proposal.

Attachment(s)

1. LEP Amendment Request 17 Bath Street Wardell

250117/15 Resolved

(Cr Ben Smith/Cr Sharon Cadwallader)

- That Council endorses the preparation of a planning proposal which proposes to rezone Lot 1, Section 15, DP 759050, 17 Bath Street Wardell to R2 Low Density Residential as outlined in this report.
- That the planning proposal, once prepared, be forwarded to the Department of Planning and Environment for a Gateway determination.
- That subject to a Gateway determination allowing the proposal to proceed to community consultation being issued, and adequate studies in support of the planning proposal being prepared, the procedural steps associated with progression of the planning proposal including public exhibition be undertaken.
- That Council receive a further report on the matter following the completion of the public exhibition of the planning proposal.
- FOR VOTE Cr David Wright, Cr Sharon Parry, Cr Jeff Johnson, Cr Eoin Johnston, Cr Stephen McCarthy, Cr Nathan Willis, Cr Keith Williams, Cr Sharon Cadwallader and Cr Ben Smith

AGAINST VOTE - Cr Phillip Meehan

Appendix 4 – Gateway Determination



Mr Paul Hickey General Manager Ballina Shire Council PO Box 450 Ballina NSW 2478 Our ref: PP_2017_BALLI_008_00 (17/11246)
Your ref: LEP Amendment – 17 Bath Street Wardell (1873)

Dear Mr Hickey

Planning proposal to amend Ballina Local Environmental Plan (2012)

I am writing in response to your Council's letter dated 11 August 2017 requesting a Gateway determination under section 56 of the *Environmental Planning and Assessment Act 1979* (the Act) in respect of the Planning Proposal to rezone and amend the minimum lot size of Lot 1, Section 15, DP 759050, 17 Bath St, Wardell to facilitate residential development and remove the Strategic Urban Growth Area affection of the subject land and associated buffer area on surrounding land.

As delegate of the Minister for Planning, I have now determined the planning proposal should proceed subject to the conditions in the attached Gateway determination.

I have also agreed, as delegate of the Secretary, the planning proposal's inconsistency with S117 Directions 1.2 Rural Zones, 1.5 Rural Land and 4.1 Acid Sulfate Soils are justified or of minor significance. No further approval is required in relation to this Direction.

Council may still need to obtain the agreement of the Department's Secretary to comply with the requirements of relevant S117 4.4 Planning for Bushfire Protection. Council should ensure this occurs prior to the plan being made.

Plan making powers were delegated to councils by the Minister in October 2012. It is noted that Council has requested to be issued with delegation for this planning proposal. I have considered the nature of Council's planning proposal and have decided to issue an authorisation for Council to exercise delegation to make this plan.

The amending Local Environmental Plan (LEP) is to be finalised within 9 months of the week following the date of the Gateway determination. Council should aim to commence the exhibition of the planning proposal as soon as possible. Council's request to draft and finalise the LEP should be made directly to Parliamentary Counsel's Office 6 weeks prior to the projected publication date. A copy of the request should be forwarded to the Department of Planning and Environment for administrative purposes.

Northern Region | 49 Victoria Street Grafton 2460 | Locked Bag 9022 Grafton 2460 | planning.nsw.gov.au

The State Government is committed to reducing the time taken to complete LEPs by tailoring the steps in the process to the complexity of the proposal, and by providing clear and publicly available justification for each plan at an early stage. In order to meet these commitments, the Minister may take action under section 54(2)(d) of the Act if the time frames outlined in this determination are not met.

Should you have any queries in regard to this matter, I have arranged for Ms Gina Davis of the Department's regional office to assist you. Ms Davis can be contacted on (02) 6701 9687.

Yours sincerely

Jeremy Gray

Director Regions, Northern

Planning Services

Encl:

Gateway Determination

Written Authorisation to Exercise Delegation Attachment 5 – Delegated Plan Making Reporting Template



Gateway Determination

Planning Proposal (Department Ref: PP_2017_BALLI_008_00): to rezone and amend the minimum lot size of Lot 1, Section 15, DP 759050, 17 Bath St, Wardell to facilitate residential development and remove the Strategic Urban Growth Area affection at this site and associated buffer areas on surrounding land.

I, the Director regions, Northern, at the Department of Planning and Environment as delegate of the Minister for Planning, have determined under Section 56(2) of the *Environmental Planning and Assessment Act, 1979* (EP&A Act) that an amendment to the Ballina Local Environmental Plan (LEP) (2012) to rezone and amend the minimum lot size of Lot 1, Section 15, DP 759050, 17 Bath St, Wardell to facilitate residential development and remove the Strategic Urban Growth Area affection at this site and associated buffer areas on surrounding land, should proceed subject to the following conditions:

- Community consultation is required under Sections 56(2)(c) and 57 of the EP&A Act as follows:
 - (a) the planning proposal is classified as low impact as described in A guide to preparing local environmental plans (Department of Planning and Environment 2016) and must be made publicly available for a minimum of 14; and
 - (b) the relevant planning authority must comply with the notice requirements for public exhibition of planning proposals and the specifications for material that must be made publicly available along with planning proposals as identified in Section 5.5.2 of A guide to preparing local environmental plans (Department of Planning and Environment 2016).
- Consultation is required with the following public authorities and / organisations under Section 56(2)(d) of the EP&A Act and/or to comply with the requirements of relevant Section 117 Directions:
 - NSW Rural Fire Service
 - NSW Office of Environment and Heritage
 - Jali Local Aboriginal Land Council

Each public authority/organisation is to be provided with a copy of the Planning Proposal and any relevant supporting material, and given at least 21 days to comment on the proposal.

- Prior to consultation with agencies the following additional studies are to be carried out. These studies are to be placed on exhibition with the Planning Proposal.
 - a. Heritage assessment;
 - b. Bushfire Threat Assessment; and
 - c. Site contamination Assessment

Ballina LGA PP 2017 BALLI 008 00 (17/11246)



- A public hearing is not required to be held into the matter by any person or body under Section 56(2)(e) of the EP&A Act. This does not discharge Council from any obligation it may otherwise have to conduct a public hearing (for example, in response to a submission or if reclassifying land).
- 5. The timeframe for completing the LEP is to be 9 months following the date of the Gateway determination.
- 6. The final LEP maps shall be prepared in accordance with the requirements of the Department's "Standard Technical Requirements for Spatial Datasets and Maps" Vers: 1.0 November 2015.

Dated 30 day of AUGUST

Jerepay Gray Director Regions, Northern **Planning Services** Department of Planning and

2017.

Environment

Delegate of the Minister for Planning



Attachment 5 – Delegated plan making reporting template

Reporting template for delegated LEP amendments

Notes:

- Planning proposal number will be provided by the Department of Planning and Environment following receipt of the planning proposal
- The Department of Planning and Environment will fill in the details of Tables 1 and 3
- RPA is to fill in details for Table 2
- If the planning proposal is exhibited more than once, the RPA should add additional rows to Table 2 to include this information
- The RPA must notify the relevant contact officer in the regional office in writing of the dates as they occur to ensure the publicly accessible LEP Tracking System is kept up to date
- A copy of this completed report must be provided to the Department of Planning and Environment with the RPA's request to have the LEP notified

Table 1 - To be completed by Department of Planning and Environment

Stage	Date/Details
Planning Proposal Number	PP_2017_BALLI_008_00
Date Sent to DP&E under s56	11 August 2017
Date considered at LEP Review Panel (if applicable)	N/A
Gateway determination date	

Table 2 - To be completed by the RPA

Stage	Date/Details	Notified Reg Off
Dates draft LEP exhibited		
Date of public hearing (if held)		
Date sent to PCO seeking Opinion		
Date Opinion received		
Date Council Resolved to Adopt LEP		
Have changes been made to the draft LEP after obtaining final PC opinion?	YES NO)
Date LEP made by GM (or other) under delegation		
Date sent to DPE requesting notification		

Table 3 - To be completed by Department of Planning and Environment

Stage	Date/Details	
Notification Date and details		

Additional relevant information:



WRITTEN AUTHORISATION TO EXERCISE DELEGATION

Ballina Shire Council is authorised to exercise the functions of the Minister for Planning under section 59 of the *Environmental Planning and Assessment Act* 1979 (EP&A Act) that are delegated to it by instrument of delegation dated 14 October 2012, in relation to the following planning proposal:

Number	Name
PP_2017_BALLI_008_00	Planning proposal to rezone and amend the minimum lot size of Lot 1, Section 15, DP 759050, 17 Bath St, Wardell to facilitate residential development and remove the Strategic Urban Growth Area affection at this site and associated buffer areas on surrounding land.

In exercising the Minister's functions under Section 59 of the EP&A Act, the Council must comply with the Department's "A guide to preparing local environmental plans 2016" and "A guide to preparing planning proposals 2016".

Dated 30 AUGUST 2017

Jeremy Gray

Directors Regions, Northern

Planning Services

Department of Planning and Environment

Delegate of the Secretary of the Department of Planning and Environment

Appendix 5 – Proponent's Planning Proposal Submission

ARDILL PAYNE 8 Part ners www.ardillpayne.com.au e:info@ardillpayne.com.au ABN: 51 808 558 977

8274 planning proposal cover letter (nov 2016)



24 November 2016

The General Manager Ballina Shire Council PO Box 450 BALLINA NSW 2478

	O	C	ANN	1ED	16
17	3	J	NOV	2016	2

Dear Sir/Madam

re: Planning Proposal/LEP Amendment Request Lot 1 Sec 15 DP 759050, No. 17 Bath Street, Wardell

Ardill Payne & Partners (APP) has been commissioned by Ms Rhonda Sly (owner of the subject land) to provide town planning services in the preparation of a Planning Proposal/LEP Amendment Request to Ballina Shire Council.

Attached herewith is the following:

- · signed landowner's authorisation enabling APP act on their behalf
- completed Planning Proposal/LEP Amendment Request Proponent & Proposal Information Form
- 2 x paper and 1 x CD copies of the planning proposal request
- cheque for \$3590.00 as advised in Matt Woods' email dated 15th November 2016 (copy attached)

Should you have any questions in respect of this matter, please contact me on 6686 3280 or pauls@ardillpayne.com.au.

Yours faithfully

Paul Snellgrove

ARDILL PAYNE & PARTNERS

Engineers Planners Surveyors Environmental Project Management

BALLINA
45 River Street Level 1, The Designbank Germane House,
PO Box 20
BALLINA NSW 2478
Ph: 02-6686 3280
Ph: 07-3123 6675

BALLINA Project Management

GUNNEDAH
GERMANE GUNNEDAH
GERMANE GUNNEDAH
GUNNEDAH
NSW 2380
Ph: 02-6742 9955

Planning Proposal / LEP Amendment Request



Proponent & Proposal Information Form

Lodge Applications at Ballina Shire Council • 40 Cherry Street • Ballina (Mon-Fri 8.15am to 4.30pm) mail PO Box 450 Ballina 2478 • dx 27789 • f 02 6686 7035 • e council@ballina.nsw.gov.au t02 6686 4444 • w www.ballina.nsw.gov.au • abn 53 929 887 369

This form is to be completed and submitted when a request for an LEP amendment or planning proposal is lodged with Council.

Proponent Details							
all correspondence	will be forwarded to this nan	ne and ad	dress unless alter	native details a	re specified l	pelow.	
Proponent's Name	Rhonda Sly						
address	Lot 1 Sec 15 DP 759050						
ostal Address	17 Bath Street, Wardell						
relephone (w)	(h) Mobile 0438 834 191						
Email Address	rhonda.sly@bigpond.com						
Signature	Refer attached signed land	downer au	uthority	1100		Date	
Consultant / Repr	esentative Details	Wall of the	10-10-2	-X1 (1)	50.55		
Details of consultan	ts/representatives acting on the principal contact for the			required. Pleas	se nominate	whether the cor	sultant/
Name	Ardill Payne & Partners						
Address	45 River Street, Ballina						
Γelephone (w)	6686 3280	Mo	obile			Fax 6686 792	20
Email Address	pauls@ardillpayne.com.au	ı	ts, a	C Phu	- sue	uagos)
Description of the	insultant/representative is to Land ins of all land holdings the su roposal should be document	bject of th	e LEP amendmer	t request/plann	ing proposal		dditional propertie
Property Address	17 Bath Street, Wardell						
Lot/Portion	1	Section	15	DP	759050		
Property Address							
Lot/Portion		Section		DP			
Property Address							
Lot/Portion		Section		DP			
Office Use Only							
Proposal Name:	Mary II am American	line-tally	Type: Major	Tanan	In.	odgement Discuss	ын Пу Пы
Control of the Contro	N Amount: \$ 3 590- 0	0	Date Received:	· ((· (6 ·	Recei	-	

Page 1 of 4

f their landholding						
	olders are to be provided. If landholders do not sign this form, evidence of the consent as part of the LEP amendment/planning proposal is required in conjunction with this tional landholder details.					
Owner's Name(s)	As above in "Proponent Details"					
Address						
.ot/Portion	Section DP					
Felephone (w)	(h) Mabile					
Email Address		Fax				
I/we being the	owner(s) of the property identified above, consent to the submission of this planning p	oroposal/LEP amendr	nent.			
Signature	Refer attached signed landowner authority	Date				
Summary of the I	.EP Amendment Request / Planning Proposal					
Brief outline of the	concept or idea underpinning the LEP amendment request / planning proposal.					
Refer attached de	ocument titled "Planning Proposal/LEP Amendment Request" prepared by APP dated	d November 2016,				
Refer attached de	ocument titled "Planning Proposal/LEP Amendment Request" prepared by APP dated	d November 2016,				
Refer attached do	ocument titled "Planning Proposal/LEP Amendment Request" prepared by APP dated	d November 2016,				
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Refer attached do	ocument titled "Planning Proposal/LEP Amendment Request" prepared by APP dated	d November 2016,				
Refer attached do	ocument titled "Planning Proposal/LEP Amendment Request" prepared by APP detec	d November 2016.				

	in Support of the LEP Amendment Request / Planning Proposal
Refer attached document titled	d "Planning Proposal/LEP Amendment Request" prepared by APP dated November 2016.
Privacy Protection Notice	
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The completed application form equest/planning proposal. Plea	n contains personal information which is being collected for the purpose of assessing this LEP amendr ase be aware that information contained in this documentation is public information and may be accessed.
The completed application form equest/planning proposal. Pleat ther government agencies, ser	n contains personal information which is being collected for the purpose of assessing this LEP amendr ase be aware that information contained in this documentation is public information and may be accesse rvice providers, the general community or other organisations. The information will be processed by Co allable to public enquiries under the Government Information (Public Access) Act. The information will
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Page 3 of 4

Is a disclosure statement to accompany your application?

Planning Proposal / LEP Amendment Request

tional Information	
er attached document titled "Planning Proposal/LEP Amendment Request" prepared by APP dated November	er 2016.

Paul Snellgrove

From: Matthew Wood <mattheww@ballina.nsw.gov.au>

Sent: Tuesday, 15 November 2016 2:17 PM

To: Paul Snellgrove

Cc: Dwayne Roberts; 'rhonda.sly@bigpond.com'

Subject: RE: 8274 - PLanning Proposal

Hi Paul,

The Stage 1 fee is \$3,590 (no GST applicable). For stage 1 we report the request to Council and seek direction on the preparation of a planning proposal for gateway determination.

To prepare a planning proposal, the fee is \$5,960 (being Stage 2).

The stage 3 fee, being for processing after Gateway determination, will be either \$6,160 or \$12,300 plus any costs for consultants engaged by Council. The fee depends on whether any specialist studies or independent assessment are required and consistency with the strategic planning framework. We determine the fee after Gateway determination when we know what the Department of Planning's requirements are.

Alternatively we could look at whether this is a matter suitable for a housekeeping amendment (with lower fees) but we would need to discuss this further in terms of the particular site issues and timing. At this stage we don't have a timeframe for our next housekeeping amendment.

Please let me know if you have any further queries.

Regards

Matthew Vroed

Manager Strategic Planning Strategic and Community Facilities Group





hallma.nsw.gov.au | discoverballina.com p: 6686128411: 9266869514

The environment thanks you for not printing this message. This enail and any files transmitted with it are confidential and intended solely for the use of the individual or entity to whom they are addressed. If you have received this email in error please pass it on to the intended recipient in its original form, or consol the Ballina Shire Council.

Opinions, conclusions and other information contained within this message that do not relate to official Council business are those of the individual sender, and shall be understood as being neither given not endorsed by the Ballina Shire Council.

From: Paul Snellgrove [mailto:PaulS@ardillpayne.com.au]

Sent: Tuesday, 15 November 2016 2:04 PM

To: Matthew Wood

Cc: Dwayne Roberts; 'rhonda.sly@bigpond.com'

Subject: 8274 - Planning Proposal

Matt

Ardill Payne & Partners (APP) has been commissioned by Rhonda Sly (owner of Lot 1 Sec 15 DP 759050, No. 17 Bath Street, Wardell) to provide town planning services in the preparation of a Planning Proposal/LEP Amendment Request to Ballina Shire Council to rezone the land to residential.



PLANNING PROPOSAL/LEP AMENDMENT REQUEST

Submission to Ballina Shire Council

Lot 1 Sec 15 DP 759050 17 Bath Street, Wardell

> for: Rhonda Sly

November 2016

1

Planning Proposal/LEP Amendment Request Lot 1 Sec 15 DP 759050 17 Bath Street, Wardell

Document Control Sheet

Filename:	8274 Planning Proposal/LEP Amendment Request
Job No.:	8274
Job Captain;	Dwayne Roberts
Author:	Paul Snellgrove
Client:	Rhonda Sly
File/Pathname:	

Revision No:	Checked By		Issued By	
	Name	Signed	Name	Signed
0	Dwayne Roberts		Paul Snellgrove	1-1-
1				
2				

		Table of Contents	- 60
1	INTF	RODUCTION	3
	1.1 1.2 1.3	Background	4
2	CON	ITEXT AND CHARACTERISTICS OF SUBJECT LAND	
	2.1 2.2 2.3 2.4	Property Details	8 9 9 9 10
3	OBJ	ECTIVES OR INTENDED OUTCOMES OF PROPOSED LEP	11
	3.1 3.2	Objectives of Planning Proposal	11
4	EXP	LANATION OF PROVISIONS	12
	4.1	Explanation of Proposed Amendments	12
5	JUS	TIFICATION FOR THE PROPOSED AMENDMENTS	13
	5.1 5.2 5.3 5.4	Section A – Need for the planning proposal	14 18 20
6	COV	MMUNITY CONSULTATION	21
7	900	DE OF ENGACEMENT	22

1 Introduction

This section introduces the proposal and provides a general overview of the project.

1.1 Background

This submission comprises a Planning Proposal/LEP Amendment Request and explains the intended effect of, and provides justification for a proposed amendment to the Ballina Local Environmental Plan 2012 (BLEP).

The proposed amendment relates to land described as Lot 1 Sec 15 DP 759050, No. 17 Bath Street, Wardell and involves:

- rezoning the lot from RU2 Rural Landscape Zone to R2 Low Density Residential Zone; and
- replacing the 40ha minimum lot size with a 600m² minimum lot size for the lot.

The proposed R2 zone is the same zone as the adjoining/adjacent land to the east, west and south. The land is mapped as being a "Strategic Urban Growth Area" on the Strategic Urban Growth Area Map – Sheet SGA_003A of the BLEP 2012. The mapped minimum lot size standard for the adjoining R2 zoned land is 600m² on the Lot Size Map – Sheet LSZ_003A of the BLEP 2012.

This Planning Proposal has been prepared having regard to Section 55 of the Environmental Planning and Assessment Act 1979 (EP&A Act) and:

- Planning Proposals A Guide to Preparing Planning Proposals (Department of Planning and Environment, August 2016)
- Planning Proposals and Local Environmental Plan Amendments: Process Guidelines v3.0 (Ballina Council, 23 June 2015)

This submission comprises and supports the Phase 1: LEP Amendment Initiation process of the Planning Proposal and addresses all of the information on Council's Planning Proposal/LEP Amendment Request – Proponent & Proposal Information Form.

There is no Political Donations and Gifts Disclosure required to accompany this request.

1.2 Structure and Scope of Report

This LEP Amendment Initiation Request contains the following:

Section 2 Context and characteristics of subject land.

Section 3 A statement of the Objectives and Intended
Outcomes of the proposed LEP amendment

(Section 2, Part 1).

Section 4 An Explanation of the Provisions that are to be

included in the proposed LEP amendment (Section

2, Part 2).

Section 5 The Justification for those objectives, outcomes and

provisions and the process for their implementation

(Part 2, Section 3).

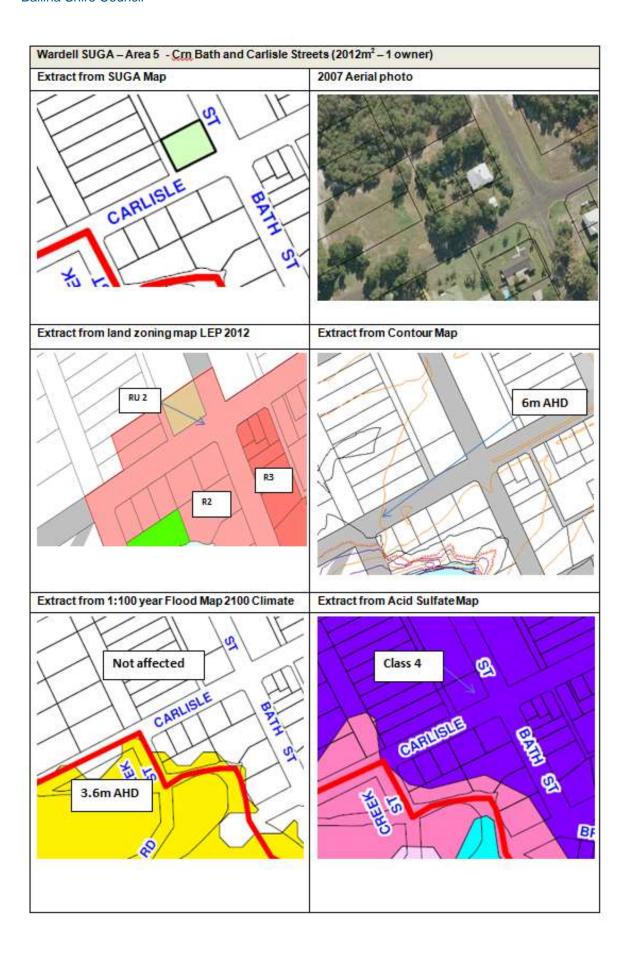
Section 6 Details of the Community Consultation in respect

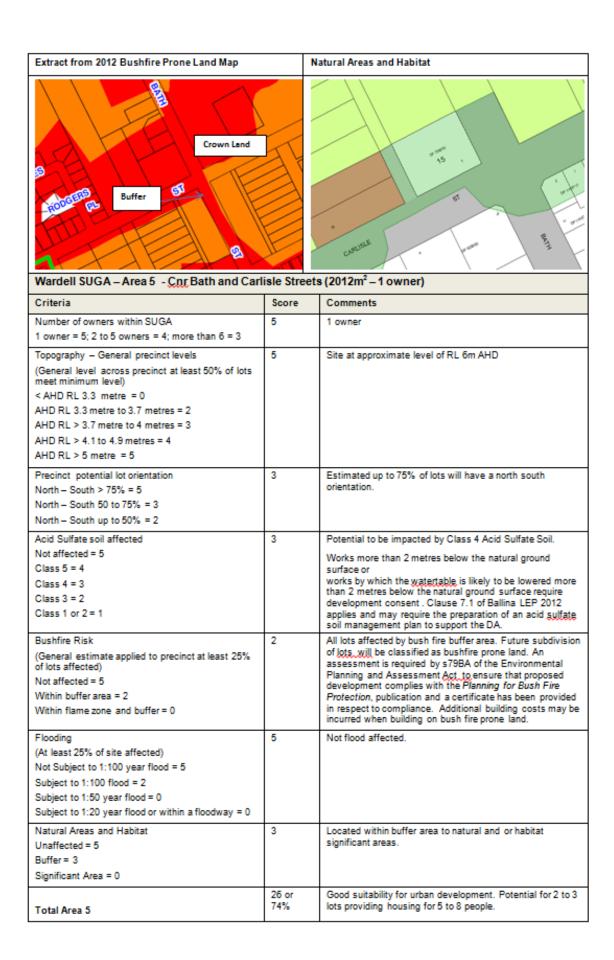
of the Planning Proposal (Part 2, Section 4).

Section 7 Conclusion

1.3 Background

The Wardell Planning and Environmental Study (WP&ES) was prepared in 2015 and was endorsed by Ballina Council at its Ordinary Meeting on the 27th August 2015. The WP&ES identifies the subject property as 'Wardell SUGA – Area 5' as shown below:





2 Context and Characteristics of Subject Land

This section describes the subject land and identifies the geographical context of the site and its relationship to the surrounding locality.

2.1 Property Details

The Planning Proposal relates to a single lot which is described in real property terms as Lot 1 Sec 15 DP 759050 and is commonly known No. 17 Bath Street, Wardell. The lot is rectangular in shape with the following approx. dimensions and area:

- 50m northern boundary (to Lot 68 DP 755688)
- · 40m eastern boundary (to Bath Street)
- · 50m southern boundary (to Carlisle Street)
- 40m western boundary (to road reserve)
- 2012m² total area

As shown on the below aerial photograph, existing on the land is a single storey dwelling house and detached double garage which are both constructed of timber weatherboard with a metal roof.

Vehicular access to the site is via an existing bitumen driveway to Bath Street which is a constructed urban (residential) road with a bitumen seal for the full property frontage.



Source: SixMaps (23 November 2016)

It should be noted that the cadastral overlay on the above is not accurate and is out by approx. 15m to the north.

2.2 Other matters

Preliminary planning investigations in respect of the subject land confirm that it is:

- not mapped as being subject to SEPP 14 or SEPP 26
- mapped as being bushfire prone, being 100m buffer to Vegetation Category 1 vegetation
- <u>not</u> likely to be contaminated as a consequence of existing or prior land uses (existing long-standing residential use – single dwelling house)
- . not is mapped as being subject to the 1 in 100 year flood event
- · mapped being subject to Class 4 acid sulfate soils
- <u>not</u> identified as being or containing an item of environmental heritage (per Schedule 5 of the Ballina LEP 2012)

- <u>not</u> identified as including or comprising critical habitat as prescribed in the *Threatened Species Conservation Act 1995* or (subject to section 5C) Part 7A of the *Fisheries Management Act 1994*
- <u>not</u> identified as being affected by the operation of Sections 38 or 39 of the Coastal Protection Act 1979
- <u>not</u> affected by any road widening or realignment proposal under either Division 2 of Part 3 of the Roads Act 1993, any environmental planning instrument or any resolution of Council
- <u>not</u> identified as being subject to acquisition by a public authority under the provisions of any environmental planning instrument, deemed or draft environmental planning instrument

2.3 Local Context

The subject lot is a developed small rural residential type lot (which contains a dwelling house) and which has two formed road frontages. The land is adjoined by residential zoned land to the east, south and west and developed residential land to the south. The land to the north comprises bushland.

2.4 Strategic Planning Context

2.4.1 Far North Coast Regional Strategy 2006-31 (FNCRS)

The subject land is mapped in the FNCRS as being a 'Proposed Future Urban Release Area'.

Under the circumstances, the proposed application of a residential zone is consistent with the Strategy.

2.4.2 Ballina Shire Growth Management Strategy 2012 (GMS)

The subject land is mapped as a 'Strategic Urban Growth Area' under the GMS.

Under the circumstances, the proposed application of a residential zone is consistent with the Strategy.

2.4.3 The Wardell Planning and Environmental Study (WP&ES)

The subject land is identified as 'Wardell SUGA – Area 5 Cnr Bath and Carlisle Streets (2012m² – 1 owner)' and scored a 26 or 74% in the Strategic Urban Growth Area Evaluation Tool and is identified as "Good suitability for urban development. Potential to 2 to 3 lots providing housing for 5 to 8 people".

Under the circumstances, the proposed application of a residential zone is consistent with the WP&ES.

2.4.4 Draft North Coast Regional Plan 2016

The subject land is mapped on Figure 30: Urban Growth Area Map for Ballina LGA as 'Proposed Urban Land' under the DNCRP.

Under the circumstances, the proposed application of a residential zone is consistent with the Draft Plan.

2.5 Relevant Provisions of BLEP 2012

The subject land is mapped under the BLEP 2012 as follows:

- RU2 Rural Landscape Zone
- · AB2 40ha minimum lot size/subdivision standard
- · Strategic Urban Growth Area
- Class 4 acid suflate soils
- · 8.5m maximum building height

3 Objectives or Intended Outcomes of Proposed LEP

3.1 Objectives of Planning Proposal

The objective of the Planning Proposal is to rezone the subject land to an urban residential zone and to apply a minimum lot size that will enable the land to be subdivided into minimum $600m^2$ lots, and to enable the construction of a dwelling house on the vacant lots at some future time (and subject to a separate approval process).

3.2 Possible Future Subdivision

That lot has an area of approximately 2012m² and it is proposed to apply an R2 – Low Density Residential Zone with a 600m² minimum lot size.

Based purely on a 600m² lot size, the site could yield up to 3 lots. It should be noted that this yield is a purely hypothetical number and has not been calculated having regard to any of the constraints that may exist on the site.

The Village of Wardell is serviced by all necessary reticulated public infrastructure services, including:

- · potable water supply
- sewerage disposal
- electricity
- telecommunications
- constructed urban roads (including stormwater)

Any future new lots would be able to be connected to and serviced by such systems.

4 Explanation of Provisions

4.1 Explanation of Proposed Amendments

The proposed amendments to the BLEP 2012 involve:

- rezoning the lot from RU2 Rural Landscape Zone to R2 Low Density Residential Zone;
- applying a 600m² minimum lot size to the R2 zoned land

The proposed R2 zone is same zoning as the adjoining/adjacent land to the east, west and south. The existing adjacent residential lots have a $600 m^2$ minimum lot size.

Contingent upon the zoning change being affected, there will also have to be a consequential change to the Strategic Urban Growth Area map, such that the land is no longer mapped as a 'Strategic Urban Growth Area'.

5 Justification for the Proposed Amendments

5.1 Section A - Need for the planning proposal

1. Is the planning proposal a result of any strategy study or report?

The subject land is identified as:

- 'Proposed Future Urban Release Area' under the Far North Coast Regional Strategy
- 'Strategic Urban Growth Area' under the Ballina Shire Growth Management Strategy
- Wardell SUGA Area 5 good suitability for urban development.
 Potential to 2 to 3 lots providing housing for 5 to 8 people' under the Wardell Planning and Environmental Study
- 'Proposed Urban Land' under the Draft North Coast Regional Plan

Is the planning proposal the best means of achieving the objectives or intended outcomes, or is there a better way?

The proposed application of a residential zone is consistent with these strategic planning documents that identify the land as being appropriate for future urban development/use.

It is submitted that an LEP amendment is the best (and only) way in which to achieve the proposed outcomes, with the proposal relating expressly to land use zoning and subdivision.

3. Is there a net community benefit?

The net community benefit that will result from the proposal is:

- additional economic activity generated by the development of the land for urban residential purposes
- additional land available for residential and related development

5.2 Section B - Relationship to strategic planning framework

4. Is the planning proposal consistent with the objectives and actions contained within the applicable regional or sub-regional strategy (including the Sydney Metropolitan Strategy and exhibited draft strategies)?

As detailed elsewhere in this Planning Proposal, the proposal is consistent with the Far North Coast Regional Strategy and the Draft North Coast REP.

The Planning Proposal involves changes to the zoning and minimum lot size standards to enable future subdivision (and construction of new dwelling houses).

The Planning Proposal will provide for increased housing opportunities which will assist in accommodating the projected local and regional population increase.

The Planning Proposal is thus consistent with the FNCRS and Draft NCREP. The information contained in this Planning Proposal document confirms and supports the capability of the land to accommodate urban residential development, which is thus consistent with the regional planning framework.

5. Is the planning proposal consistent with the local council's Community Strategic Plan, or other local strategic plan?

Ballina Shire Growth Management Strategy 2012 (GMS)

The purpose of the GMS is to provide the framework for the management of population and employment growth in Ballina Shire over the planning period of 2012-2031.

The subject land is mapped as a "Strategic Urban Growth Area" under the GMS, and as such, the application of a residential zone over the land is consistent with the Strategy.

Wardell Planning and Environmental Study (11/2015)(WP&ES)

The purpose of the WP&ES is to provide the framework for the management of population growth, urban expansion and infrastructure servicing needs of the Wardell Village.

The subject land is identified as "Wardell SUGA – Area 5 – good suitability for urban development. Potential to 2 to 3 lots providing housing for 5 to 8 people" under the WP&ES.

6. Is the planning proposal consistent with applicable state environmental planning policies?

There are a number of SEPP's that are of relevance to the proposal, details of which are as follows:

SEPP Title	Compliance of Planning Proposal
SEPP (Rural Lands) 2008	The subject land is currently zoned RU2. The proposed rezoning of the lot to a residential zone will not compromise or prejudice the use of the subject and adjoining land for agricultural purposes, due primarily to the characteristics, existing use, adjoining use and small size of the lot.
	The application of a residential zone will not result in increased land use conflicts as there is no adjoining productive agricultural land and the adjoining land has limited potential for agricultural use.
	It is therefore submitted that the Planning Proposal is consistent with the provisions of this SEPP,
SEPP 44 – Koala Habitat Protection	The subject land is a small (2012m²) rural residential lot that contains a dwelling house and associated improvements. The subject land is not mapped as containing core Koala habitat on Figure 8: Core Koala Habitat of the Ballina Shire Koala Management Strategy (March 2016).
	It is therefore submitted that the Planning Proposal is consistent with the provisions of and is not contrary to the intent of the SEPP.
SEPP 55 – Remediation of Land	Clause 6(1) of this SEPP requires the planning authority when preparing a Draft LEP to consider whether the land is contaminated and whether the land is suitable for such purpose (as either not being contaminated or requiring remediation to make it suitable). Based on the historical and current use of a small (2012m²) rural residential type lot for residential purposes and the fact that it does not adjoin and is not proximate to any intensive horticulture or other potentially contaminating uses, it is submitted that the land is not likely to be contaminated and that there would be no requirement for any detailed contamination investigation to support Phase 2.
	It is therefore submitted that the Planning Proposal is consistent with the provisions of and is not contrary to the intent of the SEPP.

SEPP 71 – Coastal Protection	The subject land is physically and spatially removed from any coastal foreshore land/area. The future subdivision and residential developmen of the land will not have any adverse or tangible impacts on any part of the coastal foreshore or any public land.
	It is therefore submitted that the Planning Proposal is consistent with the provisions of and is not contrary the intent of the SEPP.

7. Is the planning proposal consistent with applicable Ministerial Directions (s.117 directions)?

Section 117 of the *EP & A Act 1979* provides directions that relevant planning authorities must have regard to when preparing planning proposals for new LEPs. The following table identifies which of these directions are applicable to the proposed rezoning and how the Planning Proposal is consistent with their provisions.

Direction Number	Compliance of Planning Proposal
1. Employment and Resource	es .
1,1 Business and Industrial Zones	Does not apply to Planning Proposal.
1.2 Rural Zones	Complies – The subject lot is mapped as being 'Proposed Future Urban Release Area' (Town and Village Growth Boundary Map – Sheet 3 – Ballina) of the FNCRS and is thus able to be justified as a consequence of the FNCRS.
1.3 Mining, Petroleum Production and Extractive Industries	Does not apply to Planning Proposal.
1.4 Oyster Aquaculture	Does not apply to Planning Proposal,
1.5 Rural Lands	Complies – comments in respect of the Rural Lands SEPP are provided in Section 5.2 of this Planning Proposal. Further, the proposed rezoning is of relatively minor significance and is consistent with the FNCRS 2006-31 in that part of the lot is mapped as a 'Proposed Future Urban Release Area'.
2. Environment and Heritage	
2.1 Environmental Protection Zones	Does not apply to Planning Proposal.
2.2 Coastal Protection	Complies – the proposal is considered to be of a minor nature, resulting in a possible maximum of 3 lots (and future houses). The subject land is physically and spatially removed from any coastal foreshore land/area and is not subject to flooding, tidal inundation or any coastal processes. The proposal will not have any impact on any coastal foreshore land (public or private).
2.3 Heritage Conservation	Complies – the subject land is not identified as containing or comprising a heritage item or place (per Schedule 5 of the BLEP 2012).

2.4 Recreation Vehicle Areas	Does not apply to Planning Proposal.
3. Housing, Infrastructure ar	nd Urban Development
3.1 Residential Zones	Complies - adequate public infrastructure is available in the immediate locality to service the existing lot and any possible future lots. The proposal will facilitate future urban development which is able to connect to and make use of existing infrastructure services.
3.2 Caravan Parks and Manufactured Home Estates	Does not apply to Planning Proposal.
3.3 Home Occupations	Complies – home occupations are permitted without consent in the R2 zone under the BLEP 2012.
3.4 Integrated Land Use and Transport	Complies – the land is identified as a 'Proposed Future Urban Release Area' in the FNCRS. The proposal will facilitate development which is able to make use of existing roads and transport services.
3.5 Development Near Licensed Aerodromes	Does not apply to Planning Proposal.
3.6 Shooting Ranges	Does not apply to Planning Proposal.
4. Hazard and Risk	
4.1 Acid Sulphate Soils	The site is mapped as containing class 4 acid sulfate soils. This is a minor classification and relates to works more than 2m below the natural ground surface or works by which the watertable is likely to be lowered more than 2m below the natural ground surface. If the land is rezoned and developed for urban residential purposes there will not be any works that will result in any of the above and thus there is no requirement for any further investigation of assessment as there will not be any impacts on any acid sulfate soils.
4.2 Mine Subsidence and Unstable Land	Does not apply to Planning Proposal.
4.3 Flood Prone Land	Does not apply to Planning Proposal.
4.4 Planning for Bushfire Protection	A Bushfire Hazard Assessment would have to be prepared in accordance with the provisions of Planning for Bushfire Protection 2006 to support of the proposed rezoning and future possible subdivision of the land should the Planning Proposal proceed to Phase 2.
5. Regional Planning	
5.1 Implementation of Regional Strategies	Complies – the land is identified as a 'Proposed Future Urbar Release Area' under the FNCRS. The land is mapped as 'Proposed Urban Land' under the Draft North Coast REP.
5.2 Sydney Drinking Water Catchments	Does not apply to Planning Proposal.
5.3 Farmland of State and Regional Significance on the NSW Far North Coast	The land is identified as a 'Proposed Future Urban Release Area under the FNCRS and thus provisions of this Direction do no effectively apply to the Planning Proposal.
5.4 Commercial and Retail Development along the Pacific Highway, North Coast	Does not apply to the Planning Proposal.

5.5 Development in the Vicinity of Ellalong, Paxton and Millfield (Cessnock LGA)	Revoked 18 June 2010.
5.6 Sydney to Canberra Corridor	Revoked 10 July 2008
5.7 Central Coast	Revoked 10 July 2010
5.8 Second Sydney Airport: Badgerys Creek	Does not apply to the Planning Proposal.
5.9 North West Rail Link Corridor Strategy	Does nto apply to the Planning Proposal.
6. Local Plan Making	
6.1 Approval and Referral Requirements	Complies – does not introduce any new concurrence or consultation provisions or any additional designated development types.
6.2 Reserving Land for Public Purposes	Ooes not apply to the Planning Proposal.
6.3 Site Specific Provisions	Complies – seeks to apply the existing R2 land use zone and standards that are compatible with the residential development of the site and adjoining land.
7. Metropolitan Planning	
7.1 Implementation of the Metropolitan Plan for Sydney 2036	Does not apply to Planning Proposal.
7.2 Implementation of Greater Macarthur Land Release Investigation	Does not apply to Planning Proposal.

5.3 Section C - Environmental, social and economic impact

8. Is there any likelihood of critical habitat or threatened species, population or ecological communities, or their habitats, will be adversely affected as a result of the proposal?

As evidenced from the aerial photograph in **Section 2.1**, the subject land is a developed small rural residential lot that contains some mature vegetation (effectively domestic type landscaping).

The subject land is not likely to contain any critical habitat or threatened species, populations or ecological communities.

Are there any other likely environmental effects as a result of the planning proposal and how are they proposed to be managed?

The subject land is mapped as being bushfire prone. A Bushfire Threat Assessment Report would have to be prepared which addresses Planning Direction 4.4 (Section 117 Directions) and assesses the proposal in the context of:

- . the provisions of Planning for Bushfire Protection (PBP) 2006
- introducing controls that avoid placing inappropriate developments in hazardous areas
- · ensuring that bushfire hazard reduction is not prohibited in the APZ

The land is in a locality that is mapped as being high mosquito risk. The whole of the towns of Wardell and Ballina are situated in such an area and it has not been Council's practice to preclude urban residential development in such areas as a consequence of mosquito risk.

In accordance with Council's current controls and strategies (Section 3.6 – Mosquito Management, Chapter 2 – General and Environmental Considerations, DCP 2012), any future dwellings will be required to contain effective screening to all windows, external doors and other openings to habitable rooms (would be conditioned at DA stage for future houses).

10. How has the planning proposal adequately addressed any social and economic effects?

The proposed rezoning (and construction of future houses) may have impacts on the landscape and scenic character of the locality but would not likely have any amenity impacts on adjacent dwellings/residents due to the physical and spatial separation of the land from such. These matters would have to be addressed in more detail should the Planning Proposal proceed to Phase 2.

The subject land is already connected to all necessary reticulated public infrastructure services and thus there are no significant economic issues with the servicing of any future lots.

5.4 Section D - State and Commonwealth interests

11. Is there adequate public infrastructure for the planning proposal?

The existing locality is connected to and serviced by all necessary reticulated public infrastructure services. There is sufficient capacity for any future new lots to be efficiently and economically connected to and serviced by such services.

12. What are the views of State and Commonwealth public authorities consulted in accordance with the gateway determination?

The views of the Department of Planning & Infrastructure and other relevant Governmental bodies would be obtained should Council resolve to enable the Planning Proposal to proceed.

6 Community Consultation

There has not been any community consultation undertaken in respect of this Planning Proposal at this point in time.

It is likely that a requirement for community consultation will be contained in any Gateway Determination, with such community consultation and advertising having to be duly undertaken by Council in the further processing of this Planning Proposal.

Scope of Engagement

This Planning Proposal has been prepared by Ardill Payne & Partners (APP) on behalf of Rhonda Sly for lodgement with Ballina Shire Council and is not to be used for any other purpose or by any other person or corporation.

This report has been prepared from the information provided to us and from other information obtained as a result of enquiries made by us. APP accepts no responsibility for any loss or damage suffered howsoever arising to any person or corporation who may use or rely on this document for a purpose other than that described above.

No part of this report may be reproduced, stored or transmitted in any form without the prior consent of APP.

APP declares that it does not have, nor expects to have, a beneficial interest in the subject project.

To avoid this advice being used inappropriately it is recommended that you consult with APP before conveying the information to another who may not fully understand the objectives of the report. This report is meant only for the subject site/project and should not be applied to any other.

Appendix 6 – Supporting Studies and Information

The proponent has submitted a number of reports and other information in support of this planning proposal. This material is being exhibited as part of this planning proposal (available under separate cover) and consists of the following:

- Site Survey Plan;
- Bushfire Threat Assessment Report;
- Flora and Fauna Assessment Report;
- Heritage Assessment Report; and
- Contaminated Site Assessment Report.