

ATTACHMENTS TO

Commercial Services Committee Meeting Business Paper 2 December 2024



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	DISCLAIMER preparation o attachments), error, omissio	©NSW Spatial Services 2024. Although all care is taken in the of plans within Council's business paper (both agendas and Ballina Shire Council accepts no responsibility for any misprints, ns or inaccuracies. The information contained within each plan is
	for pictorial r	representation only and not to scale. Accurate measurements

should be undertaken by survey.

Stage 1 - Pre Community Consultation Plans - 15 Dwellings

1. Cash Flow Forecast																						
Estimated Development Co	ost (incl. int.)	\$7,356,000																				
Less : Council equity contril	ibution (cash)	\$1,749,000																				
Development Loan (princip	oal & interest)	\$5,607,000																				
interest Rate		5.20%																				
Year Ending	0	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	Totals
Rent growth factor	2.00%																					
Rent		457,600	466,752	476,087	485,609	495,321	505,227	515,332	525,639	536,151	546,874	557,812	568,968	580,347	591,954	603,793	615,869	628,187	640,750	653,565	666,637	11,118,476
Loan Payments		457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	457,600	9,152,000
Def/Surplus		0	9,152	18,487	28,009	37,721	47,627	57,732	68,039	78,551	89,274	100,212	111,368	122,747	134,354	146,193	158,269	170,587	183,150	195,965	209,037	1,966,476
Capital growth factor	2.00%																					
Capital Value Growth	\$11,750,000	11,985,000	12,224,700	12,469,194	12,718,578	12,972,949	13,232,408	13,497,057	13,766,998	14,042,338	14,323,184	14,609,648	14,901,841	15,199,878	15,503,875	15,813,953	16,130,232	16,452,837	16,781,893	17,117,531	17,459,882	

2. Analysis

Forecast Cash Surplus	
Total rental received	\$11,118,476
Less : total loan payments	\$9,152,000
Cash surplus after 20 years	\$1,966,476
Total Return to Council (asset value + cash surplus)	
Estimated capital value on completion of construction	\$11,750,000
Forecast Capital Value (20 years @ 2% p.a.)	\$17,460,000
Add surplus cash received	\$1,966,476
Total return to Council (if dwellings are sold after 20 years)	\$19,426,476
Council Equity Contribution	
Equity/cash invested	\$1,749,000
Land - 5 lots @ \$450,000/lot (excl. GST)	\$2,250,000
Total equity/funds/assets applied)	\$3,999,000
Return on Concil Equity Contribution	
Total return to Council (if dwellings are sold after 20 years)	\$19,426,476
Less: Initial Council Equity Contribution (equity/funds/assets applied)	\$3,999,000
Net Return to Council	\$15,427,476
ROI (Total return to Council divided by initial equity/funds/assets applied)	385.78%

Key Worker Housing Feaso Analysis - Pre & Post Comm. Consult. Nov 24.xlsx 22/11/2024

Stage 1 - Post Community Consultation Plans - 13 Dwellings

1. Cash Flow Forecast																						
Estimated Development Cost		\$5,966,000																				
Less : Council equity contribution (cas	h) _	\$1,939,000																				
Development Loan (principal & intere	st) _	\$4,027,000																				
interest Rate		5.20%																				
Year Ending Rent growth factor	0 2.00%	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	Totals
Rent		328,640	335,213	341,917	348,755	355,731	362,845	370,102	377,504	385,054	392,755	400,610	408,623	416,795	425,131	433,634	442,306	451,152	460,175	469,379	478,766	7,985,088
Loan Payments		328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	328,640	6,572,800
Def/Surplus		0	6,573	13,277	20,115	27,091	34,205	41,462	48,864	56,414	64,115	71,970	79,983	88,155	96,491	104,994	113,666	122,512	131,535	140,739	150,126	1,412,288
Capital growth factor Capital Value Growth	2.00% \$9,350,000	9,537,000	9,727,740	9,922,295	10,120,741	10,323,156	10,529,619 1	10,740,211	10,955,015	11,174,116	11,397,598	11,625,550	11,858,061	12,095,222	12,337,126	12,583,869	12,835,546	13,092,257	13,354,102	13,621,184	13,893,608	

2. Analysis

rorecast cash surplus	
Total rental received	\$7,985,088
Less : total loan payments	\$6,572,800
Cash surplus after 20 years	\$1,412,288
Total Return to Council (asset value + cash surplus)	
······································	
Estimated capital value on completion of construction	\$9,350,000
Capital value growth rate over 20 years @ 2.00% p.a.	
Forecast Capital Value (20 years @ 2% p.a.)	\$13,894,000
Add surplus cash received	\$1,412,288
Total return to Council (if dwellings are sold after 20 years)	\$15,306,288
Council Equity Contribution	
Equity/cash invested	\$1,939,000
Land - 5 lots @ \$450,000/lot (excl. GST)	\$2,250,000
Total equity/funds/assets applied)	\$4 189 000
	\$4,105,000
Return on Concil Equity Contribution	
Total return to Council (if dwellings are sold after 20 years)	\$15,306,288
Less: Initial Council Equity Contribution (equity/funds/assets applied)	\$4,189,000
Net Return to Council	\$11,117,288
ROI (Total return to Council divided by initial equity/funds/assets applied)	265.39%

All Stages - Pre Community Consultation Plans - 38 Dwellings

1. Cash now nonecast																						
Estimated Development Cost		\$18,245,000																				
Less : Council equity contribution (ca	sh)	\$4,582,000																				
Development Loan (principal & intere	est)	\$13,663,000																				
interest Rate		5.20%																				
Year Ending	0	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	Totals
Rent growth factor	2.00%																					
Rent		1,115,000	1,137,300	1,160,046	1,183,247	1,206,912	1,231,050	1,255,671	1,280,785	1,306,400	1,332,528	1,359,179	1,386,362	1,414,090	1,442,371	1,471,219	1,500,643	1,530,656	1,561,269	1,592,495	1,624,344	27,091,567
Loan Payments		1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	1,115,000	22,300,000
Def/Surplus		0	22,300	45,046	68,247	91,912	116,050	140,671	165,785	191,400	217,528	244,179	271,362	299,090	327,371	356,219	385,643	415,656	446,269	477,495	509,344	4,791,567
Capital growth factor	2.00%																					
Capital Value Growth	\$29,050,000	29,631,000	30,223,620	30,828,092	31,444,654	32,073,547	32,715,018	33,369,319	34,036,705	34,717,439	35,411,788	36,120,024	36,842,424	37,579,273	38,330,858	39,097,475	39,879,425	40,677,013	41,490,553	42,320,365	43,166,772	2

2. Analysis

Forecast Cash Surplus	
Total rantal received	\$27.001.567
	\$27,091,507
Less : total loan payments	\$22,300,000
Cash surplus after 20 years	\$4,791,567
Total Return to Council (asset value + cash surplus)	
Estimated capital value on completion of construction Capital value growth rate over 20 years @ 2.00% p.a.	\$29,050,000
Forecast Capital Value (20 years @ 2% p.a.)	\$43,166,772
Add surplus cash received	\$4 791 567
	<u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>
Total return to Council (if dwellings are sold after 20 years)	\$47,958,339
Council Equity Contribution	
Equity/cash invested	\$4,582,000
Land - 12 lots @ \$450,000/lot (excl. GST)	\$5,400,000
Total aquity/funds/accets applied)	ć0.082.000
Total equity/funds/assets applied)	\$9,962,000
Return on Concil Equity Contribution	
Return on Concil Equity Contribution Total return to Council (if dwellings are sold after 20 years)	\$47,958,339
Return on Concil Equity Contribution Total return to Council (if dwellings are sold after 20 years) Less: Initial Council Equity Contribution (equity/funds/assets applied)	\$47,958,339 \$9,982,000
Return on Concil Equity Contribution Total return to Council (if dwellings are sold after 20 years) Less: Initial Council Equity Contribution (equity/funds/assets applied)	\$47,958,339 \$9,982,000
Return on Concil Equity Contribution Total return to Council (if dwellings are sold after 20 years) Less: Initial Council Equity Contribution (equity/funds/assets applied) Net Return to Council	\$47,958,339 \$9,982,000 \$37,976,339
Return on Concil Equity Contribution Total return to Council (if dwellings are sold after 20 years) Less: Initial Council Equity Contribution (equity/funds/assets applied) Net Return to Council POL (Tetal return to Council divided by initial equity (funds/assets acc); et)	\$47,958,339 \$9,982,000 \$37,976,339

Key Worker Housing Feaso Analysis - Pre & Post Comm. Consult. Nov 24.xlsx 22/11/2024

All Stages - Post Community Consultation Plans - 32 Dwellings

	\$14,431,000																				
h)	\$4,236,000																				
st)	\$10,195,000																				
	5.20%																				
0	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	Totals
2.00%																					
	832,000	848,640	865,613	882,925	900,584	918,595	936,967	955,706	974,821	994,317	1,014,203	1,034,487	1,055,177	1,076,281	1,097,806	1,119,762	1,142,158	1,165,001	1,188,301	1,212,067	20,215,412
	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	832,000	16,640,000
	0	16,640	33,613	50,925	68,584	86,595	104,967	123,706	142,821	162,317	182,203	202,487	223,177	244,281	265,806	287,762	310,158	333,001	356,301	380,067	3,575,412
2.00% \$23.450.000	23.919.000	24.397.380	24.885.328	25.383.034	25.890.695	26.408.509	26.936.679	27.475.412	28.024.921	28.585.419	29.157.128	29.740.270	30.335.075	30.941.777	31.560.613	32.191.825	32,835,661	33.492.375	34.162.222	34.845.466	
	h) st) 2.00% \$23,450,000	h) <u>\$14,431,000</u> \$4,236,000 \$t) <u>\$10,195,000</u> 5.20% 0 1 2.00% 832,000 832,000 0 2.00% \$23,919,000	h) <u>\$14,431,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 2.00% 832,000 848,640 832,000 832,000 0 16,640 2.00% \$23,919,000 24,397,380	h) <u>\$14,431,000</u> h) <u>\$4,236,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 2.00% 832,000 848,640 865,613 832,000 832,000 0 16,640 33,613 2.00% \$23,919,000 24,397,380 24,885,328	h) <u>\$14,431,000</u> h) <u>\$4,236,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 2.00% 832,000 848,640 865,613 882,925 832,000 8332,000 832,000 0 16,640 33,613 50,925 2.00% \$23,450,000 23,919,000 24,397,380 24,885,328 25,383,034	h) <u>\$14,431,000</u> h) <u>\$4,236,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 2.00% 832,000 848,640 865,613 882,925 900,584 832,000 832,000 832,000 832,000 832,000 0 16,640 33,613 50,925 68,584 2.00% \$23,919,000 24,397,380 24,885,328 25,383,034 25,890,695	h) <u>\$14,431,000</u> h) <u>\$4,236,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 2.00% 832,000 848,640 865,613 882,925 900,584 918,595 832,000 832,000 832,000 832,000 832,000 0 16,640 33,613 50,925 68,584 86,595 2.00% \$23,919,000 24,397,380 24,885,328 25,383,034 25,890,695 26,408,509	h) <u>\$14,431,000</u> h) <u>\$4,236,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 7 2.00% 832,000 848,640 865,613 882,925 900,584 918,595 936,967 832,000 832,000 832,000 832,000 832,000 832,000 832,000 0 16,640 33,613 50,925 68,584 86,595 104,967 <u>\$2.00%</u> \$23,919,000 24,397,380 24,885,328 25,383,034 25,890,695 26,408,509 26,936,679	h) <u>\$14,431,000</u> st, <u>\$14,431,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 7 8 2.00% 832,000 848,640 865,613 882,925 900,584 918,595 936,967 955,706 832,000 832,000 832,000 832,000 832,000 832,000 832,000 832,000 0 16,640 33,613 50,925 68,584 86,595 104,967 123,706 <u>\$23,919,000</u> 24,397,380 24,885,328 25,383,034 25,890,695 26,408,509 26,936,679 27,475,412	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	$ \begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	h) <u>\$14,431,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 7 8 9 10 11 12 13 832,000 848,640 865,613 882,925 900,584 918,595 936,967 955,706 974,821 994,317 1,014,203 1,034,487 1,055,177 832,000	h) <u>\$14,431,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 7 8 9 10 11 12 13 14 5 .20% 8 32,000 8 48,640 8 65,613 8 82,925 900,584 918,595 936,967 955,706 974,821 994,317 1,014,203 1,034,487 1,055,177 1,076,281 832,000 832,000	h) <u>\$14,431,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 832,000 848,640 865,613 882,925 900,584 918,595 936,967 955,706 974,821 994,317 1,014,203 1,034,487 1,055,177 1,076,281 1,097,806 832,000 832	h) <u>\$14,431,000</u> st) <u>\$10,195,000</u> 5.20% 0 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 832,000 848,640 865,613 882,925 900,584 918,595 936,967 955,706 974,821 994,317 1,014,203 1,034,487 1,055,177 1,076,281 1,097,806 1,119,762 832,000 832,00	h)	h)	h)	h)

2. Analysis
Forecast Cash Surplus

Total rental received	\$20 215 412
Less : total loan navments	\$16 640 000
	\$10,010,000
Cash surplus after 20 years	\$3,575,412
Total Return to Council (asset value + cash surplus)	
	633,450,000
Estimated capital value on completion of construction	\$23,450,000
Capital value growth rate over 20 years @ 2.00% p.a.	424.045.466
Forecast Capital Value (20 years @ 2% p.a.)	\$34,845,466
Add surplus cash received	\$3,575,412
Total rature to Council (if dwallings are cold after 20 years)	620 420 979
rotarreturn to council (il uwenings are solu arter 20 years)	\$36,420,676
Council Equity Contribution	
Equity/cash invested	\$4,236,000
Land - 12 lots @ \$450,000/lot (excl. GST)	\$5,400,000
Tabel and the device a second and the	¢0.020.000
Total equity/funds/assets applied)	\$9,636,000
Return on Concil Equity Contribution	
Total return to Council (if dwellings are sold after 20 years)	\$38,420,878
Less: Initial Council Equity Contribution (equity/funds/assets applied)	\$9,636,000
Net Return to Council	\$28,784,878
IDOL (Total roturn to Council divided by initial equity/funds/accets applied)	200 220/



Ballina Local Environmental Plan 2012 (Amendment No 56)

under the

Environmental Planning and Assessment Act 1979

The following local environmental plan is made by the local plan-making authority under the *Environmental Planning and Assessment Act 1979*.

Craig Diss Acting Director, Hunter and Northern Region Department of Planning, Housing and Infrastructure

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As delegate for the Minister for Planning and Public Spaces

Dated: 21 October 2024

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Ballina Local Environmental Plan 2012 (Amendment No 56) [NSW]

Ballina Local Environmental Plan 2012 (Amendment No 56)

under the

Environmental Planning and Assessment Act 1979

- 1 Name of plan
 - This plan is Ballina Local Environmental Plan 2012 (Amendment No 56).
- 2 Commencement

This plan commences on the day on which it is published on the NSW legislation website.

3 Land to which plan applies

This plan applies to the following land at 540 Gap Road, Alstonville-

- (a) Lot 3, DP 1130300,
- (b) Lots 21 and 22, DP 1243105.
- 4 Maps

The maps adopted by *Ballina Local Environmental Plan 2012* are amended or replaced, as the case requires, by the maps approved by the local plan-making authority on the making of this plan.

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Ballina Local Environmental Plan 2012 (Amendment No 56) [NSW] Schedule 1 Amendment of Ballina Local Environmental Plan 2012

Schedule 1 Amendment of Ballina Local Environmental Plan 2012

[1] Clause 2.1 Land use zones

Insert "Zone SP4 Enterprise" in appropriate order under the heading **Special Purpose Zones**.

- [2] Land Use Table
 - Insert in appropriate order-

Zone SP4 Enterprise

1 Objectives of zone

- To provide for development and land uses that support
- enterprise and productivity. To provide opportunities for new and emerging creative and
- high technology industries and recreational land uses.

2 Permitted without consent

Environmental protection works

3 Permitted with consent

Artisan food and drink industries; Building identification signs; Business identification signs; Car parks; Community facilities; Creative industries; High technology industries; Plant nurseries; Recreation areas; Recreation facilities (outdoor); Roads; Take away food and drink premises

4 Prohibited

Any development not specified in item 2 or 3

[3] Clause 5.4 Controls relating to miscellaneous permissible uses

Insert "Zone SP4 Enterprise," after "Zone E5 Heavy Industrial," in clause 5.4(10).

[4] Part 7 Additional local provisions

Insert at the end of the part, with appropriate clause numbering-

Development at 540 Gap Road, Alstonville

- This clause applies to the following land at 540 Gap Road, Alstonville in Zone SP4 Enterprise—
 - (a) Lot 3, DP 1130300,
 - (b) Lots 21 and 22, DP 1243105.
- (2) In deciding whether to grant development consent on land to which this clause applies, the consent authority must consider the following—
 - (a) the potential for development to create conflict with any adjoining agricultural land uses,
 - (b) whether the development achieves a high standard of architectural design, materials and detailing and incorporates sustainable design principles, including the following—
 - (i) sunlight,

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Ballina Local Environmental Plan 2012 (Amendment No 56) [NSW] Schedule 1 Amendment of Ballina Local Environmental Plan 2012

- (ii) natural ventilation,
- (iii) reflectivity,
- (iv) visual and acoustic privacy,
- (v) safety and security,
- (vi) resource, energy and water efficiency,
- (vii) durability and adaptability.
- (3) Development for the following purposes is permitted with development consent on land to which this clause applies if the development is associated with creative industries or high technology industries—
 - (a) hotel or motel accommodation,
 - (b) serviced apartments.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT

PHASE 1 – BYRON STUDIOS OPTION

BALLINA SHIRE COUNCIL SEPTEMBER 2021



TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



DOCUMENT CONTROL

Job ID:	J002163
Job Name:	Tuckombil Quarry Site Opportunities Assessment
Client:	Ballina Shire Council
Client Contact:	Tony Partridge
Project Manager:	Fred Ibrahim
Email:	fred.ibrahim@aecgroupltd.com
Telephone:	(02) 9283 8400
Document Name:	AEC - Tuckombil Quarry Site Opportunities Assessment - Phase 1_v2.0
Last Saved:	12/10/2021 10:23 AM

Version	Date	Reviewed	Approved
Draft v1.0	8/09/2021	CY	FI
Final v2.0	12/10/21	CY	FI

Disclaimer:

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



EXECUTIVE SUMMARY

BACKGROUND

The Tuckombil Quarry ('the Site') is located at 540 Gap Road, Alstonville within Ballina Shire Council (Council) Area. It is positioned north-east of existing residential development and surrounded predominately by non-urban land. The quarry was previously operated by Lismore Council under lease from Council until August 2016. All quarrying activities has ceased on the Site with the termination of the lease. Currently located within the Site are two leased areas being used for asphalt processing and materials storage.

Due to the increasing concerns and complaints about the Site from residents, expansion for the purpose of increased quarrying remains unlikely. Council has also resolved not to renew the existing lease to Boral where asphalt processing occurs, which is due to expire 31 December 2024. As such, Council is looking for viable opportunities for the Site for future planning, with alternate options being more complementary to its close location to residential areas.

AEC Group ('AEC') and ATC Williams (ATCW) were engaged by Council to undertake an Opportunities Assessment for the Tuckombil Quarry Site that will identify options that are technically feasible and financially viable, while delivering maximum value for the community given its proximity to residential areas. The assessment will provide a recommendation for Council to adopt as a preferred approach for the future use of the Site.

The assessment will be undertaken in two phases:

- **Phase 1**, considers the proposal put forward by Byron Studios for use of the Site as headquarters for their filming operations under a long-term ground lease with progressive staged occupation.
- Phase 2, identifies alternative uses to the Site and assesses the options with an evaluation framework developed in collaboration with Council to determine the preferred use for the Site.

This report represents Phase 1 of the Opportunities Assessment.

KEY FINDINGS

Byron Studios is Byron Bay's first and only film studio, with facilities that comprise of stages, edit suites, production offices and screen theatres. Byron Studios has expressed strong interest in the potential for studios to be constructed at the Tuckombil Quarry Site.

An assessment was undertaken to evaluate Byron Studio's proposal, which includes multiple stages to accommodate for the existing leases on the Site. The proposal includes stages for construction of studio spaces, offices, temporary accommodation, theatre, and the use of the quarry pit for filming.

Key Risks and Considerations

The key risks and considerations identified for this option include:

- Rezoning of the Site will be required for the proposed uses of Byron Studios to be legally permissible. Although
 commercial uses are permissible (with development consent) under the 1(e) zoning of the BLEP 1987 as an
 advertised development, it conflicts with the primary objectives of the zone.
- Timing is a key risk. Byron Studio's license agreement at the Alstonville Cultural Centre ends in December 2022. Planning approvals will need to be obtained to enable Byron Studios to move onto the Site (area marked as Stage 1). Construction of a new studio space and access road will also be required prior to the cessation of Byron Studios license agreement to minimise disruption of Byron Studio's operations.
- Boral will still be in operation until the cessation of their lease in December 2024. Given Stage 1, 2 and 3 is
 proposed to be taken over by Byron Studios during this period, safety and security issues may arise if not
 properly managed.
- It is recommended that all remedial works to stabilise the quarry void are undertaken prior to the occupation of the Site, or at least prior to Stage 1A being occupied.

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- Byron's proposed Stage 2A and Stage 4A developments are positioned in 'high risk' zones and are
 recommended be relocated elsewhere within the Site. Any proposed development close to the edges of the
 highwall will require detailed geotechnical investigation and analysis to provide information for design of
 remedial works and development infrastructure. The development may also require additional fencing and
 barriers to separate the Site users from fall risks.
- The area leased to Ron Southon Pty Ltd is used for the storage and maintenance of drilling plant and equipment, as well as the storage of hazardous materials. Ron Southon has advised that a buffer zone of 240 metres is required to store the current quantity of licensed explosives. This buffer zone could potentially reduce to 68 metres if a reduced quantity of explosives is stored on the site (Safework NSW, AS 2187.1 Separation Distances 1.1 Explosives). The 240-metre buffer zone requirement covers the majority of the Site, and could potentially impact the leasable area for all stages of the Byron Studios option, in particular Stage 2 where temporary accommodation for workers is proposed. If the buffer area is limited to a 68-metre requirement, the Byron Studios stages will be less restricted in its future use. Council staff have liaised with Ron Southon and note that he has advised that he is capable and willing to reduce the quantities of explosives stored on site in order to achieve the reduced buffer zone of 68 metres.

Financial Assessment

Modelling was undertaken to assess the financial implications of the Byron Studios option compared to the base case scenario (i.e. 'As-Is' scenario) over a 50-year period.

Overall, the Byron Studios options presents a net benefit of \$6.2m (real terms) over a 50-year period, which is \$4.65m of financial benefit in excess of the base case scenario.

The cumulative net cash flows over a 10-year period are presented below.





Source: AEC.

Council has indicated that the allocation of quarry rehabilitation costs is approximately \$700,000. This is sufficient to cover the rehabilitation works required for the Byron Studios option, which is estimated to cost \$441,600, including project management fees and project contingency of 30%.

Other significant costs include rezoning costs of \$150,000 and the construction of a new access road for Ron Southon \$250,000. Factoring all these costs, it is estimated that the discounted payback period to Council will be 5.03 years, assuming all stages proposed by Byron Studios progress.

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Economic, Social and Environmental Benefits

The Bryon Studios option presents a number of positive social, economic and environmental benefits, including:

- The operations of Byron Studios in the Ballina Shire will contribute significantly to the film and production industry within the region and the local economy. The studio employs local workers, and its plans for expansion is likely to create more local jobs and benefit other local businesses in ancillary industries.
- The change in use of the Site to a filming studio will be viewed positively by local residents. Council has indicated that there has been increasing complaints from community within the neighbouring residential areas, who have voiced their concerns about the operations of the quarry and the asphalt processing plant, including noise, pollution and traffic congestion.
- The Byron Studios option is likely to have fewer negative impacts on the environment, when compared to the existing use as an asphalt processing plant. There have been concerns raised about the potential health effects on local residents, as well as impact on the environment as a result of the pollution and noise from the bitumen plant operations. The use as a filming studio is likely to be more environmentally friendly than the bitumen plant.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



1. INTRODUCTION

1.1 BACKGROUND

The Tuckombil Quarry ('the Site') is located at 540 Gap Road, Alstonville within Ballina Shire Council (Council) Area. It is positioned north-east of existing residential development and surrounded predominately by non-urban land. The quarry was previously operated by Lismore Council under lease from Council until August 2016. All quarrying activities ceased on the Site with the termination of the lease to Lismore Council. Currently located within the Site are two leased areas being used for asphalt processing and materials storage.

Due to the increasing concerns and complaints from residents in adjoining areas relating to the quarry operations that were occurring on the Site, future expansion for the purposes of increased quarrying activity remains unlikely to be supported by Council. Council has also resolved not to renew the existing lease to Boral where asphalt processing occurs, which is due to expire 31 December 2024. As such, Council is looking for viable opportunities for the Site for the purposes of future planning. Alternate land use options considered more acceptable to Council and the community are likely to be complementary in nature to the surrounding residential neighbourhoods.

Adaptive re-use of disused quarries is not a new idea and has been undertaken successfully in both national and international cases. It is not uncommon for quarries to be located close to urban environments and with the footprints of residential communities and urban cities expanding into rural areas, the land in which former quarry sites occupy become more valuable in making places more attractive and liveable. Rehabilitation of quarries can yield many positive social, economic and environmental benefits however there is a financial cost to be considered as part of the evaluation process.

AEC Group ("AEC") and ATC Williams ("ATCW") were engaged by Council to undertake an Opportunities Assessment for the Tuckombil Quarry Site to identify options that are technically feasible and financially viable, while delivering maximum value for the community given its proximity to residential areas. This assessment provides a recommendation for Council to adopt as a preferred approach for the future use of the Site.

1.2 PURPOSE

The purpose of this report is to identify viable opportunities for the Tuckombil Quarry Site to enable Council to determine the future use of the Site.

The assessment will be undertaken in two phases:

- Phase 1, considers the proposal put forward by Byron Studios for use of the Site as headquarters for their filming operations under a long-term ground lease with progressive staged occupation. This scenario also assumes the Ron Southon tenancy of part of the Site continues. Two new and separate vehicular access roads connecting the designated tenancy areas to a public road are assumed to be constructed to allow access to the Byron Studios tenancy area and Ron Southern tenancy area.
- Phase 2, identifies alternative uses to the Site and assesses the options with an evaluation framework developed in collaboration with Council to determine the preferred use for the Site.

This report represents Phase 1 of the Opportunities Assessment.

1.3 APPROACH

The following tasks were undertaken for Phase 1:

Site Analysis and Inspection – Overview of the Site including property details, locational context, relevant
planning considerations, historical and existing uses and summary of the existing leases on the Site. An
inspection of the Site was undertaken by AEC and ATCW, accompanied by a Council representative, on 16
July 2021.

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- Planning & Strategic Context Review of existing policies, strategies and studies to obtain an understanding
 of the objectives for the Site and Ballina Local Government Area (LGA) across relevant state and local
 strategies. This is summarised in Appendix A.
- Hazard Identification and Risk Assessment Desktop review of existing information pertaining to the Site, including site inspection to observe current conditions of the quarry sidewalls to assess the risk of instability and geohazards.
- Byron Studios Option Assessment Review of the option proposed by Byron Studios including the proposed staging, key risks and considerations, estimate of rehabilitation costs and financial implications for Council. Financial modelling was undertaken to compare the 'Base Case' and 'Byron Studios Case' options in order to measure the financial benefits that the Byron Studios occupation may potentially deliver over a 50-year period.
- Phase 1 Findings Summary of the findings from the preceding sections and provides a high-level
 assessment of the Byron Studios option, including social, economic and environmental benefits to the
 community, financial considerations and alignment with Council objectives.

Phase 1 of the assessment is intended to provide Council with an initial assessment on the viability of the Byron Studios option. As part of Phase 2 of the assessment, alternate uses will also be developed and evaluated for the Tuckombil Quarry Site.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



2. SITE ANALYSIS

2.1 LOCATION

The Tuckombil Quarry ("the Site") is located at 540 Gap Road, Alstonville within Ballina Shire Council (Council) Area. The Site is positioned north-east of existing residential development and surrounded predominately by nonurban, primary production land. The nearest residential areas to the Site are located approximately 200 metres to the west and 300 metres to the south.

Figure 2.1. Tuckombil Quarry Site Location



Source: AEC

2.2 PROPERTY DETAILS

The Site is primarily contained within Lot 22 DP1243105, which extends to approximately 23 hectares with quarry production and ancillary uses also on-site occupying additional land. The Site also includes Lot 21 DP 1243105 and Lot 3 DP1130300, which are leased to Boral Asphalt and Ron Southon, respectively. The total land area of the Site is approximately 25.5 hectares. Vehicular access to the Site is via a driveway entrance on the northern side of Gap Road, about 250 metres east from the Teven and Gap Roads intersection. The land leased to Ron Southon (Lot 3 in DP 1130300) benefits from a right of carriageway 8 metres wide which travels through the Bitupave tenancy area and shares the same driveway entrance from Gap Road.

The quarry has been in existence since 1908 and operated by Lismore City Council under lease from Ballina Shire Council until August 2016. All quarrying activities ceased on the site with the termination of the lease.

The operation of the quarry is governed by development consent DA1995/276. The development consent does not specify a maximum time period for the quarries continued operation. Condition 9 of the consent enables the extraction of a maximum of 450,000m³ (1.3 million tonnes).

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Figure 2.2. Tuckombil Quarry Site, Property Lot Information



Source: AEC.

2.2.1 Planning Considerations

The Site, including the quarry pit and leased areas, is currently identified as a 'Deferred Matter' zoning under the Ballina Shire Local Environmental Plan (BLEP) 2012. The preceding BLEP 1987 continues to apply to 'Deferred Matter' land, which identifies the Site's zoning as **1(e) Rural (Extractive and Mineral Resources)**.

The primary objectives of the 1(e) zoning under the BLEP 1987 are:

- (a) to identify land which are extractive or mining industry potential,
- (b) to prohibit development which would result in the withdrawal of actual or potentially productive mineral resources land, and
- (c) to prohibit development which would be adversely affected by the operations of extractive or mineral resources development, particularly adverse affects from noise, vibration or dust.

The permissible and prohibited uses are outlined in Table 2.1.

Table 2.1. Permissible and Prohibited Uses, Zone 1(e), BLEP 1987

Category	Uses
Permissible without development consent	Agriculture; forestry.
Permissible only with development consent	Bush fire hazard reduction; dwelling-houses; extractive industries; home industries; industries (other than offensive or hazardous industries); mines; open space; roads; telecommunications facilities; utility installations.
Advertised development – only with development consent	Any purpose other than a purpose specified in item 2, 3 or 5.
Prohibited development	Brothels
Source: BLEP (1987).	

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The area surrounding the quarry site is zoned 7(i) Environmental Protection (Urban Buffer) under the provisions of Ballina LEP 1987 and remains in place today as the area is deferred from the Ballina LEP 2012. The primary objective of the zone is to "create a rural buffer in the locality of Alstonville and Wollongbar and to prevent development of an urban character within any part of the zone which is likely to be seen by existing or likely future residents of the villages of Alstonville and Wollongbar or from a major road in the locality."

The Ballina Development Control Plan (DCP) 2012 – Chapter 2 General and Environmental Constraints, Part 3, contains guidance regarding minimum required buffer distances for extractive industries and mining. A buffer of 500 metres is nominated between residential uses, or 1,000 metres if blasting occurs.

2.2.2 Existing Leases

The Site is currently subject to two leases, comprising:

- Bitupave Ltd (Boral Asphalt or 'Boral'), and
- Ron Southon Pty Ltd.

Figure 2.3. Leased Areas of the Tuckombil Quarry



Source: AEC.

Boral Asphalt leases a portion of the Site at the front of the quarry for the purposes of operating an asphalt batching plant. The plant has been in operations since 1978, contributing to major highway and local road projects. Boral announced that regular operations ceased at the end of July 2020 and is no longer open for sales. The plant currently operates on an infrequent basis to support any major customer projects until the expiry of the lease with Council.

The second area is leased to Ron Southern for the purpose of storage and maintenance of drilling plant and equipment and the storage of hazardous materials. This use was approved in 1998 pursuant to the conditions contained within development consent DA1998/252.

Table 2.2 outlines the key details of the Boral and Ron Southon leases.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



Table 2.2. Tuckombil Quarry Site, Lease Details

Details	Boral Asphalt Lease	Ron Southon Lease	
Lessor	Ballina Shire Council	Ballina Shire Council	
Lessee	Bitupave Ltd (ACN. 000 102 376)	Ron Southon Pty Limited (ACN. 067 549 339)	
Premises	Lot 21 in DP1243105	Lot 3 in DP1130300	
Term	Five (5) years	Five (5) years	
Commencement Date	1 January 2020	1 January 2020	
Terminating Date	31 December 2024	31 December 2024	
Option to Purchase / Renew	Nil / Nil	Nil / Nil	
Base Rent	\$47,745.23 per annum plus GST	\$16,000 per annum plus GST	
Rent Review	Subject to an annual increase of CPI Adjustment	Subject to an annual increase of CPI Adjustment	
Percentage of Outgoings	Lessee liable for 100% of outgoings	Lessee liable for 100% of outgoings	
Permitted Use	Asphalt batching plant, storage of related bulk materials, storage and repairs of plant and equipment, and stockpiling of quarry product	Depot for storage and maintenance of drilling plant and equipment and storage of hazardous materials	
Development Consent	DA No. 1995/27 dated 30 March 1995	DA No. 1998/252 dated 26 August 1998	
Other Notable Clauses	Clause 31(a) requires the Lessee to remove any fixtures and fittings from the Property, and complete any required rehabilitation works prior to the cessation of the lease.	Clause 31(a) requires the Lessee to remove any fixtures and fittings from the Property, and complete any required rehabilitation works prior to the cessation of the lease.	

Source: Ballina Shire Council.

Both leases are due to expire on 31 December 2024. Council has resolved to not renew Boral's lease on the Site upon expiry. Council has indicated that Boral intend to continue operating the plant and remaining in their tenancy arrangement until the end of the lease term.

Ron Southon has expressed a strong preference to remain on the Site due to significant investment (both infrastructure and employment) made since commencing on the Site in 1999. This business was relocated to this site by Council in 1998, to support the business to be able to operate. The requirement to relocate this operation again will likely result in the cessation of their business.

2.2.3 Adjoining Land

Figure 2.4 illustrates the ownership of the land immediately adjoining the Site (either public or private ownership).

The surrounding area to the east, north and west comprise farm properties including avocado and nut tree orchards. To the south, across Gap Road is additional open fields owned by Council surrounding the Alstonville Scout Hall on 485 Gap Road. A dwelling adjoins the western boundary of the Site. Residential zoned areas are located approximately 200 metres to the west and 300 metres to the south of the Site.

The land immediately adjoining the eastern boundary of the Site are hockey fields, and a nursery operated by Council. In the Tuckombil Quarry Development Plan commissioned by Council (Ausrocks, 2015), it was identified that 50% of this lot (Lot 4, DP1130300) would be ideal if an expansion of the quarry was to occur.

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Figure 2.4. Land Adjoining the Tuckombil Quarry Site, Council and Private Ownership



Source: PriceFinder, AEC.

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3. HAZARD IDENTIFICATION AND RISK ASSESSMENT

An overall project goal is to rehabilitate the quarry to make it safe to humans and wildlife, be non-polluting, be stable and be able to sustain complementary long-term land uses. This section outlines the work undertaken by ATC Williams, which includes an analysis of the current condition of the quarry and identifies the potential hazards and associated risks.

The approach included the following:

- Desktop review of existing background information to the quarry (e.g. geological maps, borehole logs, topographic survey data, hydrogeological reports, geotechnical data, etc).
- Site walkover, consisting of a visit to the quarry to carry out visual inspection for collation of a photographic record and to observe current conditions, particularly at the quarry sidewalls.
- Risk Assessment, identifying the potential risks of occurrence of instability and geohazards (e.g. rockfalls, toppling and/or wedge failures, subsidence etc. and providing an assessment the level of risk (low, medium, high).

3.1 DESKTOP REVIEW

The Site comprises Lot 22 of DP 1243105, with the quarry void (approximately 5.8 ha) located in the central and eastern part of the lot. It is understood from Council that quarrying activity ceased and that there are currently two tenants occupying the area surrounding the void. Upon cessation of quarrying, pumping to remove water inflows was stopped and the void has become water filled. The depth of water to the floor of the void is not currently known. It is also not known if the void completely fills with water, if there is a controlled spillage point, or if water drains away when a specific level is reached.

Natural topography in Lot 22 of DP 1243105 is gently undulating with topographic highs of approximately RL 140 m AHD close to the western and eastern site boundaries, falling to around RL 120 m AHD at the northern end. Branch Creek, a minor watercourse, flows from south to north through the Site. Rural properties surround the Site on all sides, with Teven Road running along the western boundary and Gap Road along the southern boundary.

It was found that the Tertiary-aged Lismore Basalt of the Lamington Volcanics exist beneath the Site. These rocks typically consist of basalt and agglomerate that were erupted from widespread volcanic activity through the eastern part of NSW over the last 65 million years.

The Ausrocks report (2015) also suggested that Jurassic-aged sedimentary rocks (i.e. mudstone, siltstone, sandstone and coal) of the Kangaroo Creek Sandstone, Walloon Coal Measures and Bundamba Group exist below the Lismore Basalt. No known geological faults occur within the Site.

3.2 SITE INSPECTION

On 16 July 2021, a senior engineering geologist from ATCW carried out a site inspection to assess the existing conditions at the quarry, particularly at the void sidewalls. Photographs from the inspection are presented in the Appendix B.

Weather conditions at the time of the visit were changeable with periods of rainfall, sunny spells and high winds occurring. Due to the water-filled nature of the void, the condition of the sidewalls was mainly observed from the crest of the opposite sidewall, although an access road running down into the southwest corner of the quarry enabled localised closer inspection. In addition, some drone photography (illustrated in Figure 3.1) was collected out as part of the inspection, however this was cut short due to inclement weather conditions.

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Figure 3.1. Drone Views of Quarry Void



Source: ATCW.

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3.2.1 Northern Sidewall

The northern sidewall runs from east to west, is approximately 150 m long and consists of a series of benches which extend towards the north. Three benches were observed in the west, increasing to four benches in the east. A near vertical rockface of estimated slightly weathered to fresh, medium strength dark grey columnar basalt was observed on the lower part of the face. This is in the order of approximately 8 m to 10 m high in the west, falling to approximately 6 m high in the east.

In general, this sidewall comprised fractured to highly fractured basalt and some loose blocks were observed during the inspection. The rockface was relatively bare, with sparse vegetation noted comprising occasional shrubs and saplings. Two densely vegetated stockpiles (partially submerged) were recorded in the quarry void (i.e. at the base of the central part of the rockface).

In general, moderately to highly weathered, estimated very low strength orange-brown basalt and very stiff to hard sandy clay residual soil (derived from weathering of the basalt) was observed in the benches above the dark grey basalt. These benches extended vertically for a total of approximately 10 m to 15 m in height. In the eastern part of the sidewall, an approximately 5 m high near-vertical face was observed and this appeared stable at the time of the inspection. Vegetation (i.e. grasses, shrubs, saplings, bamboo) has established at the crest of the benches, and occasional ponds of water were noted.

3.2.2 Western Sidewall

The western sidewall is approximately 200 m long and generally extends southwest to northeast across the central portion of the site. An access road runs down into the southwest corner of the void into the only area that was not water-filled at the time of the site visit. This allowed for close-up inspection of the sidewalls locally. Therefore, the western sidewall is discussed in two subsections, as follows.

Central to Northern Portion

The central to northern part of the western sidewall comprises an approximately 8 m to 10 m high near vertical rockface of estimated slightly weathered to fresh, medium strength dark grey columnar basalt. The rock mass was generally blocky and folded at the northern end of the wall with some patches of vegetation (mainly grasses) on the face.

Most of the central part of the sidewall was obscured by dense vegetation including grasses, ferns, shrubs, saplings, and mature trees. Where vegetation was absent, loose blocks and fractured rock were noted at the transition zone between the northern and central portions.

Southwest Corner

An existing access ramp runs down into the void from the southwest corner. An approximate 6 m to 8 m high (near vertical) rock face was observed on the western side (i.e. above the road). The rock mass was highly fractured and blockier towards the crest where overhanging loose blocks and open joints were. Relatively massive zones were noted towards the base.

The rockface downslope of the road was also approximately 6 m to 8 m high at the southern end, falling to approximately 2 m height towards the north. In general, the basalt along this rockface was massive. Occasionally, more fractured zones were observed with some overhanging and loose blocks noted, particularly at the upper parts of the rockface. Recently fallen rock blocks were observed on the ground.

3.2.3 Southern Sidewall

The southern sidewall is approximately 250 m long and extends from west-northwest to east-southeast. The rockface comprises an approximately 8 m to 10 m high near vertical wall at the western end and appeared to generally consist of slightly weathered to fresh, medium strength dark grey columnar basalt. The existing Boral infrastructure has been constructed on the surface of the bench (crest) of this sidewall. At the eastern end, an approximately 6 m to 8 m high face was noted set back on this bench. Dense trees and shrubs were observed at

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the crest of the upper face (estimated to be approximately 5 m high and comprise weathered rock and residual soil).

On the rockface below the Boral infrastructure, zones of blocky basalt, loose blocks and open joints were noted on the upper parts of the rockface, whilst the rock tended to be more massive (and less blocky) on the lower down areas. At the time of the visit, water was observed emanating into the void through fractures in the upper part of the west end of the face. In general, the lower rockface was more vegetated in the west, with bare rock and sparse vegetation observed to the east.

3.2.4 Eastern Sidewall

The eastern sidewall is approximately 300 m long and runs from north to south. It was not possible to access the crest above the sidewall due to the presence of dense vegetation, therefore most of the observations were made at distance i.e. from the crest of the western sidewall, at the northern end of the eastern sidewall and from the eastern end of the southern sidewall.

Two approximately 6 m to 8 m high near vertical rockfaces were observed at the eastern sidewall separated by a relatively narrow bench. These faces are overlain by an estimated 10 m to 15 m high, steep residual soil slope containing dense vegetation and mature trees.

In general, the rock mass at the southern end of the two faces tended to comprise more zones of massive and less fractured basalt. The northern end of the sidewalls appeared to have a blockier appearance, suggesting that this rock mass is more fractured with a higher potential for instability. No signs of instability were evident in the overlying soil slopes, however, if present, these would be hidden from view by the dense vegetation.

3.3 RISK ASSESSMENT

It is noted that rockfall instability has occurred from the quarry void sidewalls in the past and will occur again in the future, particularly given the columnar nature and fracture sets of the basalt rock encountered.

However, with reference to observations made during the site inspection, it is considered that the quarry void in its current condition is generally stable, and although no ongoing failures were observed, there are some 'high risk' zones of relatively minor instability which will need to be addressed in the short term. This geohazard includes the potential for rockfalls at areas where blocky and/or loose, fractured rock exists (particularly at the northeast and southwest corners of the void).

From the site inspection, zones of detached fractured rock are generally present on the lower benches of the void (and these are likely to be more accessible by people working nearby) based on the current water level. Therefore, it is recommended that scaling is carried out to remove loose rocks in areas where personnel are likely to be. In particular, the rockface above the access ramp in the southwest corner of the void will require remedial treatment to ensure people entering and exiting the void from this location are not at risk of injury from falling rocks.

Outside of the 'high risk' areas, the rest of the sidewalls are classed as a 'medium risk' (refer to Figure 3.2) until a more detailed assessment can be undertaken. Although there is a risk of rockfall in the 'medium risk' areas, these are considered to be from relatively discrete zones and the entire quarry sidewalls are not considered to be susceptible to this geohazard. In addition, dense and mature vegetation is growing and established at the crest of, and on the faces of, many of the void sidewalls. This vegetation is considered to be beneficial to the ongoing stability of the sidewalls.

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Figure 3.2. Risk Assessment Plan



Source. ATCW (2021).

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4. BYRON STUDIOS OPTION ASSESSMENT

4.1 BACKGROUND

Byron Studios is a film and production company with facilities that comprise of stages, edit suites, production offices and screen theatres. It's significance as Byron Bay's first and only film studio, and their intention to create a future destination and media precinct has potential to catalyse future economic growth in the Ballina Shire and establish the locality as a regional hub for the national and international film industry.

Since 2018, Council had been engaging with Byron Studio on the potential establishment of a film studio on Council owned land, located within the Southern Cross Industrial Estate, adjacent to the Ballina-Byron Gateway Airport in Ballina ("Innovation Precinct"). However, due to the delays in progressing with the rezoning, master plan and civil works required at the Innovation Precinct, Byron Studios was granted a license to operate at the Alstonville Cultural Centre for a period of two years, until December 2022.

Since operating at the Alstonville Cultural Centre, Byron Studios identified that the proposed lots at the Innovation Precinct will not be large enough, and noise levels not compatible with filming due to the proximity to the Ballina Airport. As an alternative, Byron Studios has expressed strong interest in the potential for studios to be constructed at the Tuckombil Quarry Site.

4.2 PROPOSED STAGING OF OPTION

The proposed stages for the Byron Studios option is detailed in Table 4.1.

Table 4.1. Byron Studios Option, Proposed Stages

Stage	Description	Proposed Timeframe
Stage 1	 Construction of buildings, shed and carpark area Studio space equivalent to Alstonville Cultural Centre. 1,000 sqm shed. Establishment of onsite parking 	Oct – Dec 2022
Stage 1A	Use of quarry pit for filming	
Stage 2	Construction of offices and temporary accommodation for workers.	July – Sep 2023
Stage 3	Construction of one larger size studio space (to support expansion requirements)	Jan – Mar 2024
Stage 4	Construction of a creative precinct / education art space	Jan – Mar 2025
Stage 4A	Establishment of a Theatre	Jan – Mar 2026
Stage 5	Future planning expansion	If Ron Southon moves out

Source: Ballina Shire Council.

As a preliminary first step, Byron Studios are seeking support from Council to access the front part of the Site (not currently leased by Boral) to park vehicles. This is to reduce the current impact on traffic movement in the residential area adjacent to the Alstonville Cultural Centre.

Current access to this part of the Site is through Boral's leased area. To enable the use of this part of the Site for carparking, Byron Studios will need to construct a new access point to not interfere with Boral's operations. Council has indicated in their report that this should be at the cost of Byron Studios. This separate access will support future Stages.

The subsequent stages will be progressed following the cessation of the licence agreement at the Alstonville Cultural Centre, subject to rezoning and planning approvals.

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Stage 5 has been identified as a future planning expansion area, subject to the relocation of Ron Southon's operations. However, Ron Southon has requested the ability to remain on this Site. Preliminary investigations by Council has identified that there may be potential for Ron Southon to continue operations, and co-exist with other approved uses on the Site, subject to being able to change their access to the site from Gap Road to Teven Road as indicated by the yellow block shading within Figure 4.1.

The proposed staging is illustrated in Figure 4.1.

Figure 4.1. Tuckombil Quarry Site – Byron Studios Option, Proposed Stages



Source: Ballina Shire Council.

Key Risks and Considerations

- Rezoning of the Site will be required for the proposed uses of Byron Studios to be legally permissible. Although
 commercial uses are permissible (with development consent) under the 1(e) zoning of the BLEP 1987 as an
 advertised development, it conflicts with the primary objectives of the zone.
- Timing is a key risk. Byron Studio's license agreement at the Alstonville Cultural Centre ends in December 2022. Planning approvals will need to be obtained to enable Byron Studios to move onto the Site (area marked as Stage 1). Construction of a new studio space and access road will also be required prior to the cessation of Byron Studios license agreement to minimise disruption of Byron Studio's operations.
- Boral will still be in operation until the cessation of their lease in December 2024. Given Stage 1, 2 and 3 is
 proposed to be taken over by Byron Studios during this period, safety and security issues may arise if not
 properly managed.
- It is recommended that all remedial works to stabilise the quarry void are undertaken prior to the occupation of the Site, or at least prior to Stage 1A being occupied.
- Stage 2A and Stage 4A developments are positioned in 'high risk' zones (as illustrated in Figure 3.2) and are
 recommended be relocated elsewhere within the Site. Any proposed development close to the edges of the
 highwall will require detailed geotechnical investigation and analysis to provide information for design of
 remedial works and development infrastructure. However, it is anticipated that the costs associated with such

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work would be very high, compared to simply relocating the proposed development. It should also be noted that additional hazards may be encountered upon completion of geotechnical investigation works. The development may also require additional fencing and barriers to separate the Site users from fall risks.

- The area leased to Ron Southon Pty Ltd is used for the storage and maintenance of drilling plant and equipment, as well as the storage of hazardous materials. Ron Southon has advised that a buffer zone of 240 metres is required to store the current quantity of licensed explosives. This buffer zone could potentially reduce to 68 metres if a reduced quantity of explosives is stored on the site (Safework NSW, AS 2187.1 Separation Distances 1.1 Explosives). The buffer zones are illustrated in Figure 4.2. The 240-metre buffer zone requirement covers the majority of the Site, and could potentially impact the leasable area for all stages of the Byron Studios option, in particular Stage 2 where temporary accommodation for workers is proposed. If the buffer area is reduced to a 68-metre requirement, the Byron Studios stages will be less restricted in its future use.
 - Council staff have liaised with Ron Southon and note that he has advised that he is capable and willing to reduce the quantities of explosives stored on site in order to achieve the reduced buffer zone of 68 metres.
 - It is noted that an existing residential property is located within 200 metres of Ron Southon. The separation
 distance requirement is 240m between the storage of hazardous materials and populated structures such
 as residences.

Figure 4.2. Buffer Zones for Ron Southon Leased Area



Source: AEC

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5. FINANCIAL ASSESSMENT

Modelling was undertaken to assess the financial implications of the Byron Studios option compared to the base case scenario (i.e. 'As-Is' scenario) over a 50-year period.

5.1 KEY ASSUMPTIONS

General financial inputs:

- Base Year: All costs are based in 2022 real terms.
- Timeframe: The financial analysis spans over a 50-year period, from the 2022 calendar year to 2071 calendar year.

5.1.1 Scenario Assumptions

For the **Base Case scenario**, the following assumptions were made:

- Boral's lease will not be renewed after its expiry on 31 December 2024. A vacancy period of 12 months is
 assumed, after which a new tenant will take up the same area at the same rent rate as Boral's current lease.
- Ron Southon is assumed to continue operating on the Site.
- The Byron Studios option assumes the following:
- Boral's lease will not be renewed after its expiry on 31 December 2024.
- Ron Southon is assumed to continue operating on the Site. A new access road from Teven Rd at the western side boundary into Ron Southon property is assumed to be funded by Council. The estimated cost of this new access road is estimated to be \$250,000 and is to be incurred in 2024.
- Rezoning of the Site will be required for the proposed uses of Byron Studios. Council estimates this to cost approximately \$150,000.
- The Byron Studios option is staged into multiple phases. The estimated site areas for each stage and timing
 is outlined in Table 5.1. Site areas that have been calculated by roughly measuring the area as indicated in
 the proposed staging plan using mapping software.

	Site Area (sqm)	Timing
Stage 1	15,000	Q4 2022
Stage 1A	-	Q1 2023
Stage 2	30,000	Q3 2023
Stage 2A	2,000	Q3 2023
Stage 3	45,000	Q1 2024
Stage 4	18,000	Q1 2025
Stage 4A	3,500	Q1 2026

Table 5.1. Estimated Site Areas and Timing of Stages

Source: AEC, Byron Studios.

- A rental rate of \$2.00/sqm has been adopted for the purposes of this assessment.
- Estimated outgoings is approximately \$0.12/sqm of leased area.
- ATC Williams has provided an estimate of the quarry rehabilitation costs, as discussed below.

Estimate of Quarry Rehabilitation Costs

Stage 1A of the Byron Studios' option proposes the use of the quarry pit for filming purposes. On the basis that the void is to be redeveloped for use by Byron Studios, and with the focus on making the quarry sidewalls safe to humans working in the water-filled pit, then drilling, blasting and remedial treatment would be necessary as part of

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the remedial works. Alternatively, areas of risk can be stabilised by the use of fill pushed over the quarry high wall to stabilise the face. This may be appropriate in selected areas such as the south-west to avoid losing available property to the void.

It is assumed that the eastern high walls are not required to be remediated as this is close to the eastern boundary and therefore access is not required.

The rehabilitation costs relate to the remedial works for the entire quarry void. The approximate dimensions of the void (shown in Table 5.2) have been used in the cost estimate calculations.

Table 5.2. Approximate dimensions quarry void

Area	Approximate Dimensions					
Pitt Area	5.8 ha					
Northern Sidewall	Length (m) 150 Depth (m) 28					
Southern Sidewall	Length (m)	250	Depth (m)	23		
Eastern Sidewall	Length (m)	300	Depth (m)	35		
Western Sidewall	Length (m) 200 Depth (m) 16					
Source: ATCW						

Source: ATCW

For development of preliminary cost estimates for rehabilitation of the quarry void, reference has been made to the Rehabilitation Cost Estimation Tool and Handbook published by the NSW Department of Planning and Environment, and experience of similar projects.

It is estimated that approximately **\$320,000** would be required as a minimum to carry out rehabilitation of the quarry faces to reduce to an acceptable grade (refer Table 5.3).

Table 5.3. Estimated Costs for Rehabilitation for Sidewalls

Activity	Quantity	Unit	Unit Rate	Total (Ex. GST)
Mobilisation/demobilization of D6 dozer to site	1	-	\$10,000	\$10,000
Drill and blast high wall faces to flatten slop (assumes perimeter length of 500m required)	50,000	m ³	2	\$100,000
Bulk reshaping	50,000	m ³	2	\$100,000
Dozing to form safety bund	300	m	100	\$30,000
Guard Rail or Log Barrier, where safety bund is not feasible	200	m	400	\$80,000
Total Estimated Costs (ex. GST)				\$320,000

Source: ATCW.

These costs exclude GST and have been estimated assuming works commence in 2021. Should works start after 2021, an appropriate consumer price index (CPI) should be applied. This is currently estimated to be in the order of approximately 2% per year.

These costs considers rehabilitation of the pit for the proposed change in land use by Byron Studios. The existing DA consent (dated 13 August 2013) and associated Environmental Management Plan (EMP) relates to the continued operation of the hard rock quarry and associated crushing plant. Planning advice may be required to assess if a new DA and EMP would be necessary for the proposed change to the site use.

Project Management and Contingency Cost Allowances

Recommended minimum cost allowances in addition to the capital cost estimate in Table 5.3 are as follows:

- A project management fee of 8% of the capital costs.
- Due to the preliminary nature of the cost estimate, a project contingency cost allowance of at least 30% of the capital cost should be adopted.
- A \$15,000 allowance for ongoing maintenance costs in the form of annual geotechnical inspections and minor remedial works.

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Due to the low material requirements, the potential for cost variance over time is low. Barriers, depending on adopted construction, may have some risk in price changes for supply of steel and timber.

5.1.2 Summary of Key Assumptions

The key assumptions applied in the financial assessment are summarised below.

Table 5.4. Financial Assumptions, Base Case and Byron Studios Option

Assumption	Base Case	Byron Studios
General		
Base Calendar Year	2	022
Real Discount Rate	2.	.0%
Cash Inflows		
Boral Rent	\$48,127 p.a.	\$48,127 p.a.
Boral Outgoings	\$2,958 p.a.	\$2,958 p.a.
Ron Southon Rent	\$16,128 p.a.	\$16,128 p.a.
Ron Southon Outgoings	\$2,960 p.a.	\$2,960 p.a.
Byron Studios Rent	-	\$2/sqm
Byron Studios Outgoings	-	\$0.12/sqm
Cash Outflows		
EPA Licence Fee	\$17,827 p.a.	\$17,827 p.a.
Road and Site Maintenance Costs	\$3,000 p.a.	Paid by Byron Studios
Rezoning Costs	-	\$150,000
Quarry Rehabilitation Costs	-	\$320,000
Project Management Fee (8%)	-	\$25,600
Project Contingency (30%)	-	\$96,000
Ongoing Quarry Maintenance Costs	-	\$15,000 p.a.
Access Road for Ron Southon	-	\$250,000
Access Road for Byron Studios	-	Paid by Byron Studios
Source. AEC		

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5.2 FINANICAL RESULTS

Table 5.5 contains the projected cash flows for the base case and Byron Studios option over a 10-year period.

Table 5.5. Net Cash Flows, Base Case vs. Byron Studios Option, 10-Year period

SUMMARY	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031
Base Case										
Cash Inflows	\$70,173	\$70,173	\$70,173	\$19,088	\$70,173	\$70,173	\$70,173	\$70,173	\$70,173	\$70,173
Cash Outflows	\$20,827	\$20,827	\$20,827	\$20,827	\$20,827	\$20,827	\$20,827	\$20,827	\$20,827	\$20,827
Net Cash Flows	\$49,346	\$49,346	\$49,346	-\$1,739	\$49,346	\$49,346	\$49,346	\$49,346	\$49,346	\$49,346
Byron Studios Option										
Cash Inflows	\$78,134	\$135,984	\$265,482	\$252,610	\$260,040	\$260,040	\$260,040	\$260,040	\$260,040	\$260,040
Cash Outflows	\$167,827	\$459,427	\$282,827	\$32,827	\$32,827	\$32,827	\$32,827	\$32,827	\$32,827	\$32,827
Net Cash Flows	-\$89,693	-\$323,443	-\$17,345	\$219,783	\$227,213	\$227,213	\$227,213	\$227,213	\$227,213	\$227,213
Net Benefit/(Cost) Assessment	-\$139,039	- \$372,789	-\$66,691	\$221,522	\$177,867	\$177,867	\$177,867	\$177,867	\$177,867	\$177,867
Source: AEC										

Source: AEC.

The Byron Studios Option is estimated to be at result in an annual net cash outflow in the first three years until the end of 2024. This is due to the upfront costs to Council for rezoning and quarry rehabilitation, and the staged approach proposed for leasing the Site. The cash outflows for the first three years are detailed in Table 5.6. Cash outflows after this period comprise of the ongoing maintenance costs and EPA licence fees.

Table 5.6. Cash Outflows, 2022 - 2024

Cash Outflows	2022	2023	2024
Rezoning Costs	\$150,000	-	-
Site Preparation Works	-	\$320,000	-
Project Management Fee	-	\$25,600	-
Project Contingency	-	\$96,000	-
New Access Road for Ron Southon	-	-	\$250,000
Ongoing Maintenance Costs	-	-	\$15,000
EPA License Fees	\$17,287	\$17,287	\$17,287
Total Cash Outflows	\$167,827	\$459,427	\$282,827

Source: AEC.

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The cumulative net cash flows are illustrated in Figure 5.1.

Figure 5.1. Cumulative Net Cash Flows, Base Case vs. Byron Studios Option, 10-Year Period



Source: AEC.

5.2.1 NPV Assessment

The net present value (NPV) of the Byron Studio option compared to the Base Case scenario is presented in the following table.

NPV Outcomes	Base Scenario	Byron Studios Option	Net Benefit/(Cost) Assessment
5 years	\$189,104	-\$6,450	-\$195,554
10 years	\$403,983	\$982,951	\$578,968
20 years	\$774,880	\$2,690,734	\$1,915,854
30 years	\$1,079,145	\$4,091,711	\$3,012,567
40 years	\$1,328,748	\$5,241,001	\$3,912,253
50 years	\$1,533,509	\$6,183,818	\$4,650,309
Courses AEC			

Table 5.7. NPV Assessment, Base Case vs Byron Studios Option, 50-Year Period

Over a 50-year period, the Byron Studios option will provide a net benefit of \$4.65m over the base case scenario, assuming all stages of the Site are taken up by Byron Studios.

The discounted payback period for the Byron Studios option is estimated to be 5.03 years., i.e. it will take 5.03 years for Council to get back its initial investment which includes rezoning and quarry rehabilitation costs.

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6. PHASE 1 FINDINGS

6.1 EVALUATION OF BYRON STUDIOS OPTION

In evaluating the different options for the Tuckombil Quarry site, an evaluation framework will be developed as part of Phase 2 of the Opportunities Assessment, with the criteria workshopped with Council project staff to ensure the objectives for the Site and the LGA are captured. In the absence of specific evaluation criteria, a high-level assessment of the Byron Studios option is undertaken below.

6.1.1 Public Benefits for the Community

Public benefit is defined in general as a material positive impact on society and the environment. Government decisions should focus on achieving positive social, environmental and economic benefits and outcomes for their community, while offering money for value to government. The Bryon Studios option presents a number of positive social, economic and environmental benefits, including:

Economic Benefits

The retail, hospitality and entertainment sector (including media) is identified in the Economic Development Strategy (EDS) as the largest industry of employment in the Ballina Shire, with a greater prevalence of creative occupations compared to other regional areas.

The operations of Byron Studios in the Ballina Shire contributes significantly to the film and production industry within the region. It is Byron Bay's first and only film studio, and employs workers who are local to the area. It's plans for expansion include creating a future destination and media precinct, which could assist in establishing the Ballina Shire as a regional hub for national and international film industry.

The economic benefits that could result from the establishment of the Byron Studios film and media precinct aligns to the vision for the Ballina Shire, as set out in the EDS, noting that relevant key objectives include:

- Support the development of a strong entrepreneurial culture, and
- · Attract key anchor industries and talent to help anchor innovation and support local jobs growth.

The establishment of the Byron Studios headquarters at the quarry site presents a unique and innovative opportunity, which will contribute to the largest employment industry in the Shire and further improve the Shire's ability to attract new businesses and additional investment into the Shire. This opportunity may also benefit other ancillary industries such as food catering, local contractors for set constructions, equipment hire etc. The proposed creative precinct / education art space in Stage 4 may create more jobs for local employment.

The Alstonville town centre, which is located 2.3 km from the Site, may also experience an increase in activity once Byron Studios is in full operation. This option could also deliver economic benefits to the retail and hospitality businesses located in the town centre.

Social Benefits

The use of the Site as a filming studio will be viewed positively by local residents. Council has indicated that there has been increasing complaints from community within the neighbouring residential areas, who have voiced their concerns about the operations of the quarry and the asphalt processing plant, including noise, pollution and traffic congestion.

The proposed creative precinct / education art space may also potentially provide the community with a new facility for services and recreation, if made available to the public. This yields positive social outcomes as it promotes community engagement and social interaction.

Environmental Benefits

In the past, there have been concerns raised about the potential health effects on local residents as a result of the pollution and noise from the bitumen plant operations (although these concerns have not been scientifically

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proven). The Byron Studios option is likely to have fewer negative impacts on the environment, when compared to the existing use as an asphalt processing plant. The environmental benefits will also extend to the adjoining farmlands with the replacement of the asphalt plant with the studio use.

The uses proposed by Byron Studios are also designed around the current environmental features of the Site, i.e. Byron Studios proposes to keep the quarry pit as is to be used as a filming location.

6.1.2 Financial Considerations

Overall, the Byron Studios options presents a net benefit of \$6.2m over a 50-year period, which is \$4.65m of financial benefit in excess of the base case scenario.

Council has indicated that the allocation of quarry rehabilitation costs is approximately \$700,000. This is sufficient to cover the rehabilitation works required for the Byron Studios option, which is estimated to cost \$441,600, including project management fees and project contingency of 30%.

Other significant costs include rezoning costs of \$150,000 and the construction of a new access road for Ron Southon \$250,000. Factoring all these costs, it is estimated that the discounted payback period will be 5.03 years, assuming all stages proposed by Byron Studios progresses.

6.2 OTHER CONSIDERATIONS

A traffic report will also be required to investigate the ideal location for the new access roads by considering existing and predicted traffic counts, movement conflicts, sight distance, statutory requirements etc. Costs for the adopted option will depend on the extent of earthworks, drainage and pavement required and whether there is a need for an intersection upgrade or turning lane.

It is also recommended that a security fence is installed around the site boundary to stop the public from entering the quarry area. Currently, a fence does not exist past the eastern side of the sporting fields. Costs for a basic chain link fence (i.e. off-the shelf) is estimated at approximately \$100 per metre, subject to access conditions. This would further ensure the safety of the public and enhance security on the Site.

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APPENDIX A: STRATEGIC PLANNING FRAMEWORK

Council has a number of documents which have been developed through community engagement which identify strategic directions, planning themes and priorities for the Shire and the Alstonville locality. These strategic documents have been reviewed to identify relevant directions and priorities that are applicable for this assessment.

North Coast Regional Plan 2036

The North Coast Regional Plan 2036 is a 20-year strategy, prepared by the NSW Department of Planning, Industry and Environment (DPIE) to guide land use planning decisions for the North Coast region. The NSW Government's vision for the North Coast is to create the best region in Australia to live, work and play thanks to its spectacular environment and vibrant communities.

The region is made up of a network of cities and centres linked by the Pacific Highway and interconnected to vibrant coastal, hinterland and rural communities. Tweed Heads and Lismore are identified as Regional Cities in the hierarchy, and are the primary growth anchors to deliver new jobs, more housing and essential services.

Ballina is one of two strategic centres in the region (other centre being Grafton), recognising the growing regional importance of Ballina in terms of residential development, transport, tourism, retail, health and financial and professional services.

Relevant priorities for the Ballina LGA include:

- Support economic growth associated with the Ballina-Byron Gateway Airport.
- Enable opportunities for strategic identification of freight facilities, warehousing and distribution centres, and encourage clustering of associated industries given its advantageous location at the junction of the Pacific and Bruxner highways.
- Support employment lands and jobs at Ballina, Wollongbar and Lennox Head.
- Protect important farmland areas at Wollongbar, Alstonville, Rous Mill, Empire Vale, Wardell and Fernleigh, and support the development of the agricultural sector and agribusiness
- Identify opportunities to expand nature-based, adventure and cultural tourism places, and enhance visitor
 experiences in areas such as Alstonville and Lennox Head or major events spaces in Ballina.
- Support the delivery of greater housing diversity in appropriate locations, including higher housing density in Ballina.

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Source: DPIE (2017).

Ballina Shire Economic Development Strategy (2018)

The Ballina Economic Development Strategy (EDS) identifies key drivers for economic development in Ballina Shire and actions Council will pursue for entrepreneurship and innovation over the next 10-years.

The vision for the Shire as outlined in the EDS is: "Ballina Shire is a vibrant and engaging place, built on its beautiful natural amenity and lifestyle character, where Council leadership and strong business networks support entrepreneurial opportunities that contribute to the shire's prosperity and quality of life".

The following objectives underpin the vision:

 Support the development of a strong entrepreneurial culture, to welcome new ideas and enable entrepreneurs to identify and pursue business opportunities.

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- Build confidence through leadership, to provide business owners and entrepreneurs with confidence to
 invest, take a risk on establishing a new business or relocate to the Shire.
- Attract key anchor industries and talent, and promote innovation and support jobs growth by increasing
 export income, deepening the local talent pool and driving the development of new businesses through spinoffs and associated service industries.
- Provide proactive community engagement and communication, engaging with the local resident and business community on council projects and programs and promoting the activities and attractions of the Shire.

The EDS outlines a range of possible actions that Council could take to support the economic development of the Shire.

Ballina's key strengths are mainly centred around its environmental qualities. The EDS also identifies the economic opportunities with respect to various tourism markets to leverage these strengths, including sport tourism; naturebased tourism; rural tourism; health, spa and retreat tourism; adventure tourism; conference and event tourism; and accessible tourism.

Ballina Growth Management Strategy 2012-31

The purpose of the Ballina Shire Growth Management Strategy is to provide the framework for managing population and employment growth in Ballina Shire over the planning period of 2012-2031. The Strategy outlines 23 growth principles for the Ballina Shire. Relevant principles to the Site and Alstonville are identified below, which include:

- Support the desired identity, character and amenity of the shire and its communities.
- Facilitate greater housing choice through an adequate mixture of dwelling types.
- Provide for a variety of education and learning, public meeting and performance and exhibition facilities, and flexible use of community spaces.
- Minimise the exposure of new and existing residential areas to environmental hazards.
- Avoid and mitigate the potential for land use conflicts to occur between urban land uses and between urban and non-urban land uses.
- Identify potential future urban growth areas.
- Provide for a functional urban environment that is compatible with environmental characteristics and community expectations.
- Identify potential future urban growth areas.
- Limit the opportunity for land use conflict in relation to industrial and commercial operations and surrounding land uses.
- Provide for affordable housing stock.

The Tuckombil Quarry Site is identified in the Growth Management Strategy as an 'Identified Resource Area' with the adjacent areas named 'Transition Areas'. Lands that fall into these categories are affected by Ministerial Direction No.1.3 which seeks to: "to ensure that the future extraction of State or regionally significant reserves of coal, other minerals, petroleum and extractive materials are not compromised by inappropriate development." This land cannot be rezoned without consultation with the NSW Government agencies responsible for mineral resources.

The Strategy also identifies Strategic Urban Growth Areas, where Council considers warrant further detailed investigation to determine their urban suitability. The vision for the localities, objectives and strategic actions are expanded upon in the local strategies (i.e. Alstonville Strategic Plan).

Ballina Shire Local Strategic Planning Statement 2020 - 2040

The Ballina Shire Local Strategic Planning Statement (LSPS) outlines priorities and actions that will guide the Ballina community's economic, social and environmental land use needs over the next 20 years.

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The LSPS aligns relevant Directions and Actions within North Coast Regional Plan 2036 with local planning priorities and builds on the community's values and aspirations as expressed in Ballina Shire Community Strategic Plan (CSP) 2017 - 2027. The planning priorities in the LSPS are categorised under themes consistent with the CSP and will guide Council's land use decisions over the next 10-year period. Relevant themes are discussed below.

Prosperous Community

- **Planning Priority 3:** Stimulate economic activity, and provide improved access to local services and facilities, by reviewing planning controls around major Shire infrastructure such as Ballina Hospital, Ballina Byron Gateway Airport, and education facilities.
- Planning Priority 4: Encourage activities within the rural hinterland that stimulate economic activity by value
 adding to farm-based production and that promote rural tourism.
- Planning Priority 5: Maintain a supply of suitably located employment land, close to population centres at Alstonville – Wollongbar, and Ballina – Lennox Head, so as to foster local employment opportunities and to reduce journey to work travel distances.
- Planning Priority 6: Incorporate housing choice options such as attached dual occupancy when preparing
 placed based strategic plans.

Housing and employment are viable options for the alternate uses on the Site. The LSPS and other planning documents identify the need for suitable housing options and employment lands which are close to population centres. The Site is also surrounded by rural lands which have the potential to contribute to rural tourism.

Healthy Environment

- Planning Priority 12: Protect and enhance productive agricultural lands through the development of a Ballina Shire Agricultural Land Use Strategy
- Planning Priority 14: Focus development to areas of least biodiversity sensitivity and least exposure to natural hazards such as flooding and bush fire risk.

The LSPS notes that the agricultural, forestry and fishing sector is one of the three strongest growing sectors in the local economy, and previous consultation undertaken has revealed conflicting pressures in the rural hinterland between those that wanted greater dwelling opportunities and those that wanted to safeguard the land for agricultural production. The LSPS also indicates that future development potential and planning controls in the Strategic Urban Areas (SUGA) will need to be reviewed on an ongoing basis in light of new information becoming available to meet environmentally sustainable growth principles.

Alstonville Strategic Plan 2017 - 2037

The Alstonville Strategic Plan (ASP) was adopted in December 2017 and guides Council's strategic planning and future development relating to the Alstonville Village and surrounds to 2037. The ASP contains 19 recommendations under five themes which forms the elements for the vision for the future of Alstonville Village, which includes:

- 1 Ensuring that the village's character, sense of community and quiet lifestyle is maintained.
- 2 Providing new housing opportunities that are affordable and provide choice for people to meet changing life needs.
- 3 Enhancing village connectivity through the provision of walking paths, cycle ways and a town square.
- 4 Fostering employment opportunities.
- 5 Maintaining and enhancing our natural environment.

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Source: BSC (2017).

The actions in the ASP are developed in response to identified issues, and community comments received during the pre-study consultation period, outlined in the Alstonville Planning and Environmental Study (APES) 2017. This Study is summarised below.

Alstonville Planning and Environmental Study 2017

The Alstonville Planning and Environmental Study 2017 (APES) accompanies the ASP, and examines the issues and opportunities related to Alstonville following consultation with the community to identify the community's future aspirations for their village.

The APES provides an overview of the Alstonville population and environmental characteristics, and summarises the findings of community consultation that informed the five themes of the vision as outlined in the ASP.

Vision Element Two (per ASP) includes providing affordable housing choice opportunities. The APES examines the potential to expand the current footprint of the Alstonville urban area in various directions. This includes an expansion in a northerly direction along Teven Road from the Panorama Estate, identified as 'Area 2 – North along Teven Road', illustrated in Figure A. 3. This area occupies a total land area of approximately 75 hectares of which 38.3 hectares is Council owned land associated with the Tuckombil Quarry site and the adjoining hockey fields and nursery.

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Figure A. 3. Alstonville Village Urban Expansion Evaluation Area



Source: BSC (2017a)

Under the Ballina DCP 2012, there are minimum required buffer distances for extractive industries and mining of 500m, or 1,000m if blasting occurs. These buffers are expected to be maintained for the life of the quarry. For urban development to occur in this area, it is likely buffer distances will need to be reduced to take place in closer proximity to the quarry site.

The APES indicates that subject to the closure of the quarry and the cessation of existing uses of the bitumen plant and materials storage, there is long-term merit in expanding Alstonville's urban area into Area 2. Due to the close proximity of infrastructure (water, sewer and electricity), areas connectivity with existing residential areas and availability of land. The APES estimates that if private land holdings in this area were to be developed for housing, there is potential to yield up to 550 additional dwellings.

At the date of preparation of the APES, there was the potential for an expansion of the Tuckombil Quarry. However Council's current position is that due to increasing concern and complaints about the quarry site from residents, expansion for the purpose of increased quarrying remains unlikely. As such, alternative uses are being sought by Council that can provide social, environmental and/or economic benefits to the community.

North Coast Destination Management Plan 2018 - 2021

The North Coast Destination Management Plan (North Coast DMP) applies to the region which stretches from MidCoast to Tweed, including Lorde Howe Island and comprises coastal destinations and rural and hinterland towns and villages. The aim of the North Coast DMP is to help sustainably grow the North Coast visitor economy and plan for the development and marketing of tourism for the North Coast of NSW to 2021.

The Ballina LGA is described as "a popular holiday destination with water-based activities on the river and surf beaches and over 25 kms of cycle paths. The nearby hinterland area makes for scenic explorations." Key tourism products for Ballina include the Big Prawn and Ballina Prawnfest, Ballina Byron Gateway Airport, its quaint villages and hamlets.

Ballina Coast and Hinterland Destination Management Plan 2021- 2030

The 2021 – 2030 Ballina Coast and Hinterland Destination Management Plan (DMP) provides the vision and strategic direction for the future of the Ballina Coast and Hinterland visitor economy. The aim set out in the DMP is

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to "increase overnight visitor expenditure within the destination to \$450 million by 2030 while keeping investment in recreational assets aligned to community values". The DMP outlines three key priority areas, which include:

- 6 Strengthen coordination of destination management.
- 7 Raise the profile of the destination and its experiences.
- 8 Encourage investment into recreational assets, product development and access improvements.

Relevant actions

Under Priority 3, Action INV 01 Support nature-based embellishment that enables visitor experiences. Examples may include cycle trails and shared paths, viewing platforms, water-based play equipment, etc.

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APPENDIX B: PHOTOGRAPHIC RECORD

The photos in this appendix were taken by ATC Williams at the site inspection on 16 July 2021.

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Figure B. 1. Northern Wall (1 of 2)



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Figure B. 2. Northern Wall (2 of 2)



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Figure B. 3. Central to Northern Portion of Western Wall (1 of 2)



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Figure B. 4. Central to Northern Portion of Western Wall (2 of 2)



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Figure B. 5. Southwest Corner of Void (1 of 2)



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Figure B. 6. Access Road at Southwest Corner of Void (2 of 2)



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Figure B. 7. Southern Wall (1 of 2)



Source: ATCW.

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Figure B. 8. Southern Wall (2 of 2)



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Figure B. 9. Eastern Wall (1 of 2)



Source: ATCW.

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Figure B. 10. Eastern Wall (2 of 2)



Source: ATCW.

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PHASE 2 REPORT

BALLINA SHIRE COUNCIL DECEMBER 2021





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EXECUTIVE SUMMARY

BACKGROUND

The Tuckombil Quarry ('the Site') is located at 540 Gap Road, Alstonville within Ballina Shire Council (Council) Area. It is positioned north-east of existing residential development and surrounded predominately by non-urban land. The quarry was previously operated by Lismore Council under lease from Council until August 2016. All quarrying activities has ceased on the Site with the termination of the lease. Currently located within the Site are two separately leased areas being used for asphalt processing and materials storage.

Due to the increasing concerns and complaints about the Site from residents, expansion for the purpose of increased quarrying remains unlikely. Council has also resolved not to renew the existing lease to Boral where asphalt processing occurs, which is due to expire 31 December 2024. As such, Council is looking for viable opportunities for the Site for future planning, with alternate options being more complementary to its close location to residential areas.

AEC Group (AEC) and ATC Williams (ATCW) were engaged by Council to undertake an Opportunities Assessment for the Tuckombil Quarry Site that will identify options that are technically feasible and financially viable, while delivering maximum value for the community given its proximity to residential areas. The assessment will provide a recommendation for Council to adopt as a preferred approach for the future use of the Site.

The assessment will be undertaken in two phases:

- **Phase 1**, considers the proposal put forward by Byron Studios for use of the Site as headquarters for their filming operations under a long-term ground lease with progressive staged occupation.
- Phase 2, identifies alternative uses to the Site and assesses the options with an evaluation framework developed in collaboration with Council to determine the preferred use for the Site. The following land uses were investigated as part of this assessment:
 - o Residential Land Use.
 - o Technology and Light Industrial Land Uses.
 - o Public Recreation and Community Uses.
 - Adventure Tourism Uses.

This report represents Phase 2 of the Opportunities Assessment, with Phase 1 having already been completed and submitted Council.

This report should be read in conjunction with the Phase 1 report.

KEY FINDINGS

Preliminary Assessment to Shortlist Options

The four potential options were shortlisted using the Strategic Alignment criteria illustrated in Figure ES. 1. This criteria was developed in collaboration with Council to identify any planning or strategic considerations that would allow or prohibit development of the potential land use the Site.

Options that were shortlisted progressed to the full evaluation assessment which identifies the social, economic and environmental benefits, as well as financial considerations and risks of each option.

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Figure ES. 1. Strategic Alignment Evaluation Criteria



Source: AEC.

The following potential options were shortlisted for further consideration and evaluation:

- Public Recreation and Community Use publicly accessible open space that provide a variety of passive and active activities, such as sporting fields, indoor and outdoor sport courts, picnic areas, as well as potentially including an outdoor venue which is owned and operated by Council and available for hire.
- 2 Adventure Tourism this could include zip-lining, rock climbing (subject to rock stability assessment), outdoor obstacle courses (such as treetop adventures), archery, kayaking etc.

As well as the two shortlisted options outlined above, the following option from Phase 1 was also included in the full evaluation:

3 Byron Studios Option – headquarters for Byron Studios to establish film and production studios, and use of the quarry pit for filming.

Evaluation of Shortlisted Options

Decisions about future use of government land should focus on achieving positive social, environmental and economic benefits and outcomes for their community, while offering money for value to government and ensuring land use is in line with government strategic policies.

AEC has reviewed the relevant local and state strategic policies, and held a workshop with Council staff to develop the assessment indicators under each criteria in order to evaluate the potential land use options for the Site. This is detailed in Figure ES. 2.

Figure ES. 2. Evaluation Criteria, Tuckombil Quarry Site

Preliminary Evaluation	Full Evaluation Assessment			
Strategic Alignment	Social	Economic	Environmental	Financial
 Permissible under existing zoning, or potential to be rezoned to allow land use Likely to be supported by community and stakeholders Does not compromise the reserve of extractive materials 	 Improved access to local services and recreation. Maintain village's character and lifestyle. Encourages sense of community and social interaction. 	 Creation of new jobs and employment opportunities. Supports and attracts local businesses. Enables tourism growth. 	 Avoids land use conflicts and minimises impacts to the environment and community. Enhances Ballina's environmental qualities and features. 	 Minimal upfront costs to Council. Financially sustainable business model. Potential for government funding for redevelopment. Ability to attract private investment. Low risks associated with delivery.

Source: AEC

The evaluation outcomes are presented in Figure ES. 3 overleaf.

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Figure ES. 3. Evaluation Assessment Results

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RECOMMENDATION

The evaluation assessment outlined the following with regards to each option:

- Option 1 Public Recreation and Community Most 'community and environmentally focussed' option.
- Option 2 Adventure Tourism Most 'balanced' option.
- Option 3 Byron Studios Option Most 'commercially focussed' option.

There is merit in exploring each option further, given each option has different benefits, risks and considerations. Council will need to assess their priorities for the Site and understand their risk tolerance level to undertake development on the Site.

Additional investigations are recommended to be undertaken for Council to make an informed decision on the future use of the Site. It is recommended that Council allocate further resources to explore these options in more detail. The evaluation assessment provides a mechanism for comparing the benefits and risks associated with each option, however further investigations will explore the practical feasibility of the options by revealing the barriers or points in which an option is considered unviable.

To assist Council, we have ranked the three options based on the social, economic and financial benefits and considerations:

Ranking of Options

- 1 Option 3 Byron Studios Option.
- 2 Option 2 Adventure Tourism.
- 3 Option 1 Public Recreation and Community.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



1. INTRODUCTION

1.1 BACKGROUND

The Tuckombil Quarry ('the Site') is located at 540 Gap Road, Alstonville within Ballina Shire Council (Council) Area. It is positioned north-east of existing residential development and surrounded predominately by non-urban land. The quarry was previously operated by Lismore Council under lease from Council until August 2016. All quarrying activities ceased on the Site with the termination of the lease to Lismore Council. Currently located within the Site are two separately leased areas being used for asphalt processing and materials storage by .

Due to the increasing concerns and complaints from residents in adjoining areas relating to the quarry operations that were occurring on the Site, future expansion for the purposes of increased quarrying activity in the future remains unlikely to be supported by Council. Council has also resolved not to renew the existing lease to Boral where asphalt processing occurs, which is due to expire 31 December 2024. As such, Council is looking for viable opportunities for the Site to inform their future planning for the Site. Alternate land use options considered more acceptable to Council and the community are desired to be complementary in nature to the surrounding residential neighbourhoods.

Adaptive re-use of disused quarries is not a new idea and has been undertaken successfully in both national and international cases. It is not uncommon for quarries to be located close to urban environments and with the footprints of residential communities and urban cities expanding into rural areas, the land in which former quarry sites occupy become more valuable in making places more attractive and liveable. Rehabilitation of quarries can yield many positive social, economic and environmental benefits however there is a financial cost to be considered as part of the evaluation process.

AEC Group ("AEC") and ATC Williams ("ATCW") were engaged by Council to undertake an Opportunities Assessment for the Tuckombil Quarry Site to identify options that are technically feasible and financially viable, while delivering maximum value for the community given its proximity to residential areas. This assessment provides a recommendation for Council to adopt as a preferred approach for the future use of the Site.

1.2 PURPOSE

The purpose of this report is to identify viable opportunities for the Tuckombil Quarry Site to enable Council to determine the future use of the Site.

The assessment will be undertaken in two phases:

- Phase 1, considers the proposal put forward by Byron Studios for use of the Site as headquarters for their filming operations under a long-term ground lease with a progressive staged occupation. This scenario assumes the existing Ron Southon tenancy of part of the Site continues. Two new (and separate) vehicular access roads connecting the designated tenancy areas to a public road are assumed to be constructed to allow access to the Byron Studios tenancy area and Ron Southern tenancy area.
- Phase 2, identifies alternative uses to the Site and assesses the options with an evaluation framework developed in collaboration with Council to determine the preferred use for the Site. The potential land uses examined include:
 - o Residential.
 - o Technology and Light Industrial.
 - o Public Recreation and Community.
 - Adventure Tourism.

This report represents Phase 2 of the Opportunities Assessment with Phase 1 having already been completed and submitted Council. This report should be read in conjunction with the Phase 1 report.

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1.3 APPROACH

The following tasks were undertaken for Phase 2:

- Socio-Economic Profile Overview of socio-economic profile of the Ballina Shire LGA to obtain an understanding of the demographics of the region, projected population and employment growth.
- Preliminary Land Use Options A high-level assessment of the preliminary options for the Site, informed by
 market analysis, a number of national and international case studies of redeveloped quarries, and an analysis
 of key considerations if the potential land use was accommodated on the Site.
 - A preliminary assessment was undertaken to shortlist the potential options for further evaluation. This
 assessment considered the strategic alignment of the potential option to current planning policies and
 directions, and community and stakeholder expectations.
- Evaluation of Shortlisted Options Assessment of the shortlisted options using evaluation criteria developed in collaboration with Council, including identification of the social, economic and environmental benefits to the community, financial considerations and risks of each option. This includes an evaluation of the Byron Studios option.
- Recommendation Provides a final recommendation on the future land use on the Site and outlines the key
 considerations for the recommended option.

1.4 LIMITATIONS OF THE STUDY

- The Study is not intended to be a feasibility assessment or a business case to support a particular land use, but rather to guide Council in their decision making in relation to the future planning of the Site.
- AEC are not town planners or urban designers, and any representation within the Study of potential land uses are based on our professional interpretation of existing statutory planning controls and permissible zoning and land uses. Any potential land use or mix of land uses represented in this report should be verified for their suitability from an urban planning perspective with an appropriately skilled professional.
- The evaluation criteria is developed in collaboration with Council, and is supported by relevant local and state strategic planning documents. Only those objectives that are considered to be applicable on the Site were developed as evaluation criteria.
- Limited information will be available to undertake a full financial assessment for each option (similar to that
 undertaken for Byron Studios option in the Phase 1 report). Benchmarks will be used (where available) to get
 an understanding whether the proposed option is capital intensive or requires high ongoing management costs.
 The impact 'rating' is assigned by benchmarking against the other options to provide a means of comparison.
- ABS 2016 Census data is relied upon to undertake socio-economic analysis of the Ballina Shire. While five
 years has since elapsed since the last Census, it is understood the 2021 Census is underway and will not be
 available until mid-2022.

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2. SOCIO-ECONOMIC PROFILE

This section profiles the key statistical indicators for the Ballina Shire LGA, and outlines the projected growth in population and employment.

2.1 POPULATION PROFILE

Population

In 2020, the Ballina Shire LGA recorded an estimated resident population of approximately 45,200 persons. The LGA has recorded relatively volatile population growth by comparison with New South Wales. The rate of population growth in the LGA has consistently been lower than New South Wales, with an average annual growth rate of 0.9% over the past two decades, compared to New South Wales at 1.2%.

Over the past five years between 2016 and 2020, the Ballina Shire recorded an average annual growth rate of 1.3%, which is only slightly lower than New South Wales at 1.4%. The majority of population growth during this period is attributable to the net internal migration to the Ballina Shire from other regions within Australia.





Source: ABS (2021).

Age Distribution

On average, Ballina Shire's population is older than New South Wales. The average age in Ballina Shire in 2020 is estimated to be 44.6 years, compared to 38.7 years in New South Wales. Ballina Shire has a higher proportion of residents over 60 years old compared to New South Wales, with approximately a third of the population (33.3%) over 60 years old in Ballina Shire compared to 22.4% in New South Wales.

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Figure 2.2. Age Distribution, Ballina Shire LGA (2020)



Source: ABS (2021).

2.1.1 Household Indicators

Table 2.1 details the key household indicators from the ABS 2016 Census for the Ballina Shire LGA, compared to New South Wales.

Table 2.1. Key Household Indicators, Ballina Shire LGA	

Indicator	Ref. Year	Units	Ballina Shire LGA	New South Wales
Household Income				
Median Household Income	2011	\$	\$48,360	\$64,324
Median Household Income	2016	\$	\$60,112	\$77,272
Household Composition				
Family Households	2016	%	63.1%	67.6%
Lone Person Households	2016	%	26.2%	22.4%
Group Households	2016	%	3.2%	3.9%
Visitors Only	2016	%	2.4%	1.3%
Other	2016	%	5.2%	4.8%
Average Persons per Household	2016	No.	2.3	2.6
Dwelling Type				
Occupied private dwelling	2016	%	91.6%	90.5%
Unoccupied private dwelling	2016	%	8.1%	9.3%
Non-private dwelling	2016	%	0.3%	0.2%
Dwelling Structure (Private)				
Separate house	2016	%	67.3%	65.3%
Semi-detached, terrace or townhouse	2016	%	23.1%	12.2%
Flat, unit or apartment	2016	%	5.4%	21.1%
Caravan	2016	%	2.2%	0.4%
Other	2016	%	2.1%	0.9%
No. of Dwellings	2016	No.	17,555	2,774,856
Tenure Type				
Owned	2016	%	69.6%	66.2%

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Indicator	Ref. Year	Units	Ballina Shire LGA	New South Wales
Rented	2016	%	28.0%	31.8%
Other	2016	%	2.4%	2.0%
Source: ABS (2017).	· · ·			

2.1.2 Projected Population

Ballina Shire's population is expected to grow to approximately 47,100 people by 2041, from an estimated 45,200 persons in 2020 (illustrated in Figure 2.3). This represents an average growth rate of 0.2% per annum over this period. This is lower than the rate of growth in the Ballina Shire over the past two decades (0.9% per annum).





Source: DPIE (2019).

Ballina is estimated to continue to grow as people move into the LGA, particularly those around retirement age. Figure 2.4 illustrates the age distribution of the projected population in 2041. The population aged 70 years and over is expected to increase significantly and represent almost a third of the total estimated population in 2041. All other age groups are expected to decline (as a proportion of total) over the next two decades.

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Figure 2.4. Age Distribution of Projected Population, Ballina Shire LGA (2041)



Source: DPIE (2019).

2.2 EMPLOYMENT PROFILE

Figure 2.5 illustrates the total employment by industry of those working in the Ballina Shire LGA.

In 2020, it is estimated that there were 17,206 people working in the Ballina Shire LGA. The most predominant industry in the Ballina Shire is Health Care and Social Assistance, accounting for 17.5% of total employment in 2016, followed by Retail Trade at 12.9% and Construction at 11.4%. The top three industries account for approximately 42% of the total employment in the LGA.

Figure 2.5. Employment by Industry (Place of Work), Ballina LGA (2016)



Source: AEC (unpublished).

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2.2.1 Employment Projections

Employment in the Ballina Shire is expected to increase by 19.3% between 2016 and 2041. This is an average annual rate of 0.6% over the 25 years. Consistent with 2016, the main employment industries are expected to remain as 'Health Care and Social Assistance' at 16.3%, 'Retail Trade' at 11.0%, and 'Construction' at 10.8%.

Declines (as a proportion of total employment) in the top two industries are projected (Health Care and Social Assistance, and Retail Trade), with the industries of 'Construction', 'Education and Professional', 'Scientific and Technical Services' increasing as a proportion of total employment between 2016 and 2041. This represents a shift from population serving jobs towards more knowledge intensive industries (as illustrated in Figure 2.7).

Figure 2.6. Employment Projections, Ballina Shire LGA (2020 and 2014)







Figure 2.7. Employment Projections by Broad Industry Sector, Ballina LGA (2016 - 2041)

Source: TfNSW (2019).

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



3. PRELIMINARY LAND USE OPTIONS

This section investigates and assesses the potential future uses for the Site. In developing the preliminary options, AEC included a range of uses and developments, including:

- Residential Land Use.
- Technology and Light Industrial Land Uses.
- Public Recreation and Community Uses.
- Adventure Tourism Uses.

The options are informed by the following:

- Market Analysis A high-level assessment was undertaken to understand the local and regional market and demand for the land use and similar existing uses in the Ballina Shire.
- Case Studies A number of national and international examples of redeveloped quarries were analysed as benchmarks. These ranged from minimal to high impact development, community and commercial focus, residential and tourism-related development.
- Key Considerations for the Site An analysis of the key implications if the potential land use was accommodated on the Site, considering the market analysis and review of the case studies.

A **preliminary assessment** was undertaken to shortlist the potential options for further evaluation in Section 4. This assessment considers the **strategic alignment** of the potential option to current planning policies and directions, and community and stakeholder expectations.

3.1 RESIDENTIAL LAND USES

Housing is a common theme in the strategic documents and policies prepared by the Ballina Shire and regional plans. This option considers residential development in the form of low and low-medium density development i.e. subdivided lots with a mix of single dwellings, and duplex/townhouse/villa housing typologies. This option also assumes the quarry pit will remain as an environmental feature or open space.

3.1.1 Market Analysis

Over the past ten years, sales price for houses in the Ballina Shire LGA have increased from \$469,500 in the year ended 30 September 2012 to \$905,000 in the year ended 30 September 2021, representative of an average increase of 6.4% per annum. Sales prices in Alstonville experienced a similar trend, increasing at an average of 7.1% per annum, from \$387,500 to \$750,000 over the same period.

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Figure 3.1. Median House Sales Prices and Annual Growth Rates, 2012 – 2021, Year (at September)



Source: PriceFinder.

In the past 12 months, house prices experienced significant growth, increasing by 25.5% in the LGA and 29.3% in Alstonville, the highest annual growth observed in the past 15 years. Peak selling periods were experienced in the past two years, where a total of 642 sales and 620 sales were recorded in 2020 and 2021 respectively for the LGA. This is aligned with the significant housing growth in Australia, fuelled by record low interest rates and other pandemic driven factors such as working from home and the desire for more private residing space, travel restrictions and government stimulus. Households are also moving to regional cities to seek out cheaper house prices and larger homes, illustrated by ABS internal migration data which show that the capital cities had a total net loss of 11,800 in the three months ended March 2021. Greater Sydney recorded a net loss of approximately 8,200 people in the March quarter.

Sales prices of units have experienced a similar trend as houses. In the Ballina LGA, the median sale price for units increased from \$350,000 in 2012 to \$655,500 in 2021, an increase of 87% over this period at an average of 6.2% per annum. In Alstonville, the median price for units was \$260,000 in 2012, increasing to \$498,750 in 2021, at an average annual rate of 7.2%. There are limited volumes of units for sale in Alstonville, with an average of 40 units sold per year over the past ten years. The 10-year average for the LGA is 326 units sold per annum.

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Figure 3.2. Median Unit Sales Prices and Annual Growth Rates, 2012 – 2021, Year (at September)



Source: Price Finder.

3.1.2 Case Studies

Lilydale Quarry Redevelopment - Kinley Estate (Lilydale, Victoria)

The Lilydale Quarry, located approximately 42 km from Melbourne CBD, is a former limestone quarry which ceased operations in 2015. The development, known as the Kinley Estate, is led by Intrapac Property and its joint venture partners, Hume Partners and Bayport. The site is approximately 163 hectares in size, and is approved to support new residential development for up to 3,000 dwellings for 8,000 new residents. It will also include a host of retail, community and commercial facilities. Affordable housing will also be considered on the site. A new station will be added by the state government on the existing railway line which runs adjacent to the site.

The plan is for the quarry pit to be filled to enable up to 1,000 homes to be built on top of it. The pit component of the quarry is approximately 25 hectares, and is estimated to plunge 120 metres at the deepest point. According to Intrapac, the process will take five years and estimated to cost close to \$100 million.

Development of the site will occur in stages. Stage 1 is almost complete, with civil construction for Stage 2 anticipated to be completed by the first quarter of 2022. All releases of land, as well as home packages have been sold out to date. More land is expected to be released at a later stage.

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Figure 3.3. Aerial Photo of Site & Masterplan



Source: Kinley, Yarra Ranges Council.

Keperra Quarry Redevelopment (Keperra, Queensland)

The former granite quarry is a 48.7 hectare site located approximately 9 kilometres northwest of the Brisbane CBD, in the established suburb of Keperra. The site adjoins a shopping centre which houses Bunnings, Aldi and Woolworths. A private independent-living retirement village also adjoins the site - the Keperra Sanctuary, which comprises of 254 units and a separately managed aged care facility which provides low level care accommodation for up to 49 residents.

The site was sold in December 2019 from Brookfield Residential Properties to Frasers Property Australia with a preliminary development approval for up to 700 dwellings (of up to five levels in height) across two precincts, around 60% of open space as well as a 7,000 sqm neighbourhood retail and childcare centre. Figure 3.4 shows the approved masterplan for the site.

Frasers is currently in the process of developing a new masterplan, with the intention to reduce development density to up to 550 dwellings with a maximum of three levels in height. Approximately 45% of the site will become dedicated open space, with 14.7 hectares of conservation land to be dedicated to local government, and the remaining 8.7 hectares to be for resident use.

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Figure 3.4. Approved Masterplan, Keperra Quarry Development



Source: Google.

3.1.3 Key Considerations for the Site

House prices in Alstonville and the Ballina Shire have increased significantly over the past ten years, with median house prices almost doubling during this period (+93.5% in Alstonville and +92.8% in Ballina Shire). Housing affordability is referred to in the strategic documents as a common issue in the Ballina Shire.

Analysis of the case studies suggests that residential development in former quarries is possible. However, the developments of the Kinley Estate at the former Lilydale Quarry and the proposed development at the Keperra Quarry are much larger in scale than if the Tuckombil Quarry site were to be redeveloped for residential purposes. The Site is approximately 25.5 hectares, which includes the quarry void (approx. 5.8 hectares).

The following factors are important indicators of 'successful' redevelopments for residential uses:

- Masterplanned communities Both developments propose a host of retail, commercial and community facilities. This provides additional amenity for future residents and improves the liveability of the area.
- Supporting infrastructure Both the proposed Keperra Quarry redevelopment and the Kinley Estate are
 within close proximity to established residential neighbourhoods. The Keperra railway station is approx. 2km
 from the proposed development, whereas the Kinley Estate is located next to an existing railway line, with a
 new station to be added by the State government to service its future residents.
- Significant open space Redevelopment of the former quarries include a significant amount of open space for public use, as well as private use for future residents. In the case of the Keperra development, the quarry void was proposed to be open space, which reduces the intensity of rehabilitation works. The quarry void at the Kinley estate will be filled to enable additional residential development in future stages.

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 Government support – In the case of the Kinley Estate, there is strong support for the redevelopment by the local and State government. A comprehensive development plan was prepared for the site, with the Minister for Planning also announcing his intention to fast track consideration of the Lilydale Quarry Precinct.

The Site is located approximately 2.3km from the Alstonville town centre. Additional retail amenity may need be included on the Site if it is developed for residential purposes to service future residents.

In addition, a recent housing study undertaken by Council has revealed that existing zoned land in the Ballina Shire has the potential to provide lots to satisfy 30 to 40 years of residential land supply. The development of the Site for residential purposes would be a long-term opportunity (beyond 20 years), if pursued.

3.2 TECHNOLOGY AND LIGHT INDUSTRIAL LAND USES

This option explores the potential use of the Site as an industrial precinct, with light industry, low-impact uses such as breweries, light manufacturing, data centre, training centres, self-storage, co-working hub and other similar land uses.

3.2.1 Market Analysis

There is limited industrial land available in the Ballina Shire, with two industrial precincts identified in the LSPS. This includes the Russellton Industrial Estate in Alstonville and the Southern Cross Industrial Estate in Ballina. In total, the Ballina Shire has approximately 146 hectares of 'General Industrial' zoned land in the LGA. Land in the industrial zones appear to be mostly developed, with approximately 41 hectares (28%) appearing to be vacant or underdeveloped (from desktop review).

Data shown within Figure 3.5 reflects the level of industrial property sales activity in the Ballina Shire LGA over the past 15 years. There have been limited industrial sales activity over the past few years within the Ballina Shire.



Figure 3.5. Industrial Sales Activity, Ballina Shire LGA (2007 to 2021 YTD)

Source: PriceFinder (2021).

Russellton Industrial Estate

The Russellton Industrial Estate is located in Alstonville, and is approximately 3.2km west of the Tuckombil Quarry Site. The Russellton Industrial Estate was established in 1987 for the local businesses in the Alstonville and Wollongbar townships to develop and grow. The industrial estate is home to a mix of local businesses, from heavy

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machinery style businesses such as steel, farming and agriculture, to manufacturing businesses. An additional growth area within the industrial estate has been the home and building sector.

This industrial estate appears to be near fully developed with industrial buildings with development appearing to have commenced in the 1980's or even earlier. Vacant land is limited in availability. The subdivision appears to provide land lots ranging from about 1,000 sqm up to 2-3 hectares. Development comprises a mix of metal and brick factories with some small strata industrial complexes intermingled.

The most recent industrial land sale within the estate occurred at 17-19 Russellton Drive on 8 June 2021 and sold for \$600,000, being a 2,072sqm lot analysing to \$290/sqm as an indication of land sales rates for this lot size in the estate. However, as mentioned the availability of vacant land in the estate is limited and implications are that there is limited opportunity for industrial operators to secure vacant land for development.

3.2.2 Case Studies

Prospect Quarry - Quarry, Greystanes Industrial Estate (Greystanes, New South Wales)

The Prospect Quarry first commenced in the early 1820s and supplied crushed rock for road and building construction. The quarry ceased operations in 2007 and was acquired by Dexus Property Group and its fund partners across two tranches in 2007 and 2014. The 70-hectare site is fully developed with construction completing in March 2019, delivering more than 310,000 sqm of premium warehouse space and around 30,000 sqm of high quality office space. The estate is fully leased, with tenants including Beaumont Tiles, Orora, Coco Republic, Bunnings Trade, Toshiba, HelloFresh and Symbion. The total project value is estimated to be \$200 million.

Figure 3.6. Aerial Photo of Quarry at Greystanes Industrial Estate



Source: Dexus.

3.2.3 Key Considerations for the Site

Industrial land is scarce in the Ballina Shire, noting the existence of two industrial precincts being the Russellton Estate and Southern Cross Estate. Both precincts are in more accessible locations compared to the Tuckombil Quarry Site.

The Russellton Estate located near Bruxner Highway, which forms part of an east-west link from the Northern Rivers coast, across the Northern Tablelands in northern NSW, is close to the border of Queensland. It provides a key movement corridor between Lismore and Ballina, linking with the Pacific Highway.

The Southern Cross Estate is located in Ballina, adjoining the Ballina Byron Gateway Airport and the Ballina waste management centre. The estate is within close proximity to the Ballina town centre and the Pacific Highway entry and exit points.

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The Prospect Quarry redevelopment has been commercially successful primarily due to the accessibility to key arterial roads and their ease of access, which are attractive for logistics tenants. Further, industrial land within western Sydney is gradually being developed with production of new industrial land not able to satisfy demand, thereby pushing up land prices in existing industrial precincts.

The following factors are important indicators of 'successful' redevelopments for industrial uses:

- Location and Accessibility Access to major arterial roads and highways are an important factor for viable
 industrial operations, particularly for light industries such as warehousing, freight, logistics, construction and
 building supplies etc. Where there are access issues, industrial lands will struggle to be competitive in the long
 term.
- **Co-location/Business Clusters –** Business clusters require critical mass to be viable. Major industrial businesses generally benefit from co-location of other industries major industrial parks.
- Unrestricted hours of operation Ability to operate in a conflict-environment (e.g. unrestricted hours of
 operation). The proximity to residential areas may cause noise complaints (depending on type of industrial
 use), and other traffic-related issues.

Given the Site does not have direct access to motorways or other major arterial roads, its location may not be as attractive to industries compared to the Russellton Industrial Estate or Southern Cross Estate. Other issues that may arise include noise and traffic-related complaints from residents in neighbouring areas (depending on the scale of future industrial development on Site). Further the road infrastructure surrounding the quarry is of a neighbourhood scale and may not be suitable for heavy/regular large vehicle movements without upgrade to the road infrastructure.

3.3 PUBLIC RECREATION AND COMMUNITY USES

This option will consider community uses such as open space and a public recreational/entertainment space (likely to be Council owned and operated). This could include an outdoor sports facility, or event space. There may also be opportunities for weekend markets and community gardens.

3.3.1 Market Analysis

According to the *Ballina Shire Sport and Recreation Facility Plan 2020*, there were 45 sports facilities (approximately 232 hectares) that provide a variety of traditional and non-traditional sport and active recreation opportunities to the Shire's residents. This provision rate equates to 2.79ha/1,000 people, a surplus of 1.09ha/1,000 people when compared to the benchmark of 1.79ha/1,000 people per the *Ballina Shire Open Space Strategy 2008*. While the Shire has a good supply of open space, the Strategy notes that it has not necessarily been tailored to suit community needs.

Figure 3.7 illustrates the existing sport and active recreation facilities in Alstonville. Within Alstonville, there are five traditional sports parks, an aquatic centre, an indoor sports facility, a lawn bowls club, mountain bike track and a showground. Open space and other public areas are scattered across the locality. The Tuckombil Quarry site is identified in the "open space and other public areas" category, however, is not available for public community access. It adjoins the Gap Road Fields, which is used for community sports, provided on an interim basis pending the future of the quarry.

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Figure 3.7. Alstonville Sport and Recreation Facilities

Source: Ross Planning (2020).

In the neighbouring village of Wollongbar, a new Sporting Field complex was opened in 2017 and offers significant recreational space for the Ballina Shire, which includes six tennis courts, four netball courts, two rugby fields, an AFL oval and cricket pitch over 14 hectares of space. The multi-million dollar complex was a collaboration between the three tiers of government, with the majority of funding (\$4.5m) provided from the Federal Government towards the development of the Wollongbar Sports Fields.

A number of recent commitments have been also made to upgrade to open space and recreational areas in the Ballina Shire over the past few years. A new district park in Wollongbar received approval in 2020, with the project anticipated to be completed in January 2022. The park is located on the corner of Plateau Drive and Rifle Range Road in Wollongbar, and will include a skate park, half-size basketball court, table tennis, exercise equipment and playground, BBQs and park furniture, public amenities and carparking.

Another significant upgrade to community parklands in the Shire include the Kingsford Smith Reserve Master Plan, which was adopted on 28 October 2021. Council received \$3.6 million in funding as part of an election commitment to upgrade some facilities at Kingsford Smith Park to meet the requirements of a regional sporting facility. The first stage of the upgrades, funded by the NSW Office of Sport, will result in improvements and upgrades to sporting facilities, including the netball facility upgrades, surface improvements, change room/amenity improvements etc. All future stages of work in the master plan are currently unfunded. To realise all upgrades per the master plan, Council will need an estimated \$25 million of funding.

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Figure 3.8. Kingsford Smith Reserve Master Plan



3.3.2 Case Studies

Hornsby Quarry Redevelopment - Hornsby Park (Hornsby, New South Wales)

Hornsby Shire Council are currently in the process to transform the former Hornsby Quarry to a new 59-hectare public park. The masterplan includes multi-use fields, sporting and recreation buildings, a wetlands cascade, informal amphitheatre, and tree-top walkway. Abseiling and climbing on the quarry rockface are listed in the plan as potential activities within the quarry site. The former quarry void will be established as a major parkland.

The quarry void is being partially filled in to make it safe, using excavated material from the NorthConnex tunnel that was built by the NSW Government to link the M1 and M2 motorways. Bulk earthworks commenced on the site in October 2021 to reshape and stabilise the site. This stage of works is expected to be completed in mid-2023.

The project is estimated to cost \$130M, funded by Federal, State, Council and private sector investment. NSW Government provided \$50M for the creation of the park, and Council has sourced \$30M in development contributions to spend on the park. The construction of the NorthConnex was a timely project with the fill resulting from the road tunnelling making the significant filling of the quarry pit possible and located nearby to the quarry pit.

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Figure 3.9. Hornsby Park Master Plan



Source: Clouston Associate and Aterta Interactive

Gipps Street Recreation Precinct (Penrith, New South Wales)

The Gipps Street Recreation Precinct project will transform the former waste facility site into a sport and recreation destination. The 32 hectare site will incorporate both active and passive sport and recreational space, including floodlit sports fields, inclusive children's play areas, a youth precinct with skate park, pump track and multi-sport courts, and other public open space areas.

The project is estimated to cost \$15 million, funded by Council as part of their \$125 million investment over five years into sport and recreation facilities in the Penrith LGA.

The Gipps Street Recreation Precinct is expected to be complete in approximately late 2023.

Figure 3.10. Gipps Street Recreation Precinct Master Plan



Source: Penrith City Council.

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Quarry Amphitheatre (Perth, Western Australia)

The Quarry Amphitheatre is an outdoor venue located in City Beach, Western Australia. The amphitheatre is located in a former limestone quarry, first quarried in 1834 and ceased operations in 1906. In 1917 the land was sold to Perth City Council and was converted to the venue in 1986.

The project received funding support from the Commonwealth Government, Lotteries Commission and the former City of Perth. Construction began following receipt of a \$468,000 grant from a Commonwealth Employment programme which stipulated the use of unemployed labour.

The site is approximately 2 hectares, and includes an amphitheatre constructed for performing arts in guarry void, a café, a wooden stage and changing facilities. A marquee can be set up on the stage for weddings and corporate events. The amphitheatre has a seating capacity of 557 persons, wheelchair access, car parking for 200 plus vehicles. The venue is a BYO facility and is extensively used between October and May for a range of events from ballets to concerts and large weddings.

The Quarry Amphitheatre was previously managed by the Perth Theatre Trust to 2009 and is now managed by the Town of Cambridge. In 2013, the amphitheatre underwent refurbishment with an allocated budget of \$2 million.

Figure 3.11. Quarry Amphitheatre, WA



Source: Quarry Amphitheatre

Warrnambool Community Garden (Warrnambool, Victoria)

The Warrnambool Community Garden is located on the former Albert Park limestone quarry, which was unused for over 50 years. The land is Crown-owned and managed by the Warrnambool City Council (WCC), which leases it to Warrnambool Community Garden Inc. (WCG). The community garden has been located at the site since 2006 and is a common ground where the community can meet and grow produce, and mid-week markets are held on the site. The market works to improve access to fresh and sustainable produce in the Warrnambool area, reflecting the community garden's commitment to help residents access locally produced, waste-free goods.

The WCG organisation commenced a masterplanning process to transform the former quarry to a multipurpose facility for community events, as well as a native plant creek gully. Earthworks has been undertaken to create an amphitheatre for performances, markets and community events (progress of the amphitheatre in Figure 3.12 as of October 2021).

The quarry rehabilitation project has been in the pipeline for several years and is largely being funded by a \$194,000 grant as part of the Victorian Government's Pick My Project Initiative. The project also received \$10,000 from Federal MP for Wannon Dan Tehan for weed control.

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Figure 3.12. Warrnambool Quarry Redevelopment Master Plan & Amphitheatre Progress



Source: Perry Mills, Warrnambool Community Garden

3.3.3 Key Considerations for the Site

The Ballina Shire has an ample supply of open space (according to the *Open Space Strategy 2008*), although this does not mean it is suited to community needs. Significant public space upgrades are being pursued by Council, which includes playground upgrades at Pop Denison Park, the construction of a new district park in Wollongbar and the master plan of the Kingsford Smith Reserve to elevate the parkland to a regional sporting facility.

The Hornsby Park and Gipps Street Recreation Precinct are regional-level parks (characteristically a large sized park that accommodates substantial sports and recreation areas and significant areas of public open space). The size and scale of these parks will draw residents from across and outside the region to use its facilities. The significant upgrades to Kingsford Smith Reserve is expected to designate it as the regional park for the Ballina Shire. As such, it is unlikely a similar level of investment will be made by Council to redevelop the Tuckombil Quarry site for this purpose in the short-term. The Site could still be redeveloped for public use as a local or district park in the first instance, which requires a lower capital costs and will enable public access and use for recreation purposes.

The quarry footprint forms a natural amphitheatre and sound barrier. Like the Quarry Amphitheatre in WA and the Warrnambool quarry in VIC, the quarry void at the Tuckombil Site could be developed for a flexible outdoor venue that could cater for music festivals, events and wedding celebrations. This venue could be Council owned and operated, in order to generate additional revenue for Council.

Events are identified as a key driver of domestic visitation for the region in the North Coast Destination Management Plan 2018-2021. There are presently no large scale outdoor venues for music or other events in the Ballina Shire, and thus no major events are held in the Shire, unlike the Iron Man in Port Macquarie, Rally Australia in Coffs Harbour, Splendour in the Grass and Blues Fest in the Byron Shires.

Key indicators of 'successful' redevelopments for public recreation and events uses:

- Open park design and shaded areas Open areas encourage active recreational activities for many uses.
 Shaded areas provide places for relaxation and can stimulate social interactions.
- Car Parking Sufficient car park spaces should be accommodated for recreational and events facilities. If
 there is insufficient car parking available at parks and event spaces, it may deter people from visiting or holding
 events at the space.
- Flexible spaces The design of event spaces should be flexible enough to cater to many different types of
 events. As an example, the Quarry Amphitheatre in WA is an open amphitheatre, however there is the option
 to set up a marquee for events such as weddings or corporate receptions.
- Level of Amenities Amenities such as change rooms, bathrooms and lighting should be sufficient and appropriate for the capacity of the venue.

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3.4 ADVENTURE TOURISM

This option explores the opportunity to establish a regional destination that takes advantage of the unique qualities of the Site. This could create a distinctive attraction for the Ballina Shire as well as a valuable asset with potentially higher financial returns if the right operator can be found to develop the Site for their use.

3.4.1 Market Analysis

The Ballina Shire currently supports a variety of nature-based sporting activities, such as mountain biking and hiking, complemented by coastal nature-based activities such as surfing, diving, parasailing, hang-gliding etc. Adventure-based sports not presently catered for in the Shire include rock climbing and abseiling, zip lining, tree top walks or challenges, indoor trampolining, ninja warrior- style obstacle courses, competition BMX and bike pump tracks.

There is a Treetops Adventure located at Coffs Harbour, which has 8 tree ropes courses, each filled with a mix of ziplines and aerial activities and is established in Orara East State Forest, within close proximity to the Sealy Lookout.

3.4.2 Case Studies

'Zip World' Penrhyn Quarry, North Wales

The Penrhyn quarry is a slate quarry located near Bethesda, North Wales. The site is approximately 162 hectares in size, and the main pit is nearly 1.6km long and 370 metres deep. The quarry is owned by Welsh Slate Ltd and is still in operation.

A portion of the site is no longer used for slate extraction and is the home of a new adventure tourism facility operated by Zipworld, which first opened in 2013. The facility has the fastest zip line in the world, the Velocity 2, a 1.5 kilometre zip line which flies over an abandoned and partially flooded part of the quarry pit. Other activities on the site include mountain cart experience, tours of the quarry and a shorter zip line of 200 metres for younger children. The facility has attracted over a million visitors since inception.

Figure 3.13. Zip World at Penrhyn Quarry



Source: Zip World UK.

Quarry Park Adventures, Rocklin, California, USA

The Big Gun Quarry was one of the largest working granite quarries in California, located in the Quarry District of Rocklin. The Quarry District is experiencing a transformation through private and public development that supports vibrant entertainment, commercial activity and residential options.

At the centre of the revitalisation is the Quarry Park, a 5.5 acre (2.2 hectares) park with an outdoor amphitheatre and Quarry Park Adventures, an adventure park built within and atop the former rock quarry. The attraction offers a combination of activities, including rock climbing, aerial obstacle course, paddle boats, rappelling and zip lining.

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The site is owned by the City of Rocklin. The City had entered into a contract with an operator to construct and operator the adventure park. The total cost of project construction was estimated to be at \$3.25 million USD (approx. \$4.5 million AUD). The investment in the park was funded by the City, and will be paid back through park revenues. Revenues are split 50-50 between the City and the park operator.

Figure 3.14. Quarry Park Adventure Site Map



Source: Quarry Park.

3.4.3 Key Considerations for the Site

The majority of adventure-tourism sports present in the Ballina Shire are nature-based, such as hikes, mountain biking and other coastal activities such as diving, surfing and parasailing. These operations require very little capital expenditure or infrastructure as it relies on the environmental features of the region.

The Site can accommodate recreational activities that are not currently in the region, such as rock climbing, zip lining and/or obstacle course track. The walls of the quarry void can be used for rock climbing or abseiling, similar to the Quarry Park Adventures in California (subject to a stability assessment), which can be constructed and operated by a commercial operator.

In general, the activities of adventure parks tend to attract families and children. Ballina Shire has a higher proportion of older persons, with the average age in the Shire estimated to be 44.6 years old, compared to the NSW average of 38.7 years. In addition, approximately a third of Ballina's population is over 60 years old. This relatively older demographic of Ballina Shire may reduce the demand of such a facility in the region, from the local population base at least. However, a new adventure park might be able to attract domestic travellers visiting the region.

Factors contributing to the success of adventure parks include:

- Unique and innovative attraction elements attractions that are inclusive, engaging and memorable will
 encourage repeat visitation and attract more people from outside the region.
- Operate during holidays and peak seasons this includes peak periods such as school holidays, weekends
 and the Christmas period, when families travel for a holiday.
- Complementary facilities such as restaurants, cafes, gift shops etc., will encourage additional spend by
 visitors and may increase visitation time at the parks.

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3.5 PRELIMINARY ASSESSMENT TO SHORTLIST OPTIONS

3.5.1 Strategic Alignment Evaluation Criteria

To shortlist the options discussed in this Section, the potential land uses will be assessed against the following criteria illustrated in Figure 3.15. This criteria was developed in collaboration with Council to identify any planning or strategic considerations that would allow or prohibit development of the potential land use the Site.

Figure 3.15. Strategic Alignment Evaluation Criteria



Source: AEC.

Strategic Alignment Criteria 1: Permissible under existing zoning, or potential to be rezoned to allow land use

The Site, including the quarry pit and leased areas, is currently identified as 1(e) Rural (Extractive and Mineral Resources) zoning under the Ballina Shire Local Environmental Plan (BLEP) 1987. The primary objectives of the 1(e) zoning under the BLEP 1987 are:

- (a) to identify land which are extractive or mining industry potential,
- (b) to prohibit development which would result in the withdrawal of actual or potentially productive mineral resources land, and
- (c) to prohibit development which would be adversely affected by the operations of extractive or mineral resources development, particularly adverse effects from noise, vibration or dust.

Permissible uses include agriculture and forestry (without consent), and bush fire hazard reduction, dwelling houses, extractive industries, home industries, industries (other than offensive or hazardous industries), mines, open space, roads, telecommunication facilities, and utility installations (with development consent). Dwellings are only permissible on vacant land if the area is not less than 40 hectares.

The area surrounding the quarry site is zoned 7(i) Environmental Protection (Urban Buffer) under the provisions of Ballina LEP 1987 (illustrated by the mustard colour in Figure 3.16). The primary objective of the zone is to "create a rural buffer in the locality of Alstonville and Wollongbar and to prevent development of an urban character within any part of the zone which is likely to be seen by existing or likely future residents of the villages of Alstonville and Wollongbar or from a major road in the locality."

Permissible uses include agriculture (not including the erection of buildings – permissible without consent), and agriculture (including erection of buildings), bed and breakfast establishments, bush fire hazard reduction, dwelling houses, home industries, open space, roads, roadside stalls, rural industries. telecommunication facilities, and utility installations (with development consent). Dwellings are only permissible on vacant land if the area is not less than 20 hectares.

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Figure 3.16. Extract from Ballina LEP 2012 Land Zoning Map



Source: BLEP (2012)

The urban buffer zone between Wollongbar and Alstonville was introduced to maintain the individuality and integrity of each village. During the community engagement process for the Alstonville Planning and Environmental Study, it was noted that the community valued the inter-urban break that provides a visual separation between villages and creates a defined urban edge.

It is the current policy position of Council to retain the 7(i) zoning and by extension recognise the inter-urban break between Alstonville and Wollongbar through a land use zone. This is mirrored in a number of Council strategies:

- Ballina Shire Growth Management Strategy 2012 "Maintain the urban buffer/inter-urban break between Wollongbar and Alstonville".
- Alstonville Strategic Plan 2017 "Advocate a policy position which discourages proposals which seek to
 introduce urban style development within the rural area which separates Alstonville from Wollongbar and from
 farmland designated as being of State and Regional significance. Retain the inter-urban break between
 Alstonville and Wollongbar".
- Wollongbar Strategic Plan 2019-2039 "Retain the rural separation between Wollongbar and Alstonville (north of the Bruxner Highway). Advocate a policy position which generally discourages proposals which seek to introduce urban style development within the rural area which separates Wollongbar from Alstonville with particular reference to properties fronting Lismore Road."

Given these considerations, this evaluation criteria aims to shortlist those options which do not impede on the interurban break/buffer between Wollongbar and Alstonville, and are, or likely to be permissible.

Strategic Alignment Criteria 2: Does not compromise the reserve of extractive materials

A key planning consideration for the Site relates to local planning Directions issued by the Minister for Planning to relevant planning authorities under section 9.1(2) of the *Environmental Planning and Assessment Act 1979*. These directions apply to planning proposals lodged with DPIE for new Local Environment Plans (LEPs).

The Site is identified in the Ballina Growth Management Strategy as an 'Identified Resource Area' with the adjacent areas named 'Transition Areas'. Land that falls into these categories are affected by Ministerial Direction.1.3 – Mining, Petroleum Production and Extractive Industries.

The objective of this direction is to "ensure that the future extraction of State or regionally significant reserves of coal, other minerals, petroleum and extractive materials are not compromised by inappropriate development". The Direction requires that Council consult with the Department of Primary Industries, who manage the state's extractive

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resources prior to any LEP amendments. Any objections from that Department would likely prevent progress of the LEP Amendment.

Previous studies undertaken of the Tuckombil Quarry indicate there are significant quantities of good quality basalt material, and that continued extraction, while not straightforward, is likely to be physically and economically viable. As such, this is a significant constraint in terms of Ministerial Direction 1.3 as an LEP amendment will need to demonstrate that the reserve of extractive materials is not compromised.

The studies note that significant extractive reserves are located in the north-eastern part of the Site, extending past the eastern boundary of the lot and partially to the existing hockey fields adjoining the Site. The constraints resulting from the Ministerial Direction will potentially impact the scale of development, where development is located on the Site and the nature of future development, i.e. whether it can be easily removed in the future in order to access the remaining extractive resources.

Strategic Alignment Criteria 3: Likely to be supported by community and stakeholders

The use of the Site for quarry operations has raised many concerns and complaints in the past from residents adjoining the Site. It is unlikely that the continued use of the Site as a quarry will be viewed favourably by the community. As such, alternate land use options which may be more acceptable to the community are being considered by Council. The future use on the Site will be likely subject to public opinion and consultation. It is important that the proposed land use be supported to ensure a good outcome is delivered for the community.

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3.5.2 Preliminary Evaluation – Strategic Alignment Assessment

Table 3.1 outlines the assessment of the four options against the strategic alignment criteria.

Strategic Alignment Assessment Criteria:

- SA1 Permissible under existing zoning, or potential to be rezoned to allow land use.
- SA2 Does not compromise the reserve of extractive materials
- SA3 Likely to be supported by community and stakeholders

Table 3.1. Preliminary Evaluation, Strategic Alignment Assessment

Option	Criteria	Assessment	Meets Criteria?	Proceed with Evaluation?
	SA1	A rezoning will be required to allow residential development on the Site, however residential uses will conflict with the objectives of the buffer between Wollongbar and Alstonville, which surrounds the Site. Dwelling houses are only permissible in the current zoning if the land is more than 20 hectares. As such, residential development is not likely to be allowed as a future use on the Site.	No	
Residential	SA2	Residential development is permanent in nature, and will compromise the future extraction of the remaining resources.	No	NO
	SA3	Residential development is consistent with the development to the west of the Site. It is likely that this use will be supported by the community (assuming the scale of development is consistent with the existing supply in the area).	Yes	
Technology and Light Industrial Public Recreation and Community	SA1	Industrial and commercial development will require the rezoning of the Site to a IN1 zone, which will require a LEP amendment. This is an issue due to the Ministerial Direction 1.3 (discussed in SA2 criteria below). A major technology and light industrial precinct is also unlikely to be permissible on the Site due to the urban buffer zone between Alstonville and Wollondbar.	No	No
	SA2	Industrial development generally has high capital costs to build the necessary infrastructure, and thus will require a long-term lease in order for development to be feasible. This long-term/permanent nature may impact future extraction of resources at the Site unless improvements are easily removed in the future.	No	
	SA3	Depending on the future uses on the Site, it is possible that the Site be used for technology and light industrial uses. It is within close proximity to residential neighbourhoods, and thus industrial uses that do not create noise, pollution or too much traffic could be acceptable by the community.	Possible	
	SA1	Open space is currently permissible (with development consent) under the current zoning of 1(e) Rural (Extractive and Mineral Resources) per the BLEP 1987.	Yes	
	SA2	Public recreation and community use will require rehabilitation of the Site, and potentially a Council-owned venue/facility that is available for hire. As the Site would remain in Council ownership, future extraction of the remaining resources could still be possible.	Yes	Yes

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



Option	Criteria	Assessment	Meets Criteria?	Proceed with Evaluation?
	SA3	Community and stakeholders will likely be supportive of the Site if used for public recreation and community uses as it provides more open space and adds amenity to the area.	Yes	
Adventure Tourism	SA1	Adventure tourism is a recreation use which is currently not permissible under the existing zoning. However, an equivalent zone under the BLEP 2012 could be applied for the Site. Deferred matters recommendation is an RU2 – Rural Landscape zone, which permits major and outdoor recreation facilities with consent. This pathway is plausible if adventure tourism is decided as the most appropriate future use of the Site.	Yes	Yes
	SA2	Depending on the scale, design and activity, adventure tourism uses may be easily removed from the Site to allow for future extraction of resources (if required). Uses such as rock climbing, zip lining, obstacle courses are relatively low- scale development compared to more intensive uses such as residential and industrial.	Yes	
	SA3	It is likely that adventure tourism uses on the Site will be viewed more favourably than current quarrying operations. It provides additional recreational facilities in the region.	Yes	

Source: AEC.

3.5.3 Shortlisted Options

This chapter has highlighted the two shortlisted potential options for further consideration and evaluation:

- 4 **Public Recreation and Community Use** publicly accessible open space that provide a variety of passive and active activities, such as sporting fields, indoor and outdoor sport courts, picnic areas, as well as potentially including an outdoor venue which is owned and operated by Council and available for hire.
- 5 Adventure Tourism this could include zip-lining, rock climbing (subject to rock stability assessment), outdoor obstacle courses (such as treetop adventures), archery, kayaking etc.

As well as the two shortlisted options outlined above, we will also evaluate the following Phase 1 Option:

6 Byron Studios Option – headquarters for Byron Studios to establish film and production studios, and use of the quarry pit for filming.

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4. EVALUATION OF SHORTLISTED OPTIONS

4.1 EVALUATION CRITERIA

Decisions about future use of government land should focus on achieving positive social, environmental and economic benefits and outcomes for their community, while offering money for value to government and ensuring land use is in line with government strategic policies.

AEC has reviewed the relevant local and state strategic policies, and held a workshop with Council staff to develop the assessment indicators under each criteria in order to evaluate the potential land use options for the Site. This is detailed in Table 4.1.

Table 4.1. Evaluation Criteria, Tuckombil Quarry Site

Preliminary Evaluation	Full Evaluation Assessment				
Strategic Alignment	Social	Economic	Environmental	Financial	
 Permissible under existing zoning, or potential to be rezoned to allow land use Likely to be supported by community and stakeholders Does not compromise the reserve of extractive materials 	 Improved access to local services and recreation. Maintain village's character and lifestyle. Encourages sense of community and social interaction. 	 Creation of new jobs and employment opportunities. Supports and attracts local businesses. Enables tourism growth. 	 Avoids land use conflicts and minimises impacts to the environment and community. Enhances Ballina's environmental qualities and features. 	 Minimal upfront costs to Council. Financially sustainable business model. Potential for government funding for redevelopment. Ability to attract private investment. Low risks associated with delivery. 	

Source: AEC

Under each criteria, an assessment to determine whether the potential land use being evaluated meets the criteria. The applicable levels of assessment are illustrated in Figure 4.1.





Source: AEC.

Note: For the purposes of this assessment, the evaluation assessment assumes all criteria are of equal importance as Council is required to make decisions which balance financial returns and community benefit. No scores or weightings have been applied to the criteria as they can be highly subjective. Instead, the evaluation assessment takes an 'impact rating' approach to determine the **level of impact** of a certain land use to the community.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



4.2 ASSESSMENT OF POTENTIAL OPPORTUNITIES

4.2.1 Public Recreation and Community Use

This option assumes the Site will be used for public recreation purposes, which may include multi-use sports fields, picnic benches, BBQ areas, playgrounds, public open space areas etc. An amphitheatre could be built in the quarry void, and used as a flexible events space for festivals, music concerts, wedding, and corporate functions.

Social Benefits

Access to open space is an important aspect of amenity and liveability. The provision of this amenity is linked to recreation enjoyment, health benefits, and other social and community benefits.

The provision of high-quality and well-designed open space encourages people to be physically active and also supports good mental and physical health. A range of activities can be accommodated on public open spaces, such as sports and other games, and passive recreation which includes sightseeing, walking, and relaxation.

The use of the Site for public recreation can encourage positive social interactions that cultivate social cohesion and sense of community, as well as enhance the health and wellbeing of the community. It provides an ideal space of people to meet and socialise, and spend time outdoors, which is important for mental health and wellbeing.

The provision of an informal amphitheatre in the quarry void will meet a gap in the Shire as there is currently no large scale outdoor venues for music or other events. As the quarry footprint forms a natural sound barrier, it is unlikely this will disturb surrounding residents. Restrictions can also be placed on when certain events can occur to limit noise after hours.

Social Benefits Assessment - Level of Impact

S 1	Improved access to local services and recreation.	Positive – High
S2	Maintain village's character and lifestyle.	Positive – High
S 3	Encourages sense of community and social interaction.	Positive - High

Economic Benefits

The Ballina Shire LSPS notes the following planning priority under the 'Prosperous Economy' theme:

· Stimulate economic activity and provide improved access to local services and facilities.

Jobs are likely to be created during the construction and rehabilitation phase, in industries including construction, design and landscaping. Ongoing maintenance of the public space, and oversight of the venue operations would also create additional jobs in the area. Overall, the impact of this option on new jobs and employment opportunities is expected to be minimal (compared to other options assessed in this report).

The provision of open space could potentially attract more residents in the area, which may indirectly benefit the local businesses that serve the Alstonville population. These benefits could include increased spending at retail shops and cafes and bring new skills and expertise. This impact is expected to be low, unless a significant number of new residents move to the area as a result of the new public space at the Site.

It is unlikely that the use of the Site for public recreation will enable any tourism growth in the area. Depending on the type of events held at the amphitheatre on the Site, it could potentially lead to overnight stays in the motels around Alstonville, however events are more likely to be local and not draw visitors from intrastate or interstate.

Another economic benefit is the impact to homeowners and local government. There is evidence that open spaces such as parks and recreation areas can have a positive effect on nearby residential property values, resulting in increased taxes and revenues to local government.

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Economic Benefits Assessment – Level of Impact

EC1	Creation of new jobs and employment opportunities.	Positive – Low
EC2	Supports and attracts local businesses.	Positive – Low
EC3	Enables tourism growth.	Neutral

Environmental Benefits

Green and open spaces provide environmental benefits through their effects on negating urban heat, offsetting greenhouse gas emissions and improving air quality. Compared to the existing use as an asphalt plant, this option will result in high positive impacts to the environment and the community.

The use of the Site for public recreation will enhance Ballina's environmental qualities through the provision of highquality public open space. It also builds on the existing environmental features on the Site, and creates a unique proposition in the Shire if the quarry void was developed as an amphitheatre.

Economic Benefits Assessment - Level of Impact

EV1	Avoids land use conflicts and minimises impact to the environment and community.	Positive – High
EV2	Enhances Ballina's environmental qualities and features.	Positive - High

Financial Assessment

The provision of public open spaces is the responsibility of local and state governments. It is generally Council funded, with grants available from State Government. Costs can be quite high, depending on the level of rehabilitation and landscaping required, as well as the level of amenity to be provided on the Site.

The construction of the amphitheatre will also need to be funded upfront by Council; however these capital costs can be recouped through the venue hire fees that could be earned during the operational phase. The operations of the venue have the potential to generate ongoing revenue for Council.

There will also be ongoing costs associated with maintaining the open space and recreational areas to a suitable standard for public use. This can potentially be offset by the revenues generated through the venue, however if there are any shortfalls the costs these will be the responsibility of Council.

Funding is most likely the biggest risk for this option. Development could be undertaken in stages to minimise the risk of delivery.

Financial Assessment – Level of Impact

F1	Minimal upfront costs to Council.	Negative
F2	Financially sustainable business model.	Positive – Low
F3	Potential for government funding for redevelopment.	Positive – Moderate
F4	Ability to attract private investment.	Negative
F5	Low risks associated with delivery.	Positive - Low

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



4.2.2 Adventure Tourism Use

This option examines the benefits if the future use of the Site for an adventure tourism use. It assumes the Site will be leased to a single or multiple tourism operator. Further exploration will need to be completed to determine what the most viable opportunities for this operator would be. Activities could include zip lining, rock climbing, obstacle course etc. A portion of the Site could be retained for community use/open space.

Social Benefits

Adventure sports such as rock climbing, zip lining, outdoor obstacle course etc. are not available in the Ballina Shire. The provision of this use on the Site will cater to this gap in the market. Such uses will also improve the livelihood of the neighbourhood at certain periods of the year, such as school and public holidays and weekends. These uses typically only operate during the day; thus no noise will be generated during the evenings which may disturb surrounding residences.

If a portion of the Site was retained for public open space, the social benefits are similar to those of Option 1 (depending on what facilities are included in the design). Direct benefits include improved amenity and access to services/recreation, and encouragement of social interaction. Indirect benefits include improved physical health and wellbeing, and sense of community.

Social Benefits Assessment - Level of Impact

S1	Improved access to local services and recreation.	Positive – Moderate
S2	Maintain village's character and lifestyle.	Positive – Moderate
S 3	Encourages sense of community and social interaction.	Positive – Moderate

Economic Benefits

The economic benefits that could result from this option aligns to the vision for the Ballina Shire, as set out in the Ballina Shire Economic Development Strategy (EDS) and Ballina Coast and Hinterland Destination Management Plan (DMP), noting that following key objectives:

- EDS: Leverage environmental qualities with respect to tourism.
- DMP: Encourage investment into recreational assets, product development and access improvements

Ballina is a popular tourism destination, particularly for family households. The provision of adventure sports on the Site may encourage additional visitation to the town centre, and result in tourist and consumer spending outside of the Site which will benefit the local businesses located in the centre (such as cafes, restaurants, shops etc).

This option will create additional temporary and permanent jobs during the construction and operational phases, and has the most potential to enable tourism growth at a regional level (compared to the other options). If the attractions on the Site are unique and distinct, it has the opportunity to draw visitors from outside the Shire, creating a regional level destination for the North Coast region.

Economic Benefits Assessment - Level of Impact

EC1	Creation of new jobs and employment opportunities.	Positive – Moderate
EC2	Supports and attracts local businesses.	Positive – Low
EC3	Enables tourism growth.	Positive - Moderate

Environmental Benefits

The development of adventure sports on the Site is unlikely to result in any land use conflicts or detriments to the environment and community, if designed around sensitive features on the Site. As with Option 1, this option will

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



result in high positive impacts to the environment and the community when compared to its existing use as an asphalt plant.

If the walls of the quarry void are to be used for activities such as rock climbing, additional investigation and remedial works will need to be undertaken to ensure such activities do not compromise the integrity of the walls, resulting in harm and accidents.

Alternatively, water-based activities could also be undertaken in the void, which will create a water feature, which will enhance the natural amenity on the Site.

Economic Benefits Assessment – Level of Impact

EV1	Avoids land use conflicts and minimises impact to the environment and community.	Positive – High
EV2	Enhances Ballina's environmental qualities and features.	Positive - Moderate

Financial Assessment

The commercial element of this option could result in a financially sustainable business model for Council if a private operator is found for the Site. Upfront costs to Council are expected to be lower than Option 1, which is expected to include rehabilitation of the Site. The development of the infrastructure required for adventure sport activities will be funded by the private operator. There is opportunity for ongoing revenues for Council through lease of the Site.

Conversely, Council could take more involvement in the redevelopment of the Site and enter into a financial arrangement to share profits with the private operator (similar to the Quarry Park Adventures arrangement in California).

The biggest risk for this option is the ability to find a reliable and productive operator willing to develop and establish operations on the Site.

Financial Assessment – Level of Impact

F1	Minimal upfront costs to Council.	Positive – Low
F2	Financially sustainable business model.	Positive – Moderate
F3	Potential for government funding for redevelopment.	Positive – Low
F4	Ability to attract private investment.	Positive – Moderate
F5	Low risks associated with delivery.	Positive - Low

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



4.2.3 Byron Studios Option

Byron Studios has expressed strong interest in the potential for studios to be constructed at the Tuckombil Quarry Site. There are five stages proposed as part of this option:

- Stage 1 Construction of buildings, shed and carpark area
- Stage 1A Use of quarry pit for filming.
- Stage 2 Construction of offices and temporary accommodation for workers.
- Stage 3 Construction of one larger size studio (to support expansion requirements).
- Stage 4 Construction of a creative precinct/education art space.
- Stage 4A: Establishment of a theatre.
- Stage 5 Future planning expansion.

Figure 4.2. Tuckombil Quarry Site – Byron Studios Option, Proposed Stages



Source: Ballina Shire Council.

Social Benefits

The use of the Site as a filming studio will be viewed positively by local residents. Council has indicated that there has been increasing complaints from community within the neighbouring residential areas, who have voiced their concerns about the operations of the quarry and the asphalt processing plant, including noise, pollution and traffic congestion.

The proposed creative precinct / education art space may also potentially provide the community with a new facility for services and recreation, if made available to the public. This yields positive social outcomes as it promotes community engagement and social interaction.

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Social Benefits Assessment – Level of Impact

S1	Improved access to local services and recreation.	Positive – Low
S 2	Maintain village's character and lifestyle.	Positive - Low
S3	Encourages sense of community and social interaction.	Positive - Low

Economic Benefits

The retail, hospitality and entertainment sector (including media) is identified in the Economic Development Strategy (EDS) as the largest industry of employment in the Ballina Shire, with a greater prevalence of creative occupations compared to other regional areas.

The operations of Byron Studios in the Ballina Shire contributes significantly to the film and production industry within the region. It is Byron Bay's first and only film studio, and employs workers who are local to the area. It's plans for expansion include creating a future destination and media precinct, which could assist in establishing the Ballina Shire as a regional hub for national and international film industry.

The economic benefits that could result from the establishment of the Byron Studios film and media precinct aligns to the vision for the Ballina Shire, as set out in the EDS, noting that relevant key objectives include:

- Support the development of a strong entrepreneurial culture, and
- · Attract key anchor industries and talent to help anchor innovation and support local jobs growth.

The establishment of the Byron Studios headquarters at the quarry site presents a unique and innovative opportunity, which will contribute to the largest employment industry in the Shire and further improve the Shire's ability to attract new businesses and additional investment into the Shire. This opportunity may also benefit other ancillary industries such as food catering, local contractors for set constructions, equipment hire etc. The proposed creative precinct / education art space in Stage 4 may create more jobs for local employment.

The Alstonville town centre, which is located 2.3 km from the Site, may also experience an increase in activity once Byron Studios is in full operation. This option could also deliver economic benefits to the retail and hospitality businesses located in the town centre.

Economic Benefits Assessment - Level of Impact

EC1	Creation of new jobs and employment opportunities.	Positive – High
EC2	Supports and attracts local businesses.	Positive - Moderate
EC3	Enables tourism growth.	Neutral

Environmental Benefits

In the past, there have been concerns raised about the potential health effects on local residents as a result of the pollution and noise from the bitumen plant operations (although these concerns have not been scientifically proven). The Byron Studios option is likely to have fewer negative impacts on the environment, when compared to the existing use as an asphalt processing plant. The environmental benefits will also extend to the adjoining farmlands with the replacement of the asphalt plant with the studio use.

The uses proposed by Byron Studios are also designed around the current environmental features of the Site, i.e. Byron Studios proposes to keep the quarry pit as is to be used as a filming location.

Economic Benefits Assessment – Level of Impact

EV1	Avoids land use conflicts and minimises impact to the environment and community.	Neutral
EV2	Enhances Ballina's environmental qualities and features.	Neutral

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Financial Assessment

Stage 1A of the Byron Studios' option proposes the use of the quarry pit for filming purposes. It is estimated that approximately **\$441,600** would be required as a minimum to carry out rehabilitation of the quarry faces to reduce to an acceptable grade, including project management fees and project contingency of 30%. Council has indicated that the allocation of quarry rehabilitation costs is approximately \$700,000, which is sufficient to cover the estimated costs.

Other significant costs include rezoning costs of \$150,000 and the construction of a new access road for Ron Southon \$250,000. Factoring all these costs, it is estimated that the discounted payback period will be 5.03 years, assuming all stages proposed by Byron Studios progresses.

Overall, the Byron Studios options presents a net benefit of \$6.2m over a 50-year period, which is \$4.65m of financial benefit in excess of the base case scenario. This assumes all stages proposed by Byron Studios proceeds.

Government grants may be available to Byron Studios; however this is unlikely to be available to Council for rehabilitation of the Site.

Financial Assessment – Level of Impact

F1	Minimal upfront costs to Council.	Positive – Moderate
F2	Financially sustainable business model.	Positive – High
F3	Potential for government funding for redevelopment.	Negative
F4	Ability to attract private investment.	Positive – High
F5	Low risks associated with delivery.	Positive - Moderate

4.3 RESULTS OF THE EVALUATION ASSESSMENT

The evaluation outcomes are presented in Figure 4.3 to enable visual comparison between the options.

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



Option 1: Public Recreation and Community			ity	Option 2: Adventure Tourism				Option 3: Byron Studios					
Evaluation Assessment	Option 1: Public Recreation and Community Option 2: Adventure Tourism						EC1 EC2	F_{1} F_{2} F_{2					
Benefits	 Most 'community and environmentally focused' option, with the highest social and environmental outcomes. Unique outdoor venue proposition that is currently not provided in the Shire. 				sed' al ntly not	 Most 'balanced' option – with moderately high social, economic, and environmental benefits. Development will be partially funded by private operator. 				 Most 'commercially-focused' option, with private investor already identified and willing to negotiate. Highest economic benefits, with a new industry operating in the area. 			
Challenges	 Funding risk – project will have to be funded by Council, with no ability to attract private investment. Long-term realisation – funding constraints may result in the development to be progressed in stages. Private Operator - May be difficulties with finding a private operator to develop the Site. Funding risk – for the open space portion of the Site which is available for public use. Scale of development – The proposed option includes five stages, including north of the Site. T may compromise the future extraction of materia the Site if permanent buildings are developed on portion. 						pption e Site. This materials on oped on this						
	Social Econo			Economic	mic Environment				Financial				
Imp acc local a recr	eroved ess to services and eation.	Maintain village's character and lifestyle.	Encourages sense of community and social interaction.	Creation of new jobs and employment opportunities.	Supports and attracts local businesses.	Enables tourism growth.	Avoids land use conflicts & minimises environment/ community impact.	Enhances Ballina's environmental qualities and features.	Minimal upfront costs to Council.	Financially sustainable business model.	Potential for government funding for re- development.	Ability to attract private investment.	Low risks associated with delivery.
;	S1	S2	S 3	EC1	EC2	EC3	EV1	EV2	F1	F2	F3	F4	F5

Figure 4.3. Evaluation Assessment Results

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



4.4 RISK ASSESSMENT

The below table outlines the delivery and operational risks of the three options, and suggested mitigation measures.

Table 4.2. Risk Register - Options Assessment

	Risk Detail	Option 1	Risk Rating	Mitigations	
Risk		Public Recreation / Community	Adventure Tourism	Byron Studios	
Funding	 Lack of available public funding from State or Federal Government. No private investor interest. 	High	Medium	Low	 Development to be undertaken in stages. Business case prepared and ready for application of grants as they are released.
Rezoning issues	Unable to be rezoned in a timely manner to allow land use.	Low	Low	Medium	 Engage with DPIE to understand complications and likelihood of rezoning potential prior to progressing negotiations on the scale of development.
Community / user participation	 Resistance from community to the proposed use. 	Low	Medium	Medium	 Community engagement to be undertaken in early planning phases and throughout development phases.
Unable to find private operator	 No private operator interest for desired adventure sport activities. 	N/A	High	N/A	Expression of Interest and flexible criteria to encourage private investment.
Life cycle costs and ongoing repairs and maintenance	 Costs are higher than anticipated. 	Low	Low	Low	 Establishment of an independent management organisation to look after ongoing costs and needs. Cost recovery model through tenants on the Site.

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5. RECOMMENDATION

The evaluation assessment outlined the following with regards to each option:

- Option 1 Public Recreation and Community Most 'community and environmentally focussed' option.
- Option 2 Adventure Tourism Most 'balanced' option.
- Option 3 Byron Studios Option Most 'commercially focussed' option.

There is merit in exploring each option further, given each option has different benefits, risks and considerations. Council will need to assess their priorities for the Site and understand their risk tolerance level to undertake development on the Site.

Additional investigations are recommended to be undertaken for Council to make an informed decision on the future use of the Site. It is recommended that Council allocate further resources to explore these options in more detail. The evaluation assessment provides a mechanism for comparing the benefits and risks associated with each option, however further investigations will explore the practical feasibility of the options by revealing the barriers or points in which an option is considered unviable.

To assist Council, we have ranked the three options based on the social, economic and financial benefits and considerations and identified the potential next steps if the option was to be explored:

Ranking of Options

- 7 Option 3 Byron Studios Option.
- 8 Option 2 Adventure Tourism.
- 9 Option 1 Public Recreation and Community.

Highest Ranking Option - Byron Studios Option

The Byron Studios option is ranked the highest as there is, to an extent, **a higher degree of certainty** in this option as a private investor has already been identified. Council was approached by Byron Studios, who expressed their interest in leasing and developing the Site as their new headquarters following the intention of Council not to renew the Byron Studios licence for occupation at the Alstonville Cultural Centre at license expiry in December 2022.

The following issues are relevant when considering the progression of Option 3 on the Site:

- Rezoning of the Site will be required for the proposed uses of Byron Studios to be legally permissible. Byron
 Studio's proposal in its current form may not be acceptable under Ministerial Direction 1.3 regarding the future
 extraction of resources. Negotiations will need to commence with Byron Studios to consider a different
 configuration, or development of a smaller scale in order for the use to be allowed.
- This Option will require an upfront capital cost and an ongoing commitment expenditure (in the form of site rental) from Byron Studios. If Byron Studios are considering securing financial assistance in the form of government grant funding (for the arts) there is likely to be pre-funding conditions to be met such as securing the lease over the Site from Council. Given the commercial terms of the lease agreement with Council over the Site have not been finalised (based on our understanding) there may be terms which contribute to higher risk exposure to Council.
- Additional concerns relate to Stage 2A and Stage 4A developments, which are positioned in 'high risk' zones and are recommended to be relocated elsewhere on the Site. Any proposed development close to the edges of the highwall will require detailed geotechnical investigation and analysis to provide information for design of remedial works and development infrastructure. However, it is anticipated that the costs associated with such work would be very high, compared to simply relocating the proposed development. It should also be noted that additional hazards may be encountered upon completion of geotechnical investigation works. The development may also require additional fencing and barriers to separate the Site users from fall risks.

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- Timing is a key risk. Byron Studio's license agreement at the Alstonville Cultural Centre ends in December 2022. Planning approvals will need to be obtained to enable Byron Studios to move onto the Site (area marked as Stage 1). Construction of a new studio space and access road will also be required prior to the cessation of Byron Studios license agreement to minimise disruption of Byron Studio's operations.
- Option 3 assumes Ron Southon will remain on the Site. The area leased to Ron Southon is used for storage
 of hazardous materials, and a buffer zone of 240 metres is required to store the current quantity of licenced
 explosives. This may potentially impact the leasable area for Byron Studios use. Council staff have liaised with
 Ron Southon and note that he has advised that he is capable and willing to reduce the quantities of explosives
 stored on site in order to achieve the reduced buffer zone of 68 metres.

For Council to progress with investigations with this Option, the potential next steps may include:

- 1 Enter into negotiations with Byron Studios to discuss matters such as the scale of development and suitable locations for development on the Site which will not compromise the future extraction of resources or the integrity of the quarry pit. Other matters such as practical timing of tenancy, commercial lease terms (rent and lease period) and required infrastructure works will also need to be clarified.
- 2 Concurrently, Council should investigate the likelihood of obtaining planning approvals for the potential use through early engagement with DPIE.
- 3 Undertake stakeholder engagement to ensure the community is informed and there will be no backlash with regards to the proposed development.
- 4 Progress with the development as per Council processes (i.e. planning approvals, development applications, development contributions etc).

Second Ranking Option - Adventure Tourism

Option 2 – Adventure Tourism is the "most balanced" option of the three options which were evaluated (refer to Figure 4.3). It provides social and economic benefits in the form of public and recreational space, tourism and jobs, as well as generating a revenue for Council. The biggest risk for this option is the ability to find a private operator to fund and operate the development.

Potential next steps to progress this option could include:

- 1 Undertake detailed investigations on the stability of the quarry void to determine whether active recreational activities can be accommodated in the pit (e.g. rock climbing, abseiling etc).
- 2 Investigate the likelihood of obtaining planning approvals for the potential use through early engagement with DPIE.
- 3 Commence an expression of interest (EOI) process to gauge interest from private operators.
- 4 Enter into negotiations with the private operator on matters such as proposed activities, scale of development, funding, commercial arrangements etc.
- 5 Commence a masterplanning process for the Site with the identified operator.
- 6 Undertake stakeholder engagement to ensure the community is informed and there will be no backlash with regards to the proposed development.
- 7 Progress with the development as per Council processes (i.e. planning approvals, development applications, etc).

Third Ranking Option - Public Recreation and Community Use

The Public Recreation and Community Use option has been ranked third among the evaluated options as there is already a good supply of open space in the Shire (as indicated in the Sports and Recreation Strategy) and there have been recent commitments to upgrade other public spaces including the new Wollongbar district park and Kingsford Smith Reserve. However the inclusion of an event space (such as an amphitheatre) in the quarry pit

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would provide for a unique destination and cater for the gap currently in the Shire for an outdoor entertainment venue.

Potential next steps to progress this option could include:

- 1 Undertake detailed investigations on the stability of the quarry void to determine whether an entertainment venue can be accommodated in the pit.
- 2 Early engagement with DPIE to ensure there are no barriers with progressing this option.
- 3 Commence a masterplanning process for the Site as a public area.
- 4 Undertake stakeholder engagement to ensure the community is informed and there will be no backlash with regards to the proposed development.
- 5 Advocate for government grants and funding for development.
- 6 Progress with the development as per Council processes (i.e. planning approvals, development applications, etc).

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TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



APPENDIX A: SITE ANALYSIS (PHASE 1 REPORT)

Site Location

The Tuckombil Quarry ("the Site") is located at 540 Gap Road, Alstonville within Ballina Shire Council (Council) Area. The Site is positioned north-east of existing residential development and surrounded predominately by nonurban, primary production land. The nearest residential areas to the Site are located approximately 200 metres to the west and 300 metres to the south.

Property Details

The Site is primarily contained within Lot 22 DP1243105, which extends to approximately 23 hectares with quarry production and ancillary uses also on-site occupying additional land. The Site also includes Lot 21 DP 1243105 and Lot 3 DP1130300, which are leased to Boral Asphalt and Ron Southon, respectively. The total land area of the Site is approximately 25.5 hectares. Vehicular access to the Site is via a driveway entrance on the northern side of Gap Road, about 250 metres east from the Teven and Gap Roads intersection. The land leased to Ron Southon (Lot 3 in DP 1130300) benefits from a right of carriageway 8 metres wide which travels through the Bitupave tenancy area and shares the same driveway entrance from Gap Road.

The quarry has been in existence since 1908 and operated by Lismore City Council under lease from Ballina Shire Council until August 2016. All quarrying activities ceased on the site with the termination of the lease.

The operation of the quarry is governed by development consent DA1995/276. The development consent does not specify a maximum time period for the quarries continued operation. Condition 9 of the consent enables the extraction of a maximum of 450,000m³ (1.3 million tonnes).

Planning Considerations

The Site, including the quarry pit and leased areas, is currently identified as a 'Deferred Matter' zoning under the Ballina Shire Local Environmental Plan (BLEP) 2012. The preceding BLEP 1987 continues to apply to 'Deferred Matter' land, which identifies the Site's zoning as **1(e) Rural (Extractive and Mineral Resources)**.

The primary objectives of the 1(e) zoning under the BLEP 1987 are:

- (a) to identify land which are extractive or mining industry potential,
- (b) to prohibit development which would result in the withdrawal of actual or potentially productive mineral resources land, and
- (c) to prohibit development which would be adversely affected by the operations of extractive or mineral resources development, particularly adverse effects from noise, vibration or dust.

The area surrounding the quarry site is zoned 7(i) Environmental Protection (Urban Buffer) under the provisions of Ballina LEP 1987 and remains in place today as the area is deferred from the Ballina LEP 2012. The primary objective of the zone is to "create a rural buffer in the locality of Alstonville and Wollongbar and to prevent development of an urban character within any part of the zone which is likely to be seen by existing or likely future residents of the villages of Alstonville and Wollongbar or from a major road in the locality."

The Ballina Development Control Plan (DCP) 2012 – Chapter 2 General and Environmental Constraints, Part 3, contains guidance regarding minimum required buffer distances for extractive industries and mining. A buffer of 500 metres is nominated between residential uses, or 1,000 metres if blasting occurs.

Existing Leases

The Site is currently subject to two leases, comprising:

- Bitupave Ltd (Boral Asphalt or 'Boral'), and
- Ron Southon Pty Ltd.

Boral Asphalt leases a portion of the Site at the front of the quarry for the purposes of operating an asphalt batching plant. The plant has been in operations since 1978, contributing to major highway and local road projects. Boral

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5.3 <u>Tuckombil Quarry Rezoning - Update</u>

TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



announced that regular operations ceased at the end of July 2020 and is no longer open for sales. The plant currently operates on an infrequent basis to support any major customer projects until the expiry of the lease with Council.

The second area is leased to Ron Southern for the purpose of storage and maintenance of drilling plant and equipment and the storage of hazardous materials. This use was approved in 1998 pursuant to the conditions contained within development consent DA1998/252.

Both leases are due to expire on 31 December 2024. Council has resolved to not renew Boral's lease on the Site upon expiry. Council has indicated that Boral intend to continue operating the plant and remaining in their tenancy arrangement until the end of the lease term.

Ron Southon has expressed a strong preference to remain on the Site due to significant investment (both infrastructure and employment) made since commencing on the Site in 1999. This business was relocated to this site by Council in 1998, to support the business to be able to operate. The requirement to relocate this operation again will likely result in the cessation of their business.

Hazard and Risk Assessment

It is noted that rockfall instability has occurred from the quarry void sidewalls in the past and will occur again in the future, particularly given the columnar nature and fracture sets of the basalt rock encountered.

However, with reference to observations made during the site inspection, it is considered that the quarry void in its current condition is generally stable, and although no ongoing failures were observed, there are some 'high risk' zones of relatively minor instability which will need to be addressed in the short term. This geohazard includes the potential for rockfalls at areas where blocky and/or loose, fractured rock exists (particularly at the northeast and southwest corners of the void).

From the site inspection, zones of detached fractured rock are generally present on the lower benches of the void (and these are likely to be more accessible by people working nearby) based on the current water level. Therefore, it is recommended that scaling is carried out to remove loose rocks in areas where personnel are likely to be. In particular, the rockface above the access ramp in the southwest corner of the void will require remedial treatment to ensure people entering and exiting the void from this location are not at risk of injury from falling rocks.

Outside of the 'high risk' areas, the rest of the sidewalls are classed as a 'medium risk' (refer to Figure A. 1. Risk Assessment Plan**Error! Reference source not found.**) until a more detailed assessment can be undertaken. Although there is a risk of rockfall in the 'medium risk' areas, these are considered to be from relatively discrete zones and the entire quarry sidewalls are not considered to be susceptible to this geohazard. In addition, dense and mature vegetation is growing and established at the crest of, and on the faces of, many of the void sidewalls. This vegetation is considered to be beneficial to the ongoing stability of the sidewalls.

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5.3 <u>Tuckombil Quarry Rezoning - Update</u>

TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



Figure A. 1. Risk Assessment Plan



Source: ATCW (2021).

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Ballina Shire Council 02/12/24

5.3 Tuckombil Quarry Rezoning - Update

TUCKOMBIL QUARRY SITE OPPORTUNITIES ASSESSMENT



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Tuckombil Quarry Rezoning - Update 5.3

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TOWNSVILLE Townsville QLD 4810 Australia T: +61 (0)7 4771 5550

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SHANGHAI

Level 35, 1st Building, 700 Liquan Road, Putuo District, Shanghai, China 200333 T: +8618 516293312

OUTCOME DRIVEN AEC OUTCOME DRIVEN



Ballina Shire Council 40 Cherry Street BALLINA NSW 2478 PO Box 450 BALLINA NSW 2478



Bitupave (Boral) Lease Area Site Plan



1300 864 444 council@ballina.nsw.gov.au www.ballina.nsw.gov.au

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Ballina Shire Council 40 Cherry Street BALLINA NSW 2478 PO Box 450 BALLINA NSW 2478 1300 864 444



Russellton Industrial Estate, Wollongbar



1300 864 444 council@ballina.nsw.gov.au www.ballina.nsw.gov.au

5.6 Russellton Industrial Estate Land Subdivision - Update



ALSTONVILLE CULTURAL CENTRE 42-46 COMMERCIAL ROAD, ALSTONVILLE, NSW



CONSTRUCTION NOTES:

- Copyright held by Ballina Shire council Verify all dimensions on site before commencing work or shop drawings. Do not scale from drawings. Confirm all dimensions on site prior to commencement of relevant works and report any discrepancies to architect. Any discrepancies in levels on site shall be reported to the architect Drawings shall be read in conjunction with structural engineer's drawings, computations and all structure specified by the structural envineer.

- Any subcipations in even in sets and or exposite of the actimed. Derwings shall be read in conjunction with solucidar adingenes's drawings, computations and all structure specified by the structural engineer. Derwings shall be read in conjunction with solucidar drawings, computations, and all structure specified by the structural engineer. All work must comply with SEPP legislation, Netional Construction Code, Australian Standards, and all other relevant by laws and authority requirements. No work shall be needkeen, prior to payorub by a registreet Centifier. All work practices must be safe for workers and visitors on the site and the general public. During constructions, any existing futurements shall be mainained in a stable condition and any adjacent structures should not be damaged or compromised. No footing, or walls be notace the tile boundary. Contractor to arrange all inspections by structural engineer or certifier as required. Inspection certificates or notices to be sent to the superinitednet upon completion. All services shall be concelled in walls or ducts unless noted otherwise and must be confirmed with architect if not on drawings. Provide articularity on completion is naccordance with the signed drawings and schedules and anything reasonably inferred, and with the contractions of Contract, and in accordance with the directions and schedules and anything reasonably inferred, and with the contract documents shall be find. Purphiling to be carried by a licensed plumber and in accordance with the requirement of local autonities. The contractor hall be registed for all permits and approvals. All products to be instable to conscitter with the approvale All products to be instable to conscitter of and paryowsis. All products to be instable to mainfacturers' requirements for solubale sequence with the requirement of local autonities. The contractor table to segonsible for all permits and approvals. All products to be instable to mainfactures' requirements for solubale sequence l

- and approvals. All products to be installed to manufactures' requirements for suitable exposure levels. Termite treatment to be carried out in accordance with AS 3660.1.2014 Builder to provide certificates of installation in accordance with NCC BCANSW 3.1.4.2 and must confirm preferred system with architect prior to selection or installation. Toilets and batricomes to be provided with II of hinges where the distance between the leading days of the door when fully open and the W.C. pan is less than 1.2m Stair construction and builstandes in accordance with part 3.9.1 of the NCC BCA Contractor to provide all certificates as requested by Certifier at completion of construction All rubbish, excess building materials and debris to be removed from site prior to handover to owner If in doubt, ask! .

- GENERAL NOTES:
 Certification of this building has been undertaken using NCC BCA 2019
 All drawings must be printed in colour for clarity
- PART J:
- L: Combined roof and ceiling construction must equal or exceed total R value of R3.7 in accordance with NCC BCA 2019 Minimum total R value for valls is R1.4 Drawings to be add in conjunction with Part J report prepared by Built Environment Collective Ply Ltd
- SOUND INSULATION:

Best practice insulation has been provided to all new partitions. No specific requirements exist under BCA 2019.

- ACCESSIBILITY:
- Drawings to be read in conjunction with NCC report prepared by Mackie Construction Consultants
- FIRE ENGINEERING: Building will be subject to a fire engineered solution, currently in progress

d Hill Q 4059 | P: 07 3367 1878 mpany.com.au
 REV
 DATE
 ISSUE

 A
 22.01.2221
 Concept Design Issue

 B
 01.22221
 hand for client review

 C
 27.01.2222
 hand for client review

 D
 64.02.2222
 hand for client review

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 F
 20.02.222
 Designeric Application

 F
 27.02.2222
 drawings for DA.RFT response
 6 8 8 8 8 8 6 6 6 6 9 ALSTONVILLE CULTURAL CENTRE BALLINA SHIRE COUNCIL ment are the copyright of whole or in part without written REFURBISHMENT AND LIBRARY EXTENSION 42-46 COMMERCIAL ROAD, ALSTONVILLE, NSW

DESIGN DEVELOPMENT

HITECTURAL DRAWINGS	
ER SHEET	
PLAN	
OLITION PLAN	LEVEL 0
OLITION PLAN	LEVEL 1
ERAL ARRANGEMENT PLAN	LEVEL 0 - PART A
ERAL ARRANGEMENT PLAN	LEVEL 0 - PART B
ERAL ARRANGEMENT PLAN	LEVEL 1
F PLAN	PART A
F PLAN	PART B
DIAGRAMS	
JSTIC DIAGRAMS	
A DIAGRAMS	
ECTED CEILING PLAN	LEVEL 0 - PART A
ECTED CEILING PLAN	LEVEL 0 - PART B
ECTED CEILING PLAN	LEVEL 1
ATIONS	SHEET 1
ATIONS	SHEET 2
TIONS	SHEET 1
TIONS	SHEET 2
R DETAILS	SHEET 1
R DETAILS	SHEET 2
R & RAMP DETAILS	
ING ELEVATIONS	SHEET 1
ING ELEVATIONS	SHEET 2
ING ELEVATIONS	SHEET 3
OW SCHEDULE	SHEET 1
R SCHEDULE	SHEET 1
RIOR DETAILS	SERVERY
SPECTIVES	
RNAL WAYFINDING SIGNAGE	SIGN LOCATION PLAN
RNAL WAYFINDING SIGNAGE	KEY SIGNAGE CONCEPTS

	100mm LINE @ A1	timm		acale: NTS	
1					
DRAWING NAME					
COVER SHEET					
			PROJECT NO:	2010 at plot 11	A1
			PHASE	DWG No.	REV.
			חח	000	F
				000	· .





LEGEND	
	Property boundary
_	Exising building shown grey
23	Demolition shown red
	Existing floor finishes to be demolished shown blue, with existing slab to be retained and protected

Democritoritorico

 To be read in conjunction with services constraint reports and drawings.
 Sports hall and theatre hall exterior wall and roof cladding is to b replaced. Structure (existing portal frames) is to be retained.
 Decommission & remove existing solar PV system & inverter, an existing solar hot water system. Refer to electrical engineer's

 Existing commercial kitchen to be removed, including exhaust system & grease trap.

5. All existing gutters & downpipes to theatre, foyer & sports hall are to be removed and replaced.
6. Remove all high level louvres & attenuators to sports hall. Refer to drawings and schedules for replacement details.
7. Decommision & remove all existing mechanical ductwork to sports

 Repert to mechanical engineer's documents to details.
 All services not being relocated must be protected. All redundant services are to be removed and capped appropriately before demolitio works commance.

If the builder suspects asbestos may be present, All suspect material must be tested prior to commencent of demolition. 10.Make good to all itmes adjacent areas of demolition (floors, walls, ceilings, roofs, penetrations etc).

11. Contractor to conduct inspection for dilapidation report prior to commencement of construction. 12. All demolition work is to be carried out in accordance with AS 260 13. Refer to services drawings for extension and demolition of

existing services. 14. A sign is to be displayed immediately outside the work area noting that this is a construction site and advising on restriction of access and protective footwear requirements.

15. Contractor to inform the client immediately if any hazardous materials or conditions are found on site excluding that which may be outlined when apparent.

 Contractor to ensure when that all existing structure including stee and footings are to be protected during the demolition process.
 Existing in ground services are shown indicately. All inground services are to be confirmed on site before any demolition works are to

begin. 18. Planting to existing gardens against the building are to be removed typically. Refer to landscape architect's drawings for new landscape works.

ITEMS TO BE RETAINED

 Where existing brickwork is demolished, bricks are to be retained fo re-use.
 Client to confirm if existing solar hot water system is to be re-used.

Terrazzo from existing toilet & shower partitions is to be removed & retained for re-use.
 Existing roof access ladder to be retained & re-installed

pe to be demolished

V 002

udng suspended slab overhead to



LEGEND Property boundary ____ Exising building shown grey ĒŽ REAT

Demolition shown red

DEMOLIT

orts hall. Refer to ductwork to sports

lundant

ITEMS TO BE RETAINED

. Where

onfirm if existin

S NAME DEMOLITION PLAN

100mm LINE @ A1

PROJECT NO. 2010 #J##1.5 A1 PHASE DWC No. REV. DD 181 D

30mm scale: 1:200







			DESIGN DEVELOPMEN
LEGEND		FIXTURES	AND FINISHES - refer to SCH01 for details
	ovieting building shown bains	AC	- AC condenser unit
	existing building shown berge	AWN01	- Window awning
	new blockwork wall	BAL01	 Steel flat bar balustrade
		BAL02	- Timber balustrade
	new stud frame	BCT	- Baby change table
		BG	- Box gutter
7 77 77	new brickwork	BG02	- Box gutter
	now concents columns & brick sizes	BOL	- Bollard
<u> </u>	new concrete columns & brick piers	CK-HC	- Hose cock
()	tree protection zone	COL	- Structural column
~		CON02	- Broom finish concrete
11	window number - refer to schedule	CPT01	- Carpet
		CWR	- Cold water riser
6	door number - refer to schedule	DB	- Distribution board
FFL		DP	- Downpipe
TIM02	floor finish & finished floor level	FH	- Fire hydrant
LIN01	wall / lining type - refer to 240 and 300 series	FHR	- Fire hose reel
-	3.97	FMT01	- Recessed floor mat
ŝ	flush floor finishes	FN03	- Acoustic fence
		FSC03	 Parapet fascia (lower foyer)
\sim	curtain	FSC04	 Custom folded metal fascia (theatre / sports hall)
DB		FW01	- Floor waste (linear drain)
	distribution board	GD	- Grated drain
	floor how (monspord in clob)	HR01	- Stair / ramp handrail
2	lioor box (recessed in siab)	HR02	- Stair handrail
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		HWU	- Hot water system
6	new tree refer to landscape ambitents drawings	MS02	<ul> <li>Metal sheet roofing (type 2)</li> </ul>
18	new rec, reich to tandacape drenteets erdnings	MSSB	<ul> <li>Mechanical services switchboard</li> </ul>
~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		OFC	<ul> <li>Off-form concrete - min. class 2 finish</li> </ul>
a .)	ovicting too to be retained & protecto too shown dashed	OSD	 Detention tank (Kingspan 7000L custom size)
gr ,	existing the to be retailed a protecte, the shown dashed	RC	- Roof cowl
		RWH	- Rainwater head
GSXX	glazing suit type, refer to 710 series drawings	RWT	 Rainwater Tank (Kingspan 7000L custom size)
	5 5 5 5 5 5	SSF01	- Marmoleum
		SST	- Structural steel
1		SST(e)	 Existing Structural steel
1		TGSI	- Tactile indicators
		TIL01	- Floor tile (internal)
		TIL02	- Floor and wall tile (colour A)
		TIL05	- Floor tile (external)
1		TIM01	- Timber floor
		VP	- Vent pipe



ABBREVI	ATIONS
AC	- AC condenser unit
AWN02	- Roof awning
BG	- Box gutter
BG02	- Box gutter
CK-HC	- Hose cock
DP	- Downpipe
EG01	- Eaves gutter (library)
EG02	- Eaves gutter (sports hall)
FH	- Fire hydrant
FL	- Folded metal flashing
FN03	- Acoustic fence
FS001	- Double layer fascia (upper foyer)
FSC02	- Custom folded metal fascia (library foyer)
FSC03	- Parapet fascia (lower foyer)
FSC04	 Custom folded metal fascia (theatre / sports hall)
MS01	- Metal sheet roofing (type 1)
MS02	- Metal sheet roofing (type 2)
MS03	 Insulated roof sheeting
OSD	- Detention tank (Kingspan 7000L custom size)
RC	- Roof cowl
RWH	- Rainwater head
RWT	 Rainwater Tank (Kingspan 7000L custom size)
VP	- Vent pipe





diagram le	gend FIRE	
	120/30/30	Type B Construction (external loadbearing wall or column, 3-9m from site boundary)
	120/30/-	Type B Construction (external loadbearing wall or column, 9-18m from site boundary)
	120/120/120	internal loadbearing lift shafts switchboard sustaining emergency equipment
	- / 120 / 30	self-closing fire rated roller shutter
	120 / - / -	Type B Construction (Internal loadbearing walls bounding public corridors / lobbies)
	60 / 60 / 60	enclosure of space under stairs
Γ	- / 60 / 30	self-closing fire doors
NOTES	building class construction t refer to NCC Consultants a Walkerhai Fir	ification: 9b ype: Type B eport prepared by Mackle Construction nd Fire Engineering Brief prepared by e Fonieneers for further details

en scale : 1 : 500 PROJECT NO: 2010 # ###11 A1 PHASE DWG No. REV. DD 250 E



diagram legend | ACOUSTIC the following Rv ratings are proposed for the new facilities: min Rw 50 targeted min Rw-Ctr 50 targeted min Rw 45 targeted

note, any glazed openings will achieve lower Rw ratings than those noted above, refer to 700 series glazing schedules for glazing details.

	100mm Life @ A1	30mm		scale: 1:500	
DRAWING NAME ACOUSTIC DIAGRA	AMS		PROJECT NO PHASE DD	2010 ###11 DWG No. 251	A1 REV. E











LEGEND window number - refer to window schedule L1 w13

U	AC	- AC condenser unit			
	AG	- Ag line drainage			
	AWN01	- Window awning			
	AWN02	- Roof awning			
1	BAL01	- Steel flat bar balustrade			
	BG02	- Box gutter			
	BLK02	- Blockwork feature (ribbe			
	BLK03	- Blockwork feature (smo			
	BRK01	- Brick type 01			
FL	BRK-EX	- Existing brick			
	CK-HC	- Hose cock			
	CLD02	- Prefinished CFC claddin			
	CLD03	- Prefinished CFC claddin			
DEEN	COL	- Structural column			
	DB	- Distribution board			
(DP	- Downpipe			
	DP(s)	- Downpipe with spreader			
	EG01	- Eaves gutter (library)			
	EG02	- Eaves gutter (sports hal			
100	FHR	- Fire hose reel			
	FL	- Folded metal flashing			
	FN03	- Acoustic fence			
E C	FSC01	- Double layer fascia (upp			
	FSC02	- Custom folded metal fas			
	FSC03	- Parapet fascia (lower fo			
	FSC04	- Custom folded metal fas			
	HR02	- Stair handrail			
1 222	LVR01	- Louvres - fixed 2 stage a			
	MS01	- Metal sheet roofing (typ			
	MS03	- Insulated roof sheeting			
HH I	MS04	- Insulated wall sheeting			
	OFC	- Off-form concrete - min.			
	OSD	- Detention tank (Kingspa			
	PT02	- Paint colour			
	RC	- Roof cowl			
BRK01	RWT	- Rainwater Tank (Kingsp			
	SST	- Structural steel			
BRK01	SST(e)	- Existing Structural steel			
and the second second	VP	- Vent pipe			
Statement and	WPM01	- Waterproof membrane,			

	100mm LINE & A1	2mm	scale: 1:100	
DRAWING NAME ELEVATIONS				
SHEET 1		PROJE	CT ND: 2010 at plat 11 SE DWG No.	A1 REV.
		D	D 300	J



LEGE	ND
L1 w13	window number - refer
-	

301101-1	ateriais and ministres schedule
AG	- Ag line drainage
AWN02	- Roof awning
BAL01	- Steel flat bar balustrade
BG	- Box gutter
BG02	- Box gutter
BLK01	- Blockwork standard
BLK02	- Blockwork feature (ribbed)
BLK03	- Blockwork feature (smooth)
BRK01	- Brick type 01
BRK-EX	- Existing brick
CK-HC	- Hose cock
CLD01	- Prefinished CFC cladding (green)
CLD02	- Prefinished CFC cladding (dark)
CLD03	- Prefinished CFC cladding (white)
COL	- Structural column
DP	- Downpipe
DP(s)	- Downpipe with spreader
EG01	- Eaves gutter (library)
EG02	- Eaves gutter (sports hall)
FL	- Folded metal flashing
FN03	- Acoustic fence
FSC01	- Double layer fascia (upper foyer)
FSC03	- Parapet fascia (lower foyer)
FSC04	- Custom folded metal fascia (theatre / sports hall)
LVR	- Mechanical Louvre
MS01	- Metal sheet roofing (type 1)
MS02	- Metal sheet roofing (type 2)
MS03	- Insulated roof sheeting
MS04	 Insulated wall sheeting
OFC	- Off-form concrete - min. class 2 finish
PT02	- Paint colour
RC	- Roof cowl
REN01	- Textured paint finish
RWH	- Rainwater head
SST	- Structural steel
SST(e)	- Existing Structural steel
WPM01	- Waterproof membrane, refer SCH01



LEGEN	ID	
L1	window number - refer to window	
w13	cohodulo	

AG	- Ag line drainage
BAL01	- Steel flat bar balustrade
BG	- Box gutter
BLK01	- Blockwork standard
BLK03	- Blockwork feature (smooth)
BRK01	- Brick type 01
BRK-EX	- Existing brick
CK-HC	- Hose cock
CL04	- Ceiling linings - timber
CLD01	- Prefinished CFC cladding (green)
CLD02	- Prefinished CFC cladding (dark)
CLD03	- Prefinished CFC cladding (white)
COL	- Structural column
CON01	- Hand or machine trowelled concrete
DP	- Downpipe
EG01	- Eaves gutter (library)
FN03	- Acoustic fence
FSC01	- Double layer fascia (upper foyer)
FSC02	- Custom folded metal fascia (library foyer)
FSC03	- Parapet fascia (lower foyer)
FSC04	- Custom folded metal fascia (theatre / sports hall)
GLA01	- Glazing (type 1)
HR01	- Stair / ramp handrail
LIN01	- Wall linings (Gyprock Impact PB)
LIN02	- Wall linings (Gyprock Standard PB)
LIN03	- Wall linings (Gyprock Aquachek PB)
LIN04	- Wall linings (Supawood Veneer)
LIN07	- Wall linings (Supawood acoustic lining)
LVR01	- Louvres - fixed 2 stage aluminium, vermin proofed
MIR01	- Mirror
MS01	- Metal sheet roofing (type 1)
MS04	 Insulated wall sheeting
MSH01	- Expanded mesh soffit
OFC	- Off-form concrete - min. class 2 finish
OSD	- Detention tank (Kingspan 7000L custom size)
RAL	- Roof access ladder
RC	- Roof cowl
REN01	- Textured paint finish
SKT01	- Skirting
SST	- Structural steel
SST(e)	- Existing Structural steel
TIL02	- Floor and wall tile (colour A)
TIL03	- Floor and wall tile (colour B)
TIL04	- Floor and wall tile (colour C)
UR	- Urinal
VP	- Vent pipe
WC01	- Toilet (standard)
WPM01	- Waterproof membrane, refer SCH01



LEGEND D window number - refer to window schedule door number - refer to door schedule

- glazing suit type, refer to 710 series drawings Agricultural drain, refer to hydraulic engineer's drawings
- ag
- Notes

I. To be read in conjunction with SCH01-Materials and Finishes.
 Z. To be read in conjunction with services consultant reports and drawings.
 S. Refer structural engineering drawings for details and sizing of structural members.
 4. Refer to landscape architect's documents for landscape

details. 5. All services not being relocated must be retained and protocted

ABBREVIATIONS & INTERNAL MATERIALS LEGEND Codes to be read in conjunction with

AG	- Ag line drainage
AWN01	- Window awning
BAL01	- Steel flat bar balustrade
BAL02	- Timber balustrade
BG	- Box gutter
BLK01	- Blockwork standard
BRK01	- Brick type 01
BRK-EX	- Existing brick
COL	- Structural column
DP	- Downpipe
DP(s)	- Downpipe with spreader
EG01	- Eaves gutter (library)
FN03	- Acoustic fence
FSC02	- Custom folded metal fascia (library foyer)
LIN01	- Wall linings (Gyprock Impact PB)
LVR01	- Louvres - fixed 2 stage aluminium, vermin proofed
MS01	- Metal sheet roofing (type 1)
MSH01	 Expanded mesh soffit
MX01	- Basin mixer (sensor)
RC	- Roof cowl
REN01	- Textured paint finish
SST(e)	- Existing Structural steel
TPT01	- Toilet partition system
VB01	- Vanity basin (custom moulded acrylic wash plane)
WPM01	- Waterproof membrane, refer SCH01

	100mm LINE @ A1	Sea	_	scale: 1:100	
DRAWING NAME					
SECTIONS					
SHEET 2		PR	OJECT NO:	2010 stylet 11	A1
UNILL'I L			PHASE	DWG No.	REV.
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				401	· ·



Materials	Schedule.
2. To be r	ead in conjunction with services
consultan	t reports and drawings.
3. Refer s	tructural engineering drawings for
details an	d sizing of structural members.
	S AND EINISHES
TIATORE	3 AND TIMOTES
10	
AG	- Ag line drainage
BALU1	- Steel flat bar balustrade
DUKOA	- bux yuus
BLKUI	- Biockwork standard
BLK03	- Blockwork teature (smooth)
CLD02	Prefinished CFC cladding (dark)
COL	- Structural column
CON01	- Hand or machine trowelled concrete
FSC01	 Double layer tascia (upper toyer)
FSC02	- Custom folded metal fascia (library foyer)
HR01	- Stair / ramp handrall
LIN01	- Wall linings (Gyprock Impact PB)
LIN04	 Wall linings (Supawood Veneer)
OFC	 Off-form concrete - min. class 2 finish
RC	- Roof cowl
SKT01	- Skirting
SN01	- Stair nosing
SOF01	- Soffit lining
SST	- Structural steel
TGSI	- Tactile indicators
THOM	- Floor tile (internal)
TILUI	

PROJECT NO. 2010 # (AH1.1) A1 PHASE DWG No. REV. DD 510 C

Omm scale: As indicated



FIXTURES AND FINISHES

BAL02	 Timber balustrade
BLK01	 Blockwork standard
COL	- Structural column
HR01	 Stair / ramp handrail
LIN01	- Wall linings (Gyprock Impact PB)
TGSI	 Tactile indicators
TIM01	- Timber floor
TIM02	- Timber stairs

PRDJECT ND: 2010 # (###1.5 A1 PHASE DWG No. REV. DD 511 C

town scale : As indicated



1. To be r Materials 2. To be r consultan	ead in conjunction with SCH01 Schedule. ead in conjunction with services t reports and drawings.
3. Keter s dotails an	ructural engineering drawings for disizion of structural members
octurio un	a stang of sildclara memoria.
FIXTURE:	S AND FINISHES
AWN01	- Window awning
BAL01	- Steel flat bar balustrade
BLK01	- Blockwork standard
BLK02	 Blockwork feature (ribbed)
BLK03	- Blockwork feature (smooth)
CK-HC	- Hose cock
COL	- Structural column
CON02	- Broom finish concrete
DP	- Downpipe
FN01	- Timber fence
FN02	- Batten fence
HR01	- Stair / ramp handrail
HR02	- Stair handrail
OFC	- Off-form concrete - min. class 2 finish
REN01	- Textured paint finish
SN01	- Stair nosing
SSF01	- Marmoleum
TGSI	- Tactile indicators
TIL05	- Floor tile (external)



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	KO&CoArchitecture Ptv I td PO Rox 490 Red Hill O 4059 P- 07 3367 1878	REV DATE	15512	CRAW	N CHE	еск		
	E: mail@koandcompany.com.au W: koandcompany.com.au	A 12.11.207	21 Prelim for energy efficiency	1 2		2	DO FOT CIE	ENT
AND AND		C 2101.27	22 Dates for cost estimate	1 2			PRUEDI	
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ARCHITECTURE	work. Discrepancies to be brought to the attention of the author.							to commentate none, repronentee, non
			1				• •	

- NOTES All windows elevated from outside All dimensions should be confirmed on site following completion of structure Nominated glass thickness and type is required to meet A3385-2009 Direction of all siding doors and windows to be confirmed on elevators

- Conclusion of all studies and which we do be confirmed on elevations - FG denotes fixed glass - All frosted glass to be acid etched, Matelux or white translucent

- All mosted glass to be add etchedy, Matelux of white translucent Install window flashing to all windows Any discregancies should be brought to the attention of the archited The window system shall be manufactured to comply with the requirements of AS2047 and AS1288 in particular the Wind performance, Valter penetration and Air Infiltration performance requirement of AS2047 Glazing system to comply with energy efficiency requirements in section J report pepared by Built Environment Collective. All glazed Integ doors to comply with AS1428.1-2021 requirements including sill/thresholds, size, clearance, weight etc.

requirements including simuleshous, size, clearance, weight etc. - All dimensions of glazing in existing walls are nominal and subject to confirmation of existing structural and walls on site

 WINDOW LEGEND

 Refer to Fixtures and Fittings Schedule for details on window hardware

 FG
 Fixed glass

 SL
 Sliding window/door

FINISHES Refer to Materials and Finishes Schedule for paint colour - Aluminium frames: Powdercoat Colour: tbc

HARDWARE - Windows to be fitted with key locks where noted

DRAWING TO BE READ IN CONJUNCTION WITH • 200 series drawings for general arrangemen

- plans 220 series drawings for structural setout 230 series drawings for blockwork setout
- 230 series drawings for blockwork sebut plans 300 series drawings for elevations 400 series drawings for building sections 610 series drawings for wall types and sections 620 for ceiling types 710 for glaizing elevations 720 for window schedule 730 for don's schedule 800 series drawings for internal elevations

REQUIRED EXTERNAL GLAZING PERFORMANCE

All new external glazing that form the thermal envelope U-Value: 5.9 or less

SHIGC: 0.8 All new internal glazing that form the thermal envelope: U-Value: 7.0 or less SHIGC: 0.99

MATERIALS LEGEND To be read in conjunction with SCH01-Materials schedule BLK03 - Blockwork feature (smooth)

BRK01	- Brick type 01
BRK-EX	- Existing brick
CLD02	- Prefinished CFC cladding (dark)
CLD03	 Prefinished CFC dadding (white)
COL	- Structural column
DP	- Downpipe
FSC03	- Parapet fascia (lower foyer)

 FSC04
 - Custom folded metal fascia (theatre / sports hall)

 OFC
 - Off-form concrete - min. dass 2 finish

 SST(e)
 - Existing Structural steel

100mm LINE @ A1



DD 710 F

tionm acale: As indicated



NOTES - All windows elevated from outside - All dimensions should be confirmed on site following completion of structure - Nominated glass thickness and type is required to meet AS395-2009

- Direction of all sliding doors and windows to be

- Confirmed on elevations - FG denotes fixed glass - All frosted glass to be acid etched, Matelux or whit translucent

All footbed glass to be acid etched, Matelux or white translucent
 Install window flashing to all windows
 Any discregencies should be brought to the attention of the archited
 The window system shall be manufactured to comply with the requirements of AS2047 and AS1288 in particular the Wind performance. Valier penetation and Air Infiltration performance requirement of AS2047
 Clazing system be comply with energy efficiency requirements in section 1 report prepared by Built Environment Collective.
 All glazed linged doors to comply with AS1428.1-2021 requirements including all/thresholds, size, clearance, weight etc.
 All dimensions of glazing in existing walls are nominal and subject to confirmation of existing structural and walls on site

 WINDOW LEGEND

 Refer to Fixtures and Fittings Schedule for details on window hardware

 FG
 Fixed glass

 SL
 Sliding window/door

FINISHES Refer to Materials and Finishes Schedule for paint colour - Aluminium frames: Powdercoat Colour: tbc

HARDWARE - Windows to be fitted with key locks where noted

DRAWING TO BE READ IN CONJUNCTION WITH 200 series drawings for general arrangemen

- plans 220 series drawings for structural setout 230 series drawings for blockwork setout
- 230 series drawings for blockwork setout plans 300 series drawings for bilding sectors 400 series drawings for wingl sectors 610 series drawings for wall types and sectors 720 for ceiling types 710 for glazing elevations 720 for window schedule 730 for door schedule 800 series drawings for internal elevations

REQUIRED EXTERNAL GLAZING PERFORMANCE

All new external glazing that form the thermal envelope U-Value: 5.9 or less SHGC: 0.8

All new internal glazing that form the thermal envelope: U-Value: 7.0 or less SHGC: 0.99

MATERIALS LEGEND To be read in conjunction with SCH01-Materials schedule

BLK03	 Blockwork feature (smooth)
BRK-EX	- Existing brick
CLD01	- Prefinished CFC cladding (green)
CLD02	- Prefinished CFC cladding (dark)
CLD03	 Prefinished CFC cladding (white)
CLD04	- Metal Sheet (type 01)
FSC04	- Custom folded metal fascia (theatre / sports hall)
MS04	- Insulated wall sheeting
OFC	- Off-form concrete - min. class 2 finish
SOE01	- Sofft lining

100mm LINE (§ A1 tionm acale: As indicated GLAZING ELEVATIONS
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 SHEET 2



- NOTES All windows elevated from outside All dimensions should be confirmed on site following completion of structure Nominated glass thickness and type is required to meet A3385-2009 Direction of all siding doors and windows to be confirmed on elevators

- Ofference of the analysis of the second seco

- All rosted gass to be also etched, Natelaux of write translucent Install window flashing to all windows
 Any discrepancies should be brought to the attention of the architect
 The window system shall be manufactured to comply with the requirements of AS2047 and AS1288 in particular the Wind performance, Valer penetration and Air Inflitration performance requirement of AS2047
 Glazing system to comply with energy efficiency requirements in section J report prepared by Built Environment Collective.
 All gazed hinged doors to comply with AS1428.1-2021 requirements including sill/thresholds, size, clearance, weight etc.

weight etc. All dimensions of glazing in existing walls are nominal and subject to confirmation of existing structural and walls on site

 WINDOW LEGEND

 Refer to Fixtures and Fittings Schedule for details on window hardware

 FG
 Fixed glass

 SL
 Sliding window/door

FINISHES Refer to Materials and Finishes Schedule for paint colour - Aluminium frames: Powdercoat

Colour: tbc

HARDWARE - Windows to be fitted with key locks where noted

DRAWING TO BE READ IN CONJUNCTION WITH 200 series drawings for general arrangemen

- plans 220 series drawings for structural setout 230 series drawings for blockwork setout
- 230 series drawings for blockwork sebut plans 300 series drawings for elevations 400 series drawings for building sections 610 series drawings for wall types and sections 620 for ceiling types 710 for glaizing elevations 720 for window schedule 730 for don's schedule 800 series drawings for internal elevations

REQUIRED EXTERNAL GLAZING PERFORMANCE

All new external glazing that form the thermal envelope U-Value: 5.9 or less SHGC: 0.8

SHGC: 0.8 All new internal glazing that form the thermal envelope: U-Value: 7.0 or less SHGC: 0.99

MATERIALS LEGEND To be read in conjunction with SCH01-Materials schedule

BLK03	- Blockwork feature (smooth)	
BRK-EX	- Existing brick	
LIN01	 Wall linings (Gyprock Impact PB) 	
LIN04	- Wall linings (Supawood Veneer)	
LIN05	 Wall linings (Gyprock Impact MR PB) 	
SKT01	- Skirting	
SST(e)	- Eviction Structural steel	

me with sliding auto door
chanism and emergency exit function

PROJECT NO	2010 angiet 11	A1
PHASE	DWG No.	REV.
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Serum scale: As indicated



Window Schedule								
Window Number							Min Acoustic	
	Room	Type Mark	Sill Height	Width	Height	Head Height	requirements	Notes
Level 0								
L0 w01	Study/Reading	WIN03	2100	4080	600	2700	minimum RW32	
L0 w02	Study/Reading	WIN03	2100	4080	600	2700	minimum RW32	
L0 w03	Study/Reading	WIN03	2100	4080	600	2700	minimum RW32	
L0 w04	Study/Reading	WIN03	2100	4080	600	2700	minimum RW32	
L0 w05	Servery	WIN04	900	1800	1100	2000	n/a	
L0 w06	Reception / Office	WIN01	1460	1300	600	2060	RW35 targeted	
L0 w07	Reception / Office	WIN05	1000	1000	1400	2400	RW35 targeted	
Level 01								
L1 w01	Children's Area	WIN03	1800	4080	900	2700	minimum RW32	
L1 w02	Study/Reading	WIN03	1800	4080	900	2700	minimum RW32	
L1 w03	Study/Reading	WIN03	1800	4080	900	2700	minimum RW32	
L1 w04	Study/Reading	WIN03	1800	4080	900	2700	minimum RW32	
11w05	Children's Area	WIN02	3100	5020	750	3850	minimum RW32	

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ALSTONVILLE CULTURAL CENTRE REFURBISHMENT AND LIBRARY EXTENSION BALLINA SHIRE COUNCIL 42-46 COMMERCIAL ROAD, ALSTONVILLE, NSW

DESIGN DEVELOPMENT

DESIGN DEVELOPMENT NOTES - All windows elevated from outside - All windows elevated from outside - Minimated glass thickness and type is required to meet ASS992-009 - Direction of all siding doors and windows to be confirmed on elevations - FG denotes fixed glass - All fixed glass to be acid ethed. Matelux or white translocant - Ministed glass to be acid ethed. Matelux or white - Ministed glass to be acid ethed. Matelux or white - Ministed windows flass to be acid ethed. Matelux or white - Ministed glass to be acid ethed. Matelux or white - Ministed glass to be acid ethed. Matelux or white - Ministed windows flass to be acid ethed. Matelux or white - Ministed windows flass to be acid windows - Instal window flassing to all windows - Ministed windows flass to be acid - Ministed windows flass the acid - Ministed windows flass

veight etc. - All dimensions of glazing in existing walls are nominal and subject to confirmation of existing structural and walls on site

WINDOW LEGEND Refer to Futures and Fittings Schedule for details on window hardware FG Fixed glass SL Silding windowldoor

FINISHES Refer to Materials and Finishes Schedule for paint colour - Aluminium frames: Powdercoat Colour: tbc

HARDWARE - Windows to be fitted with key locks where noted

DRAWING TO BE READ IN CONJUNCTION WITH
 200 series drawings for general arrangement

- 200 series drawings for general arrangemen plans 220 series drawings for blockwork setout plans 200 series drawings for blockwork setout plans 200 series drawings for building sections 610 series drawings for building sections 620 for ceiling types 720 for ceiling types 720 for window schedule 730 for door schedule 800 series drawings for internal elevations :
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- .

REQUIRED EXTERNAL GLAZING PERFORMANCE

All new external glazing that form the thermal envelope: U-Value: 5.3 or less SHGC: 0.8 All new intermal glazing that form the thermal envelope: U-Value: 7.0 or less SHGC: 0.99

MATERIALS LEGEND To be read in conjunction with SCH01-Materials schedule

WINDOW SCHEDULE SHEET 1

100mm LINE (§ A1

PROJECT NO	A1	
PHASE	DWG No.	REV.
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g for suite	details
1	or externai ng for suite

Proximity swipe card access, refer electrical do
Keylock
Hold open device
Magnetic door stops



•	adj	denotes	adjustable	shelf	

CK-HC	- Hose cock
DP	- Downpipe
HWU	- Hot water system
IOS	 Inspection outlet - refer hydraulic docs
MSB	- Main switchboard
SI	- Solar inverter
SSF03	- Seamless sheet vinyl
TIL01	- Floor tile (internal)











tive 01 | ground level c



 DESIGN DEVELOPMENT

	100mm LINE (§ A1	timm		scale :		
DRAWING NAME						
PERSPECTIVES						
			PROJECT NO	2010 at plot 11	A1	
			PHASE	DWG No.	REV.	
			DD	900	G	
-			-			
ID1

VEHICULAR

ID2

Existing sign to

be removed

BUILDING

INFORMATION SIGN

IDENTIFICATION SIGN

SIGN LOCATION PLAN

PRECINCT INFORMATION SIGN-

BUILDING IDENTIFICATION SIGN

1



The pedestrain visitor experience starts at Commercial Road.

With no on site car parking, the majority of visitors will access the building via a complaint access ramp access directs users to the upper foyer and circulation hub.

Users will need to identify when they have arrived at the precinct and then gather information at the entry point.

Key sign types will include:

IF1 - PRECINCT INFORMATION SIGN Information sign at precinct entry

ID1 - BUILDING IDENTIFICATION SIGN Building sign at precinct entry - along library entry ramp

ID2 - BUILDING IDENTIFICATION SIGN Building sign to upper foyer roof

For vehiles that may access the site off Commercial Rd, there may be some signage included to provide directions to approaching traffic (DR1)

There is currently no consideration for advertising signage at this site however this may be considered in further project briefing ie temporary signage for events

EXISTING SIGNAGE

All existing signage to be removed.

All new precinct signage to support new precinct identity and naming conventions. There is no advertising signage on site currently.



BRANDING AND LOGO

Development of signage and wayfinding will consider Ballina Shire Council branding requirements, logo and colours, to support the precinct identity and establish a clear graphic strategy for the cultural centre.





concepts are shown for preliminary external wayfinding signage only, project scope tbc signage concepts subject to further design consultation for colour, font and materiality

refer to landscape architect drawings for landscape layout - layout is shown indicative only on architectural drawings

UPPER

FOYER

LIBRARY

SPORTS HALL

0

MAIN FOYER

COURTYARD

THEATRE



SIGN LOCATION PLAN

100mm LINE @ A3

Do not scale from drawings. Dimensions are to be checked on site prior to commencement of work. Discrepancies to be brought to the attention of the author

Ballina Shire Council 02/12/24

NOTES

Commercial Services Committee Meeting Attachments Page 145 of 152

CM CM

DESIGN DEVELOPMENT







KEY SIGNAGE CONCEPTS

IF1 PRECINCT IDENTIFICATION SIGN - 1:50

- Identifies precinct and provides entry information
- Approx 600mm wide x 1600mm high, mounted at 300affl
- May contain precinct information outlining amenities (library, theatre, sports hall) and map
- May contain facility opening hours ٠
- Can incorporate interactive screen for events information and/or advertising
- Can be integrated as part of architectural wall or offset as a freestanding feature
- Powdercoated aluminimium sign face with laser cut graphics applied
- Illuminated to provide entry beacon
- QR code to provide additional precinct information
- Branding and colours tbc
- Materials palette to be complimentary to architectural . features and finishes

ID1 BUILDING IDENTIFICATION SIGN - 1:50

- Identifies precinct along main pedestrian entry Approx 1950mm wide x 150mm high
- .
- Sign can be cast into concrete wall or metal signage pin-fixed off face of wall
- Identification to be further reviewed as part of the wayfinding strategy
- Branding and colours tbc



400mm folded edge

1 IF1 1

ID1

ID2

3300

alstonville cultural centres

precinct identification signage fixed to leading edge of stepped fascia

precinct identification signage

cast in/pin fixed to concrete wall

REFERENCE IMAGES















100mm LINE @ A3



ID2 BUILDING IDENTIFICATION SIGN - 1:100

- Identifies precinct amenity
- Approx 3300mm wide x 250mm high
- . Powdercoated aluminimium sign fixed to rail along
- leading edge of roof fascia Fascia lit (during operation and events) to provide back
- lighting or signage is illuminated TBC Identification to be further reviewed as part of the
- wayfinding strategy
- Branding and colours tbc

DESIGN DEVELOPMENT

INFORMATION SIGNAGE FOR VEHICLES









Vehicle signage nominated on the plan aims to assist visitors to understand that there is limited access for vehicles on site.

Branding and colours tbc, reference image below shown for information only.

OTHER WAYFINDING OPPORTUNITIES

Other external wayfinding opportunties may be explored to support the overall precinct.

These include environmental graphics such as inset text/graphics to architectural elements (such as concrete) and graphics applied







												Ballir	na Byron Ga	ateway Airport - Operating Result - 2002/03 to 2033	3/34											
						A	Actual							Description						Est	imated					
2002/03	2004/05	2006/07	2008/09	2010/11	2012/13	2014/15	2016/17	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24		2024/25	31 Oct	%	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
														OPERATING REVENUES												
	129%	21%	5%	6%	9%	3%	7%	1%	(24%)	45%	(10.2%)	20%	(1.7%	Passenger Numbers (% Change)	3.4%			0.6%	0.8%	0.8%	0.8%	0.8%	0.8%	0.7%	0.7%	0.7%
83,000	189,000	320,000	330,000	287,000	357,000	350,000	504,000	533,000	405,000	588,000	528,000	632,000	621,000	Passengers	642,000	215,000	33	646,000	651,000	656,000	661,000	666,000	671,000	676,000	681,000	686,000
040.000	4 075 400	4 450 700	4 000 000	4 000 000	4 004 000	0 400 000	0.050.400	0 454 000	0.470.400	0.007.400	0 700 400	0.000.500	0 700 400	Passenger Charges / Landing Fees	4 004 000	4 040 000	00	4 404 000	4 007 000	4 700 000	4.040.000	4 00 4 000	5 000 000	5 047 000	5 0 4 0 0 0 0	5 400 000
52 700	1,075,400	1,453,700	1,299,600	1,299,300	1,931,200	2,138,600	2,353,100	3,154,800	2,479,400	3,267,400	3,788,400	3,962,500	3,790,100	Jincome - Passenger Charges (RPT)	4,384,000	1,310,000	30	4,494,000	4,607,000	4,723,000	4,842,000	4,964,000	5,089,000	5,217,000	5,348,000	5,482,000
53,700	113,000	16,700	49,600	60,100	65,000	39,000	47,400	47,700	8 200	145,500	135,500	26,000	23 000	Income - Landing Fees (ABASS)	28,000	22,000	21	20,000	30,000	31,000	32,000	33,000	34,000	35,000	36,000	37.000
0	256 700	564 600	1 100 000	751 100	847 700	1 067 000	1 375 400	1 372 500	1 2/19 300	1 617 /00	1 336 900	20,900	1 63/ 200	Income - Security Charges	1 750 000	660,000	38	1 794 000	1 839 000	1 885 000	1 933 000	1 982 000	2 032 000	2 083 000	2 136 000	2 190 000
0	200,700	304,000	1,100,000	751,100	047,700	1,007,000	1,070,400	1,072,000	1,243,300	1,017,400	1,000,000	1,470,200	1,004,200		1,7 50,000	000,000	50	1,7 34,000	1,000,000	1,000,000	1,333,000	1,302,000	2,002,000	2,000,000	2,130,000	2,130,000
														Other Fees and Charges												
0	3,600	3,700	4,200	6,400	9,000	5,200	9,400	2,000	0	7,700	0	4,300	5,300	Aviation Security Cards and Access Permits	4,000	600	15	5,000	6,000	7,000	8,000	9,000	10,000	11,000	12,000	13,000
0	0	76,100	175,900	238,600	363,000	467,200	641,200	738,000	544,500	706,600	612,400	1,559,500	1,814,800	Car Parking	1,900,000	680,000	36	1,948,000	2,797,000	2,867,000	2,939,000	3,013,000	3,089,000	3,167,000	3,247,000	3,329,000
0	0	12,000	20,200	20,800	23,200	21,000	34,300	56,200	50,400	45,100	32,000	17,600	11,700	Car Parking Fines	10,000	2,000	20	11,000	12,000	13,000	14,000	15,000	16,000	17,000	18,000	19,000
0	0	1,500	0	0	56,000	67,000	73,300	76,600	76,300	86,600	101,700	120,500	110,800	Advertising and Sundries	155,000	64,500	42	159,000	163,000	168,000	173,000	178,000	183,000	188,000	193,000	198,000
8,500	19,700	56,100	64,800	91,000	210,300	278,500	484,300	572,000	485,300	1,057,800	952,500	1,102,600	926,000	Car Rental Franchises	1,500,000	454,900	30	1,538,000	1,577,000	1,617,000	1,658,000	1,700,000	1,743,000	1,787,000	1,832,000	1,878,000
18,500	21,300	25,900	45,200	47,900	56,000	64,200	62,100	67,300	66,500	68,700	71,200	76,900	79,000	Hanger, Land and Other Building Rentals	85,000	33,000	39	88,000	91,000	94,000	97,000	100,000	103,000	106,000	109,000	112,000
9,500	10,000	10,600	24,500	25,500	27,000	37,000	39,000	45,100	40,600	40,600	41,200	42,700	46,700	Airport Fuel Site Rent	46,000	19,900	43	48,000	50,000	52,000	54,000	56,000	58,000	60,000	62,000	64,000
10,500	10,900	2,900	26,800	25,300	47,300	84,000	63,100	69,600	131,000	167,200	216,500	370,400	365,000	Rental Terminal Building	360,000	156,000	43	369,000	379,000	389,000	399,000	409,000	420,000	431,000	442,000	454,000
3,700	14,100	21,900	20,800	20,300	20,400	23,000	24,400	25,400	22,500	22,500	25,800	28,200	28,900	Rental Administration Building	32,000	12,500	39	33,000	34,000	35,000	36,000	37,000	38,000	39,000	40,000	41,000
0	0	14,000	67,500	112,800	118,000	131,800	143,100	139,100	90,400	10,500	43,600	27,900	44,300	Airport Snuttle Bus Rents	34,000	18,700	55	35,000	36,000	37,000	38,000	39,000	40,000	41,000	43,000	45,000
0	0	0	0	0	0	0	14,700	10,500	10,500	10,500	9,100	4,000	12,000	Airport Lease Remais	10,000	3,000	30	11,000	12,000	13,000	14,000	15,000	16,000	17,000	16,000	19,000
														Operating Grants	-											
0	0	0	0	0	0	0	0	0	0	0	0	489 900	234 200	Regional Airports Screening Infrastructure	0	0	100	0	0	0	0	0	0	0	0	
				-	-		-	-	-	-		,			-			-								-
														Contributions to Council Expenses												
0	0	0	0	0	138,600	240,100	188,800	133,800	81,600	80,400	47,800	13,400	0	Contributions - Loan Interest NSW LIRS	0	0	100	0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	99,400	361,600	293,700	520,600	20,200	0	0	Contributions - CAGRO Operations	0	0	100	0	0	0	0	0	0	0	0	C
0	0	0	0	0	3,600	46,200	57,900	49,400	53,500	107,100	92,500	105,300	146,000	Contributions - Fire Station, NDB and Generator	112,000	30,200	27	115,000	118,000	121,000	125,000	129,000	133,000	137,000	141,000	145,000
923,300	1,525,300	2,261,700	2,899,300	2,719,100	3,981,300	4,709,800	5,780,200	6,927,100	5,753,600	8,039,400	7,546,500	9,525,200	9,387,000	Total Operating Revenues	10,520,000	3,476,000	33	10,790,000	11,867,000	12,171,000	12,484,000	12,805,000	13,134,000	13,470,000	13,815,000	14,168,000
														OPERATING EXPENSES												
														Management and Administration												
9,800	3,100	80,400	168,900	356,600	436,000	654,900	704,100	812,900	888,200	1,039,600	1,028,200	1,109,100	1,518,800	Salaries and Oncosts including Contractors	1,343,000	512,700	38	1,390,000	1,432,000	1,475,000	1,519,000	1,565,000	1,612,000	1,660,000	1,710,000	1,761,000
1,300	(800)	4,400	7,400	13,300	17,000	16,400	20,500	15,400	15,000	4,000	14,500	20,200	36,700	Conferences and Seminars	20,000	13,600	68	21,000	22,000	23,000	24,000	25,000	26,000	27,000	28,000	29,000
0	0	0	12,500	21,000	21,600	20,100	19,000	17,100	17,600	5,900	6,000	6,000	12,000	Vehicle	14,000	4,800	34	14,000	14,000	14,000	14,000	14,000	14,000	14,000	14,000	14,000
0	0	0	1,400	20,200	45,000	32,300	36,000	131,900	16,200	10,300	0	44,600	34,600	Office Expenses	15,000	8,700	58	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
36,300	40,000	36,000	19,800	40,000	76,600	95,300	97,800	75,000	37,100	81,300	120,900	112,900	247,400	Consultancies	150,000	60,900	41	100,000	103,000	106,000	109,000	112,000	115,000	118,000	122,000	126,000
4,800	0	1,400	0	6,400	15,000	1,800	7,900	600	9,100	10,100	17,300	200	15,700	Legal Fees	15,000	5,400	36	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
0	0	0	0	1,500	4,200	6,200	9,300	11,800	7,700	7,000	9,300	3,400	0	Bank Fees	4,000	0	0	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000	4,000
6,500	8,800	11,000	18,900	22,800	23,000	41,400	69,800	53,800	23,600	28,600	33,000	38,800	42,000	Insurance	52,000	51,900	100	54,000	56,000	58,000	60,000	62,000	64,000	66,000	68,000	70,000
3,000	3,100	3,200	3,500	3,500	6,000	6,400	6,300	6,100	6,400	6,500	7,400	7,000	9,600	Subscriptions - Airport Owners Association	10,000	9,300	93	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000
61,700	54,200	136,400	232,400	485,300	644,400	874,800	970,700	1,124,600	1,020,900	1,193,300	1,236,600	1,342,200	1,916,800	Sub Total	1,623,000	667,300	41	1,623,000	1,671,000	1,720,000	1,770,000	1,822,000	1,875,000	1,929,000	1,986,000	2,044,000
													(ope	 rating result continued on following page)												I T

												Ballir	na Byron G	ateway Airport - Operating Result - 2002/03 to 2033	/34											
2002/03	2004/05	2006/07	2008/09	2010/11	2012/13	A 2014/15	Actual 2016/17	2018/19	2019/20	2020/21	2021/22	2022/23	2023/24	Description (cont'd)	2024/25	31 Oct	%	2025/26	2026/27	Est 2027/28	imated 2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
2002/00	200-#00	2000/01	2000/00	2010/11	2012/10	2014/10	2010/11	2010/10		2020/21	202 1/22		2020/24		202-1120		70	2020/20	2020/27	2021/20	2020/20	2020/00	2000/01	2001/02	2002/00	2000/04
2 000	3 700	4 400	4 500	7 800	7 700	7 400	6 000	7 800	15 200	7 100	6 000	10 100	60	Operations	2 000	1 700	85	2 000	2 000	2 000	2 000	2 000	2 000	2 000	2 000	2 000
2,900	29,000	31,600	4,500	89,600	132,000	140,700	106,200	125,700	174,900	202,600	196,200	204,200	192,700	Electricity	180,000	62,600	35	185,000	2,000	2,000	203,000	2,000	2,000	2,000	228,000	235,000
39,200	49,500	89,300	129,700	142,600	121,100	113,700	114,300	121,700	159,700	237,300	264,000	389,300	100,400	Cleaning and Consumables	150,000	19,400	13	155,000	160,000	165,000	170,000	175,000	180,000	185,000	191,000	197,000
11,300	11,600	10,000	31,100	31,700	28,600	46,900	30,600	50,600	59,500	53,600	70,300	97,100	101,60	Rates	105,000	65,900	63	108,000	111,000	114,000	117,000	121,000	125,000	129,000	133,000	137,000
0	240,400	23,000	95,200	100,200	108,500	80,600	67,600	101,100	81,700	86,600	71,700	85,300	84,700	Wildlife, Vermin and Pest Control	92,000	29,300	32	95,000	98,000	101,000	104,000	107,000	110,000	113,000	116,000	119,000
0	2,400	5,600	6,700	5,100	10,600	6,700	8,600	9,500	1,200	4,400	4,400	5,300	7,300	Aviation Security Card and Driving Charges	5,000	1,000	20	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000	5,000
0	21 000	16 900	2,300	4,100	21 000	300	23 300	9 300	100	1,100	300 5 300	300 16 200	300 6 900	Drug and Alcohol Management	1,000	19 200	128	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000	1,000
1,000	1,000	9,300	2,900	1,300	5,000	3,000	2,000	1,600	2,400	0	8,300	16,400	2,600	Airspace Protection	15,000	4,000	27	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
0	0	0	0	0	0	0	0	0	9,400	24,000	9,200	19,900	23,200	Compliance Inspections / Services	35,000	9,700	28	36,000	37,000	38,000	39,000	40,000	41,000	42,000	43,000	44,000
4,300	2,000	6,600	9,300	11,900	8,500	9,300	9,400	16,800	8,300	10,900	3,300	4,800	4,100	J Lighting Inspections Markers, Copes and Wind Indicators	10,000	2 500	0 50	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000
200	100	300	1,600	2,700	2,600	34,100	17,500	56,800	71,900	96,700	104,400	113,900	134,600	Service Charges	125,000	32,600	26	129,000	133,000	137,000	141,000	145,000	149,000	153,000	158,000	163,000
0	0	200	200	1,900	100	6,600	0	5,500	0	19,700	5,200	400	3,600	Emergency Exercises	10,000	8,500	85	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000
0 5 200	0 14 100	8,000 24 500	33 200	200 81 300	2,100	163 900	3,100	219 600	2,800	206 600	10,300	34,800	68 200	Emergency Generator	10,000	3,700	37	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000	10,000
0,200	0	35,700	63,700	55,400	65,000	61,500	55,800	78,200	61,700	47,000	28,700	409,800	165,300	D Paid Car Parking	140,000	34,200	24	144,000	148,000	152,000	157,000	162,000	167,000	172,000	177,000	182,000
0	0	0	0	15,200	7,000	26,600	2,200	4,000	2,200	8,300	3,300	12,000	18,400	Airport Signs	15,000	1,300	9	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000	15,000
0	0	0	0	0	25 500	0	270.200	361 700	9,400	260,900	50,900 25 500	14,900		COVID-19 Response	0		100	0	0	0	0	0	0	0	0	0
0	0	0	0	0	6,000	0	0	0	0	007,000	12,200	121,500		Airport Master Plan	0		100	0	0	0	0	0	0	0	0	0
0	0	0	0	0	0	0	0	0	0	0	26,700	37,800	() Flood Impacts	0		100	0	0	0	0	0	0	0	0	0
292,000	406,400	793,800	1,395,400	1,113,200	1,507,300	1,678,500	2,115,800	2,316,900	2,263,200	3,054,800	2,385,200	3,469,700	2,595,70	Sub Total	2,745,000	956,500	35	2,804,000	2,877,000	2,952,000	3,028,000	3,108,000	3,186,000	3,268,000	3,355,000	3,444,000
														Airport Maintenance												
76,300	102,900	145,200	156,800	158,100	96,000	90,800	28,200	18,500	51,600	59,700	108,900	158,300	137,50	Land Side Maintenance	140,000	13,300	10	144,000	148,000	152,000	157,000	162,000	167,000	172,000	177,000	182,000
0	0	0	0	0	0	0	0	0	0	0	0	90,800	25.30	Apron Maintenance	25 000	71,300	71 24	102,000	27 000	28,000	29,000	108,000	109,000	111,000 32,000	113,000	115,000
24,400	15,300	32,300	17,100	15,500	14,500	9,800	30,600	5,800	26,300	50,300	74,400	40,100	26,100	Electrical Maintenance and Repairs	30,000	12,200	41	31,000	32,000	33,000	34,000	35,000	36,000	32,000	38,000	39,000
47,200	71,400	98,600	108,400	140,900	185,200	134,000	154,200	54,900	65,800	69,400	44,000	118,400	105,500	Buildings Maintenance	110,000	32,700	30	113,000	116,000	119,000	123,000	127,000	131,000	135,000	139,000	143,000
0	0	0	0	0	0	0	51,000	50,000	66,800	44,200	99,900	106,600	155,000	Plant and Equipment Maintenance	120,000	57,100	48	124,000	128,000	132,000	136,000	140,000	144,000	148,000	152,000	157,000
439,900	109,000	276,100	202,300	314,500	295,700	234,600	264,000	129,200	210,500	223,600	327,200	530,300	567,400	Sub Total	525,000	192,500	31	540,000	554,000	569,000	565,000	602,000	616,000	635,000	652,000	670,000
														Overheads to Airport												
129,500	134,800	88,000	176,000	213,000	280,000	302,000	378,000	431,400	509,000	626,000	678,000	678,500	977,000	Overheads to Airport	1,098,000	366,000	33	1,131,000	1,165,000	1,200,000	1,236,000	1,273,000	1,311,000	1,350,000	1,391,000	1,433,000
														Debt Servicing												
95,600	59,000	41,800	109,500	217,000	423,600	502,300	422,600	306,800	280,900	273,200	176,400	234,700	803,900	Interest On Loans Airport	773,000	(14,100)	(4)	744,000	716,000	687,000	657,000	625,000	592,000	557,000	519,000	481,000
1,018,700	844,000	1,336,100	2,195,600	2,343,000	3,151,000	3,592,200	4,151,100	4,308,900	4,284,500	5,370,900	4,803,400	6,255,400	6,860,80	Sub Total - Cash Expenses	6,764,000	2,168,200	(1)	6,842,000	6,983,000	7,128,000	7,276,000	7,430,000	7,582,000	7,739,000	7,903,000	8,072,000
														Non-Cash												
167,200	165,000	270,500	271,000	735,000	830,000	770,700	806,800	782,100	786,000	1,010,600	1,086,800	1,178,500	1,319,300	Depreciation - Airport	1,297,000	0	0	1,338,000	1,381,000	1,425,000	1,470,000	1,517,000	1,565,000	1,615,000	1,666,000	1,719,000
0	0	0	0	0	0	0	0	0	2,342,000	0	0	0	369,600	Loss on Disposal of Intrastructure Assets	0	0	100	0	0	0	0	0	0	0	0	0
1,185,900	1,009,000	1,606,600	2,466,600	3,078,000	3,981,000	4,362,900	4,957,900	5,091,000	7,412,500	6,381,500	5,890,200	7,433,900	8,549,70	Total Operating Expenses	8,061,000	2,168,200	27	8,180,000	8,364,000	8,553,000	8,746,000	8,947,000	9,147,000	9,354,000	9,569,000	9,791,000
(262,600)	516 200	655 100	422 700	(259.000)	200	246 000	022 200	1 926 100	(1 659 000)	1 657 000	1 656 200	2 001 200	027 20	Operating Pacult Surplus / (Deficit)	2 450 000	1 207 000	E2	2 610 000	2 502 000	2 619 000	2 729 000	2 959 000	2 0 97 000	4 116 000	4 246 000	4 277 000
167,200	165,000	270,500	271,000	735,000	830,000	770,700	806,800	782,100	3,128,000	1,010,600	1,086,800	1,178,500	1,688,90	Add Back Non-cash Items	1,297,000	1,307,800	53 0	1,338,000	1,381,000	1,425,000	1,470,000	1,517,000	1,565,000	1,615,000	4,246,000	1,719,000
(95,400)	681,300	925,600	703,700	376,100	830,300	1,117,600	1,629,100	2,618,200	1,469,100	2,668,500	2,743,100	3,269,800	2,526,20	Cash Result - Surplus / (Deficit)	3,756,000	1,307,800	35	3,948,000	4,884,000	5,043,000	5,208,000	5,375,000	5,552,000	5,731,000	5,912,000	6,096,000
┢───┼														1												
														Capital Movements												
0	169,000	185,800	251,400	237,400	532,100	845,500	1,073,300	1,188,700	1,294,900	1,408,600	1,416,000	1,056,000	749,000	Less Loan Principal Repayments	568,000			596,000	566,000	595,000	625,000	657,000	690,000	725,000	763,000	801,000
(95,400)	636,500	927,800 826,800	1.356.500	142,000	298,200	403.800	700,700	2,155,400	2,223,000	591,700	2.904.100	9,170,500	9.517.40	Add Transfer from Reserves	3,188,000			3,352,000	4,318,000	4,448,000	4,583,000	4,718,000	4,862,000	5,006,000	5,149,000	5,295,000
0	0	1,000,000	2,800,000	500,000	4,996,700	725,000	0	3,232,400	3,142,100	405,000	4,256,500	15,528,900	2,029,800	Add Capital Funding	0			0	0	0	0	0	0	0	0	0
0	636,200	1,638,800	3,905,200	496,700	5,786,600	1,128,800	700,700	5,287,800	1,093,300	1,073,200	7,160,600	8,572,200	11,547,200	Less Capital Expenditure	1,950,000			4,250,000	5,800,000	5,150,000	1,600,000	3,000,000	6,500,000	7,500,000	0	8,600,000
- ·								100,000	- ·	- ·			'		- · ·	1		- ·				0		0	0	
200	740,300	967,400	813,200	593,100	1,253,900	1,619,900	2,051,700	2,925,000	1,750,000	2,941,700	2,919,500	3,504,500	3,330,10	Earnings before Interest, Tax, Deprec (EBITDA)	4,529,000			4,692,000	5,600,000	5,730,000	5,865,000	6,000,000	6,144,000	6,288,000	6,431,000	6,577,000
0.00	0.49	0.43	0.28	0.22	0.31	0.34	0.35	0.42	0.30	0.37	0.39	0.37	0.35	EBITDA Ratio to Gross Revenue	0.43			0.43	0.47	0.47	0.47	0.47	0.47	0.47	0.47	0.46
2002/02	2004/05	2006/07	2008/00	2010/44	2012/42	2014/45	2016/17	2010/40	2010/20	2020/24	2024/22		2022/24	Key Einancial Indicators	2024/25			2025/26	2026/27	2027/20	2028/20	2020/20	2030/24	2024/22	2022/22	2032/24
(28%)	34%	29%	15%	(13%)	0%	7%	14%	2010/19	(29%)	21%	202 1/22		9%	Operating result as a % of income	23%			2025/20	30%	30%	30%	30%	30%	31%	31%	31%
(10%)	45%	41%	24%	14%	21%	24%	28%	38%	26%	33%	36%		27%	Operating result as a % of income (ex dep)	36%			37%	41%	41%	42%	42%	42%	43%	43%	43%
10%	15%	10% 4 25	12% 2.25	17%	24%	29%	26%	22%	27%	21%	21%		17%	Debt Ratio	13%			12%	11% 4 37	11%	10% 4 57	10%	10%	10% 4 00	9% 5.02	9% 5.13
5%	5%	10%	16%	22%	23%	25%	27%	26%	26%	28%	28%		37%	Non-standard income as a % of income	39%			39%	4.37	4.47	4.37	4.08	4.79	4.90	44%	44%
4%	8%	14%	18%	19%	23%	27%	32%	35%	20%	36%	36%		40%	Non-standard income as a % of expenses	51%			52%	62%	62%	62%	62%	62%	63%	63%	63%
5%	9%	17%	20%	25%	30%	33%	38%	42%	35%	43%	44%		50%	וויווסוו-standard income as a % of exps (ex dep)	61%			62%	/4%	/4%	/5%	/5%	/5%	76%	76%	76%

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		Ballina	Byron Gatev	way Airport	- Capital Mov	vements							
Capital Expenditure	Estimated												
Description	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2	
Projects Runway - Strengthening and Other Car Park Car Park - Eastern Expansion Car Park and Walkway - Shade Car Park Equipment Upgrade Crown Land and Revetment Wall (CASA Compliance) Line Marker	7,627,300 429,000	11,486,300 51,500 9,400	250,000 450,000	4,100,000	1,700,000	1,000,000 150,000							
Ultimate Airside Layout Concept Plan Bays 1, 3 and 4 - Upgrade Bay 5 - Construct General Aviation Hangars and Taxiways Hangar Site Preparation (Lot 1 and 5) Taxiways Alpha and Bravo - Upgrade Controlled Airspace (Electrical Works) Ultimate Terminal Concept Plan	200,000 50,000 1,600,000 2,500 4,500,000 5,000		2,500,000 5,000,000		ξ								
Terminal - Air-conditioning Terminal - Checked Baggage Screening Terminal - Common Use Check-in Equipment Terminal - Expansion Terminal - Passenger Screening Terminal - Passenger Screening - Second Lane (Equipment) <i>Ultimate General Aviation Concept Plan</i> Civil construction works (land development)	515,900		600,000 250,000 150,000	150,000	3,000,000 1,100,000	4,000,000		3,000,000					
Total	8,572,200	11,547,200	1,950,000	4,250,000	5,800,000	5,150,000	1,600,000	3,000,000	6,500,000	7,500,000	0	1	
Source of Capital Funding	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2	
Capital Grants and Contributions Loan Borrowings Airport Reserve Total	4,028,900 11,500,000 (6,956,700) 8,572,200	2,029,800 0 9,517,400 11,547,200	0 0 1,950,000 1,950,000	0 0 4,250,000 4,250,000	0 0 5,800,000 5,800,000	0 0 5,150,000 5,150,000	0 0 1,600,000 1,600,000	0 0 3,000,000 3,000,000	0 0 6,500,000 6,500,000	0 0 7,500,000 7,500,000	0 0 0 0	8	
Airport Reserve Balances	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2	
Opening Balance Movement Closing Balance	1,340,500 8,743,900 10,084,400	10,084,400 (7,654,400) 2,430,000	2,430,000 1,238,000 3,668,000	3,668,000 (898,000) 2,770,000	2,770,000 (1,482,000) 1,288,000	1,288,000 (702,000) 586,000	586,000 2,983,000 3,569,000	3,569,000 1,718,000 5,287,000	5,287,000 (1,638,000) 3,649,000	3,649,000 (2,494,000) 1,155,000	1,155,000 5,149,000 6,304,000	(3 (3	
Loan Summary	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2	
Loan Principal Repaid Per Annum	1,056,000 254,700	748,500 806,400	568,000 773,000	596,000 744,000	566,000 716,000	595,000 687,000	625,000 657,000	657,000 625,000	690,000 592,000	725,000 557,000	763,000 519,000		
Total Principal and Interest	1,310,700	1,554,900	1,341,000	1,340,000	1,282,000	1,282,000	1,282,000	1,282,000	1,282,000	1,282,000	1,282,000	1	



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