

Notice of Commercial Services Committee Meeting

A Commercial Services Committee Meeting will be held in the Ballina Shire Council Chambers, 40 Cherry Street, Ballina on **Wednesday 8 April 2020 commencing at 5.00 pm.**

Business

- 1. Apologies
- 2. Declarations of Interest
- 3. Deputations
- 4. Committee Reports

Paul Hickey

General Manager

Deputations to Council - Guidelines

- Deputations by members of the public may be made at Council meetings on matters included in the business paper.
- Deputations are limited to one speaker in the affirmative and one speaker in opposition.
- Deputations, per person, will be limited to a maximum of two items on the agenda.
- Requests to speak must be lodged in writing or by phone with the General Manager by noon on the day preceding the meeting.
- Deputations are given five minutes to address Council.
- Deputations on the same matter will be listed together with the opposition first and the speaker in affirmative second.
- Members of the public are advised that any documents tabled or given to Councillors during the meeting become Council documents and access may be given to members of the public in accordance with the requirements of the Government Information (Public Access) Act 2009.
- The use of powerpoint presentations and overhead projectors is permitted as part of the deputation, provided that the speaker has made prior arrangements with the General Manager's Office at the time of booking their deputation. The setup time for equipment is to be included in the total time of five minutes allocated for the deputation.
- To avoid conflicts of interest, real or perceived, deputations will not be accepted from:
 - Tenderers during a public tender or request for quotation
 - Persons or representatives from organisations seeking financial support from Council that involves an
 expression of interest
 - Consultants who are engaged by Council on the matter the subject of the deputation.

Recording and Livestreaming of Council Meetings

- The meeting (with the exception of the confidential session) is being livestreamed and recorded for ondemand viewing via Council's website (ballina.nsw.gov.au/agendas-and-minutes) and a person's image and/or voice may be broadcast.
- Attendance at the meeting is taken as consent by a person to their image and/or voice being webcast.
- All speakers should refrain from making any defamatory comments or releasing any personal information about another individual without their consent.
- Council accepts no liability for any damage that may result from defamatory comments made by persons attending meetings. All liability will rest with the individual who made the comments.
- This meeting must not be recorded by others without the prior written consent of the Council in accordance with Council's Code of Meeting Practice.

Table of Contents

1.	Apologies	1
2.	Declarations of Interest	1
3.	Deputations	1
4.	Committee Reports	2 2 14 16
5.	Confidential Session5.1 Airline Agreement - Update on Confidential Terms	38 38

DISCLAIMER ©NSW Spatial Services 2020. Although all care is taken in the preparation of plans within Council's business paper (both agendas and attachments), Ballina Shire Council accepts no responsibility for any misprints, error, omissions or inaccuracies. The information contained within each plan is for pictorial representation only and not to scale. Accurate measurements should be undertaken by survey.

- 1.
- Apologies Declarations of Interest
- 2. 3. Deputations
- **Apologies** 1.
- 2. **Declarations of Interest**
- **Deputations** 3.

4. Committee Reports

4.1 <u>Ballina-Byron Gateway Airport - Long Term Financial Plan</u>

Delivery Program Commercial Services

Objective To review the long term financial plan for the

Ballina-Byron Gateway Airport.

Background

The Ballina Byron Gateway Airport (BBGA) operates as a stand-alone business that receives no subsidies from Council and in 2018/19 it returned a dividend of \$100,000 to the General Fund. The BBGA's financial performance has been steadily improving as outlined in Table One.

Table One - Operating Results for 2014/15 to 2018/19

Item	2014/15 Actual (\$'000)	2015/16 Actual (\$'000)	2016/17 Actual (\$'000)	2017/18 Actual (\$'000)	2018/19 Actual (\$'000)
Operating Revenues	4,710	5,112	5,780	6,749	6,927
Operating Expenses	4,363	4,513	4,958	4,973	5,091
Operating Surplus / (Deficit)	347	599	822	1,776	1,836
Add Back Depreciation	771	830	807	864	782
Cash Operating Surplus	1,118	1,429	1,629	2,640	2,618
Capital Movements					
Less: Loan Principal Repaid	845	971	1,073	1,130	1,189
Add: Capital Income – Grants	0	2,291	0	449	3,232
Add: Capital Income - Loans	725	500	0	0	0
Less: Capital Expenditure	1,129	2,880	700	312	5,287
Less: Dividends	0	0	0	0	100
Net Cash Movement	(131)	369	(144)	1,647	(726)
Reserve Balance (Deficit)	(722)	(353)	(497)	1,150	424
Balance Outstanding Loans	9,037	8,566	7,493	6,363	5,181
Passenger Numbers	350,000	469,000	504,000	529,000	533,000

Passenger numbers have been increasing, the operating surplus is at a reasonable level and loan debt is decreasing.

Unfortunately, with the COVID-19 pandemic, the entire aviation industry has virtually stopped, with flights substantially reduced, and Jetstar and Virgin confirming that they will have no planes flying to BBGA for the period 1 April to 31 May 2020.

Based on the current level of upheaval it may be two or three years before the BBGA will return to its recent performance, assuming it does return, and the strategy is to now minimise the financial losses, stabilise financial performance in the short to medium term and prepare the BBGA for when there is an upswing in air travel.

The BBGA is a major business operation for Council and a significant economic driver for the region. The future performance of the BBGA may well reflect how the regional economy recovers for the next few years.

The report that follows outlines the latest update of the LTFP.

Key Issues

- Minimise financial impact of pandemic in the short to medium term
- Position the BBGA to take advantage of any future upswing

Information

Council has always acknowledged the risk in operating the BBGA, in that it is capital intensive with significant loan debt, with very few airlines operating. The loan debt is required to fund infrastructure expansion or renewal with the majority of any operating surplus applied to the repayment of loan principal. With revenues for the BBGA now coming to a standstill the initial difficulty for Council is to manage the loan repayments with limited cash flow.

The LTFP for 2019/20 year onwards has been updated and a copy is included as Attachments 1 to 5. The attachments includes the following:

- Attachment 1 Pages One and Two Provides the actual and estimated operating results for the period from 2002/03 to 2029/30 (some years between 2002/03 and 2017/18 are hidden to allow the information to fit on the A3 pages). The actual figures for 2019/20 to 31 March 2020 are also included.
- Attachment 2 Page Three Outlines the capital movements for capital expenditure, sources of funding for that capital expenditure, the Airport Reserve cash balances and loan debt, including annual principal and interest repayments.
- Attachments 3, 4 and 5 Charts summarising key ratios and figures.

The latest forecast operating results for the current year and the term of the draft 2020/21 to 2023/24 Delivery Program, as per pages one and two of Attachment 1, are summarised in the following table, with the column titled "2019/20 Revised" incorporating the revised income figures for 2019/20.

Table Two: Forecast Operating Results for 2019/20 to 2023/24

Item	2019/20 Estimate (\$'000)	2019/20 Revised (\$'000)	2020/21 Estimate (\$'000)	2021/22 Estimate (\$'000)	2022/23 Estimate (\$'000)	2023/24 Estimate (\$'000)
Operating Revenues	7,044	5,490	2,795	5,250	7,547	7,692
Operating Expenses	5,878	5,121	4,741	5,456	6,260	6,536
Operating Surplus / (Deficit)	1,166	369	(1,946)	(205)	1,286	1,156
Add Back Depreciation	900	900	1,050	1,101	1,282	1,481
Cash Operating Surplus	2,066	1,269	(896)	896	2,568	2,637
Capital Movements						
Less: Loan Principal Repaid	1,332	1,308	1,409	1,491	1,089	440
Add: Capital Income – Grants	818	818	405	15,000	15,000	0
Add: Capital Income - Loans	2,900	2,400	2,000	0	0	0
Less: Dividend	100	0	0	0	0	0
Less: Capital Expenditure	3,025	1,536	2,405	15,000	16,300	1,600
Net Cash Movement	1,357	1,643	(2,305)	(595)	180	597
Reserve Balance	1,751	2,067	(237)	(832)	(653)	(56)
Balance Outstanding Loans	6,749	6,273	6,863	5,373	4,284	3,843

The cash operating surplus is forecast to reduce from the current estimate of a \$2.066m surplus in 2019/20, to a surplus of \$1.269m in 2019/20 and a deficit of \$896,000 in 2020/21. This represents a negative turnaround of close to \$3m.

The reasons for this are as follows:

 Passenger Charges – As per the first page of Attachment 1, the income from passenger charges, which was forecast at \$3.16m for 2019/20, with \$2.2m received to date, is now forecast at \$2.4m for 2019/20.

For 2020/21, the forecast is \$1.2m, \$2.4m for 2021/22 and \$3.2m for 2022/23.

The passenger numbers are expected to stop at 475,000 for the current financial year, reduce to 200,000 in 2020/21, double to 400,000 in 2021/22 and hopefully return to numbers similar to that prior to the COVID-19 pandemic by 2022/23.

The three years to return to "normal" service levels is similar to that which occurred during September 11, 2001 and the Global Financial Crisis (GFC).

The impact of the GFC on passenger numbers can be seen in Attachment 1, with numbers at 330,000 in 2008/09, 272,000 in 2009/10, 287,000 in 2010/11 and then returning to pre GFC numbers in 2011/12.

There is uncertainty as to whether passenger numbers will return to previous levels, although one line of thought is that people may holiday more domestically due to the impact of the pandemic. Only time will tell.

 Non-airline Revenue Reductions – The significant reduction in passenger numbers has flow-on impacts for all non-airline revenues such as parking, rentals, shuttle buses and advertising.

Based on 200,000 passengers the majority of the income items are at 40% of current levels for 2020/21 with 200,000 representing approximately 40% of current numbers.

The bottom line is that operating revenues are forecast to be \$4.2m less for 2020/21 than the original estimate for 2019/20.

 Operating Expenses – An underlining principle in all the revised forecasting for Council's finances is that permanent staff will be retained. It is assumed that the BBGA will be operating daily during 2020/21 and no change is included in staffing levels. There are some savings in expenses such as cleaning and security (offset by a reduction in income), which are included in the revised forecasts.

Marketing is included at \$200,000, as it will be essential that Council conducts an aggressive marketing campaign, in conjunction with the airlines, once the BBGA is operational, as there will be strong competition across the country for airline services.

An allowance of \$80,000 has also been included in 2020/21 to update the BBGA Master Plan. With this major shock to operations, it is now timely to review the Master Plan, to re-assess the preferred long-term strategy and

to confirm the essential capital works needed in the medium to long term. The updated Master Plan will underline the next review of the LTFP.

Operating Result – The forecast result for 2020/21 is a deficit of \$1.9m compared to the original forecast surplus of \$1.2m for 2019/20.

Capital Movements

Capital Expenditure

The 2019/20 program has been downscaled to works completed, in progress or essential for the safe operation of the airport.

For 2020/21 there are two projects:

- Passenger Screening \$405,000 This is funded by the Federal Government with the funds received. The project represents improved screening as part of Australia wide security improvements.
- Car Parking, Solar and Boulevard \$2m The substantial reduction in passenger numbers does provide an opportunity to complete the improved car park arrangements and new parking system, such as boom gates, as well as the solar installation, which is designed to generate savings in electricity.

The new car park arrangements will generate increased revenues through improved compliance.

This work is fully loan funded based on a 20 year loan at 2.97% interest, which is the same rate that Council secured during 2019/20 for the \$2.4m loan for the terminal expansion.

Runway Widening – This project is now spread over 2021/22 and 2022/23 and is fully funded by grants. Based on the revised cash flows, Council is no longer in a position to finance this magnitude of works, or even 50%, which was the funding scenario in the original 2019/20 LTFP.

These works are still essential for the future viability of the BBGA and Council must continue to lobby State and Federal Governments for financial support.

Other works – All other works are pushed back to at least 2022/23 onwards, based on the forecast cash flows. Ideally some of these works will come forward if the financial position of the BBGA improves quicker than anticipated.

Reserve Balances

Based on this latest review the Airport Reserve is forecast to have a positive balance of \$2,067,400 as at 30 June 2020 and then negative balances from 2021/22 to 2024/25.

The BBGA has operated with negative reserve balances in the past (eg. 2013/14 (\$592,500), 2014/15 (\$724,200), 2015/16 (\$444,800)) and this means that the overdraft is offset against all the other reserves held by Council.

The forecast overdrawn balance for 2020/21 is \$237,300, which is manageable, albeit that the \$832,300 forecast for 2021/22 is significant and leaves Council financially at risk if the financial performance does not improve as forecast.

The major contributor to the cash deficit is the annual loan principal repayments, forecast at \$1,308,000 for 2019/20, \$1,410,000 for 2020/21, \$1,490,000 for 2021/22 and \$1,089,000 for 2022/23, before decreasing substantially for 2023/24 onwards.

The borrowing of an additional \$2m in 2020/21 does not help however the car parking, solar and integration with the new Airport Boulevard are essential works.

Discussions are being held with the Banks in respect to possibly deferring some loan principal repayments during the next 15 month period to June 2021 to assist with improving the overall cash flows.

The loan principal has normally been repaid quickly, as new funds have always been needed to finance the next expansion or renewal project.

With there likely to be less expansions planned for the next few years, another option is refinancing some existing loans over a longer period to improve the cash flows.

For example, refinancing the existing debt, excluding the new \$2.4m terminal loan taken out in 2019/20, over a period of ten years would see the loan principal repayments decrease to approximately \$550,000 to \$650,000 for the next three years.

This represents a substantial saving on the forecasts in the LTFP although it does mean Council is carrying the existing debt for a longer period.

These options are all under consideration and this LTFP will be subject to constant review in response to market changes.

Federal Government Assistance

The Federal Government has announced support to the airline industry of approximately \$1 billion to date with the key elements being:

- Reimburse aviation fuel taxes Provide commercial and aeromedical aircraft operators with relief from aviation fuel tax (excise and equivalent customs duty) from 1 February 2020 for a period of eight months.
- Relief from Airservices Australia charges Relief from Airservices Australia charges from 1 February 2020 for a period of eight months.
- Provide a rebate for Domestic Aviation Security Provide commercial and aeromedical aircraft operators with relief from domestic aviation security costs from 1 February 2020 for a period of eight months.

- Regional Aviation Security Provide additional funding to cover the implementation costs associated with enhanced regional airport security requirements and temporary funding for operational costs associated with these requirements. This is the \$405,000 included in the capital expenditure for 2020/21 and there may be further savings.
- Regional Air Network Assistance Package \$200m to underwrite operating costs and guarantee core routes remain open.
- Small Regional Airlines \$100m to provide direct financial support to smaller regional airlines who needed financial assistance.

The majority of these benefits are for the airlines and it remains uncertain as to whether regional airports will receive any other direct financial benefits.

Legal / Resource / Financial Implications

As outlined in the information section of this report.

Options

This report provides an overview of the latest financial plan for the BBGA.

As per the report the BBGA faces a significant downturn in the short to medium term and the level of recovery, and timing, remains the greatest unknown.

It is recommended that Council include this review of the LTFP in the draft 2020/21 to 2023/24 Delivery Program and Operational Plan, acknowledging that by the time the Delivery Program is adopted at the June 2020 Ordinary meeting, there may well be further significant changes based on what airlines are operating and how often.

RECOMMENDATIONS

- 1. That Council approves the inclusion of the Long Term Financial Plan for the Ballina Byron Gateway Airport, as per the attachments to this report, in the draft 2020/21 to 2023/24 Delivery Program and Operational Plan.
- 2. That Council adopts the revised 2019/20 estimates, as per Attachments 1 and 2 to this report.

Attachment(s)

- 11. LTFP BBGA Operating Revenues and Expenses Operating Results
- 2. LTFP BBGA Capital Movements
- 31. LTFP BBGA Operating Revenues and Expenses Analysis
- 4. LTFP BBGA Debt Ratio
- 51. LTFP BBGA Passenger Numbers

									Ва	allina Byro	Gateway Airport - Operating Result and Cash Flo	ow Analysis -	2002/03 to 2	1029/30 (Ap	ril 2020 Revi	sion)									
					Actual													Estima	ted						
2002/03	2004/05	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2014/15	2016/17	2018/19	Description	2019/20	31-Mar-20	2019/20 Revised	2020/21	%	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30
											OPERATING REVENUES														
	129%	21%	(2%)	5%	(18%)	6%	14%	3%	7%	1%	Passenger Numbers (% Change)		(11%)	(11%)	(58%)		100.0%	37.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.5%	0.4%
83,000	189,000	320,000	313,000	330,000	(287,000	328,000	350,000	504,000		Passengers	535,000	475,000	475,000	200,000	-11%	400,000	550,000	553,000		0.0.0	562,000		568,000	0.1.70
											Passenger Charges / Landing Fees					F-101									
818,900 53,700	1,075,400	1,453,700	1,369,600 42,700	1,299,600	1,217,600 45,000	1,299,300	1,808,500 55,000	2,138,600	2,353,100 47,400		Income - Passenger Charges (RPT) Income - Landing Fees (ABASS)	3,160,000 53,000	2,218,000 39,200	2,400,000 45,000	1,184,000 40,000	-51% -11%	2,368,000 56,000	3,155,000 57,200	3,218,100 58,400	3,282,500 59,600	3,348,200 60,800	3,415,200 62,100	3,483,600 63,400	3,553,300 64,700	3,624,400 66,000
0	0	0,700	42,700	49,000	45,000	0,100	0	0	69,300		Income - Landing Fees (ABASS Exemption)	5,000	8,200	9,000		0%	9,000	9,200	9,400	9,600	9,800	10,000	,	10,500	
											Other Fees and Charges														
0	256,700	564,600	649,900	.,	637,800	751,100		1,067,000	1,375,400	1,372,500	Security Charges Jet Airlines	1,411,000	962,500	1,100,000	515,000	-53%	1,030,000	1,519,600	1,550,000		1,612,700	1,645,000		.,,	1,745,800
8,500	19,700	56,100	60,900	64,800	63,500	91,000	184,400		484,300		Car Rental Franchises	570,000	456,200	480,000	215,000	-55%	429,000	614,000	626,300	638,900	651,700	664,800		691,700	
18,500	21,300	25,900	37,400	45,200	49,000	47,900	51,600	64,200	62,100		Hanger, Land and Other Building Rentals	77,000	63,200	77,000	79,000	3%	81,000	83,100	84,800	86,500	88,300	90,100		93,900	
9,500	10,000	10,600	10,800 7,500	24,500 26,800	24,800 23,800	25,500 25,300	26,500 26,600	37,000 84,000	39,000 63,100		Airport Fuel Site Rent Rental Terminal Building	46,000 150,000	30,400 152,000	46,000 155,000	47,000 75,000	2% -52%	49,000 135,000	49,700 161,700	50,700 165,000	51,800 168,300	52,900 171,700	54,000 175,200		56,300 182,400	57,500 186,100
3.700	14,100	21,900	26,200	20,800	19,600	20,300	20,400		24,400		Rental Administration Building	27,000	21,500	23,000	12,000	-48%	28,400	29,200	29.800	30,400	31,100	31,800		33,200	
3,700	3,600	3,700	4,400	4,200	2,200	6,400	3,800		9,400		Aviation Security Cards	27,000	21,500	25,000	12,000	0%	20,400	25,200	25,000	0,400	31,100	01,000	32,500	03,200	33,300
ő	0,000	76,100	172.800	175.900	192,500	238,600	293,600	-,	641,200		Airport Car Parking	745.000	526,700	530.000	250.000	-53%	554.000	802,400	818.500	834.900	851.600	868,700	886,100	903.900	922.000
0	0	12,000	23.000	20,200	21,300	20,800	20,000	21,000	34,300		Airport Car Parking Fines	36.000	41,500	42.000	20,000	-52%	30,000	40.000	40.800	41,700	42,600	43,500		45,300	
0	0	14,000	59,400	67,500	79,600	112,800	111,300	131,800	143,100		Airport Shuttle Bus Rents	160,000	97,200	100,000	50,000	-50%	104,000	170,000	173,400	176,900	180,500	184,200		191,700	195,600
0	0	1,500	800	0	0	0	0	67,000	73,300	76,600	Advertising	88,000	63,000	65,000	30,000	-54%	57,000	90,000	91,800	93,700	95,600	97,600	99,600	101,600	103,700
0	0	0	0	0	0	0	0	0	14,700	10,500	Airport Lease Rentals	15,000	6,000	7,000	7,000	0%	8,000	16,000	16,400	16,800	17,200	17,600	18,000	18,400	18,800
0	0	0	0	0	0	0	0	0	0	0	Interest Earned	0	0	0	0	0%	0	0	0	0	0	0	0	0	0
											Contributions to Council Expenses														
0	0	0	0	0	0	0	0	46,200	57,900		Contributions - Fire Station, NDB and Generator	71,000	47,600	71,000	73,000	3%	74,700	76,200	77,800	79,400	81,000	82,700		86,100	0.1000
0	0	0	0	0	0	0	0	0	99,400		Contributions - CAGRO Operations	330,000	230,300	240,000	120,000	-50%	200,000	280,000	285,600	291,400	297,300	303,300	309,400	315,600	322,000
٩	0	0	0	0	0	- 0	0	240,100	188,800	133,800	Contributions - Loan Interest NSW LIRS	100,000	29,700	100,000	69,000	-31%	37,300	6,300	0	0	0	0	0	0	0
923,300	1,525,300	2,261,700	2,508,100	2,899,300	2,421,700	2,719,100	3,483,100	4,709,800	5,780,200	6,927,100	Total Operating Revenues OPERATING EXPENSES	7,044,000	4,993,200	5,490,000	2,795,000 4,249,000	-49%	5,250,400	7,159,600	7,296,800	7,443,400	7,593,000	7,745,800	7,901,400	8,060,100	8,222,200
											Management														
9,800	3,100	80,400	132,900	168,900	277,600	356,600	400,000		704,100		Salaries and Oncosts	955,000	627,200	955,000	978,000	2%	1,003,400	1,028,500	1,054,200	1,080,600	1,107,600	1,135,300			1,222,600
1,300	(800)	4,400	3,500	7,400	7,600	13,300	9,800	16,400	20,500		Conferences and Seminars	15,000	15,000	15,000	10,000	-33%	15,800	16,200	16,600	17,000	17,400	17,800		18,700	
0	0	0	0	1,400	5,200	20,200	45,600		36,000		Office Expenses	12,000	11,300	12,000	12,000	0%	12,600	12,900	13,200	13,500	13,800	14,100		14,900	
0	0	0	0	12,500	12,500	21,000	21,500	20,100	19,000	17,100	Vehicle	17,600	13,200	17,600	5,700	-68%	5,800	5,900	6,000	6,200	6,400	6,600	6,800	7,000	7,200
											Buildings and Facilities - Maintenance														
39,200	49,500	89,300	105,600	129,700	134,100	142,600	122,000	113,700	114,300		Cleaning Contracts	180,000	123,100	140,000	120,000	-14%	140,000	165,000	169,100	173,300	177,600	182,000	186,600	191,300	
30,200	49,200	52,200	55,700	74,600	94,700	96,000	132,400	98,300	118,800		Buildings Maintenance	60,000	43,700	50,000	40,000	-20%	50,000	51,300	52,600	53,900	55,200	56,600		59,500	
17,000	22,200	46,400	26,300	33,800	35,800	44,900	59,600	35,700	35,400	6,000	Airport Building Area, Roads and Services	30,000	4,900	6,000	6,000	0%	10,000	10,300	10,600	10,900	11,200	11,500	11,800	12,100	12,400
											(operating result continued	on following	page)												

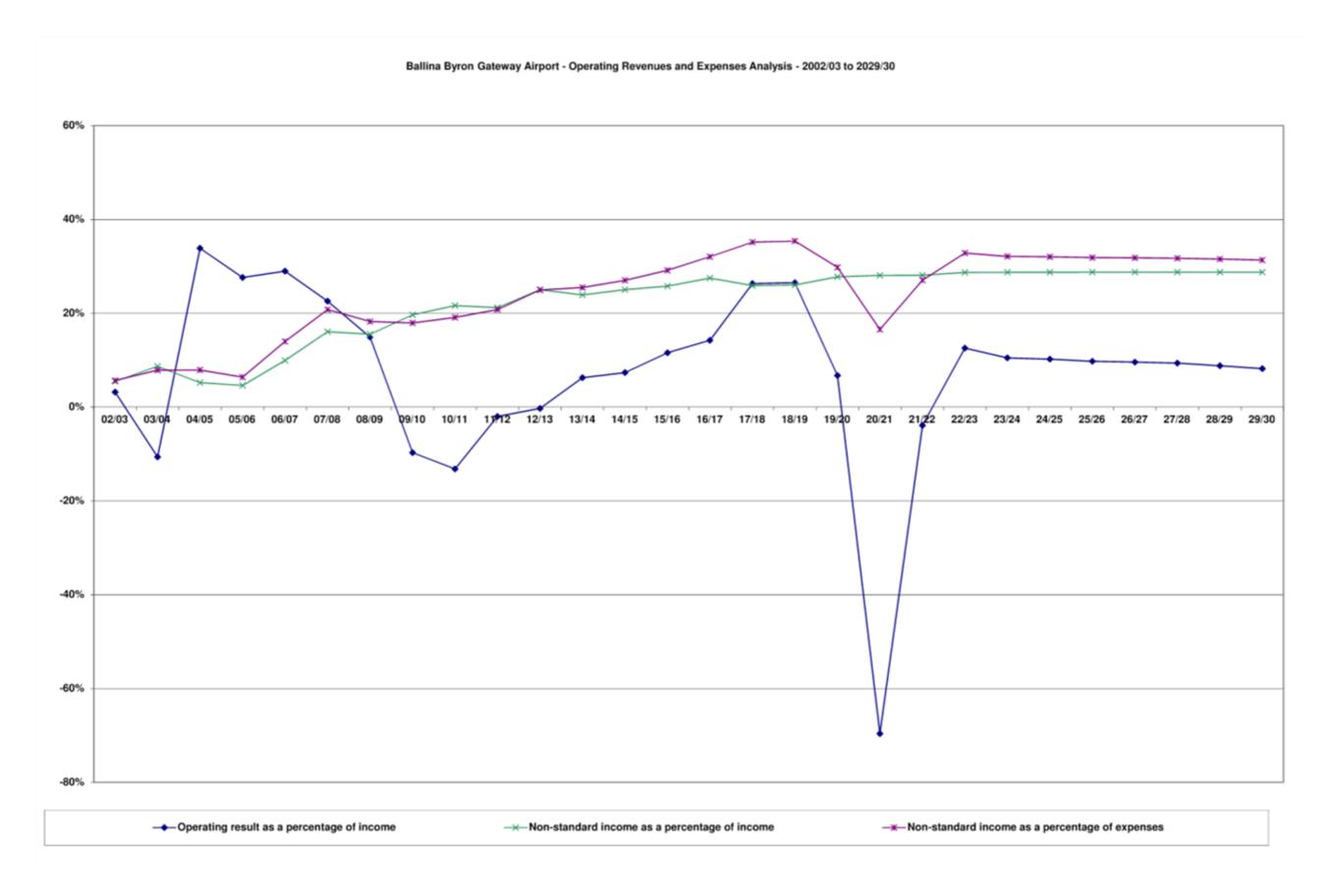
No.						Actual													Estima	ted						
1.00	2/03 20	004/05	2006/07	2007/08	2008/09	2009/10	2010/11	2011/12	2014/15	2016/17	2018/19	Description (cont'd)	2019/20	31-Mar-20		2020/21	%	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30
4.00	-											Operation Expenses														
93.00 90.00 90.00 190.00	.800	0	1,400	0	0	0	6,400	4,900	1,800	7,900	600		12,000	8,600	10,000	10,000	0%	12,000	12,300	12,600	12,900	13,200	13,500	13,800	14,100	14,500
Control Contro																				10,600		- 1-1		11,800	12,100	12,400
Sept 1,000	,300	40,000	36,000	43,600	19,800																			23,200	23,800	24,400
11.00 11.00 10.0	500	0 8 800	11 000	11 600	18 900																			13,800 29,000	14,100 29,700	14,500 30,400
19.200 24.60 50.200 30.00 30.00 40.00 60.00 50.000 50.00 50.000	,																							63.800	65,400	67.000
0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0																								1,677,900	1,711,500	1,745,800
0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0	0	1,600	3,500	33,700	24,000	22,700	21,300	17,000	9,600	14,700	Vermin and Pest Control	10,000	5,000	10,000			10,000	10,300	10,600		11,200	11,500	11,800	12,100	12,400
College Colleg	0	0	0	0	0	0	0	0	0	0				0										40,600	41,600	42,600
0 21 100 21 400 29 400 61 500	0	2 400	5 600	6 200	6 700	2 600	5 100	7 500	6 700															309,400	315,600 2,700	322,000 2,800
Section Column	0																							95,200	97,600	100,000
3.00 77.00	o ·	0	0	0										0										500	500	500
19.00 10.00	,600	70,100	77,400	56,000	80,200	88,800	79,900	96,400	49,000	23,000			140,000	17,600	30,000	30,000	0%	60,000	61,500	63,000	64,600	66,200	67,900	69,600	71,300	73,100
1,00 1,00 2,00 5,40 2,00 3,00 1,00 4,00 2,00													0	0	0	0		0	0	0	0	0	0	0	0	0
0 1,000 2,000 5,500 0 0 0 0 0 0 0 0 0																								25,600	26,200	26,900
2,000 2,000 1,000 0,000 1,000	,000				2,900	3,400			3,000			7.												7,200 1,000	7,400 1,000	7,600 1,000
Column C	300				9.300	7.700			7.700			7.												1,000	1,000	1,000
200 100 300 4,100 1500 4400 1500 1400 1500 1500 1500 1	0	0			0							, ,												11,800	12,100	12,400
2 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	,700	600		800	3,900	1,400	4,700	4,400	2,000				5,000	3,700	5,000	5,000	0%	5,000		5,200		5,400		5,600	5,700	5,800
\$\frac{1}{2}\text{2}\text{0}\$\frac{1}{2}	200	100								17,500				44,000	70,000	70,000								83,400	85,500	87,600
28.00 31.00 37.00 (50.00 60.00 60.00 60.00 60.00 60.00 104.00 105.00 105.00 105.00 105.00 105.00 105.00 179.50 179	0	0								0				0	0	0								11,800	12,100	12,400
Column C												- 5 5												17,400	17,800	18,200
Section 14-100 24-80.0 20-80.0 32-0.0 3	000	29,000			56,900																	,		5,600	184,400 5,700	189,000 5,800
3.000 3.000	200	14.100			33.200																				348,000	356,700
0 0 0 3570 59.00 68.00 50.00 67.00 68.00 59.00 68.00 59.00 69.00 69.00 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0																								8,200	8,400	8,600
Column C	0	100	200	200	200	200		200		100			0	0	0	0	0%	0	0	0	0	0	0	0	0	0
0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0	0	35,700	59,000	63,700	66,400	55,400	67,200	61,500	55,800			74,000	51,700	55,000	55,000		40,000	30,000	30,800	31,600	32,400	33,200	34,000	34,900	35,800
0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0	0	0	0	0	0	0	0	0 000	0 000			0 000	0	0	0		0 000	0 000	0 400	0	0	0 000	0	0	0
Comparison Com	0	0	0	0	0		15,200	16,400	26,600	2,200			8,000	500	8,000			8,000	8,200	8,400	8,600	8,800	9,000	9,200	9,400	9,600
193.900 134.800 88.000 157.000 179.000 215.000 245.500 215.000 225.000 225.000 225.000 225.000 225.000 225.000 227.000	ő	ő	0	ő	0	4,200	0	0	0	51,000			65,000	51,200	65,000			65,000	66,600	68,300	70,000	71,800	73,600	75,400	77,300	79,200
193.900 134.800 88.000 157.000 179.000 215.000 245.500 215.000 225.000 225.000 225.000 225.000 225.000 225.000 227.000	-											Overheads and Dobt Servicing														
95.00	500 1	134 800	88 000	157 000	176 000	204 000	213 000	268 000	302 000	378 000	431 400		509 000	381 700	509 000	638 000	25%	654 000	670.400	687 200	704.400	722 000	740 100	758,600	777,600	797,000
167.200 165.00 270.500 329.400 271.000 555.100 735.000 784.000 770.700 806.800 782.00 Depreciation Airport 900.000 1.090.000 1																									87,000	
167.00 165.00 270.50 329.40 271.00 555.10 735.00 784.00 770.70 806.80 782.10 Depreciation - Airport 900.00 0 900.00 1,050.00 17% 1,101.00 1,282.00 1,547.00 1,530.00 1,588.00 1,686.00 1,686.00 1,841.70 2,466.80 2,556.80 3,078.00 3,552.30 4,362.90 4,97.90 5,991.00 1,000.00 1		00,000	,	101,000	,	2.0,000		201,000	002,000	,	000,000		0.0,.00		201,000			2011100		120,000	,			0.1,000	0.1000	02,000
83,90 1,099,000 1,605,600 1,941,700 2,466,600 2,655,800 3,078,000 3,652,300 4,362,900 4,957,900 5,091,000 Total Operating Expenses 5,877,700 3,340,200 5,121,300 4,740,700 -7% 5,455,800 6,260,400 6,531,600 6,683,900 6,850,600 7,003,700 7,160,800 107,100,100 108,0	200	105.000	270 500	220 400	271 000	EEE 100	725.000	794.000	770 700	906 900	792 100		000 000		000 000	1.050.000	170/	1 101 000	1 202 000	1 477 000	1 520 000	1 500 000	1 629 000	1 660 000	1 741 000	1 915 000
29,400 516,300 655,100 566,400 432,700 235,100 1356,900 703,700 10 100,000 10														0					.,			.,		-,		
167.200 165.000 270.500 329.400 271.000 1555.100 735.000 744.000 770.700 806.800 782.100 Act Back Depreciation 900.000 1,050.0	,900 1,0	009,000	1,606,600	1,941,700	2,466,600	2,656,800	3,078,000	3,552,300	4,362,900	4,957,900	5,091,000	Total Operating Expenses	5,877,700	3,340,200	5,121,300	4,740,700	-7%	5,455,800	6,260,400	6,531,600	6,683,900	6,850,600	7,003,700	7,160,800	7,350,900	7,547,800
196,600 681,300 925,600 895,800 703,700 320,000 376,100 714,800 1,117,600 1,629,100 2,618,200 Cash Result - Surplus / (Deficit) 2,066,300 1,653,000 1,683,000 1,685,000 237,600 214,000 2,442,00 2,289,500 2,330,400 2,370,100 2,409,800 196,600 1,088,700 1,088	,400 5	516,300	655,100	566,400	432,700	(235,100)	(358,900)	(69,200)	346,900	822,300	1,836,100	Operating Result - Surplus / (Deficit)	1,166,300	1,653,000	368,700	(1,945,700)	-628%	(205,400)	899,200	765,200	759,500	742,400	742,100	740,600	709,200	674,400
Capital Movements 1,331,900 778,200 1,490,000 1,490,000 1,490,000 1,490,000 1,400,000 1,000,000 1,000,000 1,000,000 1,000,000														0												
0 169,000 185,800 237,600 251,400 433,100 237,400 250,600 845,500 1,073,300 1,188,700 Less Loan Principal Repayments 1,331,900 778,200 1,308,000 1,409,000 1,409,000 0 1,409,000 0 1,090,000 0 10,000,000 0 142,000 464,200 272,100 555,800 1,422,500 Less Transfer to Reserves 1,357,600 0 1,043,600 0 0 1,092,500 1,801,800 2,094,000 2,300,200 1,750,000 0 0 0 1,000,000 1,000,000 1,000,000	600 6	681,300	925,600	895,800	703,700	320,000	376,100	714,800	1,117,600	1,629,100	2,618,200	Cash Result - Surplus / (Deficit)	2,066,300	1,653,000	1,268,700	(895,700)	-171%	895,600	2,181,200	2,242,200	2,289,500	2,330,400	2,370,100	2,409,600	2,450,200	2,489,400
0 169,000 185,800 237,600 251,400 433,100 237,400 250,600 845,500 1,073,300 1,188,700 Less Loan Principal Repayments 1,331,900 778,200 1,308,000 1,409,000 1,409,000 0 1,409,000 0 1,090,000 0 1,090,000 1,090,000 0 0 1,090,000 0 0 1,090,000 0 0 1,090,000 0 0 1,090,000 0 0 0 1,000,000 0 0 1,000,000 0 0 1,000,000	\neg											Canital Mayaments														
196,600 512,600 927,800 853,300 703,600 2 0 142,000 464,200 272,100 555,800 1,429,500 Less Transfer to Reserves 1,357,600 0 1,643,600 0 0 1,092,500 1,500,000 0 0 595,000 900,000 0 0 500,000 0 0 556,000 700,700 2,155,400 Add Gransfer from Reserves 0 3,351,300 2,345,000 15,000,000 15,000,000 15,000,000 15,000,000 10 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 1	169.000	185.800	237.600	251.400	433.100	237.400	250,600	845 500	1.073.300	1.188.700		1.331.900	778 200	1.308.000	1.409.000		1.490.600	1.088.700	440 400	240.100	248.100	195,000	201.000	208,000	213,000
0 636,500 826,800 715,100 1,356,500 209,000 0 76,300 403,800 700,700 2,155,400 Add Transfer from Reserves 0 365,300 0 2,304,700 15,000,000 15,000,000 15,000,000 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0						0								0		0		0		,						
0 636,200 1,638,800 538,300 3,905,200 95,900 496,700 731,900 1,128,800 700,700 5,287,800 Less Capital Expenditure 2,995,300 3,471,200 1,535,600 2,405,000 15,000,000 1,600,000 1,600,000 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	0 6	636,500				209,000		76,300	403,800	700,700			0		0					1,600,000	1,900,000	0	0	3,000,000	3,000,000	4,000,000
0 0 0 0 10,000 0 0 0 0 0 0 0 0 0 0 0 0 0	0	0				0														0	0	0	0	0	0	0
292,200 740,300 967,400 997,600 813,200 563,500 593,100 952,700 1,619,900 2,051,700 2,925,000 Earnings before Interest, Tax, Deprec (EBITDA) 2,409,700 1,924,400 1,562,700 (645,200) 1,133,300 2,346,000 2,371,700 2,404,000 2,436,900 2,470,100 2,503,600 2,470,100 2,404,000 2,404	0 6	636,200	1,638,800 0			95,900 0	496,700 0	731,900 0	1,128,800	700,700					1,535,600 0	2,405,000 0		15,000,000	15,900,000	1,600,000	1,900,000	0	0	3,000,000	3,000,000	4,000,000
2002/03 2004/05 2006/07 2007/08 2008/09 2009/10 2011/12 2011/12 2011/12 2011/12 2011/12 2021/23 2023/24 2024/25 2025/26 2026/27 2027/23 3% 34% 29% 23% 15% (10%) (13%) (2%) 7% Operating result as a % of income 17% 7% (70%) 4% 13% 10% 10% 31%	,200 7	740,300	967,400	997,600	813,200	563,500	593,100	952,700	1,619,900	2,051,700	2,925,000	Earnings before Interest, Tax, Deprec (EBITDA)	2,409,700	1,924,400	1,562,700	(645,200)		1,133,300	2,346,000	2,371,700	2,404,000	2,436,900	2,470,100	2,503,600	2,537,200	2,571,400
2002/03 2004/05 2006/07 2007/08 2008/09 2009/10 2011/12 2011/12 2011/12 2011/12 2011/12 2021/23 2023/24 2024/25 2025/26 2026/27 2027/23 3% 34% 29% 23% 15% (10%) (13%) (2%) 7% Operating result as a % of income 17% 7% (70%) 4% 13% 10% 10% 31%	=													_	2010:22											=
21% 45% 41% 36% 24% 13% 14% 21% 28% 38% Operating result as a % of income (ex dep) 29% 23% (32%) 17% 30% 31% 31% 31% 31% 31% 31% 31% 31% 31% 31	2/03 20			2007/08		2009/10	2010/11	2011/12	2014/15				2019/20			2020/21		2021/22				2025/26		2027/28	2028/29	2029/30
10% 15% 10% 14% 12% 28% 17% 14% 29% 26% 22% Debt Ratio 24% 29% 59% 33% 18% 8% 5% 5% 4%								(2%)	7%						7%			(4%)						9%	9%	8%
														 										30% 4%	30% 4%	30% 4%
I and and the second and and and and and and and and and a														 											4% 29%	
														 										32%	32%	31%
	7%	9%	17%		20%	23%	25%	27%	33%	38%	42%			I											41%	41%
(38%) Return on Capital 2.6% 0.8% (4.1%) (0.3%) 1.2% 1.0%				(38%)								Heturn on Capital	2.6%	 	0.8%	(4.1%)		(0.3%)	1.2%	1.0%	1.0%	1.0%	1.0%	1.0%	0.9%	0.9%

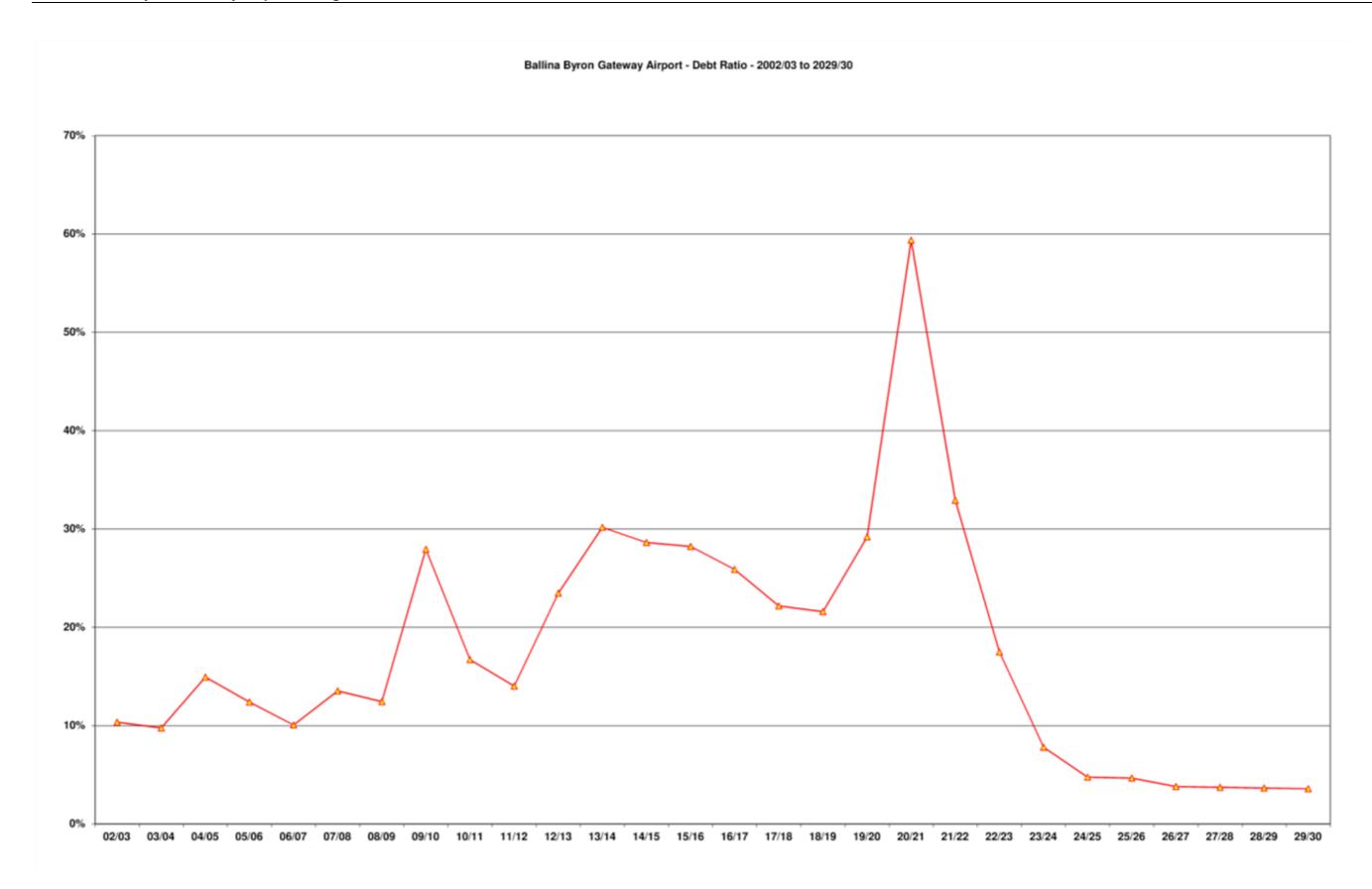
Source of Capital Funding	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30
Capital Grants and Contributions	818,500	405,000	15,000,000	15,000,000	0	0	0	0	0	0	0
Loan Borrowings	2,400,000	2,000,000	0	0	0	0	0	0	0	0	0
Reserves	(1,682,900)	0	0	900,000	1,600,000	1,900,000	0	0	3,000,000	3,000,000	4,000,000
Total	1,535,600	2,405,000	15,000,000	15,900,000	1,600,000	1,900,000	0	0	3,000,000	3,000,000	4,000,000

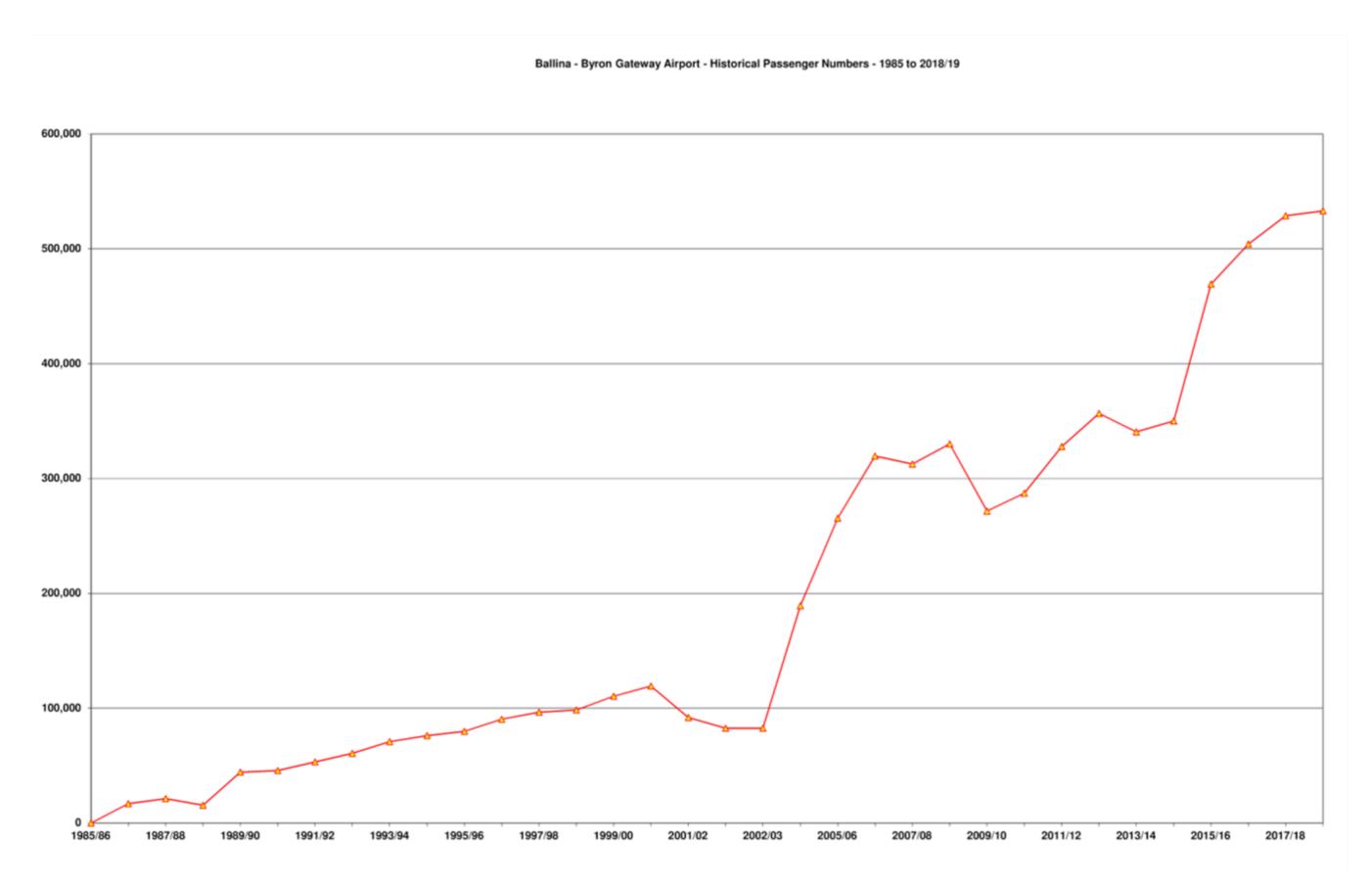
Airport Reserve Balances	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30
Opening Balance	423 800	2,067,400	(237 300)	(832 300)	(639.800)	(438 000)	(288 600)	1 793 700	3 968 800	3 177 400	2.419.600
Movement		(2,304,700)	(595,000)	192,500						(757,800)	
Closing Balance	2,067,400	(237,300)	(832,300)	(639,800)	(438,000)	(288,600)	1,793,700	3,968,800	3,177,400	2,419,600	696,000

Loan Summary	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30
Loan Principal Loan Interest Total	1,308,000 294,800 1,602,800	1,410,000 250,900 1,660,900	1,490,700 238,100 1,728,800	1,088,800 165,200 1,254,000	440,500 129,900 570,400	240,200 115,000 355,200	247,700 107,000 354,700		201,000 94,000 295,000	208,000 87,000 295,000	213,000 82,000 295,000
Principal Outstanding - 30 June	6,273,200	6,863,200	5,372,500	4,283,700	3,843,200	3,603,000	3,355,300	3,160,300	2,959,300	2,751,300	2,538,300

Infrastructure Assets	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30
Written Down Value	45,848	47,203	61,102	75,720	75,843	76,213	74,625	72,997	74,328	75,587	77,772







4.2 <u>Airline Agreement - Update</u>

Delivery Program Commercial Services

ObjectiveTo provide an overview of the confidential

report included in this agenda in respect to

one airline agreement.

Background

A report was presented to the December 2019 Ordinary Council meeting in regards to one airline agreement. Circumstances have changed substantially since that report and as that agreement includes commercial information, in what is a very competitive market, a confidential report has been prepared and is included later in this agenda.

Key Issues

Agreement terms and conditions

Information

The COVID-19 pandemic has had a catastrophic impact upon domestic and international air travel. Ballina Byron Gateway Airport ("BBGA") has been particularly hard hit with the loss of nearly all regular passenger services:

- REX ceased services in late March 2020. This was due to happen with the commencement of the proposed Qantaslink service on 31 March, 2020.
- Virgin ceased services on 27 March, 2020.
- Jetstar services on 30 March, 2020.
- Fly Pelican has dropped back from six services per week to two services per week and is struggling to survive. The announcement on 29 March by the Federal Government of a relief package for domestic airlines may assist Fly Pelican. The BBGA Airport Manager is working with Fly Pelican and the Federal Department of Infrastructure to maintain services between Ballina and Newcastle.
- The proposed Qantaslink daily return service to Sydney, due to commence on 31 March, has been suspended until further notice.

The agreements are subject to commercial negotiations and the confidential report later in this agenda provides an update on the terms and conditions of one of the agreements.

The BBGA terminal has been closed and will only be opened to service the Fly Pelican services on an as required basis.

The Airport will remain open for general aviation, charters, medical and military uses.

Legal / Resource / Financial Implications

Council and the airlines have legal responsibilities in respect to the agreements.

Consultation

Staff have been in discussions with the airline who is a party to the agreement as outlined in the confidential report.

Options

This report provides a preliminary overview of the confidential report. Detailed commercial and confidential information is contained in the confidential report included later in this agenda.

RECOMMENDATION

That Council notes the contents of this preliminary report on the airline agreements, with the confidential report included in this agenda detailing the commercial and confidential aspects of one agreement.

Attachment(s)

Nil

4.3 **Property Development - Update**

Delivery Program Commercial Services

Objective To provide an update on the property

development projects underway and assess

the impact of the COVID-19 pandemic.

Background

The COVID-19 pandemic has resulted in a major economic downturn that has impacted Council's commercial activities, in particular the Ballina - Byron Gateway Airport and the commercial property portfolio. This report reviews the following property development projects:

- Wollongbar Urban Expansion Area Stage Three
- Southern Cross Industrial Estate Boeing Avenue
- Southern Cross Industrial Estate Innovation Precinct

In addition, the estimate to complete Airport Boulevard has increased substantially and prior to calling tenders for construction of the road and roundabout components, it is recommended that Council review the scope of works.

Key Issues

- Viability of projects
- Financial risk and return

Information

Wollongbar Urban Expansion Area - Stage three

The final stage of this development involves the construction of 30 residential lots and one lot for a childcare centre.

A copy of the lot layout plan is included as Attachment 1.

The development has planning consent and approximately \$110,000 has been expended on remediation works this financial year.

A review of the feasibility for the development is included as Attachment 2, with a summary outlined in Table One.

Table One – WUEA – Stage Three – Review (\$)

Item	Original	COVID-19 (-20%)	COVID-19 (-20%) Less Childcare Site
Net Sale Proceeds	9,328,000	8,391,000	7,294,000
Less Development Costs	4,402,000	4,402,000	4,359,000
Less Interest on Funding	141,000	149,000	158,000
Return on Total Development Costs	(105%) 4,785,000	(84%) 3,840,000	(61%) 2,777,000
Return on Funds Applied	(40%) 2.652.000	(30%) 1.920.000	(18%) 1.107.000

Key points from Attachment 2 and Table One are:

- A 10% reduction in sales results in the net return on development costs reducing from \$4.8m to \$3.84m
- If Council decides to retain the proposed childcare site, the net return reduces from \$4.8m or \$3.84m to \$2.8m.
- The childcare site has a value, originally estimated at \$1.4m, less any decrease in value due to current market conditions.
- As per the cash flow summaries in Attachment 2, Council has loan financing debt approaching \$4.4m in quarter four 2020/21.
- Assumed sales for this analysis are based on two financial years from July 2021 to June 2023.
- Sales equate to just above one lot sold per month, for that two year period (actual figure is 1.3).

Based on this evaluation the development remains viable and consistent with Council's Property Investment and Development Policy that requires a high risk development to return from 5% to 10% above the bank bill swap rate (BBSW).

The policy requires a medium risk development to return 2% to 5% above the BBSW. The current BBSW ranges from 0.42% to 0.60%.

The major concern with the development is the debt required to finance the project, which when combined with the other projects underway, becomes substantial.

If the forecast sales are reduced by 20%, and the childcare site is removed, the return on funds applied reduces to \$467,000 and a return of 8%.

This makes the project marginal and below the 10% threshold as per the Property Investment and Development Policy.

Boeing Avenue - Lots Two and Three

This development now involves the construction of 26 industrial lots. A copy of the concept plan is included as Attachment 3.

The development has planning consent for a five lot subdivision, which includes two drainage reserves, and filling. Council's original plan was to create five bulky goods lots, albeit the market for bulky goods decreased and Council approved a change in the zoning to allow smaller lots. The 26 lot concept does not yet have planning consent.

Council has expended approximately \$3.5m this financial year filling the site.

A review of the feasibility for the development and is included as Attachment 4, with a summary outlined in Table Two.

Table Two – Boeing Avenue – Lots Two and Three - Review (\$)

Item	Original	COVID-19 (-10%)	COVID-19 (-20%)
Net Sale Proceeds	13,130,000	11,812,000	10,496,000
Less Development Costs	7,712,000	7,712,000	7,712,000
Less Interest on Funding	366,000	381,000	381,000
Return on Total Development Costs	(66%) 5,052,000	(48%) 3,719,000	(31%) 2,403,000
Return on Funds Applied	(30%) 2,337,000	(17%) 1,275,000	(3%) 231,000

Key points from Attachment 4 and Table Two are:

- A 10% reduction in sales results in the net return on development costs reducing from \$5.1m to \$3.8m
- A 20% reduction results in the net return on development costs reducing to \$2.4m
- As per the cash flow summaries in Attachment 4, Council has loan financing debt slightly above \$7.6m in quarter four 2020/21
- Assumed sales for this analysis are based on two financial years from July 2021 to June 2023.
- Sales equate to approximately one lot sold per month, for that two year period (actual figure is 1.1).

Based on this evaluation the development remains viable and consistent with Council's Property Investment and Development Policy, unless the sale prices decrease by 20%, when the return on funds applied reduces to 3%, making the project unviable.

Industrial land is far more susceptible to downturns in the economy and there is a risk prices could drop 20%, or alternatively the sale time could extend beyond two years.

The other major concern with the development is the \$7.6m debt required to finance the project, which when combined with the other projects underway, becomes substantial.

Southern Cross - Innovation Precinct

This development involves the construction of three large size industrial lots.

A copy of the lot layout plan is included as Attachment 5.

The land is still in the process of being rezoned to allow the development to proceed and no funds have been expended on the actual construction of the lots.

Council secured a \$3.95m grant to facilitate this development from the NSW State Government through the Restart NSW Funding Program.

The outcomes identified in the grant conditions include the following statements:

Project Description – Lead-in infrastructure to activate three hectares (39 hectares in longer term) of industrial land adjacent to Ballina Byron Gateway Airport.

It is proposed that three lots will form an innovation precinct and act as a catalyst for future development of the expansion precinct.

The grant is silent on the tenants or sale or lease of the land, the main point being that Council must activate the three hectares.

A review of the feasibility for the development is included as Attachment 6, with a summary outlined in Table Three.

Table Three - Innovation Precinct - Review (\$)

Item	Original All Lots Sold	COVID-19 (-20%) All Lots Sold	COVID-19 (-20%) Two Lots Sold
Net Sale Proceeds	13,306,000	10,643,000	3,277,000
Add Grant Income	3,950,000	3,950,000	3,950,000
Less Development Costs	9,014,000	9,014,000	9,014,000
Less Interest on Funding	147,000	157,000	341,000
Return on Total Development Costs	(88%) 8,095,000	(59%) 5,422,000	(-23%) (2,128,000)
Return on Funds Applied	5,349,000	3,226,000	N/A
Value of Land Held			7,600,000

Key points from Attachment 6 and Table Three are:

- A 20% reduction in sales results in the net return on development costs reducing from \$8.1m to \$5.4m
- As per the cash flow summaries in Attachment 6, Council has loan financing debt approaching \$6.3m in quarter four 2020/21
- The first cash flow assumes Council will sell all the lots over two financial years from July 2021 to June 2023 based on a reduced price of 20%
- The second cash flow assumes that Council retains three lots for leasing and only sells two lots. The leasing proposal means that Council has a net debt on the development and this debt will then need to be paid by future rental of the remaining three lots. The debt will take a period of six to seven years to repay.

The grant funds make this development proposal feasible, subject to there being a market to sell the land.

As per the other proposals the other major concern with the development is the \$6.3m debt required to finance the project, which when combined with the other projects underway, becomes substantial.

Airport Boulevard

This project has a total budget of \$7m allocated as follows:

2017/18 - \$53,000 expended

2018/19 - \$381,700 expended

2019/20 - \$6,565,300 budget with \$2.9m expended to date.

The budget is funded from a \$3m Federal Government grant and \$4m from Council's Property Development Reserve.

This project commenced in 2017 when Council signed a funding agreement for the project, with the Federal Government, based on a total project cost of \$6.7 million, of which the Federal Government would contribute \$3m.

The cost estimates were based upon concept plans and were subject to detailed design and development approvals. It was generally assumed that given the ground conditions, costs could blowout if wet weather hit during construction and created elevated groundwater conditions etc.

Ardill Payne and Partners (APP) were engaged in March 2018 to design the road and associated components, at a contract cost of \$124,000, and since then the detailed design has progressed and development consent has been granted.

Tenders were called in 2019 for filling and drainage works for the road corridor with CD Excavations being the successful contractor.

CD Excavation was appointed based on a price that came in under budget for this portion of the project and these works are now complete at a cost of approximately \$3m.

In October 2019 APP provided a cost estimate of \$3.5m to \$4m to undertake civil works to complete the project once filling and drainage works were completed.

In March 2020, APP provided a revised cost estimate of \$7.3m to complete the civil works based on the following breakdown.

APP Schedule Summary – March 2020	Amount (\$)
Preliminaries and Environmental Controls	502,022
Roadworks	4,849,995
Stormwater Drainage	1,247,930
Sewer reticulation	28,720
Water Reticulation	406,140
Additional Items (Electrical-NBN-Landscape)	270,000
Total	7,304,807

Once an allowance for other electrical works and a 20% contingency is included, the estimate for the total project increases to almost \$12m; i.e.

Item	Amount (\$)
2017/18 actual expenditure	53,000
2018/19 actual expenditure	381,700
2019/20 expenditure to date	2,909,000
APP estimate for balance of works	7,305,000
Electrical works (verbal estimate from APP)	500,000
Contingency on remaining works (10%)	780,000
Total Budget	11,928,700

This represents a funding shortfall of \$5m (\$12m compared to \$7m).

The only option available to fund this project is loan funding. Based on a loan over 20 years at 3% interest, the annual repayments are approximately \$336,000 per annum.

Attachment 7 is a forecast cash flow for Airport Boulevard based on the estimated cost of \$12m.

A major component of the remaining expenditure is the construction of the three roundabouts (at Airport, Boeing Avenue and North Creek Road). Each roundabout is estimated to cost, on average, \$1.25 million.

One option to save costs is to reduce the scope of works by removing the North Creek Road roundabout and section of road from that roundabout up to the proposed Boeing Avenue roundabout.

Attachment 8 is a concept plan for that proposal.

Subject to gaining revised estimates to quantify the savings, it is estimated that this could save approximately \$2.7m, resulting in a total project cost of \$9.3m. This then represents a budget variation of \$2.3m

Federal Government approval would be required to amend the funding agreement to reduce the scope of works and remain eligible for the \$3 million grant.

The reduced scope of works would have limited impact in respect to accessibility to industrial land.

The construction of the North Creek Road roundabout and connection to Boeing Avenue could be delayed until further funding was available.

One timeframe could be when the North Creek Bridge was reinstated between Lennox Head and Ballina, as this would assist the vehicles travelling south from Lennox Head. Those works are at least 10 to 15 years away.

Another option is to seek NSW State Government approval to reallocate the \$3.95m Restart NSW Funding grant to Airport Boulevard.

The objective of this grant is to activate industrial land and the construction of Airport Boulevard supports access to the industrial land (still to be zoned) to the north of the road.

The transfer of this funding would result in a budget shortfall of \$1.05m for the entire \$12m project, which could be financed by loans.

Legal / Resource / Financial Implications

As per the information section of this report.

Consultation

Consultation has been undertaken with Council staff and private contractors.

Options

The information section of this report highlights that to complete the current projects in full Council would need to borrow approximately \$23.3m as per the following summary:

Project	Peak Loan (\$)
WUEA	4,400,000
Boeing Avenue	7,600,000
Innovation Precinct	6,300,000
Airport Boulevard	5,000,000
Total	23,300,000

Based on current market conditions this level of debt carries too large a financial risk and cannot be supported.

It is interesting to note that if all of the above projects proceeded as originally planned, inclusive of the increase in the Airport Boulevard price, the outcomes would be as per Table Four.

Project All Lots Sold Innovation **Precinct Lease** WUEA Net Return 4,785,000 4,785,000 Boeing Avenue Net Return 5,052,000 5,052,000 Innovation Precinct Net Return 8,095,000 (1,100,000)Airport Boulevard Loan Debt (5,000,000) (5,000,000)Total 12,932,000 3,737,000 Equity 12,932,000 3,737,000 Net Cash Airport Boulevard Asset 12,000,000 12,000,000 Innovation Precinct Lots 1,2 and 3 0 9,000,000

Table Four - Property Development Results - Pre COVID-19 (\$)

This highlights the benefits gained through all of these projects however based on the current pandemic, Council needs to reassess its strategies, with the recommendations as follows.

24,932,000

24,737,000

 WUEA - \$110,000 expended this financial year. Rather than borrowing an additional \$4.4m to progress the project, the preference is to finance the expenditure for the year to date from the Property Development Reserve and reassess the viability of the project in six to nine months.

The project has planning consent and has had remediation works completed and can remain on hold until there is more certainty in respect to market conditions. Allow for a transfer of \$120,000 from the Property Development Reserve for 209/20.

 Boeing Avenue - \$3.5m been expended this financial year, with that work to be funded by loans.

The preferred approach is to continue preparing the development application to subdivide lots two and three into 26 lots and lodge the application. This will add value to the land and will require further expenditure of approximately \$100,000.

Once the economy stabilizes, Council will then be in a position to determine whether to proceed to finalise the construction of the 26 lots, or another alternative would be to test the market in selling lots two and three as is.

The other option is expend another \$4.2m approximately to have the lots constructed for sale.

As this would be debt funded, the preference is not to expend those funds, at this point in time.

 Innovation Precinct – Nil expended in 2019/20 and the rezoning still in process. The recommendation is to finalise the rezoning as promptly as possible.

In respect to constructing the lots, the preference is not to proceed and seek to have the \$3.95m grant reallocated to Airport Boulevard. If this proposal is unsuccessful, Council can revisit the project to determine whether it should proceed.

 Airport Boulevard - \$2.9m expended this financial year based on a total budget of \$7m with that expenditure funded. As per the Innovation Precinct comments, the preferred option, initially, is to have the \$3.95m grant reallocated to this project. If this is successful the balance of the project would be funded by loans (i.e. \$1.05m shortfall).

The second alternative is to reduce the scope of the project removing the connection to North Creek Road and have a more detailed cost assessment of the project completed.

The figures in this report for the remaining works are estimates only. There is still a large number of gaps in the information required before going to tender and staff will be liaising with APP to confirm more accurate pricing.

In summary, the funding required for the current financial year is;

- WUEA Transfer from Property Development Reserve of \$120,000
- Boeing Avenue Loan funding of \$3.6m (NB the LTFP report in the April Finance Committee agenda has loan funds of \$3.3m)
- Innovation Precinct Nil expenditure to date with rezoning being carried out by the Strategic Planning section and consultants, as required
- Airport Boulevard Funding already provided in the current year with a total budget of \$7m, although loan funds needed in future years. The loan can be significantly reduced if grant funds are reallocated.

These actions do not result in any sales revenue. This means to finance the new loan repayments, withdrawals are needed from the Property Development Reserve as highlighted in the following summary.

Table Five – Property Development Reserve – Forecast Cash Flows

Item	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
Opening Balance	1,254,000	528,300	319,700	72,000	(134,900)	(23,400)
Add: Cash Inflows						
Interest Earned	19,000	15,000	9,000	2,000	0	0
Rental - Norfolk Homes	138,000	138,000	160,000	163,200	166,500	169,800
Rental - ARC	264,000	270,000	274,900	280,400	286,000	291,700
Rental - 89 Tamar Street (50%)	0	0	0	0	400,000	408,000
Sales - 54 North Creek Road	2,605,000	0	0	0	0	0
Sales - Russellton	225,000	0	0	0	0	0
Sub Total	3,251,000	423,000	443,900	445,600	852,500	869,500
Less: Expenditure						
Operating Exps – Land Holdings	179,000	149,000	161,800	165,700	212,700	217,800
Less: Property Projects						
Airport Boulevard Road	3,500,000	0	0	0	0	0
North Creek Road (54)	17,000	0	0	0	0	0
Shelly Beach Café	83,000	0	0	0	0	0
Southern Cross - Masterplan	72,200	0	0	0	0	0
Wollongbar Urban Expansion Area	120,000	0	0	0	0	0
Sub Total	3,792,200	0	0	0	0	0
Less: Dividends						
Loans - Boeing Avenue (\$3.6m)	0	242,000	242,000	242,000	242,000	242,000
Loan - Airport Boulevard (\$3.0m)	0	0	202,000	202,000	202,000	202,000
General Fund	5,500	240,600	85,800	42,800	84,300	106,800
Sub Total	5,500	482,600	529,800	486,800	528,300	550,800
Total Outlays	3,976,700	631,600	691,600	652,500	741,000	768,600
Closing Balance	528,300	319,700	72,000	(134,900)	(23,400)	77,500

The full ten-year cash flow for the Property Development Reserve, as well as historical movements, is included as Attachment 9.

Key points with the reserve movements include:

- Loan repayments for a \$3.6m loan for Boeing Avenue and a \$3m loan for Airport Boulevard are funded from the reserve.
- The \$3m loan for Airport Boulevard is indicative only and will depend on the scope of the project and whether additional grant funds are available.
- It is assumed the Boeing Avenue loan is taken out in June 2020 with full repayments commencing in 2020/21. The Airport Boulevard loan is taken out in June 2021 with full repayments in 2021/22.
- The reserve balance is decreasing and it is necessary to include 50% of the rental revenue from 89 Tamar Street in the cash flows for 2023/24 onwards, to avoid the reserve becoming excessively overdrawn. This means that there are less revenues transferred to the Community Infrastructure Reserve to finance community infrastructure projects.
- At this stage no future land sales have been included in the cash flows and if, for example, Boeing Avenue was sold, it would reduce the loan debt and loan repayments.

What has happened is that the decision to finance \$4m of the cost of Airport Boulevard directly from the Property Development Reserve, without any matching income streams, and the purchase of 9 Byron Bay Road, at a net cost to the Reserve of approximately \$1m, has left the Reserve with no funds to finance development activities.

This means loan funding is needed to finance property projects, which in turn increases the project risk.

It is now time to re-assess a number of the projects listed and the recommendations that follow update the budgets and forecasts, and confirm the preferred actions in the short term.

RECOMMENDATIONS

- 1. That the Wollongbar Urban Expansion Area Stage Three development, be placed on hold for a period of three to six months, due to the current economic climate, with a budget of \$120,000 for 2019/20, for actual and anticipated costs, to be funded from the Property Development Reserve.
- 2. That Council approves a loan funded budget of \$3.6m for 2019/20 for the Boeing Avenue Lots Two and Three development, based on actual and anticipated costs. The development application to subdivide lots two and three into 26 lots is to be prepared and submitted to Council for determination.
- 3. That due to the current economic climate Council place the Innovation Precinct project on hold to assess whether the \$3.95m in State Government grant funding can be transferred to Airport Boulevard. The rezoning of this precinct is to continue while the project is on hold.

- 4. If the grant funding reallocation as per point three is approved, Council approves the calling of tenders for the remainder of the entire Airport Boulevard project, with the tenders to be submitted to Council along with the preferred funding strategy (i.e. confirmation of the loan funding be needed).
- 5. If the grant funding reallocation as per point three is not approved, that Council receive a further report on the options for Airport Boulevard, including detailed estimates for all remaining stages of the project.
- 6. That Council approves the forecast cash flows for the Property Development Reserve, as per Attachment 9, to this report, in the draft Long Term Financial Plan.

Attachment(s)

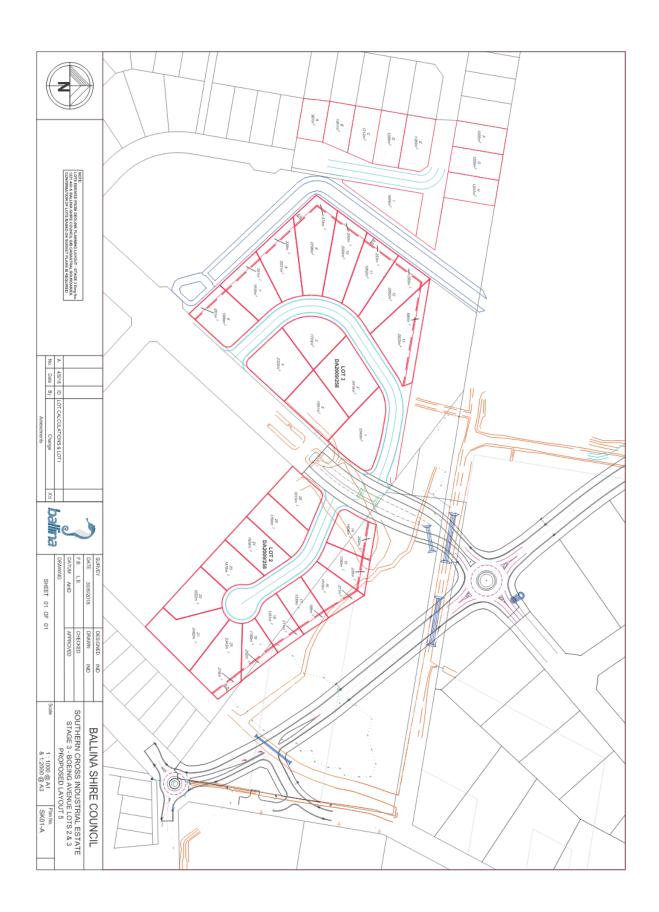
- 1<u>U</u>. Wollongbar Urban Expansion Area Stage Three Concept Plan
- 2<u>1</u>. Wollongbar Urban Expansion Area Stage Three Feasibility and Cash Flows
- 31. Boeing Avenue Lots Two and Three Concept Plan
- 4<u>U</u>. Boeing Avenue Lots Two and Three Feasibility and Cash Flows
- 5. Innovation Precinct Concept Plan
- 61. Innovation Precinct Feasibility and Cash Flows
- 7. Airport Boulevard Forecast Cash Flows
- 8. Airport Boulevard Revised Scope of Works
- 91. Property Development Reserve Cash Flows Forward Financial Plan

	Wollong	bar Urban Ex	cpansion Area	- Stage Three	- Feasibility			
Item	Assumption	Item	Amount (\$)	Totals (\$)	COVID-19	(-10%)	Excluding Ch	ildcare Centre
Forecast Sales	31	Lots	10,665,000		9,599,000		8,348,000	
Less : Commission and Marketing	3.00%	Lois	320.000		288,000		250,000	1
Less: Legals	\$1.500	Per Lot	47,000		47,000		45,000	ı
Less: GST	10.00%	Per Lot			873,000			ı
to the second se	10.00%		970,000	0 229 000	873,000	0 204 000	759,000	
Net Proceeds				9,328,000		8,391,000		7,294,000
Less : Development Costs					1			
Construction - 2019/20 to date			102,000		102,000		102.000	
Balance Earthworks, Civil, Services			2,018,000		2,018,000		2,018,000	
Electrical and Communications	\$10,000	Per Lot	310,000		310,000		310,000	1
Landscaping	\$5,000	Per Lot	155,000		155,000		155,000	I
Contingency on Construction Balance	15%		372,000		372,000		372,000	l
Total Construction Costs			2,957,000		2,957,000		2,957,000	l
Consultants			100,000		100,000		100,000	I
Council Contributions	\$43,000	Per Lot	1,333,000		1,333,000		1,290,000	I
Council Rates and Charges			12,000		12,000		12,000	
Total Development Costs	142,000	Per Lot		4,402,000		4,402,000		4,359,000
Result exc Interest and Land Value			112%	4 026 000	91%	2 000 000	67%	2 025 000
			11270	4,926,000	91%	3,989,000		2,935,000
Less: Interest on Borrowings			4059/	141,000	240/	149,000		158,000
Return on Total Development Costs	00.000		105%	4,785,000	84%	3,840,000		2,777,000
Less: Land Value (% of Sales)	20.00%		l	2,133,000		1,920,000		1,670,000
Return on Funds Applied			40%	2,652,000	30%	1,920,000	18%	1,107,000

Wollongbar Urba	n Expansion A	Area - Stage T	hree - Lot Yie	ld
		Area	Price Per	Price
	Lot	Square	Sq Metre	Per Lot (\$)
Description	Reference	Metres (#)	(\$)	(Incl GST)
Corner entrance lot	1	820	378	310,000
Corner lot	2	781	423	330,000
Adjacent to road	3	656	480	315,000
Adjacent to road	4	600	500	300,000
Adjacent to road	5	600	500	300,000
Adjacent to road	6	600	500	300,000
Adjacent to road	7	600	500	300,000
Adjacent to road	8	600	500	300,000
Corner lot	9	644	481	310,000
Adjacent road-2 lots behind	10	600	500	300,000
Corner lot	11	656	480	315,000
Adjacent to road	12	600	500	300,000
Adjacent to road	13	600	500	300,000
Adjacent to road	14	600	500	300,000
Adjacent to road	15	600	500	300,000
Adjacent to road	16	600	500	300,000
Adjacent to road	17	621	499	310,000
Adjacent to road	18	618	502	310,000
Corner lot opposite childcare	19	651	484	315,000
Adjacent to road	20	634	489	310,000
Adjacent to road	21	634	489	310,000
Adjacent to road	22	634	489	310,000
Corner lot	23	647	487	315,000
Adjacent road-2 lots behind	24	600	500	300,000
Corner lot opposite park	25	642	491	315,000
Opposite park	26	634	505	320,000
Opposite park	27	634	505	320,000
Opposite park	28	634	505	320,000
Corner lot opposite childcare	29	645	496	320,000
Opp childcare-2 lots behind	30	601	532	320,000
Sub Total		18,986	489	9,275,000
Childcare Centre Lot	31	3,270	425	1,390,000
Totals		22,256	479	10,665,000
Average excluding lot 31	30	633	489	309,000

				Woll	ongbar Urban	Expansion A	rea - Stage Thre	ee - Cash Flow	COVID-19 incl	uding Childcare	Centre)						
Year	2019/20	2019/20	2019/20	2019/20	2020/21	2020/21	2020/21	2020/21	2021/22	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23	2022/23	
Quarter	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Totals
Sales (net of GST, comms, legals)	0	0	0	0	0	0	0	0	1,049,000	1,049,000	1,049,000	1,049,000	1,049,000	1,049,000	1,049,000	1,048,000	8,391,000
Development Costs																	
Completed	1	51,000	51,000														102,000
Civil Works	1			673,000	673,000	672,000											2,018,000
Electrical and Telecommunications						155,000	155,000										310,000
Landscaping							77,500	77,500		1							155,000
Civil Works Contingency	0	o	0	101,000	101,000	124,000	35,000	11,000	0	0	0	0	0	0	0	0	372,000
Consultants	1		20,000	20,000	20,000	20,000	20,000										100,000
Council Contributions						- 1		1,333,000									1,333,000
Council Rates and Charges					1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	12,000
Cash Outflows	0	51,000	71,000	794,000	795,000	972,000	288,500	1,422,500	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	4,402,000
Net Quarterly Cash Movement	0	(51,000)	(71,000)	(794,000)	(795,000)	(972,000)	(288,500)	(1,422,500)	1,048,000	1,048,000	1,048,000	1,048,000	1,048,000	1,048,000	1,048,000	1,047,000	3,989,000
Interest Paid on Loan at 3%	0	0	0	1,000	7,000	13,000	20,000	22,000	33,000	25,000	17,000	9,000	2,000	0	0	0	149,000
Net Cash Movement after Interest	0	(51,000)	(71,000)	(795,000)	(802,000)	(985,000)	(308,500)	(1,444,500)	1,015,000	1,023,000	1,031,000	1,039,000	1,046,000	1,048,000	1,048,000	1,047,000	3,840,000
Funded by:																	
Loan Balance	0	(51,000)	(122,000)	(916,000)	(1,711,000)	(2,683,000)	(2,971,500)	(4,394,000)	(3,346,000)	(2,298,000)	(1,250,000)	(202,000)	846,000	1,894,000	2,942,000	3,989,000	3,989,000
Property Development Reserve	0	0	0	(1,000)	(8,000)	(21,000)	(41,000)	(63,000)	(96,000)	(121,000)	(138,000)	(147,000)	(149,000)	(149,000)	(149,000)	(149,000)	(149,000)

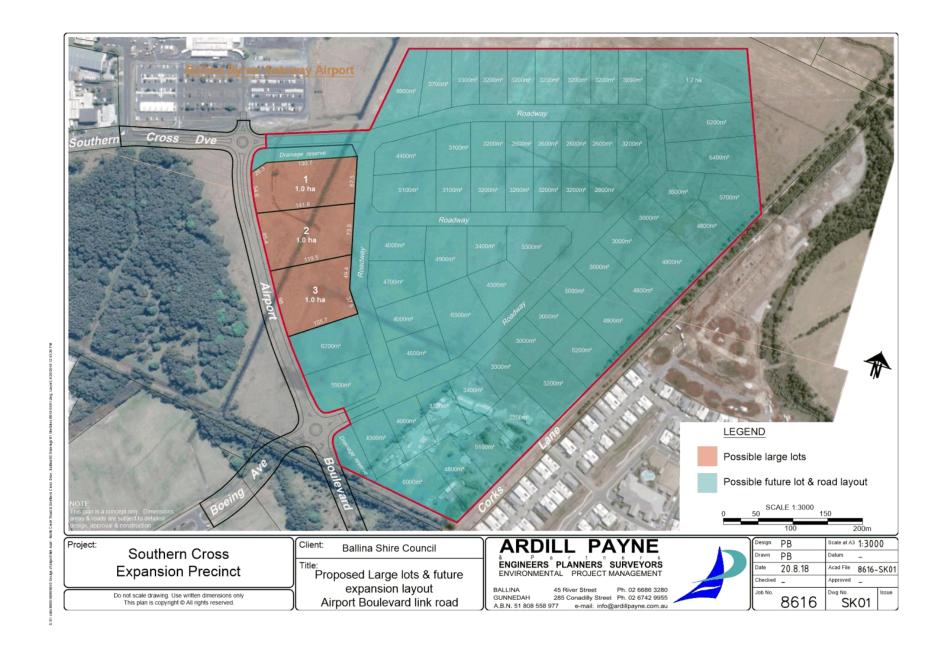
				Woll	ongbar Urban	Expansion Ar	ea - Stage Thre	e - Cash Flow	COVID-19 excl	uding Childcare	e Centre)						
Year	2019/20	2019/20	2019/20	2019/20	2020/21	2020/21	2020/21	2020/21	2021/22	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23	2022/23	
Quarter	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Totals
Sales (net of GST, comms, legals)	0	0	0	0	0	0	0	0	912,000	912,000	912,000	912,000	912,000	912,000	912,000	910,000	7,294,000
Development Costs					7												400.000
Completed		51,000	51,000														102,000
Civil Works				673,000	673,000	672,000		160									2,018,000
Electrical and Telecommunications						155,000	155,000										310,000
Landscaping							77,500	77,500								0	155,000
Civil Works Contingency	0	0	0	101,000	101,000	124,000	35,000	11,000	O	0	U	٥	۷	۰	۷	٩	372,000 100,000
Consultants	1		20,000	20,000	20,000	20,000	20,000	4 000 000									1,290,000
Council Contributions			1		4 000	4 000	4 000	1,290,000	4 000	4 000	1,000	1,000	1,000	1,000	1,000	1,000	12,000
Council Rates and Charges			74 000	701.000	1,000	1,000	1,000	1,000	1,000 1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	4,359,000
Cash Outflows	0	51,000		794,000	795,000	972,000	288,500	1,379,500	911,000			911,000	911,000	911,000	911,000	909,000	2,935,000
Net Quarterly Cash Movement	0	(51,000)	(71,000)	(794,000)	(795,000)	(972,000)	(288,500)	(1,379,500)						911,000	311,000	303,000	
Interest Paid on Loan at 3%	0	0	0	1,000	7,000	13,000	20,000	22,000	33,000				5,000	0	244 222	222 222	158,000
Net Cash Movement after Interest	0	(51,000)	(71,000)	(795,000)	(802,000)	(985,000)	(308,500)	(1,401,500)	878,000	885,000	892,000	899,000	906,000	911,000	911,000	909,000	2,777,000
Funded by:																0.005.000	0.005.000
Loan Balance	0	(51,000)	(122,000)	(916,000)	(1,711,000)	(2,683,000)	(2,971,500)	(4,351,000)	(3,440,000)	(2,529,000)	(1,618,000)	(707,000)	204,000	1,115,000	2,026,000	2,935,000	2,935,000
Property Development Reserve	0	0	0	(1,000)	(8,000)	(21,000)	(41,000)	(63,000)	(96,000)	(122,000)	(141,000)	(153,000)	(158,000)	(158,000)	(158,000)	(158,000)	(158,000)



	Boeing	Avenue - Lot	s Two and Th	ee - Feasibilit	y (Ex GST)			
Item	Assumption	Item	Amount (\$)	Totals (\$)	COVID-19	(-10%)	COVID-19	(-20%)
Farancia Calani		1-4-	40 570 000		40.040.000		40 004 000	
Forecast Sales	26	Lots	13,576,000		12,218,000		10,861,000	
Less : Commission and Marketing	3.00%		407,000		367,000		326,000	
Less: Legals	\$1,500	Per Lot	39,000		39,000		39,000	
Net Proceeds				13,130,000		11,812,000		10,496,000
Less : Development Costs								
Construction - 2018/19 Actual	2018/19	98,800					1	
Construction - 2019/20 to date	2019/20	3,473,200						
Sub Total			3,572,000		3,572,000		3,572,000	
Balance Earthworks, Civil, Services			1,689,000		1,689,000		1,689,000	
Contingency on Balance	15%		253,000		253,000		253,000	
Total Construction Costs			5,514,000		5,514,000		5,514,000	
Consultants			170,000		170,000		170,000	
Electrical and Communications			260,000		260,000		260,000	
Application Fees			40,000		40,000		40,000	
Council Contributions			1,711,000		1,711,000		1,711,000	
Council Rates and Charges			17,000		17,000		17,000	
Total Development Costs				7,712,000		7,712,000		7,712,000
Result exc Interest and Land Value			70%	5,418,000	53%	4,100,000	36%	2,784,000
Less: Interest on Borrowings			7.070	366,000	5576	381,000	0070	381,000
Return on Total Development Costs			66%	5,052,000	48%	3,719,000	31%	2,403,000
Less: Land Value (Estimated)	20.00%		0078	2,715,000	40/0	2,444,000	3170	2,172,000
Return on Funds Applied	20.0076		30%	2,337,000	17%	1,275,000	3%	231,000

	Boeing	Avenue - Lots	s Two and Th	ree - Lot Yield (Ex GST)
		Price Per Sq	Price	
Lot	Metres (#)	Metre	Per Lot (\$)	Comment
1				1
1	2,340	350	819,000	corner lot
2	2,414	350	845,000	regular shape
3	1,723	350	603,000	corner lot
4	2,325	350	814,000	corner lot
5	1,991	350	697,000	regular shape
6	1,679	350	588,000	corner lot
7	1,551	325	504,000	regular shape
8	1,659	300	498,000	irregular shape
9	2,281	275	627,000	deep narrow lot
10	1,730	275	476,000	deep narrow lot
11	1,663	275	457,000	deep narrow lot
12	1,753	275	482,000	deep narrow lot
13	1,847	275	508,000	triangular shaped lot
14	1,129	350	395,000	corner lot
15	947	325	308,000	regular shape
16	1,197	300	359,000	regular shape
17	1,112	300	334,000	regular shape
18	1,112	300	334,000	regular shape
19	858	275	236,000	irregular shape
20	1,988	275	547,000	irregular shape
21	2,492	275	685,000	irregular shape
22	1,652	275	454,000	irregular shape
23	1,478	300	443,000	regular shape
24	1,628	300	488,000	regular shape
25	1,700	300	510,000	regular shape
26	1,615	350	565,000	corner lot
]
	43,864	310	13,576,000	

	Boeing Avenue - Lots Two and Three - Cash Flow (COVID-19 based on 20% reduction in sales)																	
Year	2018/19	2019/20	2019/20	2019/20	2019/20	2020/21	2020/21	2020/21	2020/21	2021/22	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23	2022/23	
Quarter	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Totals
Revenues										4 477 000	4 477 000	4 477 000	4 477 000	4 477 000	4 470 000	1 477 000	1 474 000	14 912 000
Sales (net of GST, comms, legals)	0	0	0	ا	٥	0	٥	0	٥	1,477,000	1,477,000	1,477,000	1,477,000	1,477,000	1,479,000	1,477,000	1,471,000	11,812,000
Development Costs																		2 570 000
Bulk Earthworks and Filling	98,800	869,000	869,000	869,000	866,200	0.45.000	044.000					- 1	_			1	1	3,572,000
Civil Works						845,000	844,000					- 1						1,689,000
Civil Works Contingency						127,000	126,000	22.222	20.000							1	- 1	253,000
Consultants				28,000	28,000	28,000	28,000	28,000	30,000							- 1	- 1	170,000
Electrical and telecommunications					130,000		130,000									- 1	- 1	260,000
Application Fees				40,000		- 1									. 1	- 1		40,000
Council Contributions								1,711,000										1,711,000
Council Rates and Charges	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	17,000
Cash Outflows	99,800	870,000	870,000	938,000	1,025,200	1,001,000	1,129,000	1,740,000	31,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	7,712,000
Net Quarterly Cash Movement	(99,800)	(870,000)	(870,000)	(938,000)	(1,025,200)	(1,001,000)	(1,129,000)	(1,740,000)	(31,000)	1,476,000	1,476,000	1,476,000	1,476,000	1,476,000	1,478,000	1,476,000	1,470,000	4,100,000
Interest Paid on Loan at 3%	0	0	7,000	13,000	20,000	28,000	35,000	44,000	57,000	57,000	46,000	35,000	24,000	13,000	2,000	0	0	381,000
Net Cash Surplus / (Deficit)	(99,800)	(870,000)	(877,000)	(951,000)	(1,045,200)	(1,029,000)	(1,164,000)	(1,784,000)	(88,000)	1,419,000	1,430,000	1,441,000	1,452,000	1,463,000	1,476,000	1,476,000	1,470,000	3,719,000
Funded by:																		
Loan Balance	0	(870,000)	(1,740,000)	(2,678,000)	(3,703,200)	(4,704,200)	(5,833,200)	(7,573,200)	(7,604,200)	(6,128,200)	(4,652,200)	(3,176,200)	(1,700,200)	(224,200)	1,253,800	2,729,800	4,199,800	4,199,800
Property Development Reserve	(99,800)	(99,800)	(106,800)	(119,800)	(139,800)	(167,800)	(202,800)	(246,800)	(303,800)	(360,800)	(406,800)	(441,800)	(465,800)	(478,800)	(480,800)	(480,800)	(480,800)	(480,800)



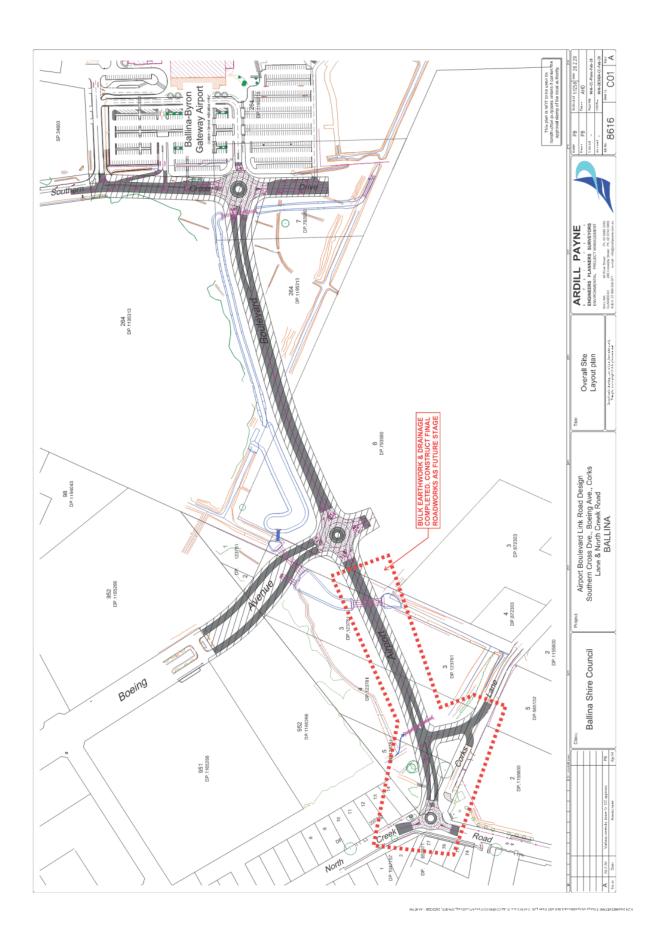
		Innovation	Precinct			
Description	Allocation	Lot Reference	Area Square Metres (#)	Price Per Sq Metre (\$) (Excl GST)	Price Per Lot (\$) (Excl GST)	Rental (5%)
Comes let	INIVO		40.000			
Corner lot	INXS	1 1	10,000	350	3,500,000	175,000
Front & rear street frontages	Byron Studios	2	10,000	300	3,000,000	150,000
Front & rear street frontages	Food Hub	3	10,000	300	3,000,000	150,000
Front & rear street frontages	TBA	4	6,200	325	2,015,000	100,750
Corner lot	TBA	5	5,900	375	2,213,000	110,650
Totals			42,100	326	13,728,000	686,400

						Innovation I	recinct (COVI-	9 based on 20	% reduction in	sales)							
Year	2019/20	2019/20	2019/20	2019/20	2020/21	2020/21	2020/21	2020/21	2021/22	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23	2022/23	
Quarter	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Totals
						1	1	1						1			
Revenues						1						1		1			3,950,00
Grant Funds		1		1			1,317,000	1,317,000	1,316,000			- 1	2 222 222	- 1	4 500 000	1 715 000	1,000
Sales (Lots 1, 2, 3, 4 and 5)									2,714,000		2,326,000		2,326,000		1,562,000	1,715,000	
Cash Inflows	0	0	0	0	0	0	1,317,000	1,317,000	4,030,000	0	2,326,000	0	2,326,000	0	1,562,000	1,715,000	14,593,000
Barrala-mark Casta																	
Development Costs					1,439,000	1,439,000	1,439,000			- 1				1			4,317,000
Bulk Earthworks and Filling					1,433,000	1,455,000	1,050,000	1,050,000									2,100,000
Civil Works (NDC Estimate)		_			216,000	216,000	373,000	158,000	0	0	o	0	0	0	0	0	963,000
Contingency on Construction	0	٥ ا		00000			30,000	28,000	Ĭ	Ĭ	1	1					148,000
Consultants and Council Fees	1		,	30,000	30,000	30,000	30,000								1		1,474,00
Council Contributions						4 000	4 000	1,474,000	1.000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	12,00
Council Rates and Charges					1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1.000	1,000	1,000	1,000	9,014,000
Cash Outflows	0	0		30,000			2,893,000	2,711,000			2,325,000		2,325,000	(1,000)	1,561,000	1,714,000	
Net Quarterly Cash Movement	0	0		(30,000)	(1,686,000)		(1,576,000)	(1,394,000)	4,029,000	(1,000)		(1,000)	2,323,000	(1,000)	1,001,000	1,7 14,000	157,000
Interest Paid on Loan at 3%	0	0		0	0	13,000	25,000	37,000	48,000	17,000		(4 000)	0 225 220	(4.000)	1,561,000	1,714,000	
Net Cash Movement after Interest	0	0		(30,000)	(1,686,000)	(1,699,000)	(1,601,000)	(1,431,000)	3,981,000	(18,000)	2,308,000	(1,000)	2,325,000	(1,000)	1,561,000	1,714,000	3,422,000
Funded by:												40.000	0.005.000	0.004.000	3 905 000	E 600 000	5,609,000
Loan Balance	0	0		0	(1,686,000)	(3,372,000)	(4,948,000)	(6,342,000)	(2,313,000)	(2,314,000)	11,000		2,335,000		3,895,000		And the second of the second
Property Development Reserve	0	0		(30,000)	(30,000)	(43,000)	(68,000)	(105,000)	(153,000)	(170,000)	(187,000)	(187,000)	(187,000)	(187,000)	(187,000)	(187,000)	(187,000

				Inn	ovation Preci	nct (COVID-19	based on 20%	reduction in sa									
Year	2019/20	2019/20	2019/20	2019/20	2020/21	2020/21	2020/21	2020/21	2021/22	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23	2022/23	
Quarter	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Totals
Revenues																	2.050.00
Grant Funds						0	1,317,000	1,317,000	1,316,000	- 1						4 745 000	3,950,00
Sales (Lots 4 and 5)					1			1				1,562,000				1,715,000	3,277,00
Rental (Lots 1, 2 and 3)																4 745 000	7 007 00
Cash Inflows	0	0	0	0	0	0	1,317,000	1,317,000	1,316,000	0	0	1,562,000	0	0	0	1,715,000	7,227,00
Development Costs																	
Bulk Earthworks and Filling					1,439,000	1,439,000	1,439,000										4,317,00
Civil Works (NDC Estimate)							1,050,000	1,050,000	- 1								2,100,00
Contingency on Construction	0	0	0	0	216,000	216,000	373,000	158,000	0	0	0	0	0	0	이	0	963,00
Consultants and Council Fees			0	30,000	30,000	30,000	30,000	28,000							1		148,00
Council Contributions								1,474,000									1,474,00
Council Rates and Charges					1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	12,00
Cash Outflows	0	0	0	30,000	1,686,000	1,686,000	2,893,000	2,711,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	
Net Quarterly Cash Movement	0	0	0	(30,000)	(1,686,000)	(1,686,000)	(1,576,000)	(1,394,000)	1,315,000	(1,000)	(1,000)	1,561,000	(1,000)	(1,000)	(1,000)	1,714,000	
Interest Paid on Loan at 3%	0	0	0	0	0	13,000	25,000	37,000	48,000	38,000		38,000	26,000	26,000	26,000	26,000	
Net Cash Movement after Interest	0	0	0	(30,000)	(1,686,000)	(1,699,000)	(1,601,000)	(1,431,000)	1,267,000	(39,000)	(39,000)	1,523,000	(27,000)	(27,000)	(27,000)	1,688,000	(2,128,000
Funded by:													(0.400.000)	(0.470.000)	(0.474.000)	(4.757.000)	(1,757,000
Loan Balance	0	0	0	0	(1,686,000)	(3,372,000)	(4,948,000)	(6,342,000)	(5,027,000)	(5,028,000)	(5,029,000)	(3,468,000)	(3,469,000)	(3,470,000)	(3,471,000)	(1,757,000)	
Property Development Reserve	0	0	0	(30,000)	(30,000)	(43,000)	(68,000)	(105,000)	(153,000)	(191,000)	(229,000)	(267,000)	(293,000)	(319,000)	(345,000)	(371,000)	(371,000

Airport Boulevard April 2020 Review														
Item	Previous Years	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate	2022/23 Estimate	Totals								
Airport Boulevard														
Add: Funding Sources														
Federal Government Grant Funds	0	0	1,683,000	1,317,000	0	3,000,00								
Property Development Reserve	435,000	2,909,000	656,000	124,000	152,000	4,276,00								
Loan	0	0	2,139,000	5,000,000	0	7,139,00								
Sub Total	435,000	2,909,000	4,478,000	6,441,000	152,000	14,415,00								
Less: Construction Costs	435,000	2,909,000	4,478,000	4,178,000	o	12,000,000								
Less: Interest on Bridging Loan	0	0	0	124,000	152,000	276,000								
Less: Bridging Finance Repaid	0	D	o	o	o	(
Net Annual Cashflows	0	0	0	2,139,000	0	2,139,00								
Cumulative Impact on PDR	435,000	3,344,000	4,000,000	4,124,000	4,276,000	4,276,000								
Loan Principal Owing	0	0	2,139,000	5,000,000	5,000,000									
Outcomes Airport Boulevard - Asset						12,000,00								

								Airport Boule	vard									
Year	2018/19	2019/20	2019/20	2019/20	2019/20	2020/21	2020/21	2020/21	2020/21	2021/22	2021/22	2021/22	2021/22	2022/23	2022/23	2022/23	2022/23	
Quarter	Q1 to Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Q1	Q2	Q3	Q4	Totals
Construction Costs	435,000	775,100	1,452,300	677,900	3,700	100,000	100,000	2,139,000	2,139,000	2,139,000	2,039,000							12,000,000
Cumulative Cash Flows	435,000	1,210,100	2,662,400	3,340,300	3,344,000	3,444,000	3,544,000	5,683,000	7,822,000	9,961,000	12,000,000	12,000,000	12,000,000	12,000,000	12,000,000	12,000,000	12,000,000	12,000,000
Grant Contributions	0	0	0	0	0	0		1,683,000			1,317,000	0	0	0	0	0	0	3,000,000
Funded by: Grant PDR Loan	435,000	1,210,100	2,662,400	3,340,300	3,344,000	3,444,000	3,544,000	1,683,000 4,000,000	1,683,000 4,000,000 2,139,000	1,683,000 4,000,000 4,278,000	3,000,000 4,000,000 5,000,000	3,000,000 3,544,000 5,000,000						
Interest Paid on Loan at 3%	0	0	0	0	0	0	0	0	0	16,000	32,000	38,000	38,000	38,000	38,000	38,000	38,000	276,000
PDR Interest Payment	0	0	0	0	0	0	0	0	0	16,000	32,000	38,000	38,000	38,000	38,000	38,000	38,000	276,000
Net Cash Surplus / (Deficit)	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	12,276,000



	Cash Flows - Property Development Reserve - Forward Financial Plan April 2020 Review 2012/13 2013/14 2014/15 2015/16 2016/17 2017/18 2018/19 2019/20 2020/21 2021/22 2022/23 2023/24 2024/25 2025/26 2026/27 2027/28 2028/29 2029																	
ltem	2012/13 Actual	2013/14 Actual	2014/15 Actual	2015/16 Actual	2016/17 Actual	2017/18 Actual	2018/19 Actual	2019/20 Estimate	2020/21 Estimate	2021/22 Estimate	2022/23 Estimate	2023/24 Estimate	2024/25 Estimate	2025/26 Estimate	2026/27 Estimate	2027/28 Estimate	2028/29 Estimate	2029/30 Estimate
Opening Balance	4,438,100	4,613,900	3,777,600	2,536,800	3,191,000	2,953,700	1,892,000	1,225,000	499,300	289,700	41,000	(166,900)	(55,400)	45,500	137,400	221,700	299,000	370,600
Add: Cash Inflows Interest Earned Contribution - Section 94 Byron Bay Road	178,000 0	181,200 0	110,000 0	87,000 0	54,700 0	65,600 0	43,300 1,584,000	19,000	14,000	8,000	1,000	0	0	1,000	4,000 0	6,000 0	9,000	11,000 0
Contribution - Wollongbar Urban Expansion Area Rental - Norfolk Homes Rental - ARC Rental - 89 Tamar Street (50%)	136,500 161,300	140,000 165,000 0	143,000 169,800	0 144,500 129,500 0	0 146,200 124,500 0	0 149,100 128,600 0	228,500 151,800 259,100	138,000 264,000	0 138,000 270,000	0 160,000 274,900	0 163,200 280,400	0 166,500 286,000 400,000	0 169,800 291,700 408,000	297,500	0 176,700 303,500 425,000	0 180,200 309,600 433,000	0 183,800 315,800 442,000	322,100
Sale - Alstonville Tennis Courts Site Sales - 54 North Creek Road Sales - Russellton Sales - Southern Cross	0 0 413,000	0	0 0 0 210,300	0 0 0 750,000	0 0 0 766,600	1,437,400 0 0 10.000	270,000 0	2,605,000 225,000	0	0	0	0	0	0	0 0	0 0	0	0
Sales - WUEA Sub Total	1,157,800	1,439,400	2,250,000 3,112,000	630,600 2,191,600	387,500 1,682,700	3,634,400 5,425,100	2,536,700	3,251,000	422,000	442,900	444,600	852,500	869,500	887,700	909,200	928,800	950,600	971,600
Less: Cash Outlays																		
Operating Expenditure Outgoings - ARC Outoing - 89 Tamar Street Internal Overheads - Southern Cross Internal Overheads - Russellton Internal Overheads - WUEA Operating Exps - Southern Cross Operating Exps - Russellton Operating Exps - Russellton Operating Expenses - WUEA Sub Total	2,800 0 67,000 80,000 0 66,000 30,000 15,000 260,800	1,500 0 69,000 66,000 75,000 59,200 8,500 10,300 289,500	600 0 34,000 32,000 37,000 47,800 14,500 43,000 208,900	3,000 0 43,000 33,000 48,000 162,000 15,000 48,000 352,000	2,500 0 36,000 33,000 39,000 55,200 25,600 45,000 236,300	700 0 40,900 37,500 44,300 62,300 34,600 68,500 288,800	500 0 40,900 37,500 0 61,200 13,800 0	4,000 0 41,000 38,000 44,000 28,000 13,000 11,000	5,000 0 31,500 30,700 23,700 33,500 13,300 11,300 149,000	5,200 0 36,600 34,200 26,300 34,300 13,600 11,600	5,400 0 37,200 35,100 27,000 35,200 13,900 11,900 165,700	5,600 43,000 37,900 36,000 27,700 36,100 14,200 12,200 212,700	5,800 44,000 38,600 36,900 28,400 37,000 14,600 12,500 217,800	6,000 45,000 39,500 37,800 29,100 37,900 15,000 12,800 223,100	6,200 46,000 40,400 38,700 29,800 38,800 15,400 13,100 228,400	6,400 47,000 41,300 39,700 30,500 39,800 15,800 13,400 233,900	6,600 49,000 42,200 40,700 31,300 40,800 16,200 13,700 240,500	6,800 50,000 43,200 41,700 32,100 41,800 16,600 14,000 246,200
Community Infrastructure Ballina Surf Club Sub Total	0 0	228,000 598,000	400,000	0	0 0	100,000 100,000	0	0	0	0	0 0	0	0	0 0	o o	0 0	0	0
Property Projects Airport Boulevard Road Biodiversity Project Contribution Byron Bay Road - Land Development North Creek Road (54) - Land Development Russellton - Land Development Shelly Beach Cafe Skennars Head Easement Southern Cross - Land Development Southern Cross - Masterplan Wollongbar Urban Expansion Area Sub Total	0 0 0 0 0 0 115,000 110,000 48,000 273,000	0 0 0 86,000 0 0 51,500 256,700 779,200		100,000 0 0 15,700 0 0 155,000 0 182,000 938,600	0 0 0 134,000 60,700 33,000 0 0 851,000 1,449,200	100,000 0 2,410,000 609,400 404,100 3,800 66,000 0 86,700 2,001,700 5,681,700	400,000 40,000 0 1,472,400 0 0 98,800 10,000 637,000 2,658,200	3,500,000 0 17,000 0 83,000 0 72,200 120,000 3,792,200	0 0 0 0 0 0 0	0 0 0 0 0 0	000000000000000000000000000000000000000	0 0 0 0 0 0 0	0 0 0 0 0 0	0 0 0 0 0 0 0	000000000000000000000000000000000000000	000000000000000000000000000000000000000	0 0 0 0 0 0 0	000000000000000000000000000000000000000
Dividends Loan Repayments - Boeing Avenue (\$3.6m) Loan Repayments - Airport Boulevard (\$3.0m) General Fund Sub Total	448,200 448,200	609,000 609,000		246,800 246,800	234,500 234,500	416,300 416,300		0 0 5,500 5,500	242,000 0 240,600 482,600	242,000 202,000 85,800 529,800	242,000 202,000 42,800 486,800	242,000 202,000 84,300 528,300	242,000 202,000 106,800 550,800	202,000 128,700	242,000 202,000 152,500 596,500	242,000 202,000 173,600 617,600	242,000 202,000 194,500 638,500	202,000 217,300
Total Outlays	982,000	2,275,700	4,352,800	1,537,400	1,920,000	6,486,800	3,203,700	3,976,700	631,600	691,600	652,500	741,000	768,600	795,800	824,900	851,500	879,000	907,500
Closing Balance	4,613,900	3,777,600	2,536,800	3,191,000	2,953,700	1,892,000	1,225,000	499,300	289,700	41,000	(166,900)	(55,400)	45,500	137,400	221,700	299,000	370,600	434,700
Net Movement - Increase / (Decrease)	175,800	(836,300)	(1,240,800)	654,200	(237,300)	(1,061,700)	(667,000)	(725,700)	(209,600)	(248,700)	(207,900)	111,500	100,900	91,900	84,300	77,300	71,600	64,100

5. Confidential Session

In accordance with Section 9 (2A) of the Local Government Act 1993, the General Manager is of the opinion that the matters included in the Confidential Business Paper, and detailed below are likely to be considered when the meeting is closed to the public.

Section 10A(4) of the Local Government Act, 1993 provides that members of the public are allowed to make representations to or at a meeting, before any part of the meeting is closed to the public, as to whether that part of the meeting should be closed.

A brief summary of each of the reports recommended for consideration in confidential session follows:

5.1 Airline Agreement - Update on Confidential Terms

Refer to Item 4.2 of this agenda.

RECOMMENDATION

That Council moves into committee of the whole with the meeting closed to the public, to consider the following items in accordance with Section 10A (2) of the Local Government Act 1993.

5.1 <u>Airline Agreement - Update on Confidential Terms</u>

Reason for Confidentiality

This report is **CONFIDENTIAL** in accordance with Section 10A(2)(c) (d) of the Local Government Act 1993. which permits the meeting to be closed to the public for business relating to the following:-

- c) information that would, if disclosed, confer a commercial advantage on a person with whom the council is conducting (or proposes to conduct) business; and
- d) commercial information of a confidential nature that would, if disclosed:
- (i) prejudice the commercial position of the person who supplied it, or
- (ii) confer a commercial advantage on a competitor of the council, or
- (iii) reveal a trade secret

and in accordance with 10D(2)(c), on balance, the discussion of the matter in an open meeting is not considered to be in the public interest as it would prejudice Council's ability to negotiate commercial terms and conditions with the service provider and release commercial information to competitors of the service provider.